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BUDGET ESTIMATES

FOR THE

UNITED STATES

DEPARTMENT OF AGRICULTURE

**FOR THE FISCAL YEAR ENDING
SEPTEMBER 30, 1993**



**A SEPARATE FROM THE BUDGET OF
THE UNITED STATES GOVERNMENT**

1993

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**A Separate from the Budget of the United States Government
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wages to be paid to workers on Federal or federally assisted construction, alteration or repair projects. The threshold of coverage has not been revised since it was originally set at \$2,000. A legislative proposal will be submitted to raise the threshold for contracts subject to the Act's provisions from \$2,000 to \$250,000 and to reduce paperwork requirements. Savings of \$128 million in budget au-

thority and \$68 million in outlays are expected from the proposed threshold increase. In addition, the Department of Labor will implement a regulation permitting the use of "helpers" on federally funded construction projects. Savings of \$567 million in budget authority and \$479 million in outlays are included in the budget from implementation of these regulations.

REFORMING THE CIVIL JUSTICE PROCESS

In the past 30 years, our legal system has become burdened with excessive costs and long delays. Overuse and abuse of the legal system impose tremendous costs upon American society. This puts America at a competitive disadvantage internationally, retards growth, and results in higher prices for American consumers. To address these problems, the Administration will propose legislation developed through the Council on Competitiveness to reduce costs and delays in the civil justice system. One of the major reforms will be to deter meritless litigation

by requiring, for many private civil cases in Federal court, that the losing party reimburse the winning party for its attorney fees. The legislation also proposes to authorize Federal agencies, in certain cases, to enter into agreements (subject to appropriations) for the losing party to reimburse the winning party for its attorney fees. For 1993, the budget includes an account for each of the largest affected agencies (the Departments of Agriculture, Defense and Transportation) which will receive payment for its own attorney fees when it wins and disburse attorney fee payments when it loses.

MANAGING HIGH RISK AREAS

The High Risk List focuses attention and resources on eliminating major risks confronting the Federal Government.

The budget requests over \$2 billion for management investments to reduce the risk in high risk areas, \$117 million more than enacted in 1992. The requested funding includes:

- \$732.9 million to correct computer system deficiencies at nineteen agencies;
- \$440.7 million to correct health and safety problems at four agencies;
- \$255.2 million to correct asset management weaknesses at five agencies;
- \$69.1 million to correct credit management problems at seven agencies; and

Table 15-6. INVESTMENTS TO REDUCE RISKS IN HIGH RISK AREAS

(In millions of dollars)

	1992 Enacted	1993 Proposed	Dollar Change: 1992 to 1993
Budget Authority	1,936	2,053	+117

—\$20.7 million to correct contractor oversight deficiencies at five agencies.

The budget defines management investments as the critical, marginal amounts of funding needed to ensure that the corresponding program funding is spent efficiently and effectively. (Funding identified in the 1992 budget for correction of high risk areas generally represented the sum of these two items.) Management investments being requested in the 1993 budget range from computer system upgrades to funding for SWAT and review teams, training, acquisition of specialized personnel, and organizational restructuring.

Progress is being made as a result of the High Risk Program. Since establishment of the High Risk List in the fall of 1989, a total of 28 areas have been removed from the List based on agency correction of problems. During the same period, 19 areas have been added. Agencies and the Administration remain committed to identifying and addressing critical Federal management problems, rather than ignoring them.

At the start of 1991, the High Risk List contained 106 areas. During 1991, 17 of these areas were removed from the List; seven new areas were added; and, due to risk redefinition, two areas were included in a new high risk area, and four areas were split into nine. Thus, at the beginning of 1992, the High Risk List contains 99 items.

In assessing agency progress in the 92 high risk areas that have been on the High Risk List throughout 1991, OMB concluded that:

- In 30 of the areas, agencies have made significant progress in correcting the deficiencies.
- In 48 of the areas, agencies have active efforts underway to improve progress in correcting the deficiencies.
- In 13 of the areas, OMB has reservations about the adequacy of agency plans and/or progress.
- In one area, agency progress is dependent on the results of Governmentwide studies.

OMB's commitment is to ensure that reasonable resources are provided in the budget to assist agencies in taking appropriate and timely corrective actions in their high risk areas. Since establishment of the High Risk List, OMB has also endeavored, through ongoing oversight activities, to heighten agencies' awareness of, and action on, their high risk areas. The benefits of these efforts are reflected in the fact that, at the start of 1991, OMB had reservations about the adequacy of agency plans and progress in 23 high risk areas; by the end of 1991, that number had been reduced to 13.

In 1990 and 1991, the Administration took the further step of identifying selected high risk areas where the pace of corrective action needed to be accelerated. Agency/OMB SWAT and special review teams were established to ensure that result. (See section on Building Management Capacity.)

1992 PRIORITIES

In 1992, the Administration plans intensive efforts in 14 areas.

Continuing Efforts

In the following eight areas, SWAT and review teams initiated in 1991 will continue their work in 1992. Progress has been made in these areas, but additional effort is needed to ensure that corrective actions are firmly institutionalized.

- Department of Agriculture's Farmers Home Administration Loan Program (FmHA): management controls over loan making and servicing.
- Department of Defense: controls over Contracted Advisory and Assistance Services (CAAS).
- Department of Defense: financial accountability over real and personal property.
- Department of Education: management of the Guaranteed Student Loan Program.
- Department of Housing and Urban Development: financial systems.
- Department of the Interior: Indian Trust Funds.
- Department of Justice: debt collection.

- Department of the Treasury, Internal Revenue Service: accounts receivable collection.

New Initiatives

In 1992, OMB will undertake intensive efforts in the following six areas:

- **Department of Health and Human Services (HHS): Third Party Liability.**—Each year Federal and State taxpayers pay \$1–3 billion for health care that should be paid by employer health, Workers' Compensation, no fault, property and casualty and other insurance coverage. This occurs because there is no systematic method of collecting and using insurance data. In 1992, OMB will work closely with HHS and other affected agencies to develop (i) a Federal third party liability policy and (ii) mechanisms to ensure systematic identification of employer-based and other health coverage.
- **Department of Housing and Urban Development: Multifamily Property Management and Disposition.**—HUD's inventory of multifamily properties and assigned mortgages has increased significantly in recent years. From 1989 to 1991, the number of HUD-owned multifamily units grew by 200 percent, while the number of multifamily assigned mortgage units increased by 156 percent. Almost half of the inventory results from the high default rate in the Multifamily Coinsurance programs. In 1992, OMB and HUD will work together to secure enactment of proposed legislative reforms to manage more effectively, and reduce the size of, HUD's property inventory.
- **Department of Interior Office of Territorial and International Affairs: Financial Management.**—In 1992, OMB will work with the Office of Territorial and International Affairs (OTIA) to address concerns about the effectiveness of financial management, grant administration, and technical assistance provided by OTIA to the territories, as well as financial management practices in the territories themselves, and recommend improvements.
- **Agency for International Development (AID): Project administration, policies and procedures.**—Serious deficiencies in management control systems have been alleged by the AID Inspector General and the General Accounting Office. To address these deficiencies, AID and OMB will work together to develop improved accountability of personnel engaged in contract, grant and project management, improved procurement and contract/grant administrative processes, and improved audit and evaluation efforts.
- **National Labor Relations Board (NLRB): Accounting System and Inventory.**—Conversion to a new accounting system in 1990 failed due to poor testing procedures and inappropriate controls over data conversion. A new system was implemented in August 1991. However, the quality of the new system needs to be independently reviewed. In 1992, OMB and NLRB's Inspector General will jointly review the operation of the system to determine whether it is operating properly, produces reliable data, and contains internal controls which are adequately administered.
- **Pension Benefit Guaranty Corporation (PBGC): Financial Systems.**—PBGC's financial systems are in disarray and its financial statements cannot be audited. OMB will review the current condition of all major PBGC systems to determine ongoing problems. The intended result of the study is to ensure appropriate technical resources are directed toward defining systems requirements and formulating systems solutions.

PROGRESS REPORT

CORRECTION OF HIGH RISK AREAS

There follows a progress report on agency efforts to correct high risk areas. OMB's assessment of agency progress is presented in column 3, "Status." The status codes are: (1) Significant progress; (2) Active efforts underway to improve progress; (3) Reservations about adequacy of progress and/or plans; (A) Added to High Risk List; and (D) Deleted from High Risk List.

Management investments to correct high risk areas, which are displayed in columns 4 and 5, are the critical, marginal amounts of funding needed to ensure that the corresponding program funding is spent efficiently and effectively.

DEPARTMENT OF AGRICULTURE

High Risk Area	Progress to Date	Status	Investment to Correct High Risk (In thousands of dollars)	
			1992 Estimate	1993 Proposed
Farmers Home (FmHA) Loan Programs: High total delinquencies (\$12.3B) and high delinquency rates (21.8%) in 1991. There are \$56B in outstanding FmHA loans. At risk: up to \$14B in delinquent loans.	Comprehensive training program for loan officers begun in 1991; Phase 1 of three-phase Information Systems Plan (ISP) completed July 1991; State plans being developed to improve underwriting and appraising functions. Centralized servicing function is under consideration. Next steps: credit training for 800 loan officers to be held in 1992; Phase 2 of ISP to be completed in January 1992, Phase 3 to begin in 1992; State plans to be reviewed and implemented.	2	11,385	8,764
Food and Nutrition Service (FNS): Food Stamp coupon and bank deposit data not reconcilable.	FNS redesigned the coupon redemption system to enable (i) reconciliation of "coupons redeemed" with bank statements and (ii) tracing payments for redeemed coupons to vendors. During 1991, an evaluation of the redesigned system validated that FNS actions had corrected the weakness. DELETED FROM HIGH RISK LIST.	D	.....	.....
FNS: Food Stamp Coupon illegal trafficking for cash, drugs and weapons. Budget includes \$23B for Food Stamp Program. At risk: est. \$100M in benefits diverted annually.	Joint OMB-USDA review team in 1991 made recommendations for corrective actions. Improvements in 1991 include enhancement of investigative techniques to uncover trafficking, and activation of additional EBT projects. Next steps: pilot new investigative approaches; initiate update of all authorized retailer information; and authorize implementation of States' EBT projects.	2	6,250	5,750
Federal Crop Insurance: Overpayment of claims. Federal Crop Insurance has a \$1B annual operating level. At risk: \$100M in losses paid to reinsurance companies.	In 1991, FCIC established field compliance offices to perform systematic, operational reviews of companies reinsured by FCIC; and expanded computer edits in the data acceptance and reinsurance accounting systems. Next steps: improve computer edits and rigorously monitor reinsured companies' performance to ensure adherence to the terms of the Standard Reinsurance Agreement; open one additional compliance office; and add 19 FTE compliance positions.	1	883	.....

23. USER FEES AND OTHER COLLECTIONS

Income to the Government arising from the exercise of its sovereign powers (mainly, but not exclusively, taxes) is classified as governmental receipts. Income from the public that results from voluntary business-like transactions is classified as offsetting collections, which offset outlays rather than being included with the governmental receipts. This chapter discusses offsetting collections, particularly the Administration's user fee proposals.

The budget contains a variety of user fee and other offsetting collections proposals that would yield \$2.8 billion in 1993 and \$14.6 billion over the years 1993 through 1997. Administration proposals establish or increase fees in order to recover more of the costs of providing Government services. As shown in Table 23-1, total offsetting collections from the public, including those proposed by the Administration (but excluding the collections of the off-budget Postal Service) are estimated to be \$118.7 billion in 1993. Descriptions of the proposals, which are listed in Table 23-2, are presented below.

Table 23-2 splits the proposals between discretionary and mandatory, indicating which of the Budget Enforcement Act (BEA) requirements apply.

Discretionary.—The discretionary proposals are credited as offsets to the BEA's discretionary spending limits.

Agriculture

- *Food Safety Inspection Service.*—This proposal would restructure user fees for meat and poultry inspections so that overtime charges to large and small firms are equitably distributed.
- *Federal Grain Inspection Service.*—This proposal would establish user fees for standardization and quality assurance activities that support the fee-funded weighing and grain inspection services.
- *Forest Service.*—The types of facilities and services for which fees may be charged at national forest recreation sites would be expanded by this proposal. Collections would be dedicated to increased rehabilitation and reconstruction of existing trails and facilities.
- *Agricultural Marketing Service.*—User fees for standardization services and activities which support grading services would be charged.
- *Agriculture Cooperative Service.*—Large agricultural cooperatives would be charged for technical and support services provided by the Government.

Energy

- *Elk Hills naval petroleum reserve.*—The Administration proposes to lease Elk Hills, the large oil field the Department of Energy now operates near Bakersfield, California. The oil field will be leased competitively to the highest bidder. Private industry is expected to pay the Federal Government \$2.1 billion over the period 1993 through 1997 for the right to lease Elk Hills. Of that amount

Table 23-1. TOTAL OFFSETTING COLLECTIONS

(In millions of dollars)

	1991	1992	1993
Collections deposited in receipt accounts:			
Defense cooperation	43,154	4,988	.....
Medicare premiums	12,174	13,143	15,329
Military assistance trust fund property sales	12,534	11,419	11,202
Outer Continental Shelf payments, naval petroleum reserve lease and other undistributed offsetting receipts	3,151	2,282	4,889
Sale of property and services, interest income, and all other collections deposited in receipt accounts	14,875	15,117	17,118
Subtotal, collections deposited in receipt accounts	85,888	46,949	48,538
Collections credited to appropriation accounts:			
Postal Service stamp sales and other collections	42,592	45,275	46,452
Deposit insurance funds ¹	53,170	.....	.....
Tennessee Valley Authority and Power Administration collections	8,590	8,768	9,144
Commodity Credit Corporation loan repayments and other collections	9,113	9,461	8,770
Other loan repayments	11,413	8,152	8,054
Loan guaranty and other insurance premiums, interest income, and all other collections credited to appropriation accounts ¹	45,684	46,772	44,189
Subtotal, collections credited to appropriation accounts	170,562	118,428	116,609
Total offsetting collections	256,450	165,377	165,147
Total offsetting collections excluding off-budget Postal Service collections	213,858	120,102	118,695

¹ Legislation is proposed to shift the accounting for deposit insurance and pension guarantees from a cash to an accrual basis. Under this proposal, collections will be credited to financing accounts which are not included in the budget totals. Pension Benefit Guaranty Corporation fund collections were \$1,062 million in 1991.

Table 23-2. PROPOSED USER FEES AND OTHER OFFSETTING COLLECTIONS

(in millions of dollars)

	1993	1994	1995	1996	1997
Discretionary:					
Agriculture:					
Food Safety Inspection Service	52	52	52	52	52
Federal Grain Inspection Service	7	7	7	7	7
Forest Service	6	6	6	6	6
Agricultural Marketing Service	4	4	4	4	4
Agriculture Cooperative Service	*	*	*	*	*
Energy:					
Elk Hills naval petroleum reserve	1,200	-175	-372	-387	-371
Enrichment plants	183	183	183	183	183
Health & Human Services					
Medicare and Medicaid survey and certification (net)	255	233	239	246	252
FDA product review and seafood inspections	200	206	213	220	227
SSA processing of State SSI payments	60	135	230	230	230
Interior:					
Hard rock mining claim holding	80	80	80	80	80
Net receipt sharing	59	59	59	59	59
America the Beautiful passports	26	31	36	41	46
National Park Service entrance fees	13	13	13	13	13
Minerals Management Service fees	5	5	5	5	5
Bureau of Reclamation fees	5	5	5	5	5
Justice:					
Prisoner fee	48	48	48	48	48
Filing and docketing fees	1	1	1	1	1
Treasury:					
Alcohol, Tobacco, and Firearms	5	5	5	5	5
Veterans Affairs:					
Medical care copayments	131	138	144	152	159
Home loan guaranty fees	163	150	151	152	151
Commodity Futures Trading Commission:					
Contract trading	55	59	63	68	73
Environmental Protection Agency:					
Pesticide registration fees	15	15	15	15	15
Federal Emergency Management Agency:					
Radiological Emergency Preparedness	10	10	10	10	10
Securities and Exchange Commission:					
Registration fee	92	105	118	130	142
Small Business Administration:					
Loan guarantee ¹	43	64	65	65	65
Subtotal, discretionary	2,722	1,443	1,384	1,412	1,469
Mandatory:					
Agriculture:					
Agricultural Marketing Service	7	10	10	10	10
Interior:					
Arctic National Wildlife Refuge leasing	0	1,281	1	766	1
Small Business Administration:					
SBIC examinations	2	2	2	2	2
Veterans Affairs:					
Home loan guaranty fees	47	43	44	44	44
Corps of Engineers:					
Recreation site fee ²	20	20	20	20	20
Federal Communications Commission:					
Spectrum auction			1,253	1,665	833
Subtotal, mandatory	77	1,356	1,330	2,507	910
Total fees	2,798	2,800	2,713	3,919	2,380

* \$500,000 or less

¹ Savings from credit fees reflect a reduction in subsidy outlays² Savings of \$10 million proposed for 1992

\$1.2 billion would be received in 1993. In addition to what is shown in the table, leasing Elk Hills will save the Government an estimated \$0.6 billion in appropriations that it otherwise would have to spend to operate the oil field. The net budgetary savings resulting from this proposal over five years is estimated to be \$0.5 billion.

- *Enrichment plant fee.*—This proposal would require owners of nuclear power plants to pay a surcharge to offset the commercial share of reme-

diation costs incurred by DOE at the three uranium enrichment facilities that serve those nuclear power plants.

Health and Human Services

- *Medicare and Medicaid survey and certification.*—This proposal would establish fees for survey and certification activities required by the Social Security Act. Providers and suppliers would be charged

fees, which would be set annually to cover all programmatic and administrative costs.

- *Food and Drug Administration fees.*—Fees would be established for FDA review of new product applications (including new and generic drugs, medical devices, biologics, and food and color additives) and for FDA inspections.
- *Social Security Administration fees.*—Currently, SSA administers SSI state supplemental payments on behalf of 17 participating States and the District of Columbia free of charge. This proposal would assess States a nominal fee for the service SSA provides.

Interior

- *Hard rock mining claim holding fee.*—An annual holding fee would be established requiring holders of mining claims on Federal lands to pay \$100 per claim. This fee would replace the existing requirement that claimants spend \$100 per year developing each claim. This change would eliminate activities that result in surface disturbance of land solely to maintain a claim. A portion of the fee would support the Bureau of Land Management's mining law administration program and finance the collection of the fee itself.
- *Net receipt sharing.*—This proposal would require States to increase from 25 percent to 37.5 percent their share of costs related to Federal administration of mineral leasing on Federal lands.
- *America the Beautiful passport fee.*—The Golden Eagle passports would be replaced by America the Beautiful passports which entitle the bearer to entry to any Federal recreation area.
- *National Park Service entrance fees.*—This proposal would raise the number of National Parks charging an entrance fee of \$10 from three to thirteen.
- *Minerals Management Service.*—Fees on Outer Continental Shelf (OCS) activities such as rents, assignments, and data sales would be increased in order to offset costs of an improved computer system for OCS leasing.
- *Bureau of Reclamation.*—This proposal would collect fees associated with reclamation facilities, including lease of communication circuits and space at reclamation sites for microwave radio installations.

Justice

- *Prisoner fee.*—This proposal would assess criminals a fee when sentenced to prison. The fee would equal the first year's cost of the inmate's care and could be waived in full or in part by the Attorney General, depending on the inmate's means.
- *Filing and docketing fee.*—Parties who lose in litigation against the Government would be assessed a fee equal to the filing and docketing fees the Government would have incurred if it were a private litigant.

Treasury

- *Alcohol, Tobacco and Firearms.*—Fees would be established for the issuance of label approval for alcoholic beverage products and for laboratory analysis of beverages, flavorings and formulated products.

Veterans Affairs

- *Medical care copayments.*—This proposal would make permanent and annually index the copayment provisions in fiscal year 1992 appropriations language that expire on September 30, 1992. Copayments, subject to means testing, would be extended to treatment of non-service-connected illnesses of veterans with service-connected disabilities rated 40 percent or lower.
- *Home loan guaranty fees.*—For veterans who use the home loan guaranty benefit, fees would be increased from the current levels, which range from 0.5 percent for a loan with 10 percent or more downpayment to 1.25 percent for a no-downpayment loan. The new fees would range from 1.25 percent to 2.0 percent. These fees would partially offset the risk of guaranteeing veterans' home loans.

Commodity Futures Trading Commission

- *Contract trading fee.*—A transaction fee of 15 cents per contract traded would be required on commodity futures and options exchanges in order to offset CFTC administrative costs.

Environmental Protection Agency

- *Pesticide registration fee.*—This proposal would lift the suspension on assessing fees from applicants for registration, registration amendments, and experimental use permits for pesticide use. Fees would cover the costs (or portion of the costs) associated with the review of such applications.

Federal Emergency Management Agency

- *Radiological Emergency Preparedness fee.*—Operators of nuclear power plants would be required to pay for the development and testing of local emergency preparedness and evacuation plans. These plans are required for plants to obtain and maintain NRC operating licenses.

Securities and Exchange Commission

- *Registration fee.*—This proposal would increase the registration fee from $\frac{1}{50}$ to $\frac{1}{32}$ of 1 percent of the value of the offering to offset increased SEC costs.

Small Business Administration

- *Loan guarantee fee.*—Guarantee fees on most general business loans would be increased from 2 percent to 4 percent, on regular small business investment company loans from 1.2 percent to 4 percent, on Section 504 development company loans from 0.5 percent to 1 percent, and on Section 502 development company loans from 2 percent to 3 percent. Savings reflect a reduction in SBA's

credit subsidy outlays, rather than increased collections.

Mandatory.—The following mandatory user fee proposals create savings according to the BEA's pay-as-you-go rules.

Agriculture

- *Agricultural Marketing Service.*—This proposal would establish user fees in order to recover the costs of administrative services provided by the Government for marketing agreements and orders.

Interior

- *Arctic National Wildlife Refuge leasing.*—Certain of these lands would be made available for oil and gas leasing. Half of receipts from leasing and development activities would be shared with the State of Alaska. Sales would be expected in 1994 and 1996.

Small Business Administration

- *SBIC examination fee.*—The examination fee presently charged to Small Business Investment Companies would be increased in order to fully recover the administrative cost of the activity.

Veterans Affairs

- *Home loan guaranty fees.*—Veterans who use the home loan guaranty program more than once

would pay an increased fee of 2.5 percent. These veterans, who have already readjusted to civilian life, would continue to be eligible for the program and pay for the full risk of their participation.

Corps of Engineers

- *Recreation site fee.*—The types of user fees collected would be expanded to include those for day use of developed recreation sites and for all overnight camping sites.

Federal Communications Commission

- *Spectrum auction.*—In pending legislation submitted in 1991, the Administration proposed transferring 200 megahertz (MHz) of radio spectrum to the FCC for allocation to private sector uses. The assignment of the licenses would be done by competitive bidding and the receipts would be deposited in the Treasury. For 1993, the Administration proposes to transfer 45 MHz on an expedited basis to the FCC for auction. The Budget reflects competitive bidding proceeds as receipts in 1995 through 1997.

Detailed Receipts Tables.—Offsetting receipts by type are detailed in Table 23-3.

Table 23-3 OFFSETTING RECEIPTS BY TYPE

(In millions of dollars)

Type	1991 actual	1992 estimate	1993 estimate
INTRAGOVERNMENTAL TRANSACTIONS			
Intrabudgetary transactions:			
Federal intrafund transactions:			
Distributed by agency:			
Interest from the Federal Financing Bank	17,276	15,701	16,529
Interest on Government capital in enterprises	4,249	3,078	2,657
Other	843	824	784
Total Federal intrafunds	22,368	19,603	19,970
Trust intrafund transactions:			
Distributed by agency			
1	1	1	
Total intrafund transactions	22,369	19,604	19,971
Interfund transactions:			
Distributed by agency:			
Federal fund payments to trust funds:			
Contributions to insurance programs:			
Military retirement fund	10,782	11,169	11,812
Supplementary medical insurance	34,730	39,452	42,101
Hospital insurance	631	675	505
Railroad social security equivalent fund	2,806	2,979	3,130
Rail industry pension fund	102	194	*
Civilian supplementary retirement contributions	18,824	19,659	20,147
Unemployment insurance	394	461	815
Other	363	467	447
Miscellaneous payments:			
Other	1,040	618	469
Subtotal	69,672	75,675	79,426
Trust fund payments to Federal funds:			
Repayment of loans or advances to trust funds	2,594	2,763	2,935
Charges for services to trust funds	316	291	289
Other	1,684	606	613
Subtotal	4,595	3,659	3,837
Total interfunds distributed by agency	74,267	79,334	83,263
Undistributed by agency:			
Employer share, employee retirement (on-budget):			
Civil service retirement and disability insurance	6,493	6,955	7,415
Hospital insurance (contribution as employer) ¹	2,205	1,873	1,933
Military retirement fund	17,193	16,238	15,769
Other Federal employees retirement	86	89	197
Total employer share, employee retirement (on-budget)	25,977	25,155	25,315
Interest received by on-budget trust funds	50,976	53,371	55,380
Total interfund transactions undistributed by agency	76,953	78,526	80,695
Total interfund transactions	151,220	157,860	163,958
Total intrabudgetary transactions	173,588	177,464	183,929
Payments by on-budget accounts to off-budget accounts:			
Interfund transactions:			
Distributed by agency:			
Federal fund payments to trust funds:			
Old-age, survivors, and disability insurance	5,971	6,078	6,434
Undistributed by agency:			
Employer share, employee retirement (off-budget)	5,804	6,095	6,484
Interest received by off-budget trust funds	20,222	23,853	26,998
Total payments by on-budget accounts to off-budget accounts	31,997	36,026	39,916

Table 23-3 OFFSETTING RECEIPTS BY TYPE—Continued

(In millions of dollars)

Type	1991 actual	1992 estimate	1993 estimate
Payments by off-budget accounts to on-budget accounts:			
Intrafund transactions from off-budget accounts:			
Distributed by agency:			
Payments to railroad retirement ²	3,457	3,403	3,573
Total intrafund transactions from off-budget accounts	3,457	3,403	3,573
Interfund transactions from off-budget accounts:			
Distributed by agency:			
Interest payments to the Treasury	463	.....	.....
Quinquennial adjustment for military service credits	2,889	.....	.....
Undistributed by agency:			
Employer contributions to FHI .....	.....	448	462
Retirement contributions	4,425	4,780	5,255
Total payments by off-budget accounts to on-budget accounts	11,234	8,631	9,290
Total intragovernmental transactions	216,819	222,121	233,135
PROPRIETARY RECEIPTS FROM THE PUBLIC			
Distributed by agency:			
Interest:			
Interest on loans, Foreign Assistance Act	360	228	223
Other interest on foreign loans and deferred foreign collections	785	927	946
Interest on deposits in tax and loan accounts ..	1,293	1,025	1,225
Other interest (domestic—civil) ³	330	536	1,308
Total interest	2,768	2,716	3,701
Rents:			
Rent and bonuses from land leases, etc	11	33	32
Rent of land and other real property	63	52	51
Rent of equipment and other personal property ..	8	11	12
Total rents	82	96	95
Royalties	1,012	900	964
Sale of products:			
Sale of timber and other natural land products ..	1,042	1,166	1,145
Sale of minerals and mineral products	573	542	526
Sale of power and other utilities	799	838	958
Sale of other products ³	*	*	*
Recovery of mint manufacturing expense	113	133	58
Total sale of products	2,527	2,678	2,687
Fees and other charges for services and special benefits:			
Medicare premiums and other charges (trust funds)	12,174	13,143	15,329
Nuclear waste disposal revenues	605	538	400
Veterans life insurance (trust funds)	417	381	348
Other ³	1,597	1,619	1,981
Total fees and other charges	14,793	15,681	18,058
Sale of Government property:			
Sale of land and other real property ³	36	233	200
Sale of equipment and other personal property: Military assistance program sales (trust funds)	12,534	11,419	11,202
Sale of scrap and salvage material	17	.....	.....
Total sale of Government property	12,588	11,652	11,402
Realization upon loans and investments:			
Dollar repayments of loans, Agency for International Development	492	328	330
Foreign military credit sales	237	424	529
Negative loan subsidies .....	.....	262	361
Dollar conversion of foreign currency	22	22	22
Repayment of loans to United Kingdom	96	98	100
Other ³	173	187	179

Table 23-3 OFFSETTING RECEIPTS BY TYPE—Continued

(In millions of dollars)

Type	1991 actual	1992 estimate	1993 estimate
Total realization upon loans and investments	1,019	1,321	1,521
Recoveries and refunds ³	942	1,060	1,277
Miscellaneous receipt accounts ³	2,224	1,577	1,604
Total proprietary receipts from the public distributed by agency	37,956	37,681	41,307
Undistributed by agency:			
Other interest: Interest received from Outer Continental Shelf escrow account	1	.....	802
Rents and royalties on the Outer Continental Shelf:			
Rents and bonuses	439	315	770
Royalties	2,711	1,967	2,033
Sale of major assets .....	.....	.....	85
Other undistributed offsetting receipts .....	.....	.....	1,200
Total proprietary receipts from the public undistributed by agency	3,151	2,282	4,889

Table 23-3 OFFSETTING RECEIPTS BY TYPE—Continued

(In millions of dollars)

Type	1991 actual	1992 estimate	1993 estimate
Total proprietary receipts from the public ⁴	41,107	39,963	46,197
OFFSETTING GOVERNMENTAL RECEIPTS			
Defense cooperation	43,154	4,988	.....
Other ³	1,626	1,998	2,341
Total offsetting governmental receipts .	44,781	6,986	2,341
Total offsetting receipts	302,707	269,070	281,672

^{*}\$500 thousand or less.¹Includes provision for covered Federal civilian employees and military personnel.²Interchange receipts between the social security and railroad retirement funds place the social security funds in the same position they would have been if there were no separate railroad retirement system.³Includes both Federal funds and trust funds.⁴Consists of:

	1991 actual	1992 estimate	1993 estimate
Federal funds	14,487	13,474	17,310
Trust funds	26,620	26,489	28,886
Off-budget .....	.....	.....	.....

1. FEDERAL PROGRAMS BY FUNCTION

Table 1-1. OUTLAYS BY FUNCTION, 1991-1997

(In billions of dollars)

	1991 actual	Estimate					
		1992	1993	1994	1995	1996	1997
050 National defense	273.3	307.3	291.0	283.0	282.9	285.9	289.1
Department of Defense—Military	(262.4)	(294.6)	(277.9)	(269.4)	(268.7)	(271.0)	(273.6)
Other	(10.9)	(12.7)	(13.1)	(13.6)	(14.1)	(14.9)	(15.5)
150 International affairs	15.9	17.8	18.0	18.6	18.9	18.8	18.7
250 General science, space, and technology	16.1	16.4	17.0	18.1	18.4	18.4	18.7
270 Energy	1.7	4.0	4.6	5.5	4.8	4.0	3.7
300 Natural resources and environment	18.6	20.2	20.5	19.9	21.0	19.8	20.0
350 Agriculture	15.2	17.2	15.7	14.5	12.1	11.9	11.6
370 Commerce and housing credit	75.6	54.7	63.6	11.0	1.5	-7.0	-10.0
On-budget	(74.3)	(53.9)	(62.0)	(9.7)	(0.4)	(-6.3)	(-9.0)
Off-budget	(1.3)	(0.8)	(1.6)	(1.3)	(1.1)	(-0.7)	(-1.0)
400 Transportation	31.1	34.0	35.1	36.7	37.0	37.2	37.3
450 Community and regional development	6.8	7.5	7.6	7.1	6.4	6.0	5.8
500 Education, training, employment, and social services	42.8	45.0	49.6	51.5	50.3	45.9	50.1
550 Health	71.2	94.6	108.2	122.9	138.5	156.8	177.8
570 Medicare	104.5	118.6	129.3	142.8	158.7	178.9	200.4
600 Income security	170.8	196.0	199.5	206.4	216.7	221.8	231.0
650 Social security	269.0	286.7	302.3	317.7	333.5	350.0	367.4
On-budget	(2.6)	(6.1)	(6.4)	(6.8)	(7.2)	(7.6)	(7.9)
Off-budget	(266.4)	(280.7)	(295.8)	(310.9)	(326.2)	(342.4)	(359.5)
700 Veterans benefits and services	31.3	33.8	34.3	36.2	35.9	35.0	36.8
750 Administration of justice	12.3	14.1	15.4	16.0	15.7	15.7	15.7
800 General government	11.7	12.8	14.0	15.1	13.3	13.4	12.7
900 Net interest	194.5	200.3	214.6	231.8	243.0	253.9	264.0
On-budget	(214.8)	(224.2)	(241.6)	(262.9)	(278.7)	(295.0)	(311.4)
Off-budget	(-20.2)	(-23.9)	(-27.0)	(-31.1)	(-35.7)	(-41.1)	(-47.4)
920 Allowances		-0.1	-0.4	-7.6	-4.6	*	*
950 Undistributed offsetting receipts	-39.4	-38.8	-41.6	-40.3	-42.0	-44.4	-45.0
On-budget	(-33.6)	(-32.7)	(-35.1)	(-33.4)	(-34.5)	(-36.3)	(-36.2)
Off-budget	(-5.8)	(-6.1)	(-6.5)	(-6.9)	(-7.5)	(-8.1)	(-8.8)
Total outlays	1,323.0	1,442.5	1,498.3	1,507.0	1,562.0	1,622.1	1,705.9
On-budget	(1,081.3)	(1,190.9)	(1,234.3)	(1,232.8)	(1,278.0)	(1,329.6)	(1,403.6)
Off-budget	(241.7)	(251.5)	(264.0)	(274.2)	(284.1)	(292.5)	(302.3)

* \$50 million or less.

Table 1-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate
050 NATIONAL DEFENSE										
051 Department of Defense-Military	290,904	276,223	267,156	267,434	269,554	262,389	294,640	277,933	269,428	268,746
053 Atomic energy defense activities:										
Weapons activities	4,636	4,704	4,757	4,757	4,757	3,926	4,822	4,835	4,772	4,758
New production reactor	375	516	154	295	421	343	389	313	294	383
Defense environmental restoration and waste management	3,160	3,681	4,610	5,071	5,578	2,434	3,282	4,098	4,717	5,255
Materials production and other defense programs	3,396	3,068	2,598	2,598	2,598	3,292	3,177	2,641	2,692	2,607
Defense Nuclear Facilities Safety Board	11	12	13	15	16	9	15	13	15	16
Subtotal, Atomic energy defense activities	11,578	11,980	12,132	12,736	13,370	10,004	11,685	11,901	12,489	13,018
054 Defense-related activities	1,092	968	1,212	1,130	1,125	899	980	1,180	1,121	1,118
Total	303,574	289,170	280,499	281,300	284,049	273,292	307,306	291,014	283,039	282,883
150 INTERNATIONAL AFFAIRS										
151 International development and humanitarian assistance:										
Agency for International Development	3,318	2,984	3,504	3,354	3,189	2,659	2,291	2,929	2,908	3,331
Enterprise for the Americas Initiative		410	386	386	117		325	326	351	102
Multilateral development banks	1,619	1,685	1,659	1,655	1,655	1,256	1,571	1,487	1,718	1,622
Food aid	1,004	1,484	1,323	1,322	1,323	753	1,234	828	852	934
Refugee programs	664	511	570	576	553	549	561	565	574	559
Voluntary contributions to international organizations	285	250	257	257	257	264	257	271	275	274
State Department narcotics assistance	150	172	173	173	173	109	148	164	170	173
Peace Corps	187	202	220	220	220	176	191	208	217	218
Other programs	78	102	114	95	114	-97	-69	-36	-72	-63
Offsetting receipts	-527	-356	-358	-369	-390	-527	-356	-358	-369	-390
Subtotal, International development and humanitarian assistance	6,778	7,443	7,847	7,668	7,210	5,141	6,154	6,385	6,623	6,758
152 International security assistance:										
Foreign military financing	5,158	4,395	3,958	3,907	4,164	5,567	4,338	4,138	4,207	4,406
Economic support fund	4,036	3,240	3,123	3,123	3,123	4,321	3,282	3,241	3,182	3,159
Other programs	104	441	90	90	90	172	587	157	111	91
Foreign military credit sales repayment	-237	-424	-529	-624	-698	-237	-424	-529	-624	-698
Subtotal, International security assistance	9,061	7,651	6,642	6,496	6,679	9,823	7,783	7,007	6,876	6,958
153 Conduct of foreign affairs:										
State Department salaries and expenses	1,906	2,015	2,131	2,131	2,131	1,888	2,022	2,104	2,119	2,128
Foreign buildings	228	545	600	491	461	374	394	446	466	552
United Nations programs	938	955	1,379	1,379	1,379	874	966	1,375	1,380	1,379
Other programs	167	170	182	183	185	146	179	182	182	184
Subtotal, Conduct of foreign affairs	3,238	3,686	4,292	4,185	4,157	3,282	3,560	4,108	4,146	4,243
154 Foreign information and exchange activities:										
U.S. Information Agency	1,022	1,084	1,146	1,158	1,155	1,001	1,085	1,130	1,153	1,140
Board for International Broadcasting	206	207	220	220	220	228	240	236	251	283
Other programs	16	17	18	18	18	24	18	19	19	18
Subtotal, Foreign information and exchange activities	1,243	1,308	1,384	1,396	1,393	1,253	1,343	1,384	1,423	1,441
155 International financial programs:										
Export-Import Bank	170	474	633	-43	682	-88	543	607	419	382
International Monetary Fund	470	12,314				179	8	11	13	19
Exchange stabilization fund					1,500	-2,206	-1,600	-1,500	-1,500	-1,500
Foreign military sales trust fund (net)	1,891	452	-130	189	339	-1,061	-112	84	558	594
Other programs	256	93		150	150	-55	257	-6	140	148
Offsetting receipts	-418	-125	-100	-102	-104	-418	-125	-100	-102	-104
Subtotal, International financial programs	2,369	13,208	404	194	2,567	-3,648	-1,029	-904	-472	-461
Total	22,689	33,297	20,569	19,939	22,005	15,851	17,811	17,981	18,596	18,939
250 GENERAL SCIENCE, SPACE, AND TECHNOLOGY										
251 General science and basic research:										
National Science Foundation programs	2,333	2,595	3,048	3,049	3,049	2,081	2,335	2,737	2,965	3,030
Department of Energy general science programs	1,139	1,472	1,656	1,662	1,666	1,073	1,219	1,318	1,475	1,604
DOD general science programs		75					59	13	2	
Subtotal, General science and basic research	3,472	4,142	4,705	4,711	4,715	3,154	3,612	4,069	4,442	4,634
252 Space flight, research, and supporting activities:										
Research and program management	1,849	1,298	1,361	1,361	1,361	1,827	1,468	1,363	1,380	1,383
Space flight control and data communications	5,271	5,352	5,266	5,266	5,266	5,590	5,311	5,150	5,360	5,407
Construction of facilities	452	483	269	269	269	285	392	415	466	477
Research and development	5,464	6,066	6,801	6,801	6,801	5,245	5,576	6,021	6,399	6,481
Other	11	15	16	16	16	9	14	16	16	16

Table 1-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate
Subtotal, Space flight, research, and supporting activities	13,046	13,213	13,714	13,714	13,714	12,957	12,761	12,964	13,620	13,765
Total	16,519	17,356	18,418	18,424	18,429	16,111	16,373	17,033	18,063	18,398
270 ENERGY										
271 Energy supply:										
Research and development	3,417	3,821	4,000	3,750	3,500	2,711	3,294	3,582	3,893	3,922
Petroleum reserves:										
Existing law	-350	-309	-288	-561	-596	-373	-322	-293	-437	-555
Fees and mandatory program changes from discretionary action				556	601				556	601
Federal power marketing:										
Existing law	-228	-346	-323	-418	-461	-768	-472	-332	-507	-546
Proposed legislation			-399	-425	-446			-399	-425	-446
Tennessee Valley Authority	116	794	1,304	1,729	1,749	-129	255	1,202	1,520	1,181
Uranium enrichment:										
Existing law	26	-233	112	128	-38	-116	-197	-91	-68	-45
Fees and mandatory program changes from discretionary action			-366	-366	-183			-183	-183	-183
Nuclear waste program	243	278	394	395	395	300	270	334	384	395
Nuclear waste fund receipts	-605	-538	-400	-377	-546	-605	-538	-400	-377	-546
Subsidies for nonconventional fuel production		-53	-48			101	73	87	90	49
Rural electric and telephone	1,601	210	214	794	815	44	628	-68	-57	-143
Isotopes		8	2			5	8	2		
Subtotal, Energy supply	4,220	3,631	4,203	5,205	4,790	1,170	3,000	3,442	4,389	3,685
272 Energy conservation	461	506	491	491	491	386	463	495	494	491
274 Emergency energy preparedness	336	282	60	186	186	-235	336	381	376	344
276 Energy information, policy, and regulation:										
Nuclear Regulatory Commission (NRC)	26	20	21	21	21	-1	6	10	21	21
Other energy programs	343	244	257	255	254	342	221	232	242	248
Subtotal, Energy information, policy, and regulation	369	264	278	277	276	340	226	241	263	269
Total	5,386	4,683	5,032	6,158	5,742	1,662	4,026	4,560	5,522	4,790
300 NATURAL RESOURCES AND ENVIRONMENT										
301 Water resources:										
Corps of Engineers:										
Existing law	3,410	3,850	3,804	3,834	3,961	3,468	3,640	3,779	3,849	3,961
Proposed legislation			5	5	5			5	5	5
Bureau of Reclamation	1,097	1,052	887	934	955	1,007	1,276	895	944	929
Other	234	256	206	206	206	262	297	216	218	205
Offsetting receipts	-371	-484	-470	-540	-669	-371	-484	-470	-540	-669
Subtotal, Water resources	4,370	4,675	4,432	4,438	4,458	4,366	4,729	4,425	4,475	4,431
302 Conservation and land management:										
Management of national forests, cooperative forestry, and forestry research (Forest Service)	2,755	2,882	3,011	3,011	3,006	2,607	2,716	2,930	3,011	3,007
Management of public lands (BLM)	819	908	951	951	952	809	945	929	946	951
Mining reclamation and enforcement	309	299	270	270	270	323	262	294	321	327
Conservation reserve program	1,315	1,611	1,607	1,862	1,908	1,631	1,751	1,799	1,862	1,908
Other conservation of agricultural lands	781	894	931	1,060	1,102	772	861	931	1,022	1,032
Other resources management:										
Existing law	342	359	342	342	342	315	360	349	343	342
Fees and mandatory program changes from discretionary action			-5	-5	-5			-5	-5	-5
Offsetting receipts:										
Existing law	-2,409	-2,521	-2,479	-2,389	-2,385	-2,409	-2,521	-2,479	-2,389	-2,385
Fees and mandatory program changes from discretionary action			-146	-146	-146			-146	-146	-146
Proposed legislation				-1,280	-*				-1,280	-*
Subtotal, Conservation and land management	3,912	4,433	4,483	3,678	5,045	4,047	4,374	4,602	3,685	5,033
303 Recreational resources:										
Federal land acquisition	352	331	360	360	360	281	351	332	382	355
Urban park and historic preservation funds	54	40	41	41	41	34	39	47	47	44
Operation of recreational resources	2,182	2,397	2,318	2,329	2,347	1,928	2,236	2,424	2,437	2,368
Corps of Engineers recreational fee (proposed)		-10	-20	-20	-20		-10	-20	-20	-20
Offsetting receipts:										
Existing law	-107	-142	-139	-141	-143	-107	-142	-139	-141	-143
Fees and mandatory program changes from discretionary action			-44	-49	-54			-44	-49	-54
Subtotal, Recreational resources	2,482	2,617	2,516	2,519	2,530	2,137	2,474	2,599	2,656	2,549
304 Pollution control and abatement:										
Regulatory, enforcement, and research programs	2,353	2,594	2,723	2,723	2,723	2,017	2,376	2,645	2,729	2,721

Table 1-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate
Hazardous substance response fund	1,616	1,616	1,750	1,750	1,750	1,417	1,486	1,527	1,620	1,641
Oil pollution funds (gross)	113	176	224	224	224	62	158	208	217	221
Sewage treatment plant construction grants	2,101	2,403	2,500	1,800	1,000	2,389	2,205	2,174	2,228	2,169
Leaking underground storage tank trust fund	65	75	75	75	75	66	87	87	75	75
Offsetting receipts:										
Existing law	-98	-180	-243	-271	-296	-98	-180	-243	-271	-296
Fees and mandatory program changes from discretionary action			-15	-15	-15			-15	-15	-15
Subtotal, Pollution control and abatement	6,150	6,685	7,013	6,285	5,460	5,853	6,131	6,383	6,583	6,517
306 Other natural resources:										
Program activities:										
Existing law	2,324	2,585	2,549	2,549	2,549	2,164	2,541	2,474	2,512	2,522
Proposed legislation			46	46						
Offsetting receipts	-15	-19	-18	-17	-17	-15	-19	-18	-17	-17
Subtotal, Other natural resources	2,309	2,566	2,531	2,577	2,532	2,148	2,522	2,456	2,495	2,504
Total	19,224	20,976	20,976	19,498	20,024	18,552	20,231	20,464	19,893	21,034
350 AGRICULTURE										
351 Farm income stabilization:										
Commodity Credit Corporation:										
Existing law	9,745	12,328	11,285	9,188	8,776	10,110	11,966	11,710	10,624	8,551
Proposed legislation		-5	-65	-150	-150		-5	-65	-150	-150
Crop insurance	729	583	621	622	622	770	936	900	843	853
Agricultural credit insurance	4,043	1,159	110	1,701	1,087	1,996	1,017	100	-163	-558
Farm Credit System assistance:										
Existing law		*		-5	-5	-163	-97	-185	-112	-119
Proposed legislation								-212		
Temporary emergency food assistance program	170	165	165	165	165	168	168	165	165	165
Other	47	728	720	718	718	43	683	700	698	718
Subtotal, Farm income stabilization	14,734	14,958	12,836	12,240	11,214	12,924	14,670	13,113	11,904	9,461
352 Agricultural research and services:										
Research programs:										
Existing law	1,063	1,153	1,140	1,140	1,140	1,003	1,083	1,116	1,113	1,141
Proposed legislation			-3	-3	-3			-3	-3	-3
Extension programs	398	419	417	417	417	367	414	416	422	425
Marketing programs:										
Existing law	172	184	185	185	185	158	175	184	185	185
Fees and mandatory program changes from discretionary action			-11	-11	-11			-11	-11	-11
Animal and plant health programs	428	470	436	436	436	395	452	452	436	444
Economic intelligence	239	259	265	265	265	231	256	262	262	263
Other programs and unallocated overhead:										
Existing law	313	346	287	285	285	222	285	320	325	335
Fees and mandatory program changes from discretionary action			-*	-*	-*			-*	-*	-*
Proposed legislation			*					*		
Offsetting receipts	-116	-115	-117	-117	-117	-116	-115	-117	-117	-117
Subtotal, Agricultural research and services	2,497	2,716	2,601	2,599	2,599	2,259	2,550	2,621	2,613	2,661
Total	17,232	17,675	15,437	14,838	13,812	15,183	17,219	15,735	14,517	12,122
370 COMMERCE AND HOUSING CREDIT										
371 Mortgage credit:										
Mortgage-backed securities (GNMA)						-275	-281	1,932	-50	-30
Mortgage purchase activities (GNMA)						-5	-4	-4	-4	-4
Mortgage credit (FHA)	4,202	1,338	989	401	394	1,892	940	684	-182	-480
Housing for the elderly or handicapped	75	-750				515	651	244	18	-177
Rural housing programs (FmHA)	3,539	2,246	1,142	1,076	3,624	3,238	1,897	1,097	1,058	941
Federal Housing Finance Board						-3	-2	-1	-1	-1
Subtotal, Mortgage credit	7,816	2,834	2,131	1,477	4,018	5,362	3,201	3,950	838	249
372 Postal service:										
Payments to the Postal Service fund	511	511	161	160	160	511	511	161	160	160
Postal Service:										
Existing law	3,301	2,226	3,564	2,710	1,073	1,317	825	1,332	1,033	737
Proposed legislation			945					315	315	315
Subtotal, Postal service	3,812	2,737	4,670	2,870	1,233	1,828	1,335	1,808	1,508	1,212
373 Deposit insurance:										
Resolution Trust Corporation Fund:										
Existing law	51,401	35,808	32,504	4,367	200	50,744	40,437	32,503	-30,055	-26,008
Conversion to accrual accounting basis		-10,808	-13,564	400	200		-15,567	-8,803	30,455	26,408
Bank Insurance Fund:										
Existing law	8,291	32,958	38,047	13,691	15,090	7,363	32,960	38,047	13,690	7,545
Conversion to accrual accounting basis		-19,767	-14,149	-10,009	-6,897		-19,767	-14,149	-10,008	-6,897
Proposed legislation		-700	-1,800	-500	-4,400		-700	-1,800	-500	-4,400

Table 1-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate
FSLIC Resolution Fund	13,087	9,458	6,772	526	455	8,556	7,020	6,383	253	240
Savings Association Insurance Fund:										
Existing law						-36		-1,012	-864	3,040
Conversion to accrual accounting basis		3,700	3,518	2,762	1,159		3,700	4,530	3,626	-1,881
National Credit Union Administration funds:										
Existing law						-262	-312	-227	-242	-257
Conversion to accrual accounting basis				284			-27	162	148	156
Other mandatory						-36	10	-2	-1	-1
Discretionary	11	30	43	42	43	64	70	73	61	53
Subtotal, Deposit insurance	72,789	50,680	51,371	11,563	5,850	66,394	47,825	55,704	6,563	-2,002
376 Other advancement of commerce:										
Small and minority business assistance:										
Existing law	634	1,013	723	610	515	605	745	630	572	483
Fees and mandatory program changes from discretionary action			-43	-64	-65			-43	-64	-65
Science and technology	548	583	684	682	688	461	605	634	671	673
Economic and demographic statistics	420	331	395	395	395	485	448	375	391	401
International trade and other:										
Existing law	530	618	717	720	731	503	582	719	727	733
Fees and mandatory program changes from discretionary action			-147	-164	-181			-147	-164	-181
Proposed legislation			-6	-6	-7			-6	-6	-7
Subtotal, Other advancement of commerce	2,132	2,546	2,322	2,171	2,076	2,054	2,380	2,160	2,126	2,038
Total	86,548	58,797	60,494	18,081	13,177	75,639	54,741	63,623	11,036	1,496
On-budget	(83,247)	(56,571)	(55,985)	(15,371)	(12,104)	(74,321)	(53,917)	(61,975)	(9,688)	(444)
Off-budget	(3,301)	(2,226)	(4,509)	(2,710)	(1,073)	(1,317)	(825)	(1,647)	(1,348)	(1,052)
400 TRANSPORTATION										
401 Ground transportation:										
Highways	14,485	18,097	20,613	20,553	20,492	14,447	16,064	17,250	18,386	18,741
Highway safety	360	378	400	404	407	358	374	352	379	393
Mass transit	3,310	3,819	3,777	3,877	3,695	3,912	3,799	3,453	3,259	3,067
Railroads	897	957	472	534	534	785	859	625	583	423
Regulation:										
Existing law	44	41	45	45	45	45	40	44	45	45
Proposed legislation			-12	-28	-28			-14	-28	-28
Offsetting receipts	-1	-45	-46	-46	-46	-1	-45	-46	-46	-46
Subtotal, Ground transportation	19,096	23,247	25,249	25,338	25,099	19,545	21,090	21,663	22,578	22,594
402 Air transportation:										
Airports and airways (FAA)	7,938	8,872	9,436	9,436	9,436	7,241	7,944	8,601	8,973	9,182
Aeronautical research and technology	968	1,107	1,279	1,279	1,279	920	1,057	1,123	1,173	1,184
Air carrier subsidies and other	27	39	39	39	39	22	40	39	39	39
Offsetting receipts										
Subtotal, Air transportation	8,932	10,018	10,754	10,754	10,754	8,184	9,042	9,762	10,184	10,404
403 Water transportation:										
Marine safety and transportation	2,995	3,233	3,415	3,448	3,484	2,945	3,471	3,278	3,490	3,486
Ocean shipping	130	162	161	158	158	218	316	317	354	369
Panama Canal Commission		14				-12	12	-12	-4	-18
Offsetting receipts	-2	-166	-186	-189	-192	-2	-166	-186	-189	-192
Subtotal, Water transportation	3,122	3,242	3,389	3,418	3,450	3,148	3,633	3,396	3,651	3,645
407 Other transportation:										
Miscellaneous programs:										
Existing law	262	291	368	368	368	235	291	353	366	368
Proposed legislation								-1	-1	-1
Offsetting receipts	-12	-21	-36	-37	-38	-12	-21	-36	-37	-38
Subtotal, Other transportation	251	270	332	331	330	223	270	317	328	330
Total	31,401	36,776	39,723	39,840	39,633	31,099	34,035	35,138	36,741	36,973
450 COMMUNITY AND REGIONAL DEVELOPMENT										
451 Community development:										
Community development block grants	3,213	3,400	2,900	2,900	2,900	2,976	3,125	3,339	3,247	3,072
Pennsylvania Avenue Development Corporation	13	8	14	7	7	40	139	183	207	158
Other	468	378	404	403	402	526	646	524	435	388
Subtotal, Community development	3,694	3,786	3,318	3,309	3,309	3,543	3,911	4,047	3,890	3,618
452 Area and regional development:										
Rural development:										
Existing law	2,544	2,040	1,728	1,568	1,465	1,382	1,712	1,566	1,424	1,362
Proposed legislation			17					119	36	51
Economic development assistance	177	257	14	9	4	174	186	187	147	76
Indian programs	1,347	1,500	1,327	1,281	1,271	1,225	1,390	1,405	1,313	1,277
Appalachian Regional Commission	175	195	105	105	105	167	122	138	153	135

Table 1-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate
Tennessee Valley Authority	135	135	101	101	101	107	117	107	102	102
Coastal energy impact fund	-10					-5	*			
Offsetting receipts	-307	-378	-510	-390	-397	-307	-378	-510	-390	-397
Subtotal, Area and regional development	4,061	3,749	2,781	2,674	2,549	2,743	3,148	3,012	2,785	2,605
453 Disaster relief and insurance:										
Small business disaster loans	-129	200	102	102	102	46	-250	-241	-199	-155
Disaster relief		983	292	292	292	552	660	735	539	292
Other:										
Existing law	131	155	143	143	143	-72	68	73	68	69
Fees and mandatory program changes from discretionary action			-10	-10	-10			-10	-10	-10
Subtotal, Disaster relief and insurance	1	1,337	527	527	527	525	478	556	397	196
Total	7,757	8,872	6,626	6,510	6,385	6,811	7,537	7,615	7,071	6,419
500 EDUCATION, TRAINING, EMPLOYMENT, AND SOCIAL SERVICES										
501 Elementary, secondary, and vocational education:										
School improvement programs	1,583	1,578	1,620	1,620	1,582	1,366	1,720	1,644	1,618	1,615
Compensatory education	6,224	6,707	6,828	6,828	6,828	5,219	6,171	6,606	6,794	6,826
Special education	2,467	2,855	2,943	2,943	2,943	2,174	2,554	2,850	3,135	2,966
Impact aid	781	772	532	532	532	754	802	622	562	540
Vocational and adult education	1,253	1,437	1,454	1,454	1,454	1,090	1,081	1,217	1,443	1,464
Educational excellence:										
Existing law		100	268	268	268		12	100	232	264
Proposed legislation			500	500	500			60	400	490
Other	822	724	758	758	758	769	712	741	769	769
Subtotal, Elementary, secondary, and vocational education	13,130	14,173	14,904	14,904	14,866	11,372	13,052	13,841	14,952	14,933
502 Higher education:										
Student financial assistance:										
Existing law	6,715	6,888	3	3	3	6,334	6,476	5,444	153	3
Proposed legislation			7,690	7,355	7,352			1,717	7,200	7,352
Guaranteed student loan program:										
Existing law	4,581	5,086	3,116	2,023	1,027	4,782	3,914	4,020	2,128	1,157
Proposed legislation		-266	2,930	3,441	3,705		-266	1,794	3,032	3,357
Higher education:										
Existing law	771	828	25	24	24	615	687	714	182	40
Proposed legislation			828	828	828			97	663	811
Other	307	306	290	291	295	230	329	317	297	270
Subtotal, Higher education	12,374	12,841	14,882	13,966	13,234	11,961	11,140	14,102	13,654	12,990
503 Research and general education aids:										
Existing law	1,914	2,078	2,164	2,125	2,137	1,773	1,969	2,139	2,180	2,149
Proposed legislation			20	20	20			2	16	20
Subtotal, Research and general education aids ...	1,914	2,078	2,184	2,145	2,157	1,773	1,969	2,141	2,196	2,169
504 Training and employment:										
Training and employment services:										
Existing law	4,079	4,029	4,136	4,136	4,136	3,808	4,083	4,155	4,236	4,171
Proposed legislation								22	83	-22
Trade adjustment assistance:										
Existing law	71	72	75	74	74	51	66	72	74	74
Proposed legislation			-75	-74	-74			-22	-60	-74
Older Americans employment	390	395	343	343	343	360	385	385	347	343
Federal-State employment service	1,161	1,201	1,173	1,173	1,173	1,097	1,187	1,185	1,173	1,173
Other	69	73	78	78	78	72	71	74	77	76
Subtotal, Training and employment	5,771	5,771	5,730	5,730	5,730	5,388	5,792	5,870	5,931	5,741
505 Other labor services	808	894	966	966	966	788	871	942	952	955
506 Social services:										
Social services block grant	2,800	2,800	2,800	2,800	2,800	2,822	2,785	2,800	2,800	2,800
Grants to States for special services	436	437	5			420	453	149	18	
Rehabilitation services:										
Existing law	1,889	2,077	34	34	34	1,902	2,053	489	116	34
Fees and mandatory program changes from discretionary action				-10	-19				-7	-17
Proposed legislation			2,104	2,170	2,241			1,620	2,071	2,222
Payments to States for foster care and adoption assistance	2,584	2,614	2,989	3,457	3,917	2,120	2,500	2,835	3,405	3,772
ACF service programs	3,545	3,901	4,495	4,487	4,487	3,233	3,753	4,179	4,474	4,486
Domestic volunteer programs	191	199	205	205	205	192	191	198	201	201
Interim assistance to States for legalization:										
Existing law	(273)		(1,123)			(827)	(451)	(921)	(191)	(21)

Table 1-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate
Fees and mandatory program changes from discretionary action			(-823)	(823)				(-547)	(546)	(1)
Total, Interim assistance to States for legalization	273		300	823		827	451	375	736	22
Points of Light Initiative	5	5	10	10	10	5	5	10	10	10
Other social services	11	10	7	7	7	4	13	11	8	8
Subtotal, Social services	11,735	12,043	12,950	13,985	13,682	11,526	12,204	12,667	13,832	13,539
Total	45,732	47,800	51,617	51,696	50,635	42,809	45,028	49,563	51,518	50,326
550 HEALTH										
551 Health care services:										
Medicaid grants:										
Existing law	53,393	72,503	84,500	98,215	113,665	52,533	72,503	84,500	98,215	113,665
Fees and mandatory program changes from discretionary action			-99	-66	-70			-99	-66	-70
Proposed legislation			-5	-5	-5			-5	-5	-5
Health insurance tax credit		558	610	608	616		558	610	608	616
Federal employees' health benefits:										
Existing law	3,510	2,504	4,149	4,459	4,954	2,308	3,137	3,834	4,144	4,212
Fees and mandatory program changes from discretionary action			-105	-105	-105			-105	-105	-105
Proposed legislation				-75	-75			-85	-40	-75
Other health care services:										
Existing law	6,977	7,475	8,028	7,959	7,879	5,882	6,612	7,439	7,829	7,889
Proposed legislation			-116	-124	-131			-116	-124	-131
Subtotal, Health care services	63,880	83,039	96,962	110,867	126,727	60,723	82,810	95,973	110,457	125,994
552 Health research and training:										
National Institutes of Health	8,277	8,936	9,377	9,377	9,377	7,677	8,513	9,065	9,353	9,364
Clinical training	260	374	175	179	168	241	344	264	210	198
Other research and training	1,339	1,414	1,388	1,387	1,387	981	1,213	1,313	1,355	1,371
Subtotal, Health research and training	9,877	10,724	10,939	10,944	10,933	8,899	10,070	10,643	10,918	10,933
554 Consumer and occupational health and safety:										
Consumer safety:										
Existing law	1,176	1,274	1,336	1,342	1,349	1,124	1,247	1,329	1,341	1,349
Fees and mandatory program changes from discretionary action			-252	-258	-265			-252	-258	-265
Occupational safety and health	469	490	498	498	498	436	477	486	487	487
Subtotal, Consumer and occupational health and safety	1,646	1,764	1,582	1,582	1,582	1,560	1,724	1,563	1,570	1,571
Total	75,402	95,527	109,483	123,393	139,242	71,183	94,605	108,179	122,945	138,498
570 MEDICARE										
571 Medicare:										
Hospital insurance (HI):										
Existing law	68,865	77,646	84,538	92,860	102,653	69,642	77,560	84,370	93,039	102,623
Fees and mandatory program changes from discretionary action			-136	-146	-147			-157	-172	-174
Proposed legislation		344	1,588	1,662	1,809			-630	-1,050	-1,160
Supplementary medical insurance (SMI):										
Existing law	46,516	53,609	58,481	66,769	78,949	47,021	54,221	61,543	69,426	78,613
Fees and mandatory program changes from discretionary action			-20	-21	-22			-26	-28	-29
Proposed legislation		59	-288	-584	-762			-430	-780	-1,080
Medicare premiums and collections:										
Existing law	-12,174	-13,084	-15,016	-17,196	-19,547	-12,174	-13,084	-15,016	-17,196	-19,547
Proposed legislation		-59	-313	-427	-580		-59	-313	-427	-580
Total	103,208	118,515	128,834	142,918	162,354	104,489	118,638	129,342	142,812	158,666
600 INCOME SECURITY										
601 General retirement and disability insurance (excluding social security):										
Railroad retirement:										
Existing law	4,240	4,506	4,561	4,542	4,586	4,108	4,393	4,442	4,424	4,420
Proposed legislation			14	19	20					
Special benefits for disabled coal miners	1,505	1,318	1,383	1,403	1,383	1,466	1,463	1,429	1,408	1,387
Pension Benefit Guaranty Corporation:										
Existing law						-787	-491	-458	-419	-381
Conversion to accrual accounting basis		3,933	2,944	2,176	1,909		6,900	3,402	2,595	2,290
Proposed legislation		-3,400	-2,944	-2,176	-1,909		-8,700	-2,500	-2,700	-1,700
Other	166	180	196	207	221	159	173	189	199	212
Subtotal, General retirement and disability insurance (excluding social security)	5,911	6,537	6,154	6,171	6,209	4,945	3,737	6,503	5,507	6,228
602 Federal employee retirement and disability:										
Civilian retirement and disability programs	33,534	34,605	35,568	37,285	39,064	33,625	34,407	35,413	37,119	38,886

Table 1-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate
PHS retirement (proposed)			116	173	183			116	124	131
Military retirement	23,091	24,300	25,587	26,913	28,291	23,093	24,300	25,587	26,913	28,291
Federal employees workers' compensation (FECA) ..	320	190	288	267	275	235	177	244	242	269
Federal employees life insurance fund	9	14	12	20	21	-847	-1,166	-1,167	-1,180	-1,182
Subtotal, Federal employee retirement and disability	56,954	59,110	61,572	64,658	67,835	56,106	57,718	60,193	63,217	66,396
603 Unemployment compensation:										
Existing law	24,258	24,826	27,515	30,728	33,041	27,084	34,193	27,601	26,928	26,541
Proposed legislation		4,423	-94	-133	-125		2,203	2,126	-133	-125
Subtotal, Unemployment compensation	24,258	29,249	27,422	30,595	32,916	27,084	36,396	29,727	26,795	26,416
604 Housing assistance:										
Subsidized housing	8,813	8,329	8,077	8,077	8,077	13,566	14,127	14,937	15,624	16,467
Renewal of Section 8 contracts	7,891	7,355	7,262	7,262	7,262	387	1,264	2,260	3,012	3,517
HOPE grants		361	1,010	1,010	1,010		7	118	469	705
Public housing operating subsidies	2,175	2,450	2,282	2,282	2,282	2,004	2,196	2,271	2,282	2,282
Low-rent public housing loans	150	100	50			241	176	121	65	58
Transitional housing and emergency shelter for the homeless	223	223	221	204	204	116	151	142	149	141
Home investment partnerships program		1,500	700	700	700		30	269	703	819
Shelter plus care		111	266	266	266		9	43	84	108
Restore program (proposed)			362	362	362			41	145	233
Safe havens program (proposed)			50	50	50			20	28	35
Other housing assistance	494	730	84	411	413	886	1,504	1,592	1,517	1,449
Subtotal, Housing assistance	19,746	21,158	20,365	20,625	20,626	17,200	19,463	21,815	24,077	25,813
605 Food and nutrition assistance:										
Food stamps:										
Existing law	19,577	22,350	28,000	28,000	29,000	18,684	22,724	22,696	22,976	23,243
Fees and mandatory program changes from discretionary action			*					*	*	
Proposed legislation			2	-1	7			1	-1	7
Aid to Puerto Rico	963	1,002	1,051	1,091	1,133	965	1,002	1,051	1,091	1,133
Child nutrition and other programs:										
Existing law	8,895	9,706	10,662	11,035	11,597	8,832	9,835	10,480	10,960	11,520
Fees and mandatory program changes from discretionary action			-190	-218	-243			-163	-215	-239
Proposed legislation		-1	7	5	2		-1	-2	-5	-8
Subtotal, Food and nutrition assistance	29,435	33,058	39,531	39,912	41,497	28,481	33,561	34,064	34,806	35,656
609 Other income security:										
Supplemental security income (SSI):										
Existing law	17,391	18,877	21,304	24,344	25,009	15,926	19,794	21,342	24,344	25,009
Fees and mandatory program changes from discretionary action			-60	-135	-230			-60	-135	-230
Proposed legislation			-34	-25	-24			-34	-25	-24
Family support payments:										
Existing law	13,795	15,201	15,442	15,934	16,350	13,520	15,114	15,472	15,892	16,327
Proposed legislation			-169	-168	-156			-169	-168	-156
JOBS training program for welfare recipients	1,000	1,000	1,000	1,100	1,300	546	832	885	951	1,031
Earned income tax credit (EITC)	4,885	7,171	7,894	8,786	11,920	4,885	7,171	7,894	8,786	11,920
Refugee assistance	411	411	227	227	227	269	371	283	240	230
Low income home energy assistance	1,610	1,500	1,065	1,065	1,065	1,742	1,143	674	1,026	1,061
Payments to states for day-care assistance	732	825	850	850	850		574	787	890	906
Other:										
Existing law	140	153	156	156	156	143	146	153	155	156
Proposed legislation			5	5	5			2	4	5
Subtotal, Other income security	39,963	45,137	47,680	52,139	56,472	37,030	45,145	47,230	51,960	56,235
Total	176,266	194,249	202,723	214,100	225,555	170,846	196,020	199,532	206,364	216,745
650 SOCIAL SECURITY										
651 Social security:										
Old-age and survivors insurance (OASI):										
Existing law	244,049	260,248	272,490	285,983	305,579	241,242	256,349	269,821	283,374	297,118
Proposed legislation								85	125	40
Disability insurance (DI)	28,338	30,271	32,537	34,440	36,518	27,773	30,383	32,346	34,242	36,298
Interfund transactions	103									
Total	272,490	290,518	305,028	320,423	342,097	269,015	286,732	302,251	317,740	333,455
On-budget	(2,722)	(6,078)	(6,434)	(6,809)	(7,241)	(2,619)	(6,078)	(6,434)	(6,809)	(7,241)
Off-budget	(269,768)	(284,440)	(298,593)	(313,614)	(334,855)	(266,395)	(280,654)	(295,817)	(310,931)	(326,214)
700 VETERANS BENEFITS AND SERVICES										
701 Income security for veterans:										
Service-connected compensation:										
Existing law	12,294	12,179	12,540	12,491	12,458	12,133	12,330	12,320	13,122	12,496

Table 1-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate
Proposed legislation			313	716	1,135			288	779	1,138
Non-service-connected pensions:										
Existing law	3,985	3,824	3,840	3,841	3,870	3,917	3,856	3,833	3,840	3,868
Proposed legislation			-161	-181	-202			-161	-181	-202
Burial and other benefits	118	115	115	118	122	119	115	115	118	122
National service life insurance trust fund	1,483	1,458	1,414	1,390	1,369	1,247	1,282	1,297	1,349	1,384
All other insurance programs	28	38	33	35	36	-37	-6	38	34	44
Insurance program receipts	-419	-383	-350	-328	-309	-419	-383	-350	-328	-309
Subtotal, Income security for veterans	17,490	17,231	17,744	18,082	18,479	16,961	17,193	17,381	18,732	18,541
702 Veterans education, training, and rehabilitation:										
Readjustment benefits (GI Bill and related programs):										
Existing law	1,004	635	729	1,122	1,230	552	818	1,011	1,119	1,228
Proposed legislation			-*	-6	-16			-*	-6	-16
Post-Vietnam era education	-124	-85	-65	-51	-40	-124	-85	-65	-51	-40
All-volunteer force educational assistance trust fund:										
Existing law	-153	-209	-215	-219	-224	-159	-157	-159	-165	-160
Proposed legislation			-42	-42	-42			-42	-42	-42
Other	103	67	58	52	41	158	120	96	76	59
Subtotal, Veterans education, training, and rehabilitation	830	409	463	855	949	427	696	840	931	1,029
703 Hospital and medical care for veterans:										
Medical care and hospital services:										
Existing law	12,335	13,610	14,632	14,634	14,636	12,211	13,234	14,352	14,490	14,492
Proposed legislation			-67	-69	-71			-67	-69	-71
Medical administration, research, and other	268	281	300	300	300	261	277	295	300	300
Construction	810	710	644	644	644	648	634	684	698	675
Third-party medical recoveries:										
Existing law	-225	-406	-488	-344	-393	-236	-412	-474	-345	-395
Fees and mandatory program changes from discretionary action			-46	-49	-51			-46	-49	-51
Proposed legislation				-225	-255				-225	-255
Fees and other charges for medical services:										
Existing law	5	-6	-6	-6	-6	5	-6	-6	-6	-6
Fees and mandatory program changes from discretionary action			-85	-89	-93			-85	-89	-93
Subtotal, Hospital and medical care for veterans	13,194	14,189	14,884	14,797	14,711	12,889	13,727	14,653	14,705	14,596
704 Veterans housing:										
Loan guaranty revolving fund:										
Existing law	670	179	349	433	341	360	428	525	436	344
Fees and mandatory program changes from discretionary action			-7	-5	-4			-7	-5	-4
Proposed legislation			-336	-8	-7			-336	-8	-7
Direct loan revolving fund		1	1	1	1	-13	-8	-6	-5	-3
Guaranty and indemnity:										
Existing law	59	685	647	574	589	-262	733	669	640	652
Fees and mandatory program changes from discretionary action			-156	-145	-147			-156	-145	-147
Proposed legislation			-324	-115	-118			-324	-115	-118
Subtotal, Veterans housing	730	866	175	734	655	85	1,153	365	797	716
705 Other veterans benefits and services:										
Cemeteries, administration of veterans benefits, and other	970	925	960	957	958	908	926	962	984	953
Non-VA support programs	90	90	94	92	91	79	124	97	99	91
Subtotal, Other veterans benefits and services	1,060	1,015	1,054	1,050	1,049	987	1,050	1,059	1,083	1,044
Total	33,303	33,709	34,321	35,519	35,843	31,349	33,819	34,297	36,248	35,926
750 ADMINISTRATION OF JUSTICE										
751 Federal law enforcement activities:										
Criminal investigations (DEA, FBI, FCEN, OCDE)	2,770	3,052	3,273	3,270	3,270	2,566	2,948	2,929	3,246	3,276
Alcohol, tobacco, and firearms investigation (ATF):										
Existing law	308	337	357	357	357	300	332	355	357	357
Fees and mandatory program changes from discretionary action			-5	-5	-5			-5	-5	-5
Border enforcement activities (Customs and INS)	2,519	2,767	2,939	2,950	2,944	2,482	2,691	2,908	2,921	2,924
Customs user fee	-644	-696	-692	-711	-726	-644	-696	-692	-711	-726
Protection activities (Secret Service)	445	512	510	510	510	443	494	503	503	503
Other enforcement:										
Existing law	554	657	692	661	661	513	652	669	671	676
Proposed legislation							1			
Subtotal, Federal law enforcement activities	5,952	6,629	7,074	7,032	7,011	5,661	6,422	6,668	6,982	7,005

Table 1-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate
752 Federal litigative and judicial activities:										
Civil and criminal prosecution and representation:										
Existing law	2,146	2,285	2,529	2,556	2,568	1,975	2,264	2,487	2,540	2,566
Proposed legislation			1	1	1			1	1	1
Federal judicial activities	2,118	2,393	2,835	2,846	2,855	2,011	2,394	2,788	2,837	2,847
Representation of indigents in civil cases	328	350	350	350	350	344	346	350	350	350
Other:										
Existing law	21	23	9	10	11	23	24	23	12	11
Fees and mandatory program changes from discretionary action			-1	-1	-1			-1	-1	-1
Subtotal, Federal litigative and judicial activities ...	4,614	5,051	5,723	5,761	5,783	4,352	5,029	5,648	5,739	5,773
753 Federal correctional activities:										
Existing law	1,728	2,051	2,235	2,235	2,235	1,600	1,901	2,251	2,332	2,160
Fees and mandatory program changes from discretionary action			-48	-48	-48			-48	-48	-48
Subtotal, Federal correctional activities	1,728	2,051	2,187	2,187	2,187	1,600	1,901	2,202	2,284	2,111
754 Criminal justice assistance	853	870	774	780	780	663	709	876	993	781
Total	13,147	14,601	15,758	15,760	15,761	12,276	14,061	15,394	15,998	15,671
800 GENERAL GOVERNMENT										
801 Legislative functions	2,021	2,181	2,311	2,298	2,308	1,916	2,230	2,237	2,224	2,220
802 Executive direction and management	188	224	262	257	257	190	197	254	256	256
803 Central fiscal operations:										
Collection of taxes	6,113	6,681	7,243	7,243	7,243	5,984	6,514	7,028	7,215	7,243
Other fiscal operations	144	270	260	237	262	114	276	266	234	266
Subtotal, Central fiscal operations	6,257	6,951	7,503	7,480	7,505	6,097	6,790	7,293	7,449	7,509
804 General property and records management:										
Federal buildings fund	1,814	594	336	-*		275	339	1,166	1,411	822
Property and other receipts	-54	-213	-208	-208	-208	-54	-213	-208	-208	-208
Records management	139	153	166	166	166	172	263	298	192	157
Other	195	214	211	211	211	264	315	217	211	214
Subtotal, General property and records management	2,095	748	505	169	169	657	704	1,474	1,607	985
805 Central personnel management	164	171	660	180	180	138	167	178	179	179
806 General purpose fiscal assistance:										
Payments and loans to the District of Columbia	637	663	649	645	644	636	653	659	645	644
Payments to States and counties from Forest Service receipts	334	325	323	305	300	330	328	324	310	301
Payments to States from receipts under the Mineral Leasing Act	480	420	412	1,755	491	480	420	412	1,755	491
Payments to States and counties from Federal land management activities	132	119	124	91	94	95	152	124	93	93
Payments in lieu of taxes	104	104	105	105	105	100	104	105	105	105
Payments to territories and Puerto Rico	170	219	223	226	228	175	219	223	231	234
Other	281	283	283	283	283	283	282	283	283	283
Subtotal, General purpose fiscal assistance	2,138	2,133	2,120	3,410	2,146	2,100	2,158	2,130	3,422	2,151
808 Other general government:										
Compact of free association	188	163	158	162	167	168	161	158	162	167
Territories:										
Existing law	154	117	106	106	106	104	100	103	106	105
Fees and mandatory program changes from discretionary action			-28	-28	-28			-28	-28	-28
Treasury claims	460	445	484	484	484	460	445	484	484	484
Civil liberties public education fund:										
Existing law	500	500	250			499	501	250		
Proposed legislation			250					250		
Presidential election campaign fund	32	32	32	32	32	21	151	4	*	26
Other	134	162	181	179	180	28	147	162	176	181
Subtotal, Other general government	1,469	1,418	1,433	935	941	1,280	1,505	1,382	901	934
809 Deductions for offsetting receipts	-718	-914	-925	-925	-925	-718	-914	-925	-925	-925
Total	13,613	12,912	13,869	13,803	12,579	11,661	12,838	14,022	15,113	13,310
900 NET INTEREST										
901 Interest on the public debt:										
Existing law	286,004	294,485	315,812	338,961	354,654	286,004	294,485	315,812	338,961	354,654
Proposed legislation			36	156	360			36	156	360
Subtotal, Interest on the public debt	286,004	294,485	315,848	339,116	355,014	286,004	294,485	315,848	339,116	355,014
902 Interest received by on-budget trust funds:										
Existing law	-50,976	-53,371	-55,345	-58,009	-60,739	-50,976	-53,371	-55,345	-58,009	-60,739

Table 1-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate
Proposed legislation			-36	-156	-360			-36	-156	-360
Subtotal, Interest received by on-budget trust funds	-50,976	-53,371	-55,380	-58,165	-61,099	-50,976	-53,371	-55,380	-58,165	-61,099
903 Interest received by off-budget trust funds	-20,222	-23,853	-26,998	-31,090	-35,744	-20,222	-23,853	-26,998	-31,090	-35,744
908 Other interest:										
Interest on loans to Federal Financing Bank	-17,276	-15,701	-16,529	-16,602	-13,955	-17,276	-15,701	-16,529	-16,602	-13,955
Interest on refunds of tax collections:										
Existing law	2,821	2,646	2,475	2,564	2,693	2,821	2,646	2,475	2,564	2,693
Proposed legislation		-21	-310	-335	-361		-21	-310	-335	-361
Interest paid to loan guarantee financing accounts ..	132	581	852	1,037	1,037	132	581	852	1,037	1,037
Interest received from direct loan financing accounts ..		-196	-520	-865	-1,031		-196	-520	-865	-1,031
Other:										
Existing law	-6,243	-3,773	-4,481	-3,772	-3,578	-5,811	-3,808	-4,544	-3,710	-3,578
Proposed legislation			-1	-1	-2			-1	-1	-2
Subtotal, Other interest	-20,698	-16,913	-18,786	-18,159	-15,197	-20,266	-16,948	-18,848	-18,096	-15,197
Total	194,109	200,348	214,684	231,703	242,973	194,541	200,313	214,621	231,765	242,973
On-budget	(214,331)	(224,201)	(241,682)	(262,793)	(278,717)	(214,763)	(224,166)	(241,619)	(262,855)	(278,717)
Off-budget	(-20,222)	(-23,853)	(-26,998)	(-31,090)	(-35,744)	(-20,222)	(-23,853)	(-26,998)	(-31,090)	(-35,744)
920 ALLOWANCES										
923 Savings from reform of Davis-Bacon and Service Contract Act:										
Proposed legislation			-102	-108	-107			-64	-86	-93
924 Federal employee pay raise delay:										
Proposed legislation			-460					-460		
925 Allowance for additional savings:										
Savings from legislative proposals for credit and debt management (proposed)		-96					-96			
Additional domestic discretionary savings (proposed)				-1,342					-7,637	-4,599
Subtotal, Allowance for additional savings		-96		-1,342			-96		-7,637	-4,599
926 Proposed agency contributions for PHS retirement			98	102	107			98	102	107
Total		-96	-464	-1,348	1		-96	-426	-7,620	-4,585
950 UNDISTRIBUTED OFFSETTING RECEIPTS										
951 Employer share, employee retirement (on-budget):										
Contributions to military retirement fund	-17,193	-16,238	-15,769	-12,768	-12,661	-17,193	-16,238	-15,769	-12,768	-12,661
Contributions to HI trust fund	-2,205	-2,321	-2,395	-2,481	-2,574	-2,205	-2,321	-2,395	-2,481	-2,574
Postal Service contributions to CSRS:										
Existing law	-4,425	-4,780	-5,045	-5,390	-5,947	-4,425	-4,780	-5,045	-5,390	-5,947
Fees and mandatory program changes from discretionary action			-210	-210	-210			-210	-210	-210
Other civilian agencies contributions to CSRS:										
Existing law	-6,579	-7,044	-7,515	-8,164	-8,863	-6,579	-7,044	-7,515	-8,164	-8,863
Proposed legislation			-98	-102	-107			-98	-102	-107
Subtotal, Employer share, employee retirement (on-budget)	-30,402	-30,383	-31,031	-29,116	-30,363	-30,402	-30,383	-31,031	-29,116	-30,363
952 Employer share, employee retirement (off-budget)	-5,804	-6,095	-6,484	-6,945	-7,471	-5,804	-6,095	-6,484	-6,945	-7,471
953 Rents and royalties on the Outer Continental Shelf	-3,150	-2,282	-2,828	-2,621	-2,681	-3,150	-2,282	-2,828	-2,621	-2,681
954 Sale of major assets			-85					-85		
959 Other undistributed offsetting receipts:										
Spectrum auction, FCC (proposed)					-1,253					-1,253
Arctic National Wildlife Refuge leasing (proposed) ..				-1,281	-1				-1,281	-1
Lease of petroleum reserve:										
Fees and mandatory program changes from discretionary action			-1,200	-382	-229			-1,200	-382	-229
Subtotal, Other undistributed offsetting receipts ..			-1,200	-1,662	-1,483			-1,200	-1,662	-1,483
Total	-39,356	-38,761	-41,628	-40,344	-41,997	-39,356	-38,761	-41,628	-40,344	-41,997
On-budget	(-33,553)	(-32,665)	(-35,144)	(-33,399)	(-34,526)	(-33,553)	(-32,665)	(-35,144)	(-33,399)	(-34,526)
Off-budget	(-5,804)	(-6,095)	(-6,484)	(-6,945)	(-7,471)	(-5,804)	(-6,095)	(-6,484)	(-6,945)	(-7,471)
Total	1,398,243	1,456,925	1,501,999	1,532,210	1,608,298	1,323,011	1,442,477	1,498,311	1,507,016	1,562,044
On-budget	(1,151,199)	(1,200,207)	(1,232,378)	(1,253,921)	(1,315,585)	(1,081,324)	(1,190,947)	(1,234,328)	(1,232,772)	(1,277,993)

Table 1-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate	1991 actual	1992 estimate	1993 estimate	1994 estimate	1995 estimate
Off-budget	(247,043)	(256,718)	(269,621)	(278,289)	(292,713)	(241,687)	(251,530)	(263,983)	(274,244)	(284,051)

2. FEDERAL PROGRAMS BY AGENCY AND ACCOUNT

EXPLANATORY NOTE

This tabulation contains information on budget authority (BA), outlays (O), and subfunctional code number(s) for each appropriation and fund account. Budget authority amounts reflect transfers of budget authority between appropriations. All budget authority items are definite appropriations except where otherwise indicated.

Congressional action on appropriations occasionally results in the establishment of a limitation on the use of a trust fund or other fund, or an appropriation to liquidate contract authority. Amounts for these and other such items, which do not affect budget authority, are included here in parentheses and identified in the stub column, but are not included in the totals.

NOTE. Amounts shown in this tabulation are in millions of dollars. Amounts of \$500 thousand or less are identified by an asterisk. The detailed program and financing schedules contained in Appendix One, "Detailed Budget Estimates," of the budget present the estimates in thousands of dollars.

Department of Agriculture (In millions of dollars)

Account		1991 actual	1992 estimate	1993 estimate
Office of the Secretary				
Federal funds				
General and Special Funds:				
Office of the Secretary:				
Appropriation, current	352 BA	8	9	10
Spending authority from offsetting collections	BA	2	2	1
Outlays (gross)	O	8	9	11
Office of the Secretary (gross)	BA	9	10	11
	O	8	9	11
Offsetting collections		-2	-2	-1
Total Office of the Secretary (net) ..	BA	8	9	10
	O	6	8	10
Agricultural research and commercialization:				
Appropriation, current	352 BA		4	10
Outlays	O		*	2
Trust funds				
Gifts and bequests:				
Appropriation, permanent	352 BA	2	3	2
Outlays	O	1	3	2
Total Federal funds Office of the Secretary	BA	8	13	20
	O	6	8	12
Total Trust funds Office of the Secretary	BA	2	3	2
	O	1	3	2
Departmental Administration				
Federal funds				
General and Special Funds:				
Departmental administration:				
Appropriation, current	352 BA	23	25	29
Spending authority from offsetting collections	BA	4	5	5
Outlays (gross)	O	27	30	33
Departmental administration (gross) ..	BA	27	30	33
	O	27	30	33
Offsetting collections		-4	-5	-5
Total Departmental administration (net)	BA	23	25	29
	O	23	25	28
Hazardous waste management:				
Appropriation, current	304 BA	25	26	28
Outlays	O	18	35	26
Office of budget and program analysis:				
Appropriation, current	352 BA	5	6	6
Outlays	O	5	6	6
Rental payments and building operations and maintenance:				
Appropriation, current	352 BA	74	77	77
Spending authority from offsetting collections	BA	2	2	2
Outlays (gross)	O	80	78	79
Rental payments and building operations and maintenance (gross) ..	BA	76	79	79
	O	80	78	79
Offsetting collections		-2	-2	-2
Total Rental payments and building operations and maintenance (net)	BA	74	77	77
	O	77	76	77
Advisory committees:				
Appropriation, current	352 BA	1	2	2

Outlays	O	1	2	2
Intragovernmental Funds:				
Working capital fund:				
Appropriation, current	352 BA	4		
Spending authority from offsetting collections	BA	153	172	185
Outlays (gross)	O	137	172	185
Working capital fund (gross)	BA	157	172	185
	O	137	172	185
Offsetting collections		-153	-172	-185
Total Working capital fund (net)	BA	4		
	O	-17		
Total Federal funds Departmental Administration				
	BA	131	136	141
	O	107	143	139

Office of Public Affairs

<i>Federal funds</i>				
General and Special Funds:				
Office of public affairs:				
Appropriation, current	352 BA	9	9	10
Spending authority from offsetting collections	BA	1	1	1
Outlays (gross)	O	10	10	11
Office of public affairs (gross)	BA	10	10	11
	O	10	10	11
Offsetting collections		-1	-1	-1
Total Office of public affairs (net) ...	BA	9	9	10
	O	10	9	10

Office of the Inspector General

<i>Federal funds</i>				
General and Special Funds:				
Office of the Inspector General:				
Appropriation, current	352 BA	56	63	67
Spending authority from offsetting collections	BA	1	1	1
Outlays (gross)	O	55	62	68
Office of the Inspector General (gross)	BA	57	64	68
	O	55	62	68
Offsetting collections		-1	-1	-1
Total Office of the Inspector General (net)	BA	56	63	67
	O	54	61	67

Office of the General Counsel

<i>Federal funds</i>				
General and Special Funds:				
Office of the General Counsel:				
Appropriation, current	352 BA	23	25	26
Appropriation, permanent	BA			..
Spending authority from offsetting collections	BA	*	1	2
				..
Outlays (gross)	O	24	25	28
				..
Office of the General Counsel (gross)	BA	23	25	29
	O	24	25	28

Department of Agriculture—Continued
(In millions of dollars)

Account		1991 actual	1992 estimate	1993 estimate	Account		1991 actual	1992 estimate	1993 estimate
Offsetting collections		-*	-1	-2	Offsetting collections		-*	-*	-*
				<i>J</i> -*					
Total Office of the General Counsel (net)	BA	23	25	26	Total World agricultural outlook board (net)	BA	2	2	3
	O	23	24	26		O	2	2	2
Economic Research Service					Agricultural Research Service				
<i>Federal funds</i>					<i>Federal funds</i>				
General and Special Funds:					General and Special Funds:				
Economic research service:					Agricultural Research Service:				
Appropriation, current	352 BA	54	59	60	Appropriation, current	352 BA	624	661	687
Spending authority from offsetting collections	BA	3	3	3	Spending authority from offsetting collections	BA	22	25	25
Outlays (gross)	O	56	61	61	Outlays (gross)	O	630	674	694
Economic research service (gross)	BA	57	62	63	Agricultural Research Service (gross)	BA	646	686	712
	O	56	61	61		O	630	674	694
Offsetting collections		-3	-3	-3	Offsetting collections		-22	-25	-25
Total Economic research service (net)	BA	54	59	60	Total Agricultural Research Service (net)	BA	624	661	687
	O	53	58	58		O	608	649	669
<i>Trust funds</i>					<i>Buildings and facilities:</i>				
Miscellaneous contributed funds:					Appropriation, current				
Appropriation, permanent	352 BA	*	*	*	Outlays	352 BA	41	51	27
Outlays	O	*	*	*		O	8	23	45
National Agricultural Statistics Service					<i>Trust funds</i>				
<i>Federal funds</i>					Miscellaneous contributed funds:				
General and Special Funds:					Appropriation, permanent				
National agricultural statistics service:					Outlays	352 BA	7	8	8
Appropriation, current	352 BA	76	83	87		O	7	8	8
Spending authority from offsetting collections	BA	10	10	10	Total Federal funds Agricultural Research Service	BA	665	711	714
Outlays (gross)	O	85	92	96		O	616	672	714
National agricultural statistics service (gross)	BA	87	93	97	Total Trust funds Agricultural Research Service	BA	7	8	8
	O	85	92	96		O	7	8	8
Offsetting collections		-10	-10	-10	Cooperative State Research Service				
Total National agricultural statistics service (net)	BA	76	83	87	<i>Federal funds</i>				
	O	75	82	86	General and Special Funds:				
<i>Trust funds</i>					Cooperative State Research Service:				
Miscellaneous contributed funds:					Appropriation, current	352 BA	389	431	416
Appropriation, permanent	352 BA	*	*	*	Appropriation, permanent	BA	3	3	3
Outlays	O	*	*	*					<i>J</i> -3
World Agricultural Outlook Board					Spending authority from offsetting collections	BA	6	7	7
<i>Federal funds</i>					Outlays (gross)	O	386	411	402
General and Special Funds:									<i>J</i> -3
World agricultural outlook board:					Outlays for grants to State and local governments	O	(380)	(404)	(395)
Appropriation, current	352 BA	2	2	3					<i>J</i> (-3)
Spending authority from offsetting collections	BA	*	*	*	Cooperative State Research Service (gross)	BA	398	441	423
Outlays (gross)	O	2	2	3		O	386	411	399
World agricultural outlook board (gross)	BA	2	2	3	Offsetting collections		-6	-7	-7
	O	2	2	3	Total Cooperative State Research Service (net)	BA	391	434	416
<i>Buildings and facilities:</i>						O	380	404	392
Appropriation, current					<i>Buildings and facilities:</i>				
Outlays					Appropriation, current				
					Outlays	352 BA	63	75	
						O	16	25	42

Department of Agriculture—Continued

(In millions of dollars)

Account		1991 actual	1992 estimate	1993 estimate
Outlays for grants to State and local governments	O	(16)	(25)	(42)
Total Federal funds Cooperative State Research Service	BA O	454 396	509 428	416 434

Extension Service

Federal funds

General and Special Funds:

Extension Service:

Appropriation, current	352 BA	398	419	417
Spending authority from offsetting collections	BA	8	9	9
Outlays (gross)	O	375	423	427
Outlays for grants to State and local governments	O	(367)	(414)	(418)
Extension Service (gross)	BA O	406 375	428 423	426 427
Offsetting collections		-8	-9	-9
Total Extension Service (net)	BA O	398 367	419 414	417 418

National Agricultural Library

Federal funds

General and Special Funds:

National Agricultural Library:

Appropriation, current	352 BA	17	18	18
Appropriation, permanent	BA	*	*	*
Spending authority from offsetting collections	BA	3	3	3
Outlays (gross)	O	19	19	20
National Agricultural Library (gross)	BA O	20 19	21 19	21 20
Offsetting collections		-3	-3	-3
Total National Agricultural Library (net)	BA O	17 16	18 16	18 17

Animal and Plant Health Inspection Service

Federal funds

General and Special Funds:

Salaries and expenses:

Appropriation, current	352 BA	397	442	419
Spending authority from offsetting collections	BA	36	31	49
Outlays (gross)	O	421	454	475
Salaries and expenses (gross)	BA O	434 421	473 454	468 475
Offsetting collections		-36	-31	-49
Total Salaries and expenses (net) ..	BA O	397 385	442 422	419 426

Buildings and facilities:

Appropriation, current	352 BA	21	21	10
Outlays	O	3	22	19

Trust funds

Miscellaneous trust funds:

Appropriation, permanent	352 BA	9	7	7
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Account		1991 actual	1992 estimate	1993 estimate
Outlays	O	6	7	7
Total Federal funds Animal and Plant Health Inspection Service ..	BA O	419 388	463 445	429 445
Total Trust funds Animal and Plant Health Inspection Service	BA O	9 6	7 7	7 7

Food Safety and Inspection Service

Federal funds

General and Special Funds:

Salaries and expenses:

Appropriation, current	554 BA	449	474	451
Spending authority from offsetting collections	BA	55	57	110
Outlays (gross)	O	495	531	561
Outlays for grants to State and local governments	O	(38)	(39)	(39)
Salaries and expenses (gross)	BA O	504 495	531 531	561 561
Offsetting collections		-55	-57	-110
Total Salaries and expenses (net) ..	BA O	449 440	474 474	451 451

Trust funds

Expenses and refunds, inspection and grading of farm products:

Appropriation, permanent	352 BA	2	2	2
Outlays	O	2	2	2

Federal Grain Inspection Service

Federal funds

General and Special Funds:

Salaries and expenses:

Appropriation, current	352 BA	10	11	5
Spending authority from offsetting collections	BA			7
Outlays (gross)	O	6	11	12
Salaries and expenses (gross)	BA O	10 6	11 11	12 12
Offsetting collections				-7
Total Salaries and expenses (net) ..	BA O	10 6	11 11	5 5

Public Enterprise Funds:

Inspection and weighing services:

Spending authority from offsetting collections	352 BA	30	40	43
Outlays (gross)	O	36	40	43
Inspection and weighing services (gross)	BA O	30 36	40 40	43 43
Offsetting collections		-30	-40	-43
Total Inspection and weighing services (net)	BA O	6		
Total Federal funds Federal Grain Inspection Service	BA O	10 12	11 11	5 5

Department of Agriculture—Continued
(In millions of dollars)

Account		1991 actual	1992 estimate	1993 estimate	Account		1991 actual	1992 estimate	1993 estimate
Agricultural Cooperative Service					Outlays O				
<i>Federal funds</i>					Total Miscellaneous trust funds BA				
General and Special Funds:					O				
Agricultural cooperative service:					Milk market orders assessment fund:				
Appropriation, current	352 BA	5	6	5	Spending authority from offsetting				
Spending authority from offsetting					collections	351 BA	37	37	40
collections	BA			*	Outlays (gross)	O	36	37	40
Outlays (gross)	O	5	5	5	Milk market orders assessment				
Agricultural cooperative service					fund (gross) BA				
(gross)	BA	5	6	5		O	37	37	40
	O	5	5	5			36	37	40
Offsetting collections					Offsetting collections				
				-*			-37	-37	-40
Total Agricultural cooperative service (net)					Total Milk market orders assessment fund (net)				
	BA	5	6	5		BA			
	O	5	5	5		O	-1		
					Total Federal funds Agricultural Marketing Service				
						BA	433	487	643
						O	496	565	521
					Total Trust funds Agricultural Marketing Service				
						BA	94	96	96
						O	91	87	94

Department of Agriculture—Continued
(In millions of dollars)

Account		1991 actual	1992 estimate	1993 estimate
Offsetting collections		-1	-1	-1
Total River basin surveys & investigations (net)	BA O	13 12	13 13	10 11
Watershed and flood prevention operations:				
Appropriation, current	301 BA	186	205	153
Spending authority from offsetting collections	BA	8	14	10
Outlays (gross)	O	228	261	177
Outlays for grants to State and local governments	O	(133)	(166)	(90)
Watershed and flood prevention operations (gross)	BA O	194 228	219 261	163 177
Offsetting collections		-8	-14	-10
Total Watershed and flood prevention operations (net)	BA O	186 220	205 247	153 167
Great plains conservation program:				
Appropriation, current	302 BA	25	25	25
Spending authority from offsetting collections	BA	*	*	*
Outlays (gross)	O	22	23	25
Great plains conservation program (gross)	BA O	25 22	25 23	25 25
Offsetting collections		-*	-*	-*
Total Great plains conservation program (net)	BA O	25 22	25 23	25 25
Resource conservation and development:				
Appropriation, current	302 BA	30	33	24
Spending authority from offsetting collections	BA	1	1	1
Outlays (gross)	O	30	32	30
Outlays for grants to State and local governments	O	(22)	(25)	(24)
Resource conservation and development (gross)	BA O	31 30	34 32	25 30
Offsetting collections		-1	-1	-1
Total Resource conservation and development (net)	BA O	30 29	33 31	24 29
<i>Trust funds</i>				
Miscellaneous contributed funds:				
(Water resources):				
(Appropriation, permanent)	301 BA	*	*	*
(Outlays)	O	1	1	1
(Conservation and land management):				
(Appropriation, permanent)	302 BA	*	*	*
(Outlays)	O	*	*	*
Total Miscellaneous contributed funds	BA O	* 1	1 1	1 1
Total Federal funds Soil Conservation Service	BA O	772 792	850 873	791 807
Total Trust funds Soil Conservation Service	BA O	* 1	1 1	1 1

Agricultural Stabilization and Conservation Service

Federal funds

General and Special Funds:

Salaries and expenses:

Appropriation, current	351 BA	47	720	715
Spending authority from offsetting collections	BA	688	66	86
Outlays (gross)	O	732	742	778
Salaries and expenses (gross)	BA O	735 732	787 742	801 778
Offsetting collections		-688	-66	-86
Total Salaries and expenses (net) ..	BA O	47 44	720 676	715 692

Rural clean water program:

Outlays	304 O	3	4	2
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Agricultural conservation program:

Appropriation, current	302 BA	190	194	125
Outlays	O	197	204	171

Colorado river basin salinity control program:

Appropriation, current	304 BA	15	15	15
Outlays	O	10	14	16

Conservation reserve program:

Appropriation, current	302 BA	1,315	1,611	1,607
Outlays	O	1,631	1,751	1,799

Wetlands reserve program:

Appropriation, current	302 BA		46	161
Outlays	O		27	109

Water Bank program:

Appropriation, current	302 BA	14	19	11
Outlays	O	9	11	16

Emergency conservation program:

Appropriation, current	453 BA	10	6	
Outlays	O	13	21	7

Dairy indemnity program:

Appropriation, current	351 BA	*	*	*
Outlays	O	-*	*	*

Forestry incentives program:

Appropriation, current	302 BA	12	12	12
Outlays	O	14	15	13

Total Federal funds Agricultural Stabilization and Conservation Service

	BA	1,603	2,624	2,646
	O	1,921	2,722	2,825

Foreign Agricultural Service

Federal funds

General and Special Funds:

Foreign agricultural service and general sales manager:

Appropriation, current	352 BA	106	114	115
Spending authority from offsetting collections	BA	12	11	13
Outlays (gross)	O	112	124	127

Foreign agricultural service and general sales manager (gross) ...

	BA O	117 112	125 124	127 127
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Offsetting collections

		-12	-11	-13
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Total Foreign agricultural service and general sales manager (net)

	BA	106	114	115
	O	101	113	115

Department of Agriculture—Continued

(In millions of dollars)

Account	1991 actual	1992 estimate	1993 estimate	Account	1991 actual	1992 estimate	1993 estimate
Foreign Assistance Programs				Outlays O			
<i>Federal funds</i>				Total Federal funds Office of International Cooperation and Development BA			
General and Special Funds:				Total Trust funds Office of International Cooperation and Development BA			
Expenses, Public Law 480, foreign assistance programs, Agriculture liquidating account:							
Appropriation, current 151 BA	-119						
Spending authority from offsetting collections BA	553	380	550				
Outlays (gross) O	492	140					
Limitation on program level (obligations) (492)							
Limitation on direct loan obligations (492)							
Expenses, Public Law 480, foreign assistance programs, Agriculture liquidating account (gross) BA	434	380	550				
	492	140					
Offsetting collections -553	-380	-550					
Total Expenses, Public Law 480, foreign assistance programs, Agriculture liquidating account (net) BA	-119						
	-60	-240	-550				
P.L. 480 Grants — Titles I (OFD), II, and III:							
Appropriation, current 151 BA	1,123	1,096	1,005				
Outlays O	813	1,179	1,044				
P.L. 480 program account:							
Appropriation, current 151 BA		388	318				
Outlays O		295	335				
Total Federal funds Foreign Assistance Programs BA	1,004	1,484	1,323				
	753	1,234	828				
Office of International Cooperation and Development				Farmers Home Administration			
<i>Federal funds</i>				<i>Federal funds</i>			
General and Special Funds:				General and Special Funds:			
Office of international cooperation and development:				Salaries and expenses:			
Appropriation, current 352 BA	7	7	6	Appropriation, current 452 BA	441	695	619
Spending authority from offsetting collections BA	27	30	30	Spending authority from offsetting collections BA	2	12	15
Outlays (gross) O	12	37	36	Outlays (gross) O	415	686	647
Office of international cooperation and development (gross) BA	34	37	36	Salaries and expenses (gross) BA	442	707	634
	12	37	36		415	686	647
Offsetting collections -27	-30	-30		Offsetting collections -2	-12	-15	
Total Office of international cooperation and development (net) BA	7	7	6	Total Salaries and expenses (net) .. BA	441	695	619
	-15	7	6		413	674	632
Scientific activities overseas (foreign currency program):				Rural water and waste disposal grants:			
Appropriation, current 352 BA	1			Appropriation, current 452 BA	300	350	300
Spending authority from offsetting collections BA	*			Outlays O	151	193	251
Outlays (gross) O	2	2	1	Outlays for grants to State and local governments O	(125)	(160)	(208)
Scientific activities overseas (foreign currency program) (gross) .. BA	1			Rural community fire protection grants:			
	2	2	1	Appropriation, current 452 BA	4	4	
Offsetting collections -*				Outlays O	3	4	2
Total Scientific activities overseas (foreign currency program) (net) .. BA	1			Outlays for grants to State and local governments O	(3)	(4)	(2)
	2	2	1	Rural housing for domestic farm labor:			
<i>Trust funds</i>				Appropriation, current 604 BA	11	11	10
Miscellaneous contributed funds:				Outlays O	13	12	11
Appropriation, permanent 352 BA	3	4	4	Rural development loan program account:			
				Appropriation, current 452 BA		16	20
				Appropriation, permanent BA			*
				Outlays O		2	6
				Total Rural development loan program account BA		16	20
						2	6
				Mutual and self-help housing:			
				Appropriation, current 604 BA	9	9	
				Outlays O	9	10	9
				Very low income housing repair grants:			
				Appropriation, current 604 BA	12	12	5
				Outlays O	12	12	5
				Rural housing voucher program:			
				Appropriation, current 604 BA			140
				Outlays O	12	10	8
				Compensation for construction defects:			
				Appropriation, current 371 BA	*	*	
				Outlays O	*	*	*
				Rural housing preservation grants:			
				Appropriation, current 604 BA	23	23	10
				Outlays O	21	20	22
				Outlays for grants to State and local governments O	(10)	(9)	(10)
				Rural development grants:			
				Appropriation, current 452 BA	21	21	35
				Outlays O	15	18	19
				Outlays for grants to State and local governments O	(15)	(18)	(19)
				Supervisory and technical assistance grants:			
				Appropriation, current 604 BA		2	
				Outlays O		1	1
				Outlays for grants to State and local governments O		(1)	(1)

Department of Agriculture—Continued
(In millions of dollars)

Account	1991 actual	1992 estimate	1993 estimate	Account	1991 actual	1992 estimate	1993 estimate
Solid waste management grants:				Outlays (gross)	O	*	*
Appropriation, current	304 BA	2	3	Limitation on direct loan obligations		(*)	
Outlays	O	2	2	Self-help housing land development fund liquidating account (gross) ..	BA	-1	4
Emergency community water assistance grants:				O		*	*
Appropriation, current	451 BA	10	10	Offsetting collections		-1	-*
Outlays	O	1	11				
Outlays for grants to State and local governments	O	(1)	(9)	Total Self-help housing land development fund liquidating account (net)	BA	-1	4
Self-help housing program account:				O		-1	*
Appropriation, current	371 BA		*	Rural housing insurance fund liquidating account:			
Outlays	O		*	Appropriation, current	371 BA	2,920	
Agricultural credit insurance program account:				Appropriation, permanent	BA		3,860
Appropriation, current	351 BA	116	88	Authority to borrow, permanent	BA	2,035	1,002
Appropriation, permanent	BA	208	143	Spending authority from offsetting collections	BA	1,293	731
Outlays	O	262	217	Outlays (gross)	O	5,946	4,526
Total Agricultural credit insurance program account	BA	324	230	Limitation on program level (obligations)		(308)	
O		262	217	Limitation on direct loan obligations		(1,879)	
Agricultural resource conservation demonstration guaranteed loan program account:				Limitation on guaranteed loan obligations		(100)	
Appropriation, permanent	351 BA	4	4	Rural housing insurance fund liquidating account (gross)	BA	6,247	4,591
Outlays	O	4	4	O		5,946	4,526
Outlays for grants to State and local governments	O	(4)	(4)	Offsetting collections		-2,708	-2,936
State mediation grants:							
Appropriation, current	351 BA	4	2	Total Rural housing insurance fund liquidating account (net)	BA	3,540	1,655
Outlays	O	3	3	O		3,239	1,590
Outlays for grants to State and local governments	O	(3)	(3)	Rural development insurance fund liquidating account:			
Rural housing insurance fund program account:				Appropriation, current	452 BA	1,666	
Appropriation, current	371 BA	587	539	Appropriation, permanent	BA		780
Appropriation, permanent	BA		10	Spending authority from offsetting collections	BA	530	514
Outlays	O	306	502	Outlays (gross)	O	1,261	1,262
Total Rural housing insurance fund program account	BA	587	550	Limitation on direct loan obligations		(600)	
O		306	502	Limitation on guaranteed loan commitments		(160)	
Rental assistance program:				Rural development insurance fund liquidating account (gross)	BA	2,196	1,294
Appropriation, current	604 BA	320	202	O		1,261	1,262
Outlays	O	308	362	Offsetting collections		-530	-514
Rural development insurance fund program account:							
Appropriation, current	452 BA	109	103	Total Rural development insurance fund liquidating account (net)	BA	1,666	780
Appropriation, permanent	BA		*	O		731	748
Outlays	O	7	36	Rural development loan fund liquidating account:			
Outlays for grants to State and local governments	O	(6)	(32)	Appropriation, current	452 BA	30	
Total Rural development insurance fund program account	BA	109	103	Spending authority from offsetting collections	BA	1	1
O		7	36	Outlays (gross)	O	15	20
Public Enterprise Funds:				Outlays for grants to State and local governments	O	(2)	(2)
Agricultural credit insurance fund liquidating account:				Limitation on direct loan obligations		(32)	
Appropriation, current	351 BA	6,018		Rural development loan fund liquidating account (gross)	BA	31	1
Appropriation, permanent	BA		1,977	O		15	20
Spending authority from offsetting collections	BA	476		Offsetting collections		-2	-2
Outlays (gross)	O	4,448	3,108				
Limitation on direct loan obligations		(1,162)		Total Rural development loan fund liquidating account (net)	BA	29	-1
Limitation on guaranteed loan commitments		(3,640)		O		13	18
Agricultural credit insurance fund liquidating account (gross)	BA	6,494	3,188	Total Federal funds Farmers Home Administration	BA	10,109	5,776
O		4,448	3,108	O		6,629	4,971
Offsetting collections		-2,451	-2,353				
Total Agricultural credit insurance fund liquidating account (net)	BA	4,043	835				
O		1,996	755				
Self-help housing land development fund liquidating account:							
Spending authority from offsetting collections	371 BA	-1	4				

Department of Agriculture—Continued
(In millions of dollars)

Account	1991 actual	1992 estimate	1993 estimate
Rural Development Administration			
<i>Federal funds</i>			
General and Special Funds:			
Salaries and expenses:			
Appropriation, current	452 BA	54	73
Outlays	O	50	70

Rural Electrification Administration			
<i>Federal funds</i>			
General and Special Funds:			
Salaries and expenses:			
Appropriation, current	271 BA	33	38
Spending authority from offsetting collections	BA		10
Outlays (gross)	O	31	37
Salaries and expenses (gross)	BA	33	38
	O	31	37
Offsetting collections			-10
Total Salaries and expenses (net)	BA	33	33
	O	31	33

Reimbursement to the Rural electrification and telephone revolving fund for interest subsidies and losses:			
Appropriation, current	271 BA	267	
Outlays	O	267	
Purchase of Rural Telephone Bank capital stock:			
Appropriation, current	452 BA	29	
Outlays	O	29	
Rural economic development grants:			
Spending authority from offsetting collections	271 BA	5	
Outlays (gross)	O	5	*
Rural economic development grants (gross)	BA	5	
	O	5	*
Offsetting collections		-5	
Total Rural economic development grants (net)	BA		*
	O	-*	*
Rural electrification and telephone loans program account:			
Appropriation, current	271 BA	44	46
Appropriation, permanent	BA	128	135
Outlays	O	27	118
Total Rural electrification and telephone loans program account	BA	172	182
	O	27	118

REA — Economic development loans program account:			
Appropriation, current	452 BA	3	4
Outlays	O	1	3
Rural Telephone Bank program account:			
Appropriation, current	452 BA	4	10
Outlays	O	*	1
Distance learning and medical link programs:			
Appropriation, current	452 BA	5	
Outlays	O	1	4
Public Enterprise Funds:			
Rural communication development fund:			
Appropriation, current	452 BA	1	
Authority to borrow, permanent	BA	2	1
Spending authority from offsetting collections	BA	4	1

Account	1991 actual	1992 estimate	1993 estimate
Outlays (gross)	O	4	2
Rural communication development fund (gross)	BA	6	2
	O	4	2
Offsetting collections		-4	-1
Total Rural communication development fund (net)	BA	1	1
	O	-1	1
Rural electrification and telephone revolving fund liquidating account:			
Appropriation, current	271 BA	5	
Authority to borrow, permanent	BA	1,297	603
Spending authority from offsetting collections	BA	3,593	2,729
Outlays (gross)	O	3,339	3,897
Limitation on direct loan obligations		(1,595)	
Rural electrification and telephone revolving fund liquidating account (gross)	BA	4,894	3,332
	O	3,339	3,897
Offsetting collections		-3,593	-3,332
Total Rural electrification and telephone revolving fund liquidating account (net)	BA	1,302	
	O	-253	564
Rural telephone bank liquidating account:			
Authority to borrow, permanent	452 BA	54	166
Spending authority from offsetting collections	BA	190	168
Outlays (gross)	O	218	163
Limitation on direct loan obligations		(177)	
Rural telephone bank liquidating account (gross)	BA	244	168
	O	218	163
Offsetting collections		-190	-168
Total Rural telephone bank liquidating account (net)	BA	54	17
	O	28	-5
Total Federal funds Rural Electrification Administration	BA	1,685	222
	O	100	627

Federal Crop Insurance Corporation

<i>Federal funds</i>			
General and Special Funds:			
Administrative and operating expenses:			
Appropriation, current	351 BA	392	323
Outlays	O	297	371
Public Enterprise Funds:			
Federal Crop Insurance Corporation fund:			
Appropriation, current	351 BA	337	260
Spending authority from offsetting collections	BA	573	664
Outlays (gross)	O	1,046	1,229
Federal Crop Insurance Corporation fund (gross)	BA	911	925
	O	1,046	1,229

Department of Agriculture—Continued
(In millions of dollars)

Account		1991 actual	1992 estimate	1993 estimate	Account		1991 actual	1992 estimate	1993 estimate
Offsetting collections		-573	-664	-686	Outlays (gross)	O	93	100	114
Total Federal Crop Insurance Corporation fund (net)	BA	337	260	286	Food program administration (gross)	BA	97	104	109
	O	473	565	570		O	93	100	114
Total Federal funds Federal Crop Insurance Corporation	BA	729	583	621	Offsetting collections		-*	-*	-*
	O	770	936	900	Total Food program administration (net)	BA	97	104	109
						O	93	100	114
Commodity Credit Corporation					Food stamp program:				
<i>Federal funds</i>					Appropriation, current	605 BA	19,577	22,350	28,000
General and Special Funds:									2
Commodity credit corporation loans program account:					Spending authority from offsetting collections	BA		1	1
Appropriation, permanent	351 BA		156	158	Outlays (gross)	O	18,684	22,725	22,698
Outlays	O		124	158					1
Public Enterprise Funds:					Outlays for grants to State and local governments	O	(1,406)	(1,611)	(1,584)
Commodity credit corporation guaranteed loans liquidating account:					Food stamp program (gross)	BA	19,577	22,351	28,002
Appropriation, permanent	351 BA		899	199		O	18,684	22,725	22,699
Authority to borrow, permanent	BA	837			Offsetting collections			-1	-1
Spending authority from offsetting collections	BA	190	238	202	Total Food stamp program (net)	BA	19,577	22,350	28,002
Outlays (gross)	O	1,026	1,137	401		O	18,684	22,724	22,698
Commodity credit corporation guaranteed loans liquidating account (gross)	BA	1,026	1,137	401	Nutrition assistance for Puerto Rico:				
	O	1,026	1,137	401	Appropriation, current	605 BA	963	1,002	1,051
Offsetting collections		-190	-238	-241	Outlays	O	965	1,002	1,051
Total Commodity credit corporation guaranteed loans liquidating account (net)	BA	837	899	160	Outlays for grants to State and local governments	O	(965)	(1,002)	(1,051)
	O	837	899	160	Special milk program:				
Commodity credit corporation fund:					Appropriation, current	605 BA	19	23	15
Appropriation, current	351 BA		5	65	Outlays	O	20	21	22
Appropriation, permanent	BA	104	172	178	Outlays for grants to State and local governments	O	(19)	(21)	(21)
Authority to borrow, permanent	BA	8,217	11,101	10,789	State child nutrition payments:				
Contract authority, permanent	BA	587			Appropriation, current	605 BA	881	1,393	2,208
Spending authority from offsetting collections	BA	10,489	11,086	10,265				1	7
Outlays (gross)	O	19,762	22,029	21,658	Appropriation, permanent	BA	4,697	4,675	4,272
			5	65	Outlays	O	5,537	6,111	6,445
Outlays for grants to State and local governments	O	(288)	(299)	(227)				1	6
Limitation on administrative expenses and direct loans		(8)	(5)	(4)	Outlays for grants to State and local governments	O	(5,399)	(5,958)	(6,284)
Commodity credit corporation fund (gross)	BA	19,397	22,355	21,167				1	6
	O	19,762	22,024	21,593	Total State child nutrition payments	BA	5,577	6,068	6,488
Offsetting collections		-10,489	-11,086	-10,265		O	5,537	6,110	6,451
Total Commodity credit corporation fund (net)	BA	8,908	11,269	10,901	Special supplemental food program for women, infants, and children (WIC):				
	O	9,273	10,937	11,328	Appropriation, current	605 BA	2,350	2,600	2,840
Total Federal funds Commodity Credit Corporation	BA	9,745	12,323	11,220	Outlays	O	2,280	2,616	2,825
	O	10,110	11,961	11,645	Outlays for grants to State and local governments	O	(2,275)	(2,607)	(2,818)
Food and Nutrition Service					Commodities supplemental food program:				
<i>Federal funds</i>					Appropriation, current	605 BA	82	90	90
General and Special Funds:					Outlays	O	74	95	90
Food program administration:					Outlays for grants to State and local governments	O	(74)	(95)	(90)
Appropriation, current	605 BA	97	104	109	Food donations programs for selected groups:				
Spending authority from offsetting collections	BA	*	*	*	Appropriation, current	605 BA	260	265	256
					Outlays	O	243	258	255
					Outlays for grants to State and local governments	O	(243)	(258)	(255)
					Emergency food assistance program:				
					Appropriation, current	351 BA	170	165	165
					Outlays	O	168	168	165
					Outlays for grants to State and local governments	O	(168)	(168)	(165)
					Total Federal funds Food and Nutrition Service	BA	29,095	32,667	39,015
						O	28,065	33,095	33,670

Department of Agriculture—Continued
(In millions of dollars)

Account		1991 actual	1992 estimate	1993 estimate	Account		1991 actual	1992 estimate	1993 estimate
Human Nutrition Information Service									
<i>Federal funds</i>									
General and Special Funds:									
Human nutrition information service:									
Appropriation, current	352 BA	10	11	14	Outlays (gross)	O	340	212	197
Outlays	O	9	10	13	Forest service firefighting (gross)	BA	310	188	199
						O	340	212	197
Forest Service					Offsetting collections		-12	-1	-1
<i>Federal funds</i>					Total Forest service firefighting (net)	BA	298	187	198
General and Special Funds:						O	329	212	196
National forest system:					Emergency forest service firefighting fund:				
Appropriation, current	302 BA	1,296	1,343	1,368	Appropriation, current	302 BA		111	187
Appropriation, permanent	BA	4			Spending authority from offsetting collections	BA		10	16
Reappropriation	BA	5			Outlays (gross)	O		120	203
Spending authority from offsetting collections	BA	58	60	61	Emergency forest service firefighting fund (gross)	BA		120	203
Outlays (gross)	O	1,298	1,308	1,372		O		120	203
National forest system (gross)	BA	1,363	1,402	1,429	Offsetting collections			-10	-16
	O	1,298	1,308	1,372	Total Emergency forest service firefighting fund (net)	BA		111	187
Offsetting collections		-58	-60	-61		O		111	187
Total National forest system (net)	BA	1,305	1,343	1,368	Other appropriations:				
	O	1,240	1,248	1,311	Appropriation, current	302 BA	*		
Construction:					Outlays	O	3	1	
Appropriation, current	302 BA	277	272	311	Range betterment fund:				
Spending authority from offsetting collections	BA	20	20	23	Appropriation, current	302 BA	5	5	5
Outlays (gross)	O	248	255	318	Outlays	O	4	5	5
Construction (gross)	BA	298	292	333	Land acquisition:				
	O	248	255	318	Appropriation, current	303 BA	89	88	100
Offsetting collections		-20	-20	-23	Outlays	O	61	74	93
Total Construction (net)	BA	277	272	311	Acquisition of lands for national forests, special acts:				
	O	227	235	295	Appropriation, current	302 BA	1	1	1
Forest research:					Outlays	O	1	1	1
Appropriation, current	302 BA	168	181	170	Acquisition of lands to complete land exchanges:				
Spending authority from offsetting collections	BA	14	15	14	Appropriation, current	302 BA	*	1	*
Outlays (gross)	O	158	190	183	Outlays	O	*	1	*
Outlays for grants to State and local governments	O	(1)	(1)	(1)	Operations and maintenance of quarters:				
Forest research (gross)	BA	181	195	184	Appropriation, permanent	302 BA	6	6	7
	O	158	190	183	Outlays	O	6	6	7
Offsetting collections		-14	-15	-14	Limitation on program level (obligations) (P.L. 99-177)		(6)		
Total Forest research (net)	BA	168	181	170	Resource management, timber receipts:				
	O	145	175	169	Outlays	302 O	17	7	
State and private forestry:					Forest Service permanent appropriations:				
Appropriation, current	302 BA	182	182	199	Appropriation, permanent	302 BA	229	198	171
Spending authority from offsetting collections	BA	5	5	5	Outlays	O	214	152	167
Outlays (gross)	O	134	176	200	Limitation on program level (obligations) (P.L. 99-177)		(229)		
Outlays for grants to State and local governments	O	(72)	(71)	(78)	Forest Service permanent appropriations:				
State and private forestry (gross)	BA	187	187	204	Appropriation, permanent	806 BA	334	325	323
	O	134	176	200	Outlays	O	330	328	324
Offsetting collections		-5	-5	-5	Outlays for grants to State and local governments	O	(330)	(328)	(324)
Total State and private forestry (net)	BA	182	182	199	Intragovernmental Funds:				
	O	129	172	194	Working capital fund:				
Forest service firefighting:					Spending authority from offsetting collections	302 BA	136	142	148
Appropriation, current	302 BA	298	187	198	Outlays (gross)	O	126	142	148
Spending authority from offsetting collections	BA	12	1	1	Working capital fund (gross)	BA	136	142	148
						O	126	142	148
					Offsetting collections		-136	-138	-145
					Total Working capital fund (net)	BA		4	3
						O	-9	4	3
					<i>Trust funds</i>				
					Reforestation trust fund:				
					Appropriation, permanent	302 BA	30	30	30
					Outlays	O	23	30	30
					Limitation on program level (obligations) (P.L. 99-177)		(30)		
					Cooperative work trust fund:				
					Appropriation, permanent	302 BA	252	362	362

Department of Agriculture—Continued

(In millions of dollars)

Account		1991 actual	1992 estimate	1993 estimate	Account		1991 actual	1992 estimate	1993 estimate
Outlays	O	278	356	362	Summary				
Limitation on program level (obligations) (P.L. 99-177)		(252)			Federal funds:				
Gifts, donations and bequests for forest and rangeland research:					(As shown in detail above)	BA	60,980	63,122	65,901
Appropriation, current	302 BA	*	*	*		O	55,011	62,762	60,433
Spending authority from offsetting collections	BA	*	*	*	Deductions for offsetting receipts:				
Outlays (gross)	O	*	*	*	Proprietary receipts from the public	271 BA/O			-*
Gifts, donations and bequests for forest and rangeland research (gross)	BA	*	*	*		302 BA/O	-928	-993	-967
	O	*	*	*		303 BA/O	-9		-6
Offsetting collections		-*			Total Federal funds	BA	60,043	62,129	64,928
Total Gifts, donations and bequests for forest and rangeland research (net)	BA	*	*	*		O	54,074	61,769	59,460
	O	*	*	*	Trust funds:				
Highway Construction: Mount St. Helens Monument:					(As shown in detail above)	BA	400	511	510
Outlays	401 O	2	4			O	413	502	510
Total Federal funds Forest Service	BA	2,894	2,904	3,043	Deductions for offsetting receipts:				
	O	2,698	2,731	2,955	Proprietary receipts from the public	302 BA/O	-252	-362	-362
Total Trust funds Forest Service	BA	282	392	392		352 BA/O	-116	-115	-117
	O	303	390	392	Total Trust funds	BA	32	35	32
						O	45	25	32
					Interfund transactions	452 BA/O			-119
					Total Department of Agriculture	BA	60,075	62,163	64,840
						O	54,119	61,794	59,373

Department of Commerce

(In millions of dollars)

Account		1991 actual	1992 estimate	1993 estimate	Account		1991 actual	1992 estimate	1993 estimate
General Administration					Intragovernmental Funds:				
<i>Federal funds</i>					Working capital fund:				
General and Special Funds:					Spending authority from offsetting collections	376 BA	63	61	65
Salaries and expenses:					Outlays (gross)	O	59	61	65
Appropriation, current	376 BA	30	31	36	Working capital fund (gross)	BA	63	61	65
Spending authority from offsetting collections	BA	38	43	45		O	59	61	65
Outlays (gross)	O	68	76	81	Offsetting collections		-63	-61	-65
Salaries and expenses (gross)	BA	67	74	81	Total Working capital fund (net)	BA			
	O	68	76	81		O	-4		
Offsetting collections		-38	-43	-45	<i>Trust funds</i>				
Total Salaries and expenses (net) ..	BA	30	31	36	Gifts and bequests:				
	O	31	33	36	Appropriation, permanent	376 BA	*	*	*
Office of the Inspector General:					Outlays	O	*	*	*
Appropriation, current	376 BA	14	15	18	Total Federal funds General Administration	BA	44	46	54
Spending authority from offsetting collections	BA	1	1	1		O	41	48	54
Outlays (gross)	O	15	16	19	Total Trust funds General Administration	BA	*	*	*
Office of the Inspector General (gross)	BA	15	16	19		O	*	*	*
	O	15	16	19					
Offsetting collections		-1	-1	-1	Economic Development Administration				
Total Office of the Inspector General (net)	BA	14	15	18	<i>Federal funds</i>				
	O	14	15	18	General and Special Funds:				
Special foreign currency program:					Grants and loans administration:				
Outlays	376 O	*	*		Appropriation, current	452 BA	27	28	14
					Spending authority from offsetting collections	BA	1	*	

Allowances
(In millions of dollars)

Account	1991 actual	1992 estimate	1993 estimate	Account	1991 actual	1992 estimate	1993 estimate
Allowances for:				Outlays	O		'98
<i>Federal funds</i>				Contingencies for:			
General and Special Funds:				Relatively uncontrollable programs:			
Savings from Davis-Bacon reform:				Appropriation, current	BA		0
Appropriation, current	BA		' - 102	Outlays	O		0
Outlays	O		' - 64	Other requirements:			
April 1993 COLA for Federal pay:				Appropriation, current	BA		0
Appropriation, current	BA		' - 460	Outlays	O		0
Outlays	O		' - 460	Total Federal funds Allowances for:	BA	- 96	- 464
Savings from legislative proposals for credit and debt management:					O	- 96	- 426
Appropriation, permanent	BA	' - 96					
Outlays	O	' - 96					
Government contribution for proposed PHS commissioned corps retirement accrual:							
Appropriation, current	BA		' 98				

Summary

Federal funds:			
Total Allowances	BA	- 96	- 464
	O	- 96	- 426

Totals
(In millions of dollars)

Account	1991 actual	1992 estimate	1993 estimate	Account	1991 actual	1992 estimate	1993 estimate
Budget Totals				Applied by agency above	BA/O	- 74,267	- 79,334
Federal funds:				Total interfund transactions	BA/O	- 151,220	- 157,860
(As shown in detail above)	BA	1,169,842	1,155,629	Budget totals (accrual basis)	BA	1,151,199	1,200,207
	O	1,102,146	1,144,793		O	1,081,324	1,190,947
Deductions for offsetting receipts:				Budget totals (cash basis)	O	1,081,324	1,225,108
(As shown in detail above):							1,253,487
Intrafund transactions	BA/O	- 22,368	- 19,603				
Interfund transactions from off-budget accounts	BA/O	- 3,352	- 11,192				
Proprietary receipts from the public	BA/O	- 11,336	- 12,421				
Offsetting governmental receipts	BA/O	- 44,773	- 6,971				
(Undistributed by agency):							
Interfund transactions:							
Other interest	908 BA/O	- 1	- 802				
Rents and royalties on the Outer Continental Shelf	953 BA/O	- 3,150	- 2,282				
Sale of major assets	954 BA/O		- 85				
Other undistributed offsetting receipts	959 BA/O		- 1,200				
Total deductions	BA/O	- 84,979	- 40,048				
Federal fund totals	BA	1,084,863	1,115,581				
	O	1,017,167	1,104,745				
Trust funds:							
(As shown in detail above)	BA	252,067	277,621				
	O	249,888	279,198				
Deductions for offsetting receipts:							
(As shown in detail above):							
Intrafund transactions	BA/O	- 1	- 1				
Interfund transactions from off-budget accounts	BA/O	- 3,457	- 3,403				
Proprietary receipts from the public	BA/O	- 26,620	- 26,489				
Offsetting governmental receipts	BA/O	- 8	- 15				
(Undistributed by agency):							
Off-budget under current law, Employer share, employee retirement (on-budget)	951 BA/O	- 4,425	- 5,228				
Total deductions	BA/O	- 34,510	- 35,136				
Trust fund totals	BA	217,556	242,485				
	O	215,377	244,062				
Interfund transactions (-):							
Interest received by on-budget trust funds	902 BA/O	- 50,976	- 53,371				
Employer share, employee retirement (on-budget)	951 BA/O	- 25,977	- 25,155				

Off-Budget Totals

Federal funds:			
(As shown in detail above)	BA	3,301	2,226
	O	1,317	825
Trust funds:			
(As shown in detail above)	BA	275,739	290,518
	O	272,367	286,732
Deductions for offsetting receipts:			
(As shown in detail above):			
Proprietary receipts from the public	BA/O	- *	
Total deductions	BA/O	- *	
Trust fund totals	BA	275,739	290,518
	O	272,367	286,732
Interfund transactions (-):			
Interest received by off-budget trust funds	903 BA/O	- 20,222	- 23,853
Employer share, employee retirement (off-budget)	952 BA/O	- 5,804	- 6,095
Applied by agency above	BA/O	- 5,971	- 6,078
Total interfund transactions	BA/O	- 31,997	- 36,026
Off-Budget totals	BA	247,043	256,718
	O	241,687	251,530
Federal Government totals (accrual basis)	BA	1,388,243	1,456,925
	O	1,323,011	1,442,477
Federal Government totals (cash basis)	O	1,323,011	1,476,638

Federal Government Totals
(In millions of dollars)

	1992		1993	
	BA	Outlays	BA	Outlays
Federal funds:				
Enacted, pending and initial requests:				
Appropriations	1,184,447	1,179,513	1,195,212	1,201,075
Proposed in this budget:				
Supplemental requests:				
Programs:				
Under existing legislation (^A)	505	303		58
Add. authorizing leg. req. (^B)	350	350		
Rescission proposal (^C)	-17			-13
To be proposed separately:				
Under proposed legislation (^J)	-4,393	-9,692	8,618	-754
Federal insurance accruals proposal (^W)	-22,941	-24,761	-21,252	-14,859
Allowances	-96	-96	-464	-426
Deductions for offsetting receipts	-40,048	-40,048	-39,602	-39,602
Total Federal funds	1,117,807	1,105,570	1,142,513	1,145,479
Trust funds:				
Enacted, pending and initial requests:				
Appropriations	563,314	563,727	600,076	593,575
Proposed in this budget:				
Supplemental requests:				
Programs:				
To be proposed separately:				
Under proposed legislation (^J)	4,826	2,203	1,481	1,327
Deductions for offsetting receipts	-35,136	-35,136	-38,197	-38,197
Total Trust funds	533,004	530,794	563,360	556,706
Interfund transactions (-)	-193,886	-193,886	-203,874	-203,874
Federal Government totals	1,456,925	1,442,477	1,501,999	1,498,311

^A Supplemental under existing legislation.

^B Supplemental. Additional authorizing legislation required.

^C Rescission proposal.

^J Proposed for later transmittal under proposed legislation.

^W Federal credit reform proposal.

TOTAL AGENCY OUTLAYS GROSS OF OFFSETTING COLLECTIONS FROM THE PUBLIC

(In billions of dollars)

Department or other unit	1992				1993			
	Net Outlays	Non-Federal Sources ¹	Non-Federal Receipts ²	Gross Outlays	Net Outlays	Non-Federal Sources ¹	Non-Federal Receipts ²	Gross Outlays
Legislative Branch	2.8	0.1	.....	2.9	2.8	0.1	.....	2.9
The Judiciary	2.4	0.1	.....	2.4	2.8	.....	.....	2.8
Executive Office of the President	0.2	*	.....	0.2	0.3	*	.....	0.3
Funds Appropriated to the President	11.5	3.5	12.9	27.9	11.3	0.4	12.7	24.4
Agriculture	61.8	20.1	1.5	83.3	59.4	19.5	1.5	80.3
Commerce	2.9	0.5	0.2	3.6	2.9	0.6	0.1	3.6
Defense—Military	294.4	8.5	5.8	308.7	277.8	9.4	0.8	287.4
Defense—Civilian	27.9	.....	0.3	28.2	29.3	.....	0.3	29.6
Education	26.5	1.1	0.1	27.6	30.4	1.2	.....	31.7
Energy	15.7	4.8	2.1	22.6	16.3	5.2	2.3	23.8
Health and Human Services except Social Security	263.4	3.8	13.2	280.4	289.3	4.4	15.3	309.1
Health and Human Services, Social Security	280.7	*	.....	280.7	295.8	*	.....	295.8
Housing and Urban Development	24.2	7.5	0.3	31.9	28.1	6.9	0.3	35.3
Interior	7.1	0.3	1.9	9.4	6.6	0.4	2.0	9.0
Justice	9.4	0.2	0.4	10.0	10.4	0.2	0.5	11.1
Labor	42.3	*	0.1	42.4	38.4	*	0.2	38.7
State	4.5	.....	*	4.6	5.2	.....	*	5.2
Transportation	33.4	0.3	0.2	33.9	34.5	0.3	0.3	35.0
Treasury	290.6	2.6	3.8	287.0	312.1	2.8	4.4	319.3
Veterans Affairs	33.6	2.3	1.1	37.0	34.1	1.9	1.4	37.3
Environmental Protection Agency	5.9	.....	0.2	6.1	6.2	.....	0.2	6.4
General Services Administration	0.4	0.2	0.2	0.9	1.2	0.2	0.2	1.6
NASA	13.8	0.1	.....	13.9	14.1	0.1	.....	14.2
Office of Personnel Management	36.1	4.6	.....	40.8	37.6	5.3	.....	42.9
Small Business Administration	0.5	1.2	.....	1.7	0.3	1.1	.....	1.4
Export-Import Bank of the United States	0.5	1.1	.....	1.7	0.6	0.9	0.1	1.6
Federal Deposit Insurance Corporation	12.5	.....	.....	12.5	22.1	.....	.....	22.1
Federal Emergency Management Agency	1.2	0.8	.....	1.9	1.2	0.8	.....	2.0
National Science Foundation	2.3	.....	.....	2.3	2.7	.....	.....	2.7
Postal Service	1.3	45.3	.....	46.6	1.8	46.5	.....	48.3
Railroad Retirement Board	7.4	.....	.....	7.4	7.6	.....	.....	7.6
Resolution Trust Corporation	24.9	.....	.....	24.9	23.7	.....	.....	23.7
Tennessee Valley Authority	0.4	5.6	.....	6.0	1.3	5.7	.....	7.0
United States Information Agency	1.1	.....	*	1.1	1.1	.....	*	1.1
Other Independent Agencies	15.0	3.8	0.6	19.3	14.3	2.7	1.0	18.0
Allowances	-0.1	.....	.....	-0.1	-0.4	.....	.....	-0.4
Undistributed offsetting receipts:								
Interest paid to trust funds	-77.2	.....	.....	-77.2	-82.4	.....	.....	-82.4
Employer share, employee retirement	-36.5	.....	.....	-36.5	-37.5	.....	.....	-37.5
Other	-2.3	.....	2.3	.....	-4.9	.....	4.9	.....
Total	1,442.5	118.4	46.9	1,607.9	1,498.3	116.6	48.5	1,663.5

* \$50 million or less.

¹ Offsetting collections from the public that are credited to expenditure (appropriation or fund) accounts.² Offsetting receipts from the public that are deposited in receipt accounts.

3. FEDERAL CREDIT PROGRAMS

Table 3-1. SUMMARY OF FEDERAL DIRECT LOANS AND GUARANTEED LOANS

(In billions of dollars)

	Actual		Estimated					
	1990	1991	1992	1993	1994	1995	1996	1997
Direct Loans:								
Subsidy BA	n/a	n/a	2.0	1.5	1.4	1.4	1.4	1.4
Subsidy Outlays	n/a	n/a	1.0	1.1	1.1	1.2	1.2	1.3
Loan Obligations	16.2	16.1	18.1	17.8	17.4	17.3	17.3	17.2
Loan Disbursements	26.0	26.6	27.1	25.5	23.9	22.8	22.6	22.2
Guaranteed Loans:								
Subsidy BA	n/a	n/a	3.2	2.9	3.4	3.7	3.9	4.0
Subsidy Outlays	n/a	n/a	1.7	2.1	2.8	3.2	3.4	3.6
Guarantee Commitments	105.4	106.9	122.0	129.7	131.1	134.5	136.7	139.8
Lender Disbursements	96.3	97.1	102.9	115.6	118.2	121.5	124.3	127.0

Table 3-2. SUBSIDY BUDGET AUTHORITY FOR DIRECT LOANS AND GUARANTEED LOANS BY FUNCTION

(In millions of dollars)

Function	Direct loan subsidy budget authority			Guaranteed loan subsidy budget authority		
	1992 estimate	1993 estimate	199 estimate	1992 estimate	1993 estimate	1994 estimate
150 International affairs	552	514	514	409	525	523
270 Energy	172	181	128	.....	*	*
300 Natural resources and environment	19	1	1	.....	.....	.....
350 Agriculture	280	112	101	223	245	300
370 Commerce and housing credit ¹	610	393	381	-510	-1,012	-988
400 Transportation	1	.....	.....	.....	.....	.....
450 Community and regional development	249	205	191	16	14	14
500 Education, training, employment, and social services	8	.....	.....	2,436	2,863	3,328
550 Health .....	.....	.....	.....	30	21	15
600 Income security .....	.....	.....	.....	.....	.....	.....
700 Veterans benefits and services	99	83	78	544	193	246
800 General government .....	.....	.....	.....	.....	.....	.....
Total	1,990	1,489	1,394	3,148	2,849	3,438
ADDENDUM						
Secondary guaranteed loans .....	.....	.....	.....	.....	.....	.....

¹ Commitments by GNMA to guarantee securities that are backed by loans previously insured or guaranteed by the Federal Housing Administration, Department of Veterans Affairs, or Farmers Home Administration (secondary guarantees) are excluded from the totals and shown in the addendum, with its estimated subsidy of zero.

Table 3-3. NEW DIRECT LOAN OBLIGATIONS AND GUARANTEED LOAN COMMITMENTS BY FUNCTION

(In millions of dollars)

Function	Direct loan obligations			Guaranteed loan commitments		
	1991 actual	1992 estimate	1993 estimate	1991 actual	1992 estimate	1993 estimate
150 International affairs	1,658	1,668	2,950	11,454	9,199	10,014
270 Energy	1,874	2,078	1,901	3	.....	176
300 Natural resources and environment	36	38	2	.....	.....	.....
350 Agriculture	7,324	9,228	8,740	5,911	8,182	8,020
370 Commerce and housing credit ¹	2,732	2,662	1,440	59,197	67,461	71,713
400 Transportation	73	46	50	.....	.....	.....
450 Community and regional development	1,267	1,300	1,531	320	388	275
500 Education, training, employment, and social services	29	30	.....	13,514	14,643	17,903
550 Health .....	.....	.....	.....	.....	290	230
600 Income security .....	*	.....	100	.....	.....	.....
700 Veterans benefits and services	1,097	1,087	1,013	16,472	21,765	21,388
800 General government .....	.....	.....	.....	.....	100	.....
Total	16,090	18,136	17,787	106,871	122,028	129,719
ADDENDUM						
Secondary guaranteed loans .....	.....	.....	.....	66,231	74,769	77,700

* \$500 thousand or less.

¹ Commitments by GNMA to guarantee securities that are backed by loans previously insured or guaranteed by the Federal Housing Administration, Department of Veterans Affairs, or Farmers Home Administration (secondary guarantees) are excluded from the totals and shown in the addendum.

Table 3-4. DIRECT LOAN WRITE-OFFS AND GUARANTEED LOAN TERMINATIONS FOR DEFAULTS

(In millions of dollars)

Agency or Program	Direct Loan Write-offs and Guaranteed Loan Terminations			As percentage of outstanding loans ¹		
	1991 actual	1992 estimated	1993 estimated	1991 actual	1992 estimated	1993 estimated
Direct loans:						
Agricultural credit insurance (FmHA)	1,333	1,070	898	7.5	6.5	6.4
Export-Import Bank	231	35	18	2.6	0.4	0.2
Foreign assistance loans ²	7,380	708	378	46.1	2.9	1.6
Public Law 480 Food Aid, liquid. acc. ....	.....	.....	388	.....	.....	3.6
HUD-Housing Programs .....	.....	309	315	.....	2.9	2.8
MARAD ship financing fund, liquid. acc.	71	.....	.....	8.9	.....	.....
Economic development revolving fund	9	85	.....	3.4	50.9	.....
Rural housing insurance (FmHA)	100	70	70	0.3	0.2	0.2
Small business administration	407	384	375	6.1	5.9	5.6
Veteran's housing programs	752	674	620	19.3	18.8	17.0
Other	32	122	18	*	0.2	*
Total	10,313	3,757	3,080	5.5	1.9	1.6
Guaranteed loans:						
Agricultural credit insurance (FmHA)	51	46	55	1.0	0.7	0.8
CCC export credit guarantees	715	1,097	528	9.2	11.9	4.8
Export-Import Bank .....	.....	23	72	.....	0.3	0.7
Guaranteed student loans	3,655	3,541	3,155	6.4	5.9	4.9
Federal Housing Administration fund	6,844	5,916	5,749	1.8	1.4	1.3
MARAD ship financing fund	30	99	99	1.1	4.2	4.8
Rural development insurance (FmHA)	49	70	64	4.1	6.3	6.1
Small business administration	572	657	575	4.1	4.8	3.8
Veteran's housing programs	1,963	2,370	2,430	1.4	1.7	2.0
Other	48	63	78	0.1	0.1	0.1
Total	13,927	13,882	12,805	2.1	2.0	1.7
Direct loans for guarantee claims receivable:						
CCC export loans	800	.....	44	22.6	.....	0.9
Guaranteed student loans	710	404	505	5.8	2.8	3.2
Small business administration	2	2	9	6.5	2.5	8.8
Total	1,512	406	558	28.4	2.8	4.1
Grand Total	25,752	18,045	16,443	—	—	—

¹ Average of loans outstanding over year.² Includes \$6.5 billion forgiveness of loans for Egypt.

Table 3-5. CREDIT APPROPRIATIONS ACTS LIMITATIONS
(In millions of dollars)

Agency or Program	In millions of dollars			Agency or Program	In millions of dollars		
	Actual 1991	1992 Estimate	1993 Estimate		Actual 1991	1992 Estimate	1993 Estimate
LIMITATIONS ON DIRECT LOAN OBLIGATIONS:				Federal Emergency Management Agency		6	8
Funds Appropriated to the President:				Total, limitations on direct loan obligations	8,276	8,758	6,646
Foreign military financing	428	215	360	LIMITATIONS ON GUARANTEED LOAN COMMITMENTS:			
Overseas Private Investment Corporation	40	25	30	Funds Appropriated to the President:			
AID Private Sector Investment Program	15	.....	5	AID Private Sector Investment Program	114	114	114
Agriculture:				AID housing and other credit	547	100	95
Public Law 480 export credits	430	512	474	Overseas Private Investment Corporation	250	375	500
Agricultural credit insurance fund ¹	1,162	1,728	225	Agriculture:			
Rural development insurance fund	600	700	700	Agricultural credit insurance fund	3,640	2,472	.....
Rural development loan fund	32	32	35	Resource conservation demonstration .....	.....	10	10
Rural housing insurance fund	1,879	2,147	1,018	Rural development insurance fund	160	160	200
Self-help Housing Land Development Fund .....	*	*	.....	Rural housing insurance fund	100	330	700
Rural Electrification Administration:				Rural Electrification Administration:			
Rural electric and telephone ¹	2,041	1,794	1,603	Rural electric and telephone ¹ .....	.....	.....	176
Rural telephone bank	177	177	475	Commerce:			
Education:				NOAA Federal Ship Financing Fund .....	.....	24	.....
College Housing/Academic Facilities	29	30	.....	Health and Human Services:			
Housing and Urban Development:				Health professions graduate student	260	290	230
Housing for the Elderly/Handicapped	86	.....	.....	Housing and Urban Development:			
FHA Mutual Mortgage Insurance Funds	151	.....	.....	Federal Housing Admin. mutual mortgage	74,999	60,000	57,146
Nonprofit Sponsor Assistance	1	.....	.....	Federal Housing Admin. gen. and special risk .....	.....	8,652	9,039
Restore Loan .....	.....	.....	100	Community Development Grants	140	140	.....
Interior:				Interior:			
Bureau of Reclamation Loans	5	3	2	Indian loan guaranty and insurance fund .....	.....	56	69
Bureau of Indian Affairs	11	16	.....	Small Business Administration:			
State Department:				Business loans	4,659	4,863 ²	4,828
Repatriation Loans .....	.....	1	1	Export-Import Bank	10,599	8,610	9,305
Transportation:				Tennessee Valley Authority	188	.....	.....
AMTRAK Corridor Improvement Loans	4	4	.....	Total, limitations on guaranteed loan commitments	95,656	86,196	82,412
Veterans Affairs:				ADDENDUM			
Direct Loan Revolving Fund	1	*	*	Secondary guaranteed loan commitment limitations:			
Transitional Loans .....	.....	*	*	GNMA, guarantees of FHA/VA/FmHA pools	79,999	74,769	77,770
Education Loan Fund .....	.....	*	*			
Vocational rehabilitation .....	.....	2	2				
Small Business Administration:							
Business loans	53	85 ²	5				
Disaster loans	381	358 ²	297				
Export-Import Bank	750	915	2,080				

¹ Loans authorized by OBRA are considered mandatory and are not included in FY 1993 figures.

² Effective limitation.

Table 3-6. DIRECT LOAN TRANSACTIONS OF THE FEDERAL GOVERNMENT
(In millions of dollars)

Agency or Program	1991 Actual	1992 Estimate	1993 Estimate	Agency or Program	1991 Actual	1992 Estimate	1993 Estimate
Funds Appropriated to the President:				Agricultural credit insurance fund (FmHA), financing:			
Foreign military financing, liquidating:				Obligations		1,113	567
Obligations	428			Loan disbursements		1,056	585
Loan disbursements	1,872	530	423	Change in outstandings		1,056	147
Change in outstandings	-6,933	-244	-410	Outstandings		1,056	1,203
Outstandings	9,359	9,115	8,705	Rural housing insurance fund (FmHA), liquidating:			
Foreign military financing, financing:				Obligations	2,119		
Obligations		215	360	Loan disbursements	1,886	756	107
Loan disbursements		8	56	Change in outstandings	684	-628	-1,293
Change in outstandings		8	56	Outstandings	29,244	28,616	27,323
Outstandings		8	63	Rural housing insurance fund (FmHA), financing:			
Overseas Private Investment Corp, liquidating:				Obligations		2,076	1,018
Obligations	40			Loan disbursements		1,337	1,231
Loan disbursements	19	22	9	Change in outstandings		1,334	1,218
Change in outstandings	4	18	*	Outstandings		1,334	2,552
Outstandings	63	80	80	Rural development insurance (FmHA), liquidating:			
Overseas Private Investment Corp, financing:				Obligations	600		
Obligations		25	30	Loan disbursements	434	463	301
Loan disbursements		3	16	Change in outstandings	294	286	372
Change in outstandings		3	16	Outstandings	4,395	4,680	5,052
Outstandings		3	18	Rural development insurance fund (FmHA), financing:			
Economic support fund, liquidating:				Obligations		700	700
Obligations				Loan disbursements		45	232
Loan disbursements				Change in outstandings		45	233
Change in outstandings		-6,064		Outstandings		45	278
Outstandings	6,064			Rural development loan fund (FmHA), liquidating:			
AID functional develop assistance, liq:				Obligations	32		
Obligations				Loan disbursements	13	18	17
Loan disbursements				Change in outstandings	11	16	14
Change in outstandings		-3,531		Outstandings	50	66	79
Outstandings	3,531			Rural development loan fund (FmHA), financing:			
AID development loans revolving fund, liquidating:				Obligations		32	35
Obligations				Loan disbursements		3	10
Loan disbursements		91	65	Change in outstandings		3	10
Change in outstandings	-1,996	8,374	-578	Outstandings		3	13
Outstandings	6,400	14,774	14,196	Short and medium term export loans (CCC), liquidating:			
AID private sector investment prg liquidating:				Obligations			
Obligations	8			Loan disbursements	1,287	1,137	401
Loan disbursements	2	12	4	Change in outstandings	423	1,027	324
Change in outstandings	-4	8	-1	Outstandings	3,536	4,564	4,888
Outstandings	19	27	26	Short and medium term export loans (CCC), financing:			
AID private sector investment prg , fin:				Obligations		9	139
Obligations			5	Loan disbursements		9	139
Loan disbursements			5	Change in outstandings		9	148
Change in outstandings			5	Outstandings		9	148
Outstandings			5	CCC—price support loans:			
AID housing/other credit guarantees, liquidating:				Obligations	6,631	8,115	8,173
Obligations				Loan disbursements	6,631	8,115	8,173
Loan disbursements	80	74	76	Change in outstandings	-1,522	312	222
Change in outstandings	58	47	47	Outstandings	2,546	2,858	3,080
Outstandings	230	277	324	Public Law 480 long-term export credits, liquidating:			
Enterprise for the Americas, Debt restructuring, financing:				Obligations	430		
Obligations				Loan disbursements	492		
Loan disbursements		241	126	Change in outstandings	-671	-192	-743
Change in outstandings		217	89	Outstandings	11,830	11,638	10,895
Outstandings		217	307	Public Law 480 long-term export credits, financing:			
Agriculture:				Obligations		512	474
Agricultural credit insurance fund (FmHA), liquidating:				Loan disbursements		389	547
Obligations	693			Change in outstandings		389	540
Loan disbursements	654	51	3	Outstandings		389	929
Change in outstandings	-2,175	-2,495	-2,543	Rural electrification and telephone, liquidating:			
Outstandings	17,842	15,347	12,804	Obligations	1,605		
				Loan disbursements	908	1,232	1,006
				Change in outstandings	2,070	420	-400
				Outstandings	37,282	37,702	37,302

Table 3-6. DIRECT LOAN TRANSACTIONS OF THE FEDERAL GOVERNMENT—Continued
(In millions of dollars)

Agency or Program	1991 Actual	1992 Estimate	1993 Estimate	Agency or Program	1991 Actual	1992 Estimate	1993 Estimate
Rural electrification and telephone, financing:				Education:			
Obligations		1,794	1,603	Guarantees of SLMA obligations, liquidating:			
Loan disbursements		230	874	Obligations			
Change in outstandings		230	874	Loan disbursements			
Outstandings		230	1,104	Change in outstandings	-30	-30	-30
Rural telephone bank, liquidating:				Outstandings	4,850	4,820	4,790
Obligations	177			Guaranteed student loans, liquidating:¹			
Loan disbursements	163	101	86	Obligations			
Change in outstandings	124	67	48	Loan disbursements	3,568	3,438	2,913
Outstandings	1,685	1,752	1,800	Change in outstandings	2,311	2,093	1,273
Rural telephone bank, financing:				Outstandings	12,344	14,437	15,710
Obligations		177	475	National direct student loans/Perkins Loans:			
Loan disbursements		9	57	Obligations			
Change in outstandings		9	57	Loan disbursements			
Outstandings		9	66	Change in outstandings	-290	-19	-23
REA-Economic Development loan, financing:				Outstandings	168	149	126
Obligations		8	16	College housing/academic facilities, liquidating:			
Loan disbursements		2	10	Obligations	29		
Change in outstandings		2	10	Loan disbursements	26	35	28
Outstandings		2	12	Change in outstandings	25	34	27
Self-help housing land development fund, liquidating:				Outstandings	86	120	147
Obligations	*			College housing/academic facilities, fin:			
Loan disbursements	*		*	Obligations		30	
Change in outstandings	-1		*	Loan disbursements			2
Outstandings	*	1	*	Change in outstandings			2
Self-help housing land development fund, financing account:				Outstandings			2
Obligations		*	*	College housing loans, liquidating:			
Loan disbursements		*	*	Obligations			
Change in outstandings		*	*	Loan disbursements	20	20	18
Outstandings		*	*	Change in outstandings	-21	-14	-18
Commerce:				Outstandings	632	618	601
Economic development program, liquidating:				Higher education, liquidating:			
Obligations	2	2	1	Obligations			
Loan disbursements	2			Loan disbursements			
Change in outstandings	-23	-99	-6	Change in outstandings	*	-1	
Outstandings	265	167	160	Outstandings	1		
EDA miscellaneous appropriations, liquidating:				Higher education facilities loans and insurance, liquidating:			
Obligations				Obligations			
Loan disbursements				Loan disbursements			
Change in outstandings	-13	-66		Change in outstandings	-12	-6	-6
Outstandings	66			Outstandings	84	78	72
NOAA, coastal energy impact fund, liquidating:				Energy:			
Obligations				Bonneville Power Administration liquidating:			
Loan disbursements				Obligations			
Change in outstandings				Loan disbursements			
Outstandings				Change in outstandings			
NOAA, Federal ship financing fund (fishing vessels), liq-				Outstandings	3	3	3
uidating:				Health and Human Services:			
Obligations				Medical facilities, liquidating:			
Loan disbursements	2	2	2	Obligations			
Change in outstandings	6	3	-1	Loan disbursements	2	2	2
Outstandings	21	24	24	Change in outstandings	1	-34	-8
NOAA, Federal ship financing fund (fishing vessels), financ-				Outstandings	122	88	80
ing:				Health maintenance organization loan fund, liquidating:			
Obligations				Obligations			
Loan disbursements				Loan disbursements			
Change in outstandings				Change in outstandings	-1	*	*
Outstandings				Outstandings	4	4	3
Defense:				Health resources and services, liquidating:			
Navy industrial fund, liquidating:				Obligations			
Obligations				Loan disbursements	1	*	*
Loan disbursements				Change in outstandings	-8	-1	-1
Change in outstandings	-48			Outstandings	500	499	498
Outstandings	1,624						

Table 3-6. DIRECT LOAN TRANSACTIONS OF THE FEDERAL GOVERNMENT—Continued
(In millions of dollars)

Agency or Program	1991 Actual	1992 Estimate	1993 Estimate	Agency or Program	1991 Actual	1992 Estimate	1993 Estimate
Health professions graduate student loan, liquidating:				Interior:			
Obligations				Bureau of Reclamation loans, liquidating:			
Loan disbursements	58	60	61	Obligations	5		
Change in outstandings	31	32	32	Loan disbursements	4	4	
Outstandings	197	229	261	Change in outstandings	3	2	-3
				Outstandings	98	100	97
Housing and Urban Development:				Bureau of Reclamation loans, financing:			
Flexible loan subsidy program liquidating:				Obligations		3	2
Obligations				Loan disbursements		2	3
Loan disbursements	42	124	71	Change in outstandings		2	3
Change in outstandings	38	119	66	Outstandings		2	5
Outstandings	215	335	400				
Low-rent public housing, liquidating:				BIA revolving fund, liquidating:			
Obligations				Obligations	11		
Loan disbursements				Loan disbursements	9	3	
Change in outstandings	-47	-50	-52	Change in outstandings	-4	-6	-8
Outstandings	1,903	1,853	1,801	Outstandings	104	98	90
Housing for the elderly or handicapped, liquidating:				BIA revolving fund, financing:			
Obligations	63			Obligations		16	
Loan disbursements	539	292	292	Loan disbursements		16	
Change in outstandings	489	238	233	Change in outstandings		15	-1
Outstandings	8,032	8,270	8,503	Outstandings		15	14
GNMA payments on mortgage-backed securities:				BIA loan guaranty and insurance fund, liquidating:			
Obligations				Obligations			
Loan disbursements	724	720	614	Loan disbursements	2	7	6
Change in outstandings	55	152	-17	Change in outstandings	-1	1	1
Outstandings	617	770	753	Outstandings	28	29	30
FHA mutual mortgage insurance funds, liquidating:				BIA loan guaranty and insurance fund, financing:			
Obligations				Obligations			
Loan disbursements	2,879	582	581	Loan disbursements			2
Change in outstandings	2,153	-6,831	371	Change in outstandings			2
Outstandings	9,316	2,485	2,856	Outstandings			2
FHA general and special risk, liquidating:				State:			
Obligations				Repatriation loans, liquidating (formerly Emerg in dipl serv-ice):			
Loan disbursements		1,514	1,086	Obligations	1		
Change in outstandings		8,074	402	Loan disbursements	1		
Outstandings		8,074	8,475	Change in outstandings	•	-1	•
FHA general and special risk, financing:				Outstandings	1	1	•
Obligations				Repatriation loans, financing:			
Loan disbursements		•	6	Obligations		1	1
Change in outstandings		•	5	Loan disbursements		1	1
Outstandings		•	5	Change in outstandings			
Rehabilitation loan fund, liquidating: ²				Outstandings			
Obligations	64			Transportation:			
Loan disbursements	36			Railroad rehabilitation, liquidating:			
Change in outstandings	-24	-547		Obligations		•	
Outstandings	547			Loan disbursements	76		
Revolving fund for liquidating programs: ²				Change in outstandings	64	-84	-3
Obligations				Outstandings	170	86	83
Loan disbursements		42	34	Right-of-way revolving fund, liquidating:			
Change in outstandings	-2	519	-32	Obligations	39	42	42
Outstandings	25	543	511	Loan disbursements	55	42	42
Nonprofit sponsor assistance, liquidating:				Change in outstandings	17		
Obligations	•			Outstandings	110	110	110
Loan disbursements	•	•		Miscellaneous expired accounts (WMATA), liquidating:			
Change in outstandings	•	•	•	Obligations			
Outstandings	2	1	1	Loan disbursements			
Restore loan, financing:				Change in outstandings			
Obligations			100	Outstandings	177	177	177
Loan disbursements			34	Aircraft purchase loan guarantees, liquidating:			
Change in outstandings			32	Obligations			
Outstandings			32	Loan disbursements			
				Change in outstandings			
				Outstandings			

Table 3-6. DIRECT LOAN TRANSACTIONS OF THE FEDERAL GOVERNMENT—Continued
(In millions of dollars)

Agency or Program	1991 Actual	1992 Estimate	1993 Estimate	Agency or Program	1991 Actual	1992 Estimate	1993 Estimate
MarAd Federal ship financing fund, liquidating:				Education loan fund, financing:			
Obligations	31			Obligations		*	*
Loan disbursements	31	100	100	Loan disbursements		*	*
Change in outstandings	-84	91	91	Change in outstandings		*	*
Outstandings	797	888	979	Outstandings		*	*
Amtrack corridor improvement loans, liquidating:				Vocational rehabilitation revolving fund, liquidating:			
Obligations	4			Obligations	2		
Loan disbursements	4			Loan disbursements	2		
Change in outstandings	4		*	Change in outstandings	*	-1	
Outstandings	7	7	7	Outstandings	1		
Amtrack corridor improvement loans, financing:				Vocational rehabilitation financing:			
Obligations		4		Obligations		2	2
Loan disbursements		4		Loan disbursements		2	2
Change in outstandings		4		Change in outstandings		1	*
Outstandings		4	4	Outstandings		1	1
Minority Business Resource Center, financing:				Other Independent Agencies:			
Obligations			8	Environmental Protection Agency:			
Loan disbursements			8	Abatement, control, and compliance liquidating:			
Change in outstandings			8	Obligations	31		
Outstandings			8	Loan disbursements	19	26	17
Veterans Affairs:				Change in outstandings	12	16	6
Loan guarantee revolving fund, liquidating:				Outstandings	111	127	133
Obligations	1,092			Abatement, control, and compliance, fin:			
Loan disbursements	1,149	87	69	Obligations		34	
Change in outstandings	-216	-491	-239	Loan disbursements		30	13
Outstandings	3,637	3,147	2,908	Change in outstandings		30	13
Loan guarantee revolving fund, financing:				Outstandings		30	43
Obligations		1,007	804	NASA, liquidating:			
Loan disbursements		1,007	804	Obligations			
Change in outstandings		378	89	Loan disbursements	107		
Outstandings		378	468	Change in outstandings	-1,063	-33	
Direct loan revolving fund, liquidating:				Outstandings	33		
Obligations	*			Small Business Administration:			
Loan disbursements	*			Business and investment loans, liquidating:			
Change in outstandings	-10	-8	-6	Obligations	58		
Outstandings	37	29	22	Loan disbursements	709	631	536
Direct loan revolving fund, financing:				Change in outstandings	85	-12	-99
Obligations	*	*	*	Outstandings	2,469	2,457	2,358
Loan disbursements	*	*	*	Business and investment loans, financing:			
Change in outstandings	*	*	*	Obligations		85	5
Outstandings	*	*	*	Loan disbursements		42	36
Transitional loans, financing:				Change in outstandings		38	28
Obligations	*	*	*	Outstandings		38	66
Loan disbursements	*	*	*	Small business development companies, liquidating:			
Change in outstandings	*	*	*	Obligations			
Outstandings	*	*	*	Loan disbursements			
Guaranty and indemnity fund, liquidating:				Change in outstandings	-191	-182	-161
Obligations	3			Outstandings	933	751	590
Loan disbursements	3			Pollution control equip guarantees, liq:			
Change in outstandings	4	1	2	Obligations			
Outstandings	4	5	7	Loan disbursements	14	48	31
Guaranty and indemnity fund, financing:				Change in outstandings	13	48	23
Obligations		78	207	Outstandings	31	79	102
Loan disbursements		78	207	Disaster loans, liquidating:			
Change in outstandings		28	58	Obligations	381		
Outstandings		28	87	Loan disbursements	511	343	512
Education loan fund, liquidating:				Change in outstandings	50	-149	93
Obligations	*			Outstandings	3,219	3,070	3,163
Loan disbursements				Disaster loans, financing:			
Change in outstandings	-4	-3	-2	Obligations		358	297
Outstandings	16	14	12	Loan disbursements		179	256
				Change in outstandings		161	209
				Outstandings		161	371

Table 3-6. DIRECT LOAN TRANSACTIONS OF THE FEDERAL GOVERNMENT—Continued
(In millions of dollars)

Agency or Program	1991 Actual	1992 Estimate	1993 Estimate	Agency or Program	1991 Actual	1992 Estimate	1993 Estimate
Federal Emergency Management Agency:				Central liquidity facility:			
FEMA, liquidating:				Obligations	456	446	416
Obligations				Loan disbursements	144	154	184
Loan disbursements		23	24	Change in outstandings	48	39	31
Change in outstandings				Outstandings	115	154	185
Outstandings							
FEMA, financing:				Community development credit union revolving fund:			
Obligations		6	8	Obligations			
Loan disbursements		6	8	Loan disbursements	3	2	*
Change in outstandings		4	2	Change in outstandings	3	2	
Outstandings		4	7	Outstandings	5	6	6
Loans to the District of Columbia:				Tennessee Valley Authority:			
Obligations				Power program:			
Loan disbursements				Obligations	63	50	51
Change in outstandings	-35	-37	-39	Loan disbursements	63	50	51
Outstandings	584	547	508	Change in outstandings	11	3	5
				Outstandings	158	161	167
Export-Import Bank of the United States:				Seven States:			
Export-Import Bank, liquidating:				Obligations	206	234	247
Obligations	750			Loan disbursements	206	234	247
Loan disbursements	865	901	715	Change in outstandings	28	30	29
Change in outstandings	-445	101	100	Outstandings	2,384	2,414	2,443
Outstandings	8,963	9,064	9,164				
Export-Import Bank, financing:				Area and regional development:			
Obligations		915	2,080	Obligations			
Loan disbursements		71	493	Loan disbursements	*		
Change in outstandings		71	493	Change in outstandings	*	*	*
Outstandings		71	564	Outstandings	*	*	*
FDIC Bank Insurance Fund:				Financial assistance corporation assistance fund, liquidating:			
Obligations				Obligations			
Loan disbursements				Loan disbursements			
Change in outstandings	-11	-4	-4	Change in outstandings			1,361
Outstandings	186	182	177	Outstandings			1,361
FSLIC Resolution fund:				Other agencies and programs, liquidating:			
Obligations				Obligations			
Loan disbursements				Loan disbursements	280	268	692
Change in outstandings	-886			Change in outstandings	217	194	629
Outstandings	922	922	922	Outstandings	986	1,177	1,806
National Credit Union Administration:				Grand total, net direct loans:			
Share insurance:				Obligations	16,090	18,136	17,787
Obligations	35	55	60	Loan disbursements	26,623	27,276	25,435
Loan disbursements	26	150	75	Change in outstandings	-7,471	4,560	3,416
Change in outstandings	-33	20	5	Outstandings	202,022	204,954	208,371
Outstandings	35	55	60				

* \$500,000 or less.

¹ Direct loan obligations and disbursements for these programs represent increases in their holdings of loan assets rather than cash disbursements.

² Reflects transfer in 1992 of loans outstanding from the Rehabilitation Loan Fund to the Revolving Fund for Liquidating Programs.

Table 3-7. GUARANTEED LOAN TRANSACTIONS OF THE FEDERAL GOVERNMENT

In millions of dollars

Agency or Program	1991 Actual	1992 Estimate	1993 Estimate	Agency or Program	1991 Actual	1992 Estimate	1993 Estimate
Funds Appropriated to the President:				Rural development insurance fund (FmHA), liquidating:			
Foreign military financing, liquidating:				Commitments	152	25	.....
Commitments .....	.....	.....	.....	New guaranteed loans	97	117	61
New guaranteed loans	569	.....	.....	Change in outstandings	-94	-108	-143
Change in outstandings	507	-507	-517	Outstandings	1,187	1,079	936
Outstandings	9,109	8,601	8,084	Rural development insurance fund (FmHA), financing:			
Overseas Private Invest Corp., liquidating:				Commitments .....	.....	160	200
Commitments	250	.....	.....	New guaranteed loans .....	.....	29	91
New guaranteed loans	79	199	154	Change in outstandings .....	.....	29	91
Change in outstandings	7	149	82	Outstandings .....	.....	29	120
Outstandings	452	601	683	Rural elec and telephone revolving fund, liquidating:			
Overseas Private Invest Corp., financing:				Commitments	3	.....	.....
Commitments .....	.....	375	500	New guaranteed loans	3	.....	.....
New guaranteed loans .....	.....	56	201	Change in outstandings	-1,758	-13	-15
Change in outstandings .....	.....	56	201	Outstandings	771	758	743
Outstandings .....	.....	56	257	Rural elec and telephone revolving fund, financing:			
AID private sector investment program, liquidating:				Commitments .....	.....	.....	176
Commitments	70	.....	.....	New guaranteed loans .....	.....	.....	18
New guaranteed loans	7	55	56	Change in outstandings .....	.....	.....	18
Change in outstandings	7	52	51	Outstandings .....	.....	.....	18
Outstandings	8	61	111	Self-help housing land development fund, financing:			
AID private sector investment program, financing:				Commitments .....	.....	.....	.....
Commitments .....	.....	114	114	New guaranteed loans .....	.....	.....	.....
New guaranteed loans .....	.....	23	68	Change in outstandings .....	.....	.....	.....
Change in outstandings .....	.....	23	68	Outstandings .....	.....	.....	.....
Outstandings .....	.....	23	91	Commodity Credit Corp export credits, liquidating:			
AID housing and other credit guarantees, liquidating:				Commitments	4,504	.....	.....
Commitments	547	.....	.....	New guaranteed loans	4,360	.....	.....
New guaranteed loans	480	100	100	Change in outstandings	224	-4,177	-2,198
Change in outstandings	449	51	39	Outstandings	7,732	3,555	1,357
Outstandings	2,040	2,091	2,130	Commodity Credit Corp export credits, financing:			
AID housing and other credit guarantees, financing:				Commitments .....	.....	5,700	5,700
Commitments .....	.....	100	95	New guaranteed loans .....	.....	5,700	5,700
New guaranteed loans .....	.....	5	25	Change in outstandings .....	.....	5,700	3,895
Change in outstandings .....	.....	5	25	Outstandings .....	.....	5,700	9,595
Outstandings .....	.....	5	30	Commerce:			
Agriculture:				Economic development revolving fund, liquidating:			
Agricultural credit insurance fund (FmHA), liquidating:				Commitments .....	.....	.....	.....
Commitments	1,407	.....	.....	New guaranteed loans .....	.....	.....	.....
New guaranteed loans	1,415	326	14	Change in outstandings	-35	-5	-5
Change in outstandings	348	-839	-1,003	Outstandings	56	52	47
Outstandings	5,014	4,174	3,171	Economic development revolving fund, fin:			
Agricultural credit insurance fund (FmHA), financing:				Commitments .....	.....	6	6
Commitments .....	.....	2,472	2,310	New guaranteed loans .....	.....	6	.....
New guaranteed loans .....	.....	2,004	2,345	Change in outstandings .....	.....	6	*
Change in outstandings .....	.....	2,004	1,928	Outstandings .....	.....	6	6
Outstandings .....	.....	2,004	3,932	NOAA Federal ship financing fund, liquidating:			
Agricultural resource conservation demonstration, financing:				Commitments	40	.....	.....
Commitments .....	.....	10	10	New guaranteed loans	40	.....	.....
New guaranteed loans .....	.....	10	10	Change in outstandings	-17	-25	-25
Change in outstandings .....	.....	10	10	Outstandings	345	320	295
Outstandings .....	.....	10	20	NOAA Federal ship financing fund (fishing vessels), financing:			
Rural housing insurance fund (FmHA), liquidating:				Commitments .....	.....	24	.....
Commitments	38	.....	.....	New guaranteed loans .....	.....	24	.....
New guaranteed loans	1	36	1	Change in outstandings .....	.....	24	-2
Change in outstandings	-6	29	-5	Outstandings .....	.....	24	22
Outstandings	30	59	53	Education:			
Rural housing insurance fund (FmHA), financing:				Guaranteed student loans, liquidating:			
Commitments .....	.....	330	700	Commitments	13,514	.....	.....
New guaranteed loans .....	.....	231	582	New guaranteed loans	11,969	3,788	49
Change in outstandings .....	.....	230	577	Change in outstandings	2,825	-5,854	-8,800
Outstandings .....	.....	230	807	Outstandings	57,010	51,156	42,356

Table 3-7. GUARANTEED LOAN TRANSACTIONS OF THE FEDERAL GOVERNMENT—Continued

In millions of dollars

Agency or Program	1991 Actual	1992 Estimate	1993 Estimate	Agency or Program	1991 Actual	1992 Estimate	1993 Estimate
Guaranteed student loans, financing:				GNMA mortgage backed securities, liquidating:			
Commitments		14,643	17,903	Commitments	66,231		
New guaranteed loans		9,056	15,280	New guaranteed loans	62,761		
Change in outstandings		8,557	13,525	Change in outstandings	27,578	-53,328	-355,810
Outstandings		8,557	22,082	Outstandings	422,927	369,598	13,788
Health and Human Services:				GNMA mortgage backed securities, financing:			
Medical facilities guarantees liquidating:				Commitments		74,769	77,700
Commitments				New guaranteed loans		64,122	67,651
New guaranteed loans				Change in outstandings		63,584	369,917
Change in outstandings	-68	-68	-60	Outstandings		63,584	433,501
Outstandings	451	383	323	Community development grants, liquidating:			
Health resources and services, liquidating:				Commitments	84		
Commitments				New guaranteed loans	109	100	55
New guaranteed loans				Change in outstandings	77	55	-23
Change in outstandings	-1	-1	-1	Outstandings	348	403	380
Outstandings	14	14	12	Community development grants, financing:			
Health professions graduate student loans, liquidating:				Commitments		140	
Commitments				New guaranteed loans		25	70
New guaranteed loans	260			Change in outstandings		25	70
Change in outstandings	212	-35	-36	Outstandings		25	95
Outstandings	2,292	2,257	2,221	Interior:			
Health professions graduate student loans, financing:				BIA loan guaranty and insurance fund, liquidating:			
Commitments		290	230	Commitments	83		
New guaranteed loans		290	230	New guaranteed loans	49	34	
Change in outstandings		290	230	Change in outstandings	15	17	-16
Outstandings		290	520	Outstandings	237	254	238
Housing and Urban Development:				BIA loan guaranty and insurance fund, financing:			
Low-rent public housing, liquidating:				Commitments		56	69
Commitments				New guaranteed loans		56	69
New guaranteed loans				Change in outstandings		55	64
Change in outstandings	-209	-300	-325	Outstandings		55	119
Outstandings	5,253	4,953	4,628	Transportation:			
Revolving fund for liquidating programs:				MarAd Federal ship financing fund, liquidating:			
Commitments				Commitments			
New guaranteed loans				New guaranteed loans			
Change in outstandings	-15	-10	-8	Change in outstandings	-370	-299	-299
Outstandings	21	11	3	Outstandings	2,644	2,345	2,046
FHA mutual mortgage and cooperative insurance funds, liquidating: ³				Aircraft purchase loan guarantees, liquidating:			
Commitments	54,453			Commitments			
New guaranteed loans	53,635	10,057		New guaranteed loans			
Change in outstandings	21,741	-76,584	-14,220	Change in outstandings	-14	-9	-9
Outstandings	378,057	301,473	287,253	Outstandings	45	36	27
FHA mutual mortgage and cooperative insurance funds, financing:				Miscellaneous expired acct (WMATA), liquidating:			
Commitments		53,593	57,146	Commitments			
New guaranteed loans		31,049	48,090	New guaranteed loans			
Change in outstandings		30,739	46,775	Change in outstandings			
Outstandings		30,739	77,513	Outstandings	820	820	820
FHA general and special risk, liquidating:				Veterans Affairs:			
Commitments				Loan guaranty revolving fund, liquidating:			
New guaranteed loans		1,408		Commitments	1,026	216	
Change in outstandings		71,118	-6,806	New guaranteed loans	8		
Outstandings		71,118	64,312	Change in outstandings	-16,040	-15,139	-13,573
FHA general and special risk, financing: ³				Outstandings	136,075	120,936	107,363
Commitments		8,652	9,039	Loan guaranty revolving fund, financing:			
New guaranteed loans		5,973	8,056	Commitments		11	10
Change in outstandings		5,556	6,382	New guaranteed loans		11	10
Outstandings		5,556	11,938	Change in outstandings		10	9
				Outstandings		10	19
				Guaranty and indemnity fund, liquidating:			
				Commitments	15,446		
				New guaranteed loans	15,446		
				Change in outstandings	12,194	-7,729	-5,073
				Outstandings	21,543	13,814	8,741

Table 3-7. GUARANTEED LOAN TRANSACTIONS OF THE FEDERAL GOVERNMENT—Continued

In millions of dollars

Agency or Program	1991 Actual	1992 Estimate	1993 Estimate	Agency or Program	1991 Actual	1992 Estimate	1993 Estimate
Guaranty and indemnity fund, financing:				National Credit Union Administration:			
Commitments		21,538	21,378	Credit union share insurance fund, liquidating:			
New guaranteed loans		21,538	21,378	Commitments	7		
Change in outstandings		21,249	20,308	New guaranteed loans	9		
Outstandings		21,249	41,557	Change in outstandings	*		
Outstandings				Outstandings	7		
Other Independent Agencies:				Tennessee Valley Authority:			
Small Business Administration:				Power program:			
Business and investment loans, liquidating:				Commitments			
Commitments	4,659			New guaranteed loans	2	*	1
New guaranteed loans	4,192			Change in outstandings	1	-1	
Change in outstandings	1,734	-2,996	-2,410	Outstandings	1	*	*
Outstandings	13,934	10,938	8,528	Payments to Financial Assistance Corp:			
Business and investment loans, financing:				Commitments		100	
Commitments		4,863	4,828	New guaranteed loans		100	
New guaranteed loans		2,964	4,488	Change in outstandings		100	
Change in outstandings		2,756	3,776	Outstandings	1,261	1,361	
Outstandings		2,756	6,532	Other agencies and programs:			
Disaster loans, liquidating:				Commitments		*	
Commitments				New guaranteed loans		*	
New guaranteed loans				Change in outstandings	-40	-82	-66
Change in outstandings	*	*	*	Outstandings	657	575	509
Outstandings	1	*	*				
Export-Import Bank of the United States:				Subtotal, guaranteed loans (gross):			
Export-Import Bank, liquidating:				Commitments	168,442	196,798	207,419
Commitments	10,588			New guaranteed loans	159,849	167,045	183,235
New guaranteed loans	4,358	3,618	1,908	Change in outstandings	49,707	47,053	57,715
Change in outstandings	759	314	-535	Outstandings	1076,147	1123,192	1179,547
Outstandings	5,803	6,117	5,583	Less secondary guaranteed loans: ¹			
Export-Import Bank, financing:				GNMA guarantees of FHA/VA/FmHA pools:			
Commitments		8,610	9,305	Commitments	66,231	74,769	77,700
New guaranteed loans		3,934	6,475	New guaranteed loans	62,761	64,122	67,651
Change in outstandings		2,370	1,660	Change in outstandings	27,578	10,255	14,107
Outstandings		2,370	4,030	Outstandings	422,927	433,182	447,289
FSLIC Resolution fund:				Total, primary guaranteed loans:			
Commitments				Commitments	106,871	122,028	129,719
New guaranteed loans				New guaranteed loans	97,087	102,922	115,584
Change in outstandings	-304			Change in outstandings	22,129	36,797	43,608
Outstandings				Outstandings	653,220	690,011	732,258

* \$500,000 or less.

¹ Loans guaranteed by the Federal Housing Administration, the Veterans Administration, or the Farmers Home Administration are included above. GNMA places a secondary guarantee on these loans, so they are deducted here to avoid double counting.² Starting in 1992 the activities of the FHA are divided into two accounts: the Mutual Mortgage Cooperative Housing Insurance Funds and the General/Special Risk Insurance Funds.

Table 3-8. LENDING AND BORROWING BY GOVERNMENT-SPONSORED ENTERPRISES (GSEs)

(In millions of dollars)

Enterprise		Actual	Estimate	
		1991	1992	1993
LENDING				
Student Loan Marketing Association	Obligations	10,665	12,158	13,617
	New transactions	10,665	12,158	13,617
	Net change	2,182	4,529	5,608
	Outstandings	30,078	34,607	40,215
Federal National Mortgage Association:				
Corporation Accounts	Obligations	32,512	33,007	33,073
	New transactions	31,000	33,436	33,300
	Net change	11,741	11,267	13,615
	Outstandings	128,270	139,537	153,152
Mortgage-backed securities	Obligations	142,402	99,790	97,300
	New transactions	104,068	97,852	95,410
	Net change	70,111	52,750	51,731
	Outstandings	351,917	404,667	456,398
Farm Credit System:				
Banks for cooperatives	Obligations	62,911	61,108	62,243
	New transactions	62,911	61,108	62,243
	Net change	-27	-262	147
	Outstandings	10,667	10,405	10,552
Farm Credit Banks	Obligations	17,777	17,178	17,107
	New transactions	17,079	15,753	16,028
	Net change	-4,075	-17	316
	Outstandings	35,037	35,020	35,336
Farm Credit System Financial Assistance Corporation ¹	Obligations			
	New transactions			
	Net change		100	
	Outstandings	1,261	1,361	
Federal Home Loan Bank system:				
Federal home loan banks	Obligations	177,924	150,000	150,000
	New transactions	177,924	150,000	150,000
	Net change	-34,085	-5,397	4,793
	Outstandings	85,288	79,891	84,683
Federal Home Loan Mortgage Corporation:				
Corporation accounts	Obligations	5,499	4,910	5,062
	New transactions	5,499	4,910	5,062
	Net change	3,398	1,715	2,110
	Outstandings	23,906	25,621	27,731
Participation certificate pools	Obligations	87,913	86,942	92,233
	New transactions	87,913	86,942	92,233
	Net change	47,045	41,907	46,124
	Outstandings	348,842	390,749	436,873
Subtotal, lending (gross)	Obligations	537,603	465,093	470,635
	New transactions	497,059	462,159	467,893
	Net change	96,290	106,592	124,444
	Outstandings	1,015,266	1,121,858	1,244,940
Less loans between GSEs	Obligations			
	New transactions			
	Net change	2,554	100	
	Outstandings	7,554	7,654	6,293
Less secondary funds advanced from Federal sources:				
Student Loan Marketing Association from FFB ²	Obligations			
	New transactions			
	Net change	-30	-30	-30
	Outstandings	4,850	4,820	4,790
Less guaranteed loans held as direct loans by:				
Federal National Mortgage Association	Obligations			
	New transactions			
	Net change	466	-1,269	-1,078
	Outstandings	23,870	22,601	21,523
Federal home loan banks	Obligations			
	New transactions			
	Net change	728		
	Outstandings	3,492	3,492	3,492
Federal Home Loan Mortgage Corporation	Obligations			
	New transactions			
	Net change	-414	-171	-146
	Outstandings	4,359	4,188	4,042
Banks for cooperatives	Obligations			
	New transactions			

Table 3-8. LENDING AND BORROWING BY GOVERNMENT-SPONSORED ENTERPRISES (GSEs)—Continued

(In millions of dollars)

Enterprise		Actual	Estimate	
		1991	1992	1993
Student Loan Marketing Association ²	Net change	117	.....	.....
	Outstandings	332	332	332
	Obligations .....	.....	.....	.....
	New transactions .....	.....	.....	.....
	Net change	2,212	4,559	5,638
Total GSE lending (net)	Outstandings	25,228	29,787	35,425
	Obligations	537,603	465,093	470,635
	New transactions	497,059	462,159	467,893
	Net change	90,657	103,403	120,060
	Outstandings	945,581	1,048,984	1,169,043
BORROWING				
Student Loan Marketing Association ²	Net change	3,414	3,645	3,882
	Outstandings	41,671	45,316	49,198
Federal National Mortgage Association	Net change	78,745	64,194	65,462
	Outstandings	479,377	543,571	609,033
Farm Credit System:				
Banks for cooperatives	Net change	-710	-638	124
	Outstandings	12,067	11,429	11,553
Farm credit banks	Net change	-1,911	-501	-158
	Outstandings	40,342	39,841	39,683
Farm Credit System Financial Assistance Corporation ¹	Net change .....	.....	100	.....
	Outstandings	1,261	1,361	.....
Federal Housing Finance Board:				
Federal home loan banks	Net change	-9,888	493	3,731
	Outstandings	107,119	107,612	111,343
The Financing Corporation	Net change	1	1	2
	Outstandings	8,136	8,137	8,139
Resolution Funding Corporation	Net change	12,064	-3	-2
	Outstandings	30,086	30,083	30,081
Federal Home Loan Mortgage Corporation	Net change	50,569	47,614	50,629
	Outstandings	380,155	427,769	478,398
Subtotal, borrowing (gross)	Net change	132,284	114,905	123,670
	Outstandings	1,100,214	1,215,119	1,337,428
Less borrowing from other GSEs	Net change	2,554	100	.....
	Outstandings	7,554	7,654	6,293
Less borrowing from Federal sources:				
Student Loan Marketing Association from FFB ²	Net change	-30	-30	-30
	Outstandings	4,850	4,820	4,790
Less investment in Federal securities	Net change	2,066	263	318
	Outstandings	6,071	6,334	6,453
Less borrowing for guaranteed loans held as direct loans by:				
Federal National Mortgage Association	Net change	466	-1,269	-1,078
	Outstandings	23,870	22,601	21,523
Federal home loan banks	Net change	728	.....	.....
	Outstandings	3,492	3,492	3,492
Federal Home Loan Mortgage Corporation	Net change	-414	-171	-146
	Outstandings	4,359	4,188	4,042
Banks for cooperatives	Net change	117	.....	.....
	Outstandings	332	332	332
Student Loan Marketing Association ²	Net change	2,212	4,559	5,638
	Outstandings	25,228	29,787	35,425
Total GSE borrowing (net)	Net change	124,585	111,453	118,968
	Outstandings	1,024,458	1,135,911	1,255,078

¹For the purposes of this table FAC lending is assumed to equal borrowing. It is netted out under loans (or borrowing) between GSEs. FAC is estimated to be reclassified from a GSE to a Federal agency as of October 1, 1992. Its loans and debt are accordingly reclassified as Federal loans and Federal debt. This reclassification does not constitute repayment of GSE loans or GSE debt.

²All SLMA lending financed through the FFB is counted in Table 3-6 as direct loans. All SLMA loans shown in the table above are guaranteed by the Federal Government and therefore the portion not financed by the FFB is counted in Table 3-7 as guaranteed loans. To avoid double counting, two deductions were made in this table: one for the amount financed through the FFB, and the other for the remainder.

4. FEDERAL EMPLOYMENT

This chapter provides data on civilian employment in the executive branch, the employment ceilings used to control growth in the number of personnel, and personnel compensation and benefits. It also provides comparisons between the Federal workforce, other government employment, and United States population.

TOTAL FEDERAL EMPLOYMENT IN THE EXECUTIVE BRANCH

The budget proposes to freeze civilian employment in the executive branch during 1993 at the 1992 levels as one of the measures to bring the growth of the Federal budget and deficit under control. As shown on Table 4-1, after excluding the Federal Deposit Insurance Corporation's and the Resolution Trust Corporation's employment, which has temporarily increased as a result of the deposit insurance situation, total civilian employment is frozen at 1,170,960. Moreover, after including the employees of FDIC, RTC, and the civilian employees of the Department of Defense (DOD) and the military personnel of DOD and other agencies, total executive branch employment will decrease by 162,095, or nearly four percent, between 1992 and 1993.

Civilian employment in the executive branch is controlled on a full-time equivalent (FTE) or workyear basis. Postal Service and Department of Defense employment, and some Veterans Affairs employees, have been exempted by law from full-time equivalent controls. The estimates in Table 4-1 for 1992 and 1993 constitute upper limits on agency FTE employment for agencies subject to FTE controls.

TOTAL FEDERAL EMPLOYMENT LEVELS

Table 4-2 shows total Federal civilian employment. Unlike Table 4-1, Table 4-2 measures employment in numbers of full-time permanent and other employees as of the end of fiscal years 1989, 1990, and 1991. Postal Service employment (including the Postal Rate Commis-

sion) is also shown, together with data for the legislative and judicial branches and for active duty military personnel.

PERSONNEL COMPENSATION AND BENEFITS

Table 4-3 displays personnel compensation and benefits for all branches of government, as well as for military personnel.

Direct compensation of the Federal work force includes base pay, merit pay, and premium pay. In addition, it includes other cash components such as interim geographic adjustments, recruitment and relocation bonuses, retention allowances, performance awards, and cost-of-living and overseas allowances.

In the case of military personnel, compensation includes basic pay, special and incentive pay (including enlistment and reenlistment bonuses), and allowances for clothing, housing, and subsistence.

Related compensation in the form of personnel benefits for current personnel consists primarily of the Government's share (as employer) of health insurance, life insurance, old-age survivors' disability and health insurance, and payments to the Department of Defense's DOD Military Retirement Fund and the Civil Service Retirement and Disability Fund to finance future retirement benefits.

GOVERNMENT EMPLOYMENT AND POPULATION COMPARISONS

As illustrated in Table 4-4, the Federal share of total government employment has declined significantly over the last three decades, from 27.7 percent in 1961 to 16.2 percent in 1991. Employment for all government has risen steadily over the period mostly due to increases in State and local government.

The ratio of Federal civilian employment to the total U.S. population was 12.0 per thousand in 1991, down from a high of 14.7 in 1968 and 1969. A further decline, to 11.3 per thousand, is projected for 1993.

Table 4-1. FEDERAL EMPLOYMENT IN THE EXECUTIVE BRANCH¹

(Full-Time Equivalent Employment)

Agency	Fiscal Year			
	1991 actual	1992 estimate	1993 estimate	Change: 1992 to 1993
Civilian Cabinet Agencies:				
Agriculture	110,316	111,882	111,021	-861
Commerce	38,988	35,594	35,682	88
Education	4,630	4,927	5,032	105
Energy	17,790	19,950	19,950	.....
Health and Human Services	121,121	125,784	125,704	-80
Housing and Urban Development	13,601	14,331	13,837	-494
Interior	72,346	74,900	74,000	-900
Justice	84,073	94,286	97,958	3,672
Labor	17,720	18,241	18,265	24
State	25,409	25,895	26,012	117
Transportation	66,010	70,134	70,212	78
Treasury	160,192	162,949	161,984	-965
Veterans Affairs	217,665	220,641	221,818	1,177
Other agencies (excluding FDIC and Postal Service):				
Agency For International Development	4,347	4,562	4,454	-108
Corps of Engineers	27,241	27,725	27,444	-281
Environmental Protection Agency	16,323	17,622	17,917	295
General Services Administration	19,704	20,013	19,858	-155
National Aeronautics and Space Administration	24,149	24,737	24,947	210
Nuclear Regulatory Commission	3,300	3,335	3,377	42
Office of Personnel Management	5,762	6,156	6,156	.....
Panama Canal Commission	8,551	8,603	8,603	.....
Small Business Administration	4,887	4,697	4,637	-60
Tennessee Valley Authority	22,273	25,000	23,000	-2,000
United States Information Agency	8,226	8,543	8,679	136
All other agencies ²	38,125	40,453	40,413	-40
Subtotal, Civilian employment (excluding FDIC and RTC)	1,132,749	1,170,960	1,170,960	.....
Federal Deposit Insurance Corporation and Resolution Trust Corporation	12,130	16,300	16,969	669
Defense—military functions ³	969,059	938,669	897,772	-40,897
Total, Civilian employment in the executive branch	2,113,938	2,125,929	2,085,701	-40,228
Military (uniformed personnel):				
Defense	2,125,731	1,929,870	1,807,506	-122,364
Coast Guard (Department of Transportation)	37,653	38,920	39,417	497
Total, uniformed personnel	2,163,384	1,968,790	1,846,923	-121,867
Grand total, executive branch employment	4,277,322	4,094,719	3,932,624	-162,095
Memorandum				
Postal Service Employment ⁴	777,249	764,468	757,798	-6,670

¹ Excludes developmental positions under the Worker-Trainee Opportunity Program; participants in the Cooperative Education Program; disadvantaged and part-time workers under such Office of Personnel Management programs as Summer Aides, stay-in-school, and junior fellowship; and certain statutory exemptions.

² Includes 108 FTE's as a contingency allowance in 1993.

³ By law (10 U.S.C., Chapter 4, section 140b), the Department of Defense is exempt from full-time equivalent employment controls. Data shown are estimated.

⁴ Includes the Postal Rate Commission.

Table 4-2. TOTAL FEDERAL EMPLOYMENT

Description	Actual, as of September 30		
	1989	1990	1991
Executive branch civilian employment:			
All agencies except Postal Service:			
Full-time permanent	1,921,145	1,920,637	1,937,451
Other than full-time permanent	286,487	292,834	261,298
Subtotal	2,207,632	2,213,471	2,198,749
Postal Service:			
Full-time permanent	661,688	651,526	644,271
Other than full-time permanent	164,677	165,422	160,125
Subtotal	826,365	816,948	804,396
Special Categories ¹	30,123	36,748	44,458
Subtotal, executive branch civilian employment	3,064,120	3,067,167	3,047,603
Military personnel on active duty: ²			
Department of Defense	2,130,229	2,069,357	2,002,614
Department of Transportation (Coast Guard)	37,592	37,087	37,653
Subtotal, military personnel	2,167,821	2,106,444	2,040,267
Total, executive branch employment	5,231,941	5,173,611	5,087,870
Legislative branch:			
Full-time permanent	16,798	16,681	16,783
Other than full-time permanent	20,892	20,814	21,719
Subtotal, Legislative branch	37,690	37,495	38,502
Judicial branch:			
Full-time permanent	19,057	20,906	23,306
Other than full-time permanent	2,858	2,699	2,499
Subtotal, Judicial branch	21,915	23,605	25,805
Grand total	5,291,546	5,211,106	5,126,372
ADDENDUM			
Executive branch employment (excluding Postal Service):			
DOD-military functions	1,037,626	997,197	974,169
All other executive branch	1,170,006	1,216,274	1,224,580
Total	2,207,632	2,213,471	2,198,749

¹ Developmental positions under the Worker-Trainee Opportunity Program; participants in the Cooperative Education Program; disadvantaged summer and part-time workers under such Office of Personnel Management programs as Summer Aides, stay-in-school, and junior fellowship; and certain statutory exemptions.

² Excludes reserve components.

Table 4-3. PERSONNEL COMPENSATION AND BENEFITS

(Obligations in millions of dollars)

Description	1991 Actual	1992 est.	1993 est.
Civilian personnel costs:			
Executive branch (excluding Postal Service):			
Direct compensation:			
DOD—military functions	32,108	34,296	34,279
All other executive branch	43,221	47,135	49,305
Subtotal, direct compensation	75,329	81,431	83,584
Personnel benefits:			
DOD—military functions	6,577	6,113	6,277
All other executive branch ¹	15,595	17,380	18,954
Subtotal, personnel benefits	22,172	23,493	25,231
Subtotal, executive branch	97,501	104,924	108,815
Postal Service:			
Direct compensation	27,596	27,797	28,585
Personnel benefits	9,173	8,796	9,463
Subtotal	36,769	36,593	38,048
Legislative branch: ²			
Direct compensation	715	768	818
Personnel benefits	130	147	161
Subtotal	845	915	979
Judicial branch:			
Direct compensation	894	1,114	1,234
Personnel benefits	214	233	278
Subtotal	1,108	1,347	1,512
Total, civilian personnel costs	136,223	143,779	149,354
Military personnel costs:			
Direct compensation	55,822	54,802	53,621
Personnel benefits	24,239	23,488	22,762
Total, military personnel costs ³	80,061	78,290	76,383
Grand total, personnel costs	216,284	222,069	225,737
ADDENDUM			
Retired pay for former personnel:			
Civilian personnel	33,870	34,936	35,899
Military personnel	23,711	29,336	30,951
Total	57,581	64,273	66,851

¹ In addition to the employing agency's contributions to the costs of life and health insurance, retirement and Medicare Hospital Insurance, this amount includes transfers from general revenues to amortize the effects of general pay increases on Federal retirement systems for employees in the legislative and judicial branches as well as employees (non-Postal) in the executive branch. The transfers amounted to \$12,322 million in 1991 and are estimated to be \$12,755 million in 1992 and \$12,823 in 1993.

² Excludes members and officers of Congress.

³ Excludes reserve components.

Table 4-4. GOVERNMENT EMPLOYMENT AND POPULATION, 1961-93

Fiscal year	Government employment				Population	
	Federal executive branch ¹ (thousands)	State and local governments (thousands)	All governmental units (thousands)	Federal as percent of all governmental units	Total United States (thousands)	Federal employment per 1,000 population
1961 ²	2,407	6,295	8,702	27.7	183,691	13.1
1962	2,485	6,533	9,018	27.6	186,538	13.3
1963 ³	2,490	6,834	9,324	26.7	189,242	13.2
1964 ³	2,469	7,236	9,705	25.4	191,889	12.9
1965	2,496	7,683	10,179	24.5	194,303	12.8
1966	2,664	8,259	10,923	24.4	196,560	13.6
1967	2,877	8,730	11,607	24.8	198,712	14.5
1968	2,951	9,141	12,092	24.4	200,706	14.7
1969 ⁴	2,980	9,496	12,476	23.9	202,677	14.7
1970 ²	2,944	9,869	12,813	23.0	205,052	14.4
1971 ²	2,883	10,372	13,255	21.8	207,661	13.9
1972	2,823	10,896	13,719	20.6	209,896	13.4
1973	2,775	11,286	14,061	19.7	211,909	13.1
1974	2,847	11,713	14,560	19.6	213,854	13.3
1975	2,848	12,114	14,962	19.0	215,973	13.2
1976	2,832	12,282	15,114	18.7	218,035	13.0
1977 ⁵	2,789	12,704	15,493	18.0	220,904	12.6
1978	2,820	13,050	15,870	17.8	223,278	12.6
1979	2,823	13,359	16,182	17.4	225,779	12.5
1980 ²	2,821	13,542	16,363	17.2	228,468	12.3
1981 ²	2,806	13,274	16,080	17.5	230,848	12.2
1982	2,768	13,207	15,975	17.3	233,184	11.9
1983	2,819	13,220	16,039	17.6	235,439	12.0
1984	2,854	13,504	16,358	17.4	237,663	12.0
1985	2,964	13,827	16,791	17.7	239,134	12.4
1986	2,967	14,157	17,124	17.3	241,304	12.3
1987	3,030	14,402	17,432	17.4	243,479	12.4
1988	3,054	14,766	17,820	17.1	245,730	12.4
1989	3,064	15,163	18,227	16.8	248,061	12.4
1990 ²	3,067	15,628	18,695	16.4	250,726	12.2
1991 ²	3,048	15,474	18,522	16.2	253,366	12.0
1992	2,935	.....	.....	.....	254,521	11.5
1993	2,888	.....	.....	.....	256,466	11.3

¹ Covers total end-of-year civilian employment of full-time permanent, temporary, part-time, and intermittent employees in the executive branch, including the Postal Service, and, beginning in 1970, includes various disadvantaged youth and worker-trainee programs.

² Includes temporary employees for the decennial census.

³ Excludes 7,411 project employees in 1963 and 406 project employees in 1964 for the public works acceleration program.

⁴ On Jan. 1, 1969, 42,000 civilian technicians of the Army and Air Force National Guard converted by law from State to Federal employment status. They are included in the Federal employment figures in this table starting with 1969.

⁵ Data for 1961 through 1976 are as of June 30; for 1977 through 1993, as of Sept. 30.

7. OFF-BUDGET FEDERAL ENTITIES

The Federal Government has used the unified or consolidated budget concept as the foundation for its budgetary analysis and presentation since the 1969 budget. This concept was developed by the President's Commission on Budget Concepts in 1967. It calls for the budget to include all of the Federal Government's programs and all of the fiscal transactions of these programs with the public.

Since 1971, however, a number of off-budget Federal entities have been created. Off-budget Federal entities are federally owned and controlled, but their transactions are excluded from the budget totals by law. When a Federal entity is off-budget, its receipts, outlays, and deficit or surplus are not included in budget receipts, budget outlays, or the budget deficit; and its budget authority is not included in the totals of budget authority for the budget.

Some of the off-budget entities were removed from the budget; others were created outside the budget. Most of the earlier off-budget entities made direct loans to the public. After a few years, some were moved onto the budget under subsequent law, while others were newly created. The Gramm-Rudman-Hollings Act of 1985 placed on-budget all of the Federal entities that were then off-budget but moved off-budget the two social security trust funds, old-age and survivors insurance and disability insurance. This Act nevertheless included them in calculating the deficit target. The Budget Enforcement Act of 1990 excluded the social security trust funds except their administrative expenses from the deficit targets set for 1991 to 1995 and from other sequester calculations. The administrative expenses are included under the domestic discretionary cap and therefore are included in calculating the deficit targets.

The other off-budget Federal entity is the Postal Service fund, which was removed from the budget by the Omnibus Budget Reconciliation Act of 1989. It is also excluded from the deficit targets.

The following table compares the total Federal Government receipts, outlays, and deficit with the amounts that are on-budget and off-budget. Social security is classified as off-budget for all years, in order to provide consistent comparisons over time. The much smaller Postal Service transactions are classified as off-budget starting in 1989. Entities that are now on-budget are classified as on-budget for all years. Some of the tables in this budget show the on-budget and off-budget amounts separately but also add them together to arrive at the total Federal receipts, outlays, and deficit. Other tables show the on-budget and off-budget amounts only in combination in order to focus on the consolidated amounts of the Federal Government.

In 1993 the off-budget receipts are an estimated 28 percent of total receipts, and the off-budget outlays are an estimated 18 percent of total outlays. The 1993 total

deficit of \$333.5 billion consists of an off-budget surplus of \$61.8 billion and an on-budget deficit of \$395.3 billion. The off-budget entities have had growing surpluses since the middle 1980s and are estimated to continue to have growing surpluses throughout most of the projection period.

The off-budget Federal entities conduct the same types of programs as those included in the budget, and the social security and Postal Service outlays measure Government costs. In contrast, the net disbursements of the "financing accounts," which were established outside the budget for credit programs beginning in 1992, do not measure costs and do not represent a reallocation of resources caused by Federal policy. Therefore, although they are federally owned and controlled, they are not classified as off-budget Federal entities.

The Federal Credit Reform Act of 1990 changed the budgetary treatment of credit programs by distinguishing between costs and cash transactions. The costs of direct loans and loan guarantees are estimated as the present value of expected cash outflows from the Government less the present value of expected cash inflows to the Government. These costs are equivalent to the outlays of other Federal programs and are included in the budget as outlays of credit program accounts when a loan is made or guaranteed. The cash transactions with the public—the disbursement and repayment of loans, the payment of default claims, the collection of interest and fees, and so forth—are recorded in separate financing accounts. The transactions of the financing accounts do not represent costs to the Government in addition to those costs that are already included in the credit program accounts. Therefore, they are non-budgetary in concept, and the Act excludes them from the budget.

Because the financing accounts are excluded, the outlays of credit programs reflect only the cost or resource reallocation of Government decisions; and they reflect this cost when the Federal credit assistance is provided. This enables the budget to better fulfill its purpose of being a financial plan for allocating resources among alternative uses: comparing the cost of a program with its benefits, comparing the cost of credit programs with the cost of other spending programs, and comparing the cost of one type of credit assistance with the cost of another type. Since the financing accounts do affect the Government's cash position, they are a means of financing the deficit as explained in Part One, Chapter 14, "Accounting for Federal Borrowing and Debt."¹

Insurance programs in general, like loan guarantees, have economic effects and pose a financial risk to the Government, but under present budgetary accounting

¹ Credit reform is explained in Part One, Chapter 13, and in Chapter VIII.A of the 1992 Budget, Part Two, pp. 223–26.

Table 7-1. COMPARISON OF TOTAL, ON-BUDGET, AND OFF-BUDGET TRANSACTIONS¹

(In billions of dollars)

Fiscal year	Receipts			Outlays			Surplus or deficit (-)		
	Total	On-budget	Off-budget	Total	On-budget	Off-budget	Total	On-budget	Off-budget
1970	192.8	159.3	33.5	195.6	168.0	27.6	-2.8	-8.7	5.9
1971	187.1	151.3	35.8	210.2	177.3	32.8	-23.0	-26.1	3.0
1972	207.3	167.4	39.9	230.7	193.8	36.9	-23.4	-26.4	3.1
1973	230.8	184.7	46.1	245.7	200.1	45.6	-14.9	-15.4	0.5
1974	263.2	209.3	53.9	269.4	217.3	52.1	-6.1	-8.0	1.8
1975	279.1	216.6	62.5	332.3	271.9	60.4	-53.2	-55.3	2.0
1976	298.1	231.7	66.4	371.8	302.2	69.6	-73.7	-70.5	-3.2
TQ	81.2	63.2	18.0	96.0	76.6	19.4	-14.7	-13.3	-1.4
1977	355.6	278.7	76.8	409.2	328.5	80.7	-53.7	-49.8	-3.9
1978	399.6	314.2	85.4	458.7	369.1	89.7	-59.2	-54.9	-4.3
1979	463.3	365.3	98.0	503.5	403.5	100.0	-40.2	-38.2	-2.0
1980	517.1	403.9	113.2	590.9	476.6	114.3	-73.8	-72.7	-1.1
1981	599.3	469.1	130.2	678.2	543.1	135.2	-79.0	-74.0	-5.0
1982	617.8	474.3	143.5	745.8	594.4	151.4	-128.0	-120.1	-7.9
1983	600.6	453.2	147.3	808.4	661.3	147.1	-207.8	-208.0	0.2
1984	666.5	500.4	166.1	851.8	686.0	165.8	-185.4	-185.7	0.3
1985	734.1	547.9	186.2	946.4	769.6	176.8	-212.3	-221.7	9.4
1986	769.1	568.9	200.2	990.3	806.8	183.5	-221.2	-238.0	16.7
1987	854.1	640.7	213.4	1,003.9	810.1	193.8	-149.8	-169.3	19.6
1988	909.0	667.5	241.5	1,064.1	861.4	202.7	-155.2	-194.0	38.8
1989	990.7	727.0	263.7	1,144.2	933.3	210.9	-153.5	-206.2	52.8
1990	1,031.3	749.7	281.7	1,251.8	1,026.7	225.1	-220.5	-277.1	56.6
1991	1,054.3	760.4	293.9	1,323.0	1,081.3	241.7	-268.7	-320.9	52.2
1992 estimate	1,075.7	774.8	300.9	1,442.5	1,190.9	251.5	-366.7	-416.1	49.4
1993 estimate	1,164.8	839.0	325.8	1,498.3	1,234.3	264.0	-333.5	-395.3	61.8
1994 estimate	1,263.4	914.6	348.8	1,507.0	1,232.8	274.2	-243.6	-318.2	74.5
1995 estimate	1,343.5	973.6	369.9	1,562.0	1,278.0	284.1	-218.6	-304.4	85.8
1996 estimate	1,427.5	1,033.2	394.3	1,622.1	1,329.6	292.5	-194.6	-296.4	101.8
1997 estimate	1,501.8	1,083.5	418.3	1,705.9	1,403.6	302.3	-204.1	-320.1	116.0

¹ Off-budget transactions consist of the social security trust funds for all years and the Postal Service fund as of 1989.

they do not result in budget outlays unless the insured event occurs and the Government pays a claim. As discussed in Chapter 13, "Identifying Long-Term Obligations and Reducing Underwriting Risks," this budget proposes to apply credit reform principles to deposit insurance and pension guarantees beginning in 1992 and to the other insurance programs beginning in 1993. The cost would be recorded as a budget outlay; the cash flows would be recorded in separate financing accounts outside the budget. For the same reason as for the direct loan and guaranteed loan financing accounts, the insurance financing accounts are non-budgetary in concept and are not off-budget Federal entities.

Other activities related to the Federal Government are also outside the scope of budget outlays either because of their inherent nature or because budgetary accounting has not been developed to include them. The outlays of the Government-sponsored enterprises, which are mostly financial intermediaries, are excluded from the budget on the grounds that they are private. They are discussed in Chapter 13, and detailed estimates of their activities are reported in Appendix One, Chapter 35.

Taxation provides the Government with income, which is included in the budget as "receipts" and which withdraws purchasing power from the private sector in order to finance Government expenditure. In addition to this principal effect, the tax system has important effects on the allocation of resources among private uses and the distribution of income among individuals. These effects are caused by the choice of taxes and by the structural characteristics of each tax chosen. The effects of taxation on resource allocation and income distribution are analogous to the effects of outlays. Some of these effects have been defined as "tax expenditures" and are discussed in Chapter 24, "Tax Expenditures."

Some types of regulation have economic effects that are similar to budget outlays by requiring the private sector to make expenditures for specified purposes such as safety and pollution control. The concept of a regulatory budget and the steps that have been taken toward its development are discussed in Chapter 17, "Reforming Regulation and Managing Risk Reduction."

8. EXPLANATION OF ESTIMATES

This chapter contains various tables and schedules in support of the budget. It includes explanations of the work to be performed and the money needed. It includes the language proposed for enactment by Congress on each item for which congressional action in an appropriations bill is required. It also contains the language proposed for the general provisions of appropriations acts that apply to entire agencies or groups of agencies.

ARRANGEMENT

The sections in this chapter reflect the branches of Government, and the cabinet departments, selected independent agencies, and other activities of the executive branch. The smaller agencies in the executive branch are grouped alphabetically in one section—"Other independent agencies."

Each section is organized by major subordinate organizations within the agency (usually bureaus) or by major program area. For each bureau or major program area, *Federal funds*, covering the funds that are not set aside in "trust," precede *trust funds*, covering moneys that are held by the Government in accounts established by law or by trust agreement for specific purposes and designated by law as being trust funds. Within each fund group, accounts with new

budget authority in 1993 generally will precede those without such an entry. By law, the Old-Age and Survivors Insurance and Disability Insurance trust funds are outside the budget totals. These accounts are presented in a separate section, Health and Human Services, Social Security. Also, by law the Postal Service Fund is outside the budget totals. A presentation for the Fund is included in the "Other independent agencies" section. Financing accounts presenting non-budgetary cash flows of credit and insurance programs are included for each affected agency.

The general provisions that are Government-wide in scope (identified "Departments, Agencies, and Corporations"), normally contained in the Treasury, Postal Service, and General Government Appropriations Act appear after this introductory section. The proposed language for general provisions of appropriations acts that are only applicable to the agency in each section appear at the end of that section. In some instances general provisions in an appropriations act may apply to two or more agencies. The first column of the following table lists the most recently enacted appropriations and the major agencies responsible for programs funded by each act. The second column provides the location of the general provisions that apply to the agencies listed in the first column.

	<i>Appropriation Act</i>	<i>Section in which general provisions appear</i>
1.	Legislative Branch Appropriations Act, 1992 (Public Law 102-90).....	Legislative Branch.
2.	Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1991 ¹ . Department of Defense Department of State Agency for International Development Department of Agriculture	Funds Appropriated to the President.
3.	Agriculture, Rural Development, Food and Drug Administration and Related Agencies Appropriations Act, 1992 (Public Law 102-142). Department of Agriculture Department of Health and Human Services	Department of Agriculture.
4.	Departments of Commerce, Justice, and State, the Judiciary and Related Agencies Appropriations Act, 1992 (Public Law 102-140). Department of Commerce Department of Justice Department of State The Judiciary Department of Transportation Small Business Administration	Department of Commerce.
5.	Department of Defense Appropriations Act, 1992 (Public Law 102-172).....	} To be transmitted at a later date.
6.	Military Construction Appropriations Act, 1992 (Public Law 102-136)	
7.	Energy and Water Development Appropriations Act, 1992 (Public Law 102-104)	Department of Energy.
	Department of Energy Corps of Engineers Department of Interior	
8.	Departments of Veterans Affairs and Housing and Urban Development, Independent Agencies Appropriations Act, 1992 (Public Law 102-139). Housing and Urban Development NASA Veterans Affairs Environmental Protection Agency General Services Administration	Department of Veterans Affairs.
9.	Department of the Interior and Related Agencies Appropriations Act, 1992 (Public Law 102-154). Department of Interior Department of Agriculture Department of Energy Department of Education Department of Health and Human Services	Department of the Interior.
10.	Departments of Labor, Health and Human Services, and Education and Related Agencies Appropriations Act, 1992 (Public Law 102-170).	Department of Labor.

	<i>Appropriation Act</i>	<i>Section in which general provisions appear</i>
	Department of Labor Department of Health and Human Services Department of Education	
11.	Department of Transportation and Related Agencies Appropriations Act, 1992 (Public Law 102-143).	Department of Transportation.
12.	Treasury, Postal Service and General Government Appropriations Act, 1992 (Public Law 102-141). All departments, agencies, and corporations	Department of Treasury. Following this section.

¹ Funds normally provided by this appropriation act were provided in a continuing resolution (Public Law 102-145).

FORM OF DETAILED MATERIAL

APPROPRIATIONS LANGUAGE

The language proposed for inclusion in the 1993 appropriations acts is printed following the account title. Language for 1992 appropriations, printed in roman type, is used as a base. Brackets enclose material that is proposed for deletion; italic type indicates proposed new language. At the end of the final language paragraph, and printed in italic within parentheses, are citations to any relevant authorizing legislation and to the specific appropriations act from which the basic text of the 1992 language is taken. Where appropriate, a note follows the language indicating that the budget authority proposed is for continuing activities for which additional appropriations authorization is or has been proposed. An illustration of proposed appropriations language for 1993 follows:

OPERATING EXPENSES

For necessary expenses of the Office of Climate Information, ~~[\$30,290,000]~~ *\$28,870,000* of which ~~[\$150,000]~~ *\$400,000* shall remain available until expended. (34 U.S.C. 218 et seq.; Department of Government Appropriation Act, 1992.)

The language proposed for general provisions is presented in the same fashion, except that the previously enacted language is not shown where whole sections or subsections of language are proposed for deletion.

BASIS FOR SCHEDULES

The 1991 column of this budget presents the actual transactions and balances for that year, as recorded in agency accounts.

For 1992, the regular schedules include enacted appropriations. In addition, indefinite appropriations are included on the basis of amounts likely to be required.

The 1993 column of the regular schedules includes proposed appropriations for all programs under existing legislation, including those that require extension or renewal of expiring laws.

Amounts for proposed new legislation are shown generally in separate schedules, following the regular schedules or in budget sequence in the respective bureau. These schedules are headed "Proposed for later transmittal under proposed legislation." Appropriations language is included with the regular schedules, but not with the separate schedules for proposed legislation. Necessary appropriations language will be transmitted later upon enactment of the proposed legislation. In some cases, when the amount requested in the budget is less than the amount required for the program level mandated in existing authorizing legislation (as in the case of certain entitlement programs), the reduced amount is reflected in the proposed appropriations language and the regular schedules.

PROGRAM AND FINANCING SCHEDULE

This schedule consists of several parts.

In the "Program by activities" section, obligations generally are shown for specific activities or projects. The activity struc-

ture is developed individually for each appropriation or fund account to provide a meaningful presentation of information for the program being financed. That structure is tailored to the individual account and is not uniform across the Government. When the amounts of obligations that are financed from collections credited to an account (reimbursements and repayments) are significant, "Reimbursable program" obligations are shown separately from "Direct program" obligations. When the amounts are significant, "Capital investments" are shown separately from "Operating expenses." The last entry "Total obligations," indicates the minimum amount of budgetary resources that must be available to the appropriation or fund account in that year.

The "Financing" section shows the budgetary resources available or estimated to be available to finance the total obligations. First are unobligated balances of budgetary resources (that have not expired) brought forward from the end of the prior year. Next, those amounts that were available for obligation during the year and were not used, but continue to be available, are shown as an unobligated balance available, end of year. That balance is carried forward and usually obligated in a subsequent year. Other adjusting entries may be included. The residual is the amount of new budget authority required to finance the program. Where more than one kind of budget authority is provided, that information is shown. In some cases, provisions of law other than the appropriations language for the account increase or reduce the budget authority provided. In such cases, the public law number is usually indicated in the stub entry. For example, P.L. 99-177 refers to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended, also known as the Gramm-Rudman-Hollings Act. In some cases, the availability of budgetary resources may be restrained by legally binding limitations on obligations. Such limitations are usually included in appropriations language.

The "Relation of obligations to outlays" section shows the difference between obligations, which may not be liquidated in the same year in which they are incurred, and outlays. The amount of obligations that were incurred in previous years but not liquidated, are entered as an obligated balance, start of year. Similarly, an end of year obligated balance is entered. Certain adjusting entries may be included. The residual is the amount of outlays resulting from the liquidation of obligations incurred in that year and previous years.

The "Adjustments to budget authority and outlays" section shows deductions for offsetting collections for those accounts that are credited with such collections. The amounts are listed by source—Federal funds, trust funds, non-Federal sources, or off-budget Federal accounts. The total amount of collections is deducted from gross budget authority and from gross outlays to derive net budget authority and outlays. For accounts with limitations on the authority to spend offsetting collections, the balance of any amount of that is unavailable for obligation is shown in a separate "Schedule on Unavailable Collections."

Program and Financing (in thousands of dollars)

Identification code 17-0643-0-1-452	1991 actual	1992 est.	1993 est.
Program by activities:			
Direct program:			
00.01 Information services	22,866	22,700	21,500
00.02 Meteorological research	4,780	4,900	4,900
00.03 Longitudinal weather studies	2,500	2,490	2,120
00.04 Construction		150	400
00.91 Total direct program	30,146	30,240	28,920
01.01 Reimbursable program	250	350	380
10.00 Total obligations	30,396	30,590	29,300
Financing:			
21.40 Unobligated balance available, start of year			— 50
24.40 Unobligated balance available, end of year		50	
25.00 Unobligated balance expiring	45		
39.00 Budget authority (gross)	30,441	30,640	29,250
Current:			
40.00 Appropriations	30,191	30,290	28,870
Permanent:			
68.00 Spending authority from offsetting collections (new)	250	350	380
Relation of obligations to outlays:			
71.00 Total obligations	30,396	30,590	29,300
72.40 Obligated balance, start of year	1,364	1,120	1,246
74.40 Obligated balance, end of year	—1,120	—1,246	—1,275
87.00 Outlays (gross)	30,640	30,364	29,271
Adjustments to budget authority and outlays:			
Deductions for offsetting collections:			
88.00 Federal funds	— 250	— 350	— 380
89.00 Budget authority (net)	30,191	30,290	28,870
90.00 Outlays (net)	30,390	30,114	28,891

A schedule entitled "Summary of Budget Authority and Outlays" is shown immediately following the program and financing schedule and any associated notes for each account that includes separate program and financing schedules for program supplemental requests, requests for later transmittal under proposed or existing legislation, or rescission proposals.

NARRATIVE STATEMENT OF PROGRAM AND PERFORMANCE

Narrative statements present briefly the objectives of the program and the work to be financed primarily for 1993. Measures of expected performance may be included, and the relationship to the financial estimates is described.

SCHEDULE OF OBJECT CLASSIFICATION AND PERSONNEL SUMMARY

There is shown for each account a schedule of obligations, according to the following uniform list of object classifications:

10 PERSONAL SERVICES AND BENEFITS	24 Printing and reproduction
11 Personnel compensation	25 Other services
12 Personnel benefits	26 Supplies and materials
13 Benefits for former personnel	30 ACQUISITION OF CAPITAL ASSETS
20 CONTRACTUAL SERVICES AND SUPPLIES	31 Equipment
21 Travel and transportation of persons	32 Lands and structures
22 Transportation of things	33 Investments and loans
23.1 Rental payment to GSA	40 GRANTS AND FIXED CHARGES
23.2 Rental payments to others	41 Grants, subsidies, and contributions
23.3 Communications, utilities, and miscellaneous charges	42 Insurance claims and indemnities
	43 Interest and dividends
	44 Refunds

These object classes reflect the nature of the things or services purchased, regardless of the purpose of the program for which they are used.

Several of the object classes are divided into subclasses—personnel compensation, for example, is shown separately for full-time permanent employees, for other than full-time employees, and for certain other payments.

Except for revolving funds, reimbursable obligations are aggregated in a single line and not identified by object class. Data, classified by object, are illustrated in the following schedule:

Object Classification (in thousands of dollars)

Identification code 17-0643-0-1-452	1991 actual	1992 est.	1993 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	19,653	19,540	19,200
11.3 Other than full-time permanent	792	800	570
11.5 Other personnel compensation	231	169	190
11.9 Total personnel compensation	20,676	20,509	19,960
12.1 Civilian personnel benefits	1,940	1,899	1,887
21.0 Travel and transportation of persons	91	85	80
22.0 Transportation of things	17	18	17
23.1 Rental payments to GSA	1,680	1,752	1,790
23.3 Communications, utilities, and miscellaneous charges	1,759	1,580	1,675
24.0 Printing and reproduction	1,390	1,429	1,470
25.0 Other services	1,774	1,838	559
26.0 Supplies and materials	429	480	497
31.0 Equipment	390	500	585
32.0 Land and structures		150	400
99.0 Subtotal, direct obligations	30,146	30,240	28,920
99.0 Reimbursable obligations	250	350	380
99.9 Total obligations	30,396	30,590	29,300

When obligations for personnel compensation are shown in the object classification schedule, a personnel summary generally will follow the object classification schedule, as illustrated below:

Personnel Summary

Direct:			
Total number of full-time permanent positions	813	785	741
Total compensable workyears:			
Full-time equivalent employment	774	748	706
Full-time equivalent of overtime and holiday hours	23	17	19
Reimbursable:			
Total number of full-time permanent positions	9	13	14
Total compensable workyears: Full-time equivalent employment	8	12	13

Control of Federal civilian employment generally is on a full-time equivalent (FTE) or workyear basis for the executive branch.

BUSINESS-TYPE BUDGET STATEMENTS

Business-type budget statements are presented for activities specifically required by the Government Corporation Control Act and generally for other revolving and trust revolving funds conducting business with the public. They are occasionally presented for funds conducting business within the Government.

Statement of Revenue and Expense

For many revolving funds there is a statement of revenue and expense that shows the resulting net income or loss for the year. This statement usually includes accrued revenue (e.g., revenue earned) and accrued expenditures (e.g., including costs incurred but not yet paid), whether funded or unfunded.

Revenue and Expense (in thousands of dollars)

Identification code 16-4023-0-3-754	1991 actual	1992 est.	1993 est.
Operating income:			
0111 Revenue	23,625	27,950	34,980
0112 Expense	-2,830	-3,700	-4,000
Total net income for the year	20,795	24,250	30,980

Statement of Financial Condition

The statements of financial condition (referred to as "statements of portfolio condition" for credit financing accounts) show assets, liabilities, and equity for the fund at the close of each fiscal year. In addition to this information, which is similar to commercial balance sheet data, budget needs also require additional information, shown in the equity section. A disclosure is made of obligations incurred that have not yet accrued into liabilities (undelivered orders) and of budgetary resources for which no funding has been received (unfinanced budgetary resources). Unfinanced budgetary resources include orders from Federal customers that have not been filled (unfilled orders), and unfinanced budget authority in the form of authority to borrow for which borrowing has not taken place, and contract authority for which liquidating cash has not been received. Orders received from the public must be accompanied by advance payment. The amounts in the 1991 column are unaudited and subject to change at the end of June 1992.

Financial Condition (in thousands of dollars)

Identification code 16-4023-0-3-754	1990 actual	1991 actual	1992 est.	1993 est.
Assets:				
1000 Fund balance with Treasury	4,250	3,650	4,975	2,725
1100 Accounts receivable: Federal agencies	2,000	2,300	2,200	2,200
1210 Advance and Prepayments: Public	500	600	300	300
1320 Inventories: Stockpiled materials	2,545	2,425	2,695	2,468
1420 Investments: Agency securities, par	3,600	2,500	4,700	4,350
1510 Loans receivable: Public: direct loans	33,250	45,225	37,750	42,470
1670 Property, plant, and equipment: Land	95,372	100,127	98,910	107,700
1730 Other assets: Seized monetary assets (cash)	195	221	168	189
1999 Total assets	141,712	157,048	151,698	162,402
Liabilities:				
2000 Accounts payable: Federal agencies	2,800	4,700	3,200	4,000
2110 Interest payable: Public	145	300	600	467
2299 Accrued payroll and benefits	115	120	188	200
2615 Debt issued under borrowing authority: Intra-governmental debt: debt to Treasury	32,600	40,000	33,500	42,500
2999 Total liabilities	35,660	45,120	37,488	47,167
Equity:				
3199 Appropriated fund equity: Unexpended financed budget authority: Invested capital	7,850	6,150	9,675	7,075
3200 Revolving fund equity: Appropriated capital	98,762	107,998	106,023	110,327
3999 Total equity	106,052	111,928	114,210	115,235

FEDERAL CREDIT SCHEDULES

Federal credit programs provide benefits to the public in the form of direct loans and loan guarantees. The Federal Credit Reform Act of 1990 made significant changes in the methods of budgeting and accounting for Federal credit programs. Beginning in 1992, the estimated subsidy costs arising from the direct and guaranteed loans of a program must be calculated. The subsidy cost is the estimated long-term cost to the Government of a direct loan or a loan guarantee, calculated on a net present value basis, excluding administrative costs. For most programs, direct loan obligations and loan guarantee commitments cannot be made unless appropriations for the subsidy cost have been provided in advance in annual appropriations acts. In addition, annual limitations on

the amount of obligations for direct loans and commitments for guaranteed loans may be enacted in appropriations language.

Subsidy appropriations are recorded as budget authority in credit program accounts. In addition, the administrative expenses associated with a credit program are financed in the program account. All cash flows arising from direct loan obligations and loan guarantee commitments are recorded in separate financing accounts. The transactions of the financing accounts are not included in the budget totals. The program accounts make subsidy payments, recorded as on-budget outlays, to the financing accounts at the time of the disbursement of the direct or guaranteed loans.

The transactions associated with direct loan obligations and loan guarantee commitments made prior to 1992 continue to be accounted for on a cash flow basis and are recorded in liquidating accounts. In most cases, the liquidating account is the account that was used for the program prior to the enactment of the 1990 requirements.

Program and Financing schedules (described above) are shown for program, financing, and liquidating accounts. In addition, a Summary of Loan Levels, Subsidy Budget Authority, and Outlays by Program schedule is shown for program accounts. Status of Direct Loans and Status of Guaranteed Loans schedules (as applicable) are shown for liquidating accounts and financing accounts. Examples of these schedules are shown below. Summary information on Federal credit programs is provided in Appendix One, Chapter 3.

Summary of Loan Levels, Subsidy Budget Authority and Outlays by Program (in thousands of dollars)

Identification code: 83-0100-0-1-155	1991 actual	1992 est.	1993 est.
Direct loan levels supportable by subsidy budget authority:			
1150 Economic opportunity loans		301,000	301,000
1150 Handicapped loans		199,000	199,000
1159 Total direct loan levels		500,000	500,000
Direct loan subsidy rates (in percent):			
1320 Economic opportunity loans		8.0	8.0
1320 Handicapped loans		2.9	2.9
1329 Weighted average subsidy rate		6.0	6.0
Direct loan subsidy budget authority:			
1330 Economic opportunity loans		24,098	24,098
1330 Handicapped loans		5,865	5,865
1339 Total subsidy budget authority		29,963	29,963
Direct loan subsidy outlays:			
1340 Economic opportunity loans		10,757	10,757
1340 Handicapped loans		2,618	2,618
1349 Total subsidy outlays		13,375	13,375
Major subsidy assumption:			
Default rate:			
1350 Economic opportunity loans		8.00	8.00
1350 Handicapped loans		7.80	7.50
Interest rate:			
1360 Economic opportunity loans		9.50	9.50
1360 Handicapped loans		7.90	7.90

Guaranteed loan levels supportable by subsidy budget authority:

2150 General business loans	603,000	603,000
2150 Investment company loans	517,100	517,000
2150 Minority enterprise loans	8,879,900	8,879,900
2159 Total guaranteed loan levels	10,000,000	10,000,000
Guaranteed loan subsidy rates (in percent):		
2320 General business loans	3.2	3.2
2320 Investment company loans	1.4	1.4
2320 Minority enterprise loans	0.1	0.1
2329 Weighted average subsidy rate	0.4	0.4

Guaranteed loan subsidy budget authority:			
2330	General business loans.....	19,308	19,308
2330	Investment company loans.....	7,241	7,241
2330	Minority enterprise loans.....	8,879	8,879
2339	Total subsidy budget authority.....	35,428	35,428
Guaranteed loan subsidy outlays:			
2340	General business loans.....	11,585	11,585
2340	Investment company loans.....	4,345	4,345
2340	Minority enterprise loans.....	5,327	5,327
2349	Total subsidy outlays.....	21,257	21,257
Major subsidy assumptions:			
Default rate:			
2350	General business loans.....	5.50	5.50
2350	Investment company loans.....	7.00	7.00
2350	Minority enterprise loans.....	7.40	7.40
Interest rates:			
2360	General business loans.....	9.20	9.20
2360	Investment company loans.....	8.50	8.50
2360	Minority enterprise loans.....	8.00	8.00

Status of Direct Loans (in thousands of dollars)

Identification code: 83-4111-0-3-155			
	1991 actual	1992 est.	1993 est.
Position with respect to appropriations act limitation on obligations:			
1111	Limitation on direct loans.....	715,000	600,000
1150	Total direct loan obligations.....	715,000	600,000
Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year.....		354,250
1231	Direct loan disbursements.....	357,500	586,000
1251	Repayments: Repayments and prepayments.....	-3,250	-6,125
1290	Outstanding, end of year.....	354,250	934,125

Status of Guaranteed Loans (in thousands of dollars)

Identification code: 83-4112-0-3-155			
	1991 actual	1992 est.	1993 est.
Position with respect to appropriations act limitations on commitments:			
2111	Limitations on guaranteed loans made by private lenders.....	10,000,000	10,200,000
2150	Total guaranteed loan commitments.....	10,000,000	10,200,000
Cumulative balance of guaranteed loans outstanding:			
2210	Outstanding start of year.....		5,000,000
2231	Disbursements of new guaranteed loans.....	-5,000,000	9,100,000
2251	Repayments: Repayments and prepayments.....		-200,000
Adjustments:			
2261	Terminations for default that result in a loan receivable.....		-9,000
2290	Outstanding, end of year.....	-5,000,000	10,418,250

MEMORANDUM

2295	U.S. contingent liability for guaranteed loans outstanding, end of year.....	-3,750,000	10,418,250
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ADDENDUM

Cumulative balance of defaulted guaranteed loans that result in loans receivable:			
2310	Outstanding, start of year.....		
2331	Disbursements for guaranteed loan claims.....		9,000
2390	Outstanding, start of year.....		9,000

ALLOCATIONS BETWEEN AGENCIES

In some cases, funds appropriated to the President or to an agency are allocated to one or more agencies that help to carry out a program. Obligations incurred under such allocations are included in the data for the account to which the appropriation is made in the allocating agency. The object classification schedule for such accounts identifies the amount of such obligations by performing agency. A note at the end of a bureau or equivalent grouping identifies allocations received from other agencies.

BUDGETS NOT SUBJECT TO REVIEW

In accordance with law or established practice, the presentations for the Legislative Branch, the Judiciary, the Milk Market Orders Assessment Fund of the Department of Agriculture, the Farm Credit Administration, and the International Trade Commission have been included, without review, in the amounts submitted by the agencies.

The Legislative Branch has proposed an overall increase of 13.9 percent over 1992 enacted amounts. Over the past several years, Congress has not funded the full request. This budget includes an adjustment to reflect the average year-to-year rate of growth in enacted Legislative Branch appropriations for the period 1988 through 1992. This adjustment was not provided by the Legislative Branch.

The budgets of the privately owned Government-sponsored enterprises and the Board of Governors of the Federal Reserve System, are not subject to review; they are included for information purposes only.

RECONCILIATION OF DIFFERENCES WITH AMOUNTS PUBLISHED BY TREASURY FOR 1991

The following table provides a reconciliation of the receipts, outlays, and deficit totals published by Treasury and those published in this budget. The deficit total for 1991 in this budget is higher than previously reported by the Department of the Treasury by \$18 million. The differences are due to misclassifications and reporting errors by the agencies that were not found in time to be included in the reports by Treasury.

(In millions of dollars)

	Receipts	Outlays	Deficit (-)
Totals published by Treasury.....	1,054,260	1,322,989	-268,729
Adjustments, net:			
Department of Defense—Civil.....	5	5	0
Department of Energy.....		20	-20
Department of the Interior.....		2	-2
Department of the Treasury (other than Repayment of advances by the RR Retirement Board).....		-14	14
Federal Thrift Retirement Board:			
Outlays.....		21	-21
Offsetting receipts.....		-21	21
Railroad Retirement Board.....		2,605	-2,605
Treasury: Repayment of advances from the by the RR Retirement Board.....		-2,594	
Miscellaneous reporting errors.....	-1	-2	1
Total, adjustments, net.....	4	22	-18
Totals in the budget.....	1,054,264	1,323,011	-268,747

ECONOMIC PROJECTIONS

The following projections were used to prepare the detailed budget estimates. They are based on data available as of mid-December 1991. Slightly updated economic projections (as of January 10, 1992) are presented in Part One, Table 3-1.

(Calendar years; dollar amounts in billions)

	Actual 1990	Projections						
		1991	1992	1993	1994	1995	1996	1997
Gross Domestic Product (GDP):								
Levels, dollar amounts in billions:								
Current dollars	5,514	5,676	5,947	6,331	6,736	7,167	7,610	8,074
Constant (1987) dollars	4,885	4,848	4,925	5,073	5,225	5,382	5,538	5,693
Implicit price deflator (1987 = 100), annual average	112.9	117.1	120.8	124.8	128.9	133.2	137.4	141.8
Percent change, fourth quarter over fourth quarter:								
Current dollars	4.1	3.6	5.7	6.5	6.4	6.4	6.1	6.1
Constant (1987) dollars	-0.1	0.2	2.3	3.0	3.0	3.0	2.9	2.8
Implicit price deflator (1987 = 100)	4.2	3.4	3.3	3.4	3.3	3.3	3.1	3.2
Percent change, year over year:								
Current dollars	5.1	2.9	4.8	6.5	6.4	6.4	6.2	6.1
Constant (1987) dollars	1.0	-0.8	1.6	3.0	3.0	3.0	2.9	2.8
Implicit price deflator (1987 = 100)	4.1	3.7	3.1	3.4	3.3	3.3	3.2	3.2
Gross National Product (GNP):								
Levels, dollar amounts in billions:								
Current dollars	5,524	5,691	5,960	6,346	6,751	7,183	7,628	8,092
Constant (1987) dollars	4,895	4,860	4,936	5,084	5,237	5,394	5,551	5,706
Implicit price deflator (1987 = 100), annual average	112.9	117.1	120.8	124.8	128.9	133.2	137.4	141.8
Incomes, billions of current dollars:								
Personal income	4,680	4,833	5,056	5,400	5,734	6,108	6,478	6,873
Wages and salaries	2,739	2,811	2,954	3,146	3,348	3,562	3,782	4,013
Corporate profits before tax	332	313	342	424	458	494	525	557
Consumer Price Index (all urban): ¹								
Level (1982-84 = 100), annual average	130.7	136.2	140.2	144.8	149.4	154.2	159.2	164.1
Percent change, Q4/Q4	6.2	2.9	3.1	3.3	3.2	3.2	3.2	3.1
Percent change, year/year	5.4	4.2	3.0	3.3	3.2	3.2	3.2	3.1
Unemployment rate, civilian, percent: ²								
Fourth quarter level	5.9	6.8	6.7	6.4	6.0	5.7	5.3	5.3
Annual average	5.5	6.7	6.8	6.5	6.1	5.8	5.4	5.3
Federal pay raises, January, percent	3.6	4.1	4.2	3.7	4.7	4.7	4.5	3.5
Interest rates, percent:								
91-day Treasury bills ³	7.5	5.4	4.3	5.1	5.3	5.3	5.2	5.1
10-year Treasury notes	8.6	7.9	7.0	6.9	6.7	6.6	6.6	6.6

¹ CPI for all urban residents. Two versions of the CPI are now published. The index shown here is that currently used, as required by law, in calculating automatic adjustments to individual income tax brackets.

² Percent of civilian labor force, excluding armed forces residing in the U.S.

³ Average rate on new issues within period, on a bank discount basis.

Had time permitted the incorporation of the updated economic projections in the budget detail, the budget totals would have changed by the approximate amounts shown below.

ESTIMATED EFFECTS OF UPDATED ECONOMIC PROJECTIONS

(In billions of dollars)

	1992	1993	1994	1995	1996	1997
Receipts	-3.9	-5.7	-5.8	-6.0	-5.6	-5.0
Outlays:						
Unemployment sensitive	1.1	0.3	-0.2			
Interest rate effects	-0.7	-2.3	-1.3	-0.5	-0.3	-0.2
Interest on higher deficits	0.1	0.4	0.7	1.0	1.4	1.8
Total, outlays	0.5	-1.7	-0.8	0.5	1.1	1.6
Increase in deficit	4.4	4.1	5.0	6.5	6.7	6.6

GOVERNMENTWIDE GENERAL PROVISIONS

TITLE VI—GENERAL PROVISIONS

DEPARTMENTS, AGENCIES, AND CORPORATIONS

The following sections are proposed for deletion and do not appear below:

- Sec. 610..... Prohibition against paying persons previously nominated for a position but disapproved by the Senate.
- Sec. 614..... Prohibition against enforcing regulations disapproved by resolutions adopted by Congress.
- Sec. 617..... Prohibition against planning, implementing or administering reductions in the Customs Service's regions or offices.
- Sec. 618..... Prohibition against office furnishing or redecoration in excess of \$5,000, unless approved by the Appropriations Committees.
- Sec. 620..... Prohibition against the implementation or enforcement of certain agreements between the Government and its employees.
- Sec. 621..... Restriction on acquiring facilities for law enforcement training unless approved by the Appropriations Committees.
- Sec. 626..... Restriction on the creation of certain positions.
- Sec. 627..... Amended permanent law (5 U.S.C. 4521).
- Sec. 628..... Directed the Secretary of Education to convey certain property interests to the School District of Charleston County, South Carolina.
- Sec. 629..... Directed the Secretary of Education to convey certain property interests to the New College of California, Inc.
- Sec. 630..... Prohibition on the use of funds to relocate certain Justice Department judges unless approved by Appropriations Committees.
- Sec. 631..... Directed the Administrator of the Office of Federal Procurement Policy to evaluate certain emergency life safety systems.
- Sec. 632..... Directed the Sentencing Commission to promulgate or amend certain guidelines.
- Sec. 633..... Required each State Public Health Official to certify, within one year, that certain guidelines have been instituted.

Sec. 601. Funds appropriated in this or any other Act may be used to pay travel to the United States for the immediate family of employees serving abroad in cases of death or life threatening illness of said employee.

Sec. 602. No department, agency, or instrumentality of the United States receiving appropriated funds under this or any other Act for fiscal year [1992] 1993 shall obligate or expend any such funds, unless such department, agency, or instrumentality has in place, and will continue to administer in good faith, a written policy designed to ensure that all of its workplaces are free from the illegal use, possession, or distribution of controlled substances (as defined in the Controlled Substances Act) by the officers and employees of such department, agency, or instrumentality.

Sec. 603. Notwithstanding any other provision of law, a Federal employing agency shall make the deposit from existing appropriations into the Federal Employees Compensation Account of the Unemployment Trust Fund, as required by section 8509 of title 5, United States Code, not later than thirty days after the Department of Labor has billed the agency for the amount to be deposited.

Sec. 604. Notwithstanding the provisions of the Act of September 13, 1982 (Public Law 97-258, 31 U.S.C. 1345), any agency, department or instrumentality of the United States which provides or proposes to provide child care services for Federal employees may reimburse any Federal employee or any person employed to provide such services for travel, transportation, and subsistence expenses incurred for training classes, conferences or other meetings in connection with the provision of such services: *Provided*, That any per diem allowance made pursuant to this section shall not exceed the rate specified in regula-

tions prescribed pursuant to section 5707 of title 5, United States Code.

Sec. 605. Unless otherwise specifically provided, the maximum amount allowable during the current fiscal year in accordance with section 16 of the Act of August 2, 1946 (60 Stat. 810), for the purchase of any passenger motor vehicle (exclusive of buses and ambulances), is hereby fixed at \$7,100 except station wagons for which the maximum shall be \$8,100: *Provided*, That these limits may be exceeded by not to exceed \$3,700 for police-type vehicles, and by not to exceed \$4,000 for special heavy-duty vehicles: *Provided further*, That the limits set forth in this section may not be exceeded by more than five percent for electric or hybrid vehicles purchased for demonstration under the provisions of the Electric and Hybrid Vehicle Research, Development, and Demonstration Act of 1976: *Provided further*, That the limits set forth in this section may be exceeded by the incremental cost of clean alternative fuels vehicles acquired pursuant to Public Law 101-549 over the cost of comparable conventionally fueled vehicles.

Sec. 606. Appropriations of the executive departments and independent establishments for the current fiscal year available for expenses of travel or for the expenses of the activity concerned, are hereby made available for quarters allowances and cost-of-living allowances, in accordance with 5 U.S.C. 5922-24.

Sec. 607. Unless otherwise specified during the current fiscal year no part of any appropriation contained in this or any other Act shall be used to pay the compensation of any officer or employee of the Government of the United States (including any agency the majority of the stock of which is owned by the Government of the United States) whose post of duty is in the continental United States unless such person (1) is a citizen of the United States, (2) is a person in the service of the United States on the date of enactment of this Act, who, being eligible for citizenship, has filed a declaration of intention to become a citizen of the United States prior to such date and is actually residing in the United States, (3) is a person who owes allegiance to the United States, (4) is an alien from Cuba, Poland, South Vietnam, or the Baltic countries lawfully admitted to the United States for permanent residence, or (5) South Vietnamese, Cambodian, and Laotian refugees paroled in the United States after January 1, 1975, or (6) nationals of the People's Republic of China protected by Executive Order Number 12711 of April 11, 1990: *Provided*, That for the purpose of this section, an affidavit signed by any such person shall be considered prima facie evidence that the requirements of this section with respect to his or her status have been complied with: *Provided further*, That any person making a false affidavit shall be guilty of a felony, and, upon conviction, shall be fined no more than \$4,000 or imprisoned for not more than one year, or both: *Provided further*, That the above penal clause shall be in addition to, and not in substitution for any other provisions of existing law: *Provided further*, That any payment made to any officer or employee contrary to the provisions of this section shall be recoverable in action by the Federal Government. This section shall not apply to citizens of Ireland, Israel, the Republic of the Philippines or to nationals of those countries allied with the United States in the current defense effort, or to temporary employment of translators, or to temporary employment in the field service (not to exceed sixty days) as a result of emergencies.

Sec. 608. Appropriations available to any department or agency during the current fiscal year for necessary expenses, including maintenance or operating expenses, shall also be available for payment to the General Services Administration for charges for space and services and those expenses of renovation and alteration of buildings and facilities which constitute public improvements performed in accordance with the Public Buildings Act of 1959 (73 Stat. 749), the Public Buildings Amendments of 1972 (86 Stat. 216), or other applicable law.

Sec. 609. Funds made available by this or any other Act for administrative expenses in the current fiscal year of the corporations and agencies subject to chapter 91 of title 31, United States Code, shall be available, in addition to objects for which such funds are otherwise available, for rent in the District of Columbia; services in accordance with 5 U.S.C. 3109; and the objects specified under this head, all the provisions of which shall be applicable to the expenditure of such

funds unless otherwise specified in the Act by which they are made available: *Provided*, That in the event any functions budgeted as administrative expenses are subsequently transferred to or paid from other funds, the limitations on administrative expenses shall be correspondingly reduced.

SEC. [611] 610. Pursuant to section 1415 of the Act of July 15, 1952 (66 Stat. 662), foreign credits (including currencies) owed to or owned by the United States may be used by Federal agencies for any purpose for which appropriations are made for the current fiscal year (including the carrying out of Acts requiring or authorizing the use of such credits), only when reimbursement therefor is made to the Treasury from applicable appropriations of the agency concerned: *Provided*, That such credits received as exchanged allowances or proceeds of sales of personal property may be used in whole or part payment for acquisition of similar items, to the extent and in the manner authorized by law, without reimbursement to the Treasury.

SEC. [612] 611. No part of any appropriation contained in this or any other Act shall be available for interagency financing of boards, commissions, councils, committees, or similar groups (whether or not they are interagency entities) which do not have a prior and specific statutory approval to receive financial support from more than one agency or instrumentality.

SEC. [613] 612. Funds made available by this or any other Act to the "Postal Service Fund" (39 U.S.C. 2003) shall be available for employment of guards for all buildings and areas owned or occupied by the Postal Service and under the charge and control of the Postal Service, and such guards shall have, with respect to such property, the powers of special policemen provided by the first section of the Act of June 1, 1948, as amended (62 Stat. 281; 40 U.S.C. 318), and, as to property owned or occupied by the Postal Service, the Postmaster General may take the same actions as the Administrator of General Services may take under the provisions of sections 2 and 3 of the Act of June 1, 1948, as amended (62 Stat. 281; 40 U.S.C. 318a, 318b), attaching thereto penal consequences under the authority and within the limits provided in section 4 of the Act of June 1, 1948, as amended (62 Stat. 281; 40 U.S.C. 318c).

SEC. [615] 613. No part of any appropriation contained in, or funds made available by, this or any other Act, shall be available for any agency to pay to the Administrator of the General Services Administration a higher rate per square foot for rental of space and services (established pursuant to section 210(j) of the Federal Property and Administrative Services Act of 1949, as amended) than the rate per square foot established for the space and services by the General Services Administration for the fiscal year for which appropriations were granted.

SEC. [616] 614. (a) Notwithstanding any other provision of law, and except as otherwise provided in this section, no part of any of the funds appropriated for the fiscal years ending September 30, [1992] 1993, or September 30, [1993] 1994, by this or any other Act, may be used to pay any prevailing rate employee described in section 5342(a)(2)(A) of title 5, United States Code, or any employee covered by section 5348 of that title—

(1) during the period from the date of expiration of the limitation imposed by section [612] 616 of the Treasury, Postal Service, and General Government Appropriations Act, [1991] 1992, until the first day of the first applicable pay period that begins not less than ninety days after that date, in an amount that exceeds the rate payable for the applicable grade and step of the applicable wage schedule in accordance with such section [612] 616; and

(2) during the period consisting of the remainder, if any, of fiscal year [1992] 1993, and that portion of fiscal year [1993] 1994, that precedes the normal effective date of the applicable wage survey adjustment that is to be effective in fiscal year [1993] 1994, in an amount that exceeds, as a result of a wage survey adjustment, the rate payable under paragraph (1) of this subsection by more than the overall average percentage adjustment in the General Schedule during fiscal year [1992] 1993, under section 5303 of title 5, United States Code.

(b) Notwithstanding the provisions of section 9(b) of Public Law 92-392 or section 704(b) of Public Law 95-454, the provisions of subsection (a) of this section shall apply (in such manner as the Office of Personnel Management shall prescribe) to any prevailing rate employee to whom such section 9(b) applies, except that the provisions of subsection (a) may not apply to any increase in a wage schedule or rate that is required by the terms of a contract entered into before the date of enactment of the Act.

[(b)] (c) Notwithstanding any other provision of law, no prevailing rate employee described in subparagraph (B) or (C) of section

5342(a)(2) of title 5, United States Code, may be paid during the periods for which subsection (a) of this section is in effect at a rate that exceeds the rates that would be payable under subsection (a) were subsection (a) applicable to such employee.

[(c)] (d) For the purpose of this section, the rates payable to an employee who is covered by this section and who is paid from a schedule that was not in existence on September 30, [1991] 1992, shall be determined under regulations prescribed by the Office of Personnel Management.

[(d)] (e) Notwithstanding any other provision of law, rates of premium pay for employees subject to this section may not be changed from the rates in effect on September 30, [1991] 1992, except to the extent determined by the Office of Personnel Management to be consistent with the purpose of this section.

[(e)] (f) The provisions of this section shall apply with respect to pay for services performed by any affected employee on or after October 1, [1991] 1992.

[(f)] (g) For the purpose of administering any provision of law, including section 8431 of title 5, United States Code, or any rule or regulation that provides premium pay, retirement, life insurance, or any other employee benefit, that requires any deduction or contribution, or that imposes any requirement or limitation, on the basis of a rate of salary or basic pay, the rate of salary or basic pay payable after the application of this section shall be treated as the rate of salary or basic pay.

[(g)] (h) Nothing in this section may be construed to permit or require the payment to any employee covered by this section at a rate in excess of the rate that would be payable were this section not in effect.

[(h)] (i) The Office of Personnel Management may provide for exceptions to the limitations imposed by this section if the Office determines that such exceptions are necessary to ensure the recruitment or retention of qualified employees.

SEC. [619] 615. (a) Notwithstanding the provisions of sections 112 and 113 of title 3, United States Code, each Executive agency detailing any personnel shall submit a report on an annual basis in each fiscal year to the Senate and House Committees on Appropriations on all employees or members of the armed services detailed to Executive agencies, listing the grade, position, and offices of each person detailed and the agency to which each such person is detailed.

(b) The provisions of this section shall not apply to Federal employees or members of the armed services detailed to or from—

- (1) the Central Intelligence Agency;
- (2) the National Security Agency;
- (3) the Defense Intelligence Agency;
- (4) the offices within the Department of Defense for the collection of specialized national foreign intelligence through reconnaissance programs;
- (5) the Bureau of Intelligence and Research of the Department of State;
- (6) any agency, office, or unit of the Army, Navy, Air Force, and Marine Corps, the Federal Bureau of Investigation and the Drug Enforcement Administration of the Department of Justice, the Department of the Treasury, and the Department of Energy performing intelligence functions; and
- (7) the Director of Central Intelligence.

(c) The exemptions in part (b) of this section are not intended to apply to information on the use of personnel detailed to or from the intelligence agencies which is currently being supplied to the Senate and House Intelligence and Appropriations Committees by the executive branch through budget justification materials and other reports.

(d) For the purposes of this section, the term "Executive agency" has the same meaning as defined under section 105 of title 5, United States Code (except that the provisions of section 104(2) of title 5, United States Code, shall not apply) and includes the White House Office, the Executive Residence, and any office, council, or organizational unit of the Executive Office of the President.

SEC. [622] 616(a). None of the funds appropriated by this or any other Act may be expended by any Federal agency to procure any product or service that is subject to the provisions of Public Law 89-306 and that will be available under the procurement by the Administrator of General Services known as "FTS2000" unless—

- (1) such product or service is procured by the Administrator of General Services as part of the procurement known as "FTS2000"; or
- (2) that agency establishes to the satisfaction of the Administrator of General Services that—

(A) the agency's requirements for such procurement are unique and cannot be satisfied by property and service procured by the Administrator of General Services as part of the procurement known as "FTS2000"; and

(B) the agency procurement, pursuant to such delegation, would be cost-effective and would not adversely affect the cost-effectiveness of the FTS2000 procurement.

(b) After March 1, 1993, subsection (a) shall apply only if the Administrator of General Services has reported that the FTS 2000 procurement is producing prices that allow the government to satisfy its requirements for such procurement in the most cost-effective manner.

SEC. [623] 617. (a) No amount of any grant made by a Federal agency shall be used to finance the acquisition of goods or services (including construction services) unless the recipient of the grant agrees, as a condition for the receipt of such grant, to—

(1) specify in any announcement of the awarding of the contract for the procurement of the goods and services involved (including construction services) the amount of Federal funds that will be used to finance the acquisition; and

(2) express the amount announced pursuant to paragraph (1) as a percentage of the total costs of the planned acquisition.

(b) The requirements of subsection (a) shall not apply to a procurement for goods or services (including construction services) that has an aggregate value of less than \$500,000.

SEC. [624] 618. Notwithstanding section 1346 of title 31, United States Code, or section [607] 611 of this Act, funds made available for fiscal year [1992] 1993 by this or any other Act shall be available for the interagency funding of national security and emergency preparedness telecommunications initiatives which benefit multiple Federal departments, agencies, or entities, as provided by Executive Order Numbered 12472 (April 3, 1984).

SEC. [625] 619. Notwithstanding any provisions of this or any other Act, during the fiscal year ending September 30, [1992] 1993, any department, division, bureau, or office participating in the Federal Flexiplace Project may use funds appropriated by this or any other Act to install telephone lines, necessary equipment, and to pay monthly charges, in any private residence or private apartment: *Provided*, That the head of the department, division, bureau, or office certifies that adequate safeguards against private misuse exist, and that the service is necessary for direct support of the agency's mission. *(Treasury, Postal Service and General Government Appropriations Act, 1992.)*



13. DEPARTMENT OF AGRICULTURE

OFFICE OF THE SECRETARY

Federal Funds

General and special funds:

OFFICE OF THE SECRETARY

For necessary expenses of the Office of the Secretary of Agriculture, and not to exceed \$50,000 for employment under 5 U.S.C. 3109, **[\$2,282,000]** \$2,747,000: *Provided*, That not to exceed \$8,000 of this amount shall be available for official reception and representation expenses, not otherwise provided for, as determined by the Secretary: *Provided*, That the Secretary may transfer salaries and expenses funds sufficient to finance a total of not to exceed 50 staff years between agencies and the Department of Agriculture to meet workload requirements.

OFFICE OF THE DEPUTY SECRETARY

For necessary expenses of the Office of the Deputy Secretary of Agriculture, including not to exceed \$25,000 for employment under 5 U.S.C. 3109, **[\$543,000]** \$575,000: *Provided*, That not to exceed \$3,000 of this amount shall be available for official reception and representation expenses, not otherwise provided for, as determined by the Deputy Secretary.

OFFICE OF THE ASSISTANT SECRETARY FOR ADMINISTRATION

For necessary expenses of the Office of the Assistant Secretary for Administration to carry out the programs funded in this Act, **[\$596,000]** \$693,000.

OFFICE OF THE ASSISTANT SECRETARY FOR CONGRESSIONAL RELATIONS

For necessary expenses of the Office of the Assistant Secretary for Congressional Relations to carry out the programs funded in this Act, **[\$1,307,000]** \$1,446,000.

OFFICE OF THE ASSISTANT SECRETARY FOR ECONOMICS

For necessary expenses of the Office of the Assistant Secretary for Economics to carry out the programs funded in this Act, **[\$580,000]** \$608,000.

OFFICE OF THE ASSISTANT SECRETARY FOR SCIENCE AND EDUCATION

For necessary salaries and expenses of the Office of the Assistant Secretary for Science and Education to administer the laws enacted by the Congress for the Agricultural Research Service, Cooperative State Research Service, Extension Service, and National Agricultural Library, **[\$560,000]** \$595,000.

OFFICE OF THE ASSISTANT SECRETARY FOR MARKETING AND INSPECTION SERVICES

For necessary salaries and expenses of the Office of the Assistant Secretary for Marketing and Inspection Services to administer programs under the laws enacted by the Congress for the Animal and Plant Health Inspection Service, Food Safety and Inspection Service, Federal Grain Inspection Service, Agricultural Cooperative Service, Agricultural Marketing Service and Packers and Stockyards Administration, **[\$550,000]** \$590,000.

OFFICE OF THE UNDER SECRETARY FOR INTERNATIONAL AFFAIRS AND COMMODITY PROGRAMS

For necessary salaries and expenses of the Office of the Under Secretary for International Affairs and Commodity Programs to administer the laws enacted by Congress for the Agricultural Stabilization and Conservation Service, Office of International Cooperation and Development, Foreign Agricultural Service, and the Commodity Credit Corporation, **[\$551,000]** \$652,000.

OFFICE OF THE ASSISTANT SECRETARY FOR NATURAL RESOURCES AND ENVIRONMENT

For necessary salaries and expenses of the Office of the Assistant Secretary for Natural Resources and Environment to administer the laws enacted by the Congress for the Forest Service and the Soil Conservation Service, **[\$563,000]** \$598,000.

OFFICE OF THE UNDER SECRETARY FOR SMALL COMMUNITY AND RURAL DEVELOPMENT

For necessary salaries and expenses of the Office of the Under Secretary for Small Community and Rural Development to administer programs under the laws enacted by the Congress for the Farmers Home Administration, Rural Electrification Administration, Federal Crop Insurance Corporation, and rural development activities of the Department of Agriculture, **[\$572,000]** \$650,000.

OFFICE OF THE ASSISTANT SECRETARY FOR FOOD AND CONSUMER SERVICES

For necessary salaries and expenses of the Office of the Assistant Secretary for Food and Consumer Services to administer the laws enacted by the Congress for the Food and Nutrition Service and the Human Nutrition Information Service, **[\$542,000]** \$600,000. (7 U.S.C. 2201-2202; *Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-0115-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Office of the Secretary	1,855	2,282	2,747
00.02	Office of the Deputy Secretary	347	543	575
00.03	Administration	351	596	693
00.04	Congressional relations	988	1,307	1,446
00.05	Economics	492	580	608
00.06	Science and education	491	560	595
00.07	Marketing and inspection service	456	550	590
00.08	International affairs and commodity programs	438	551	652
00.09	Natural resources and environment	438	563	598
00.10	Small community and rural development	509	572	650
00.11	Food and consumer services	409	542	600
00.91	Total direct program	6,774	8,646	9,754
01.01	Reimbursable program	1,504	1,637	1,443
10.00	Total obligations	8,278	10,283	11,197
Financing:				
25.00	Unobligated balance expiring	864		
39.00	Budget authority (gross)	9,142	10,283	11,197
Budget authority:				
Current:				
40.00	Appropriation	7,638	8,646	9,754
Permanent:				
68.00	Spending authority from offsetting collections (new)	1,504	1,637	1,443
Relation of obligations to outlays:				
71.00	Total obligations	8,278	10,283	11,197
72.40	Obligated balance, start of year	400	-65	1,028
74.40	Obligated balance, end of year	65	-1,028	-1,171
77.00	Adjustments in expired accounts	-795		
87.00	Outlays (gross)	7,948	9,190	11,054
Adjustments to budget authority and outlays:				
88.00	Deductions for offsetting collections: Federal funds	-1,504	-1,637	-1,443
89.00	Budget authority (net)	7,638	8,646	9,754
90.00	Outlays (net)	6,444	7,553	9,611

The Office of the Secretary covers the overall planning, coordination, and administration of the Department's programs. This includes the Secretary, Deputy Secretary, Under Secretaries, Assistant Secretaries, and their immediate staffs, who provide top policy guidance for the Department; maintain relationships with agricultural organizations and others in the development of farm programs; and provide liaison

General and special funds—Continued

OFFICE OF THE ASSISTANT SECRETARY FOR FOOD AND CONSUMER
SERVICES—Continued

with the Executive Office of the President and Members of Congress on all matters pertaining to agricultural policy.

Object Classification (in thousands of dollars)

Identification code 12-0115-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	4,312	5,875	6,552
11.3 Other than full-time permanent	6		
11.5 Other personnel compensation	193	40	40
11.9 Total personnel compensation	4,511	5,915	6,592
12.1 Civilian personnel benefits	1,003	1,042	1,130
13.0 Benefits for former personnel	15		
21.0 Travel and transportation of persons	170	290	325
22.0 Transportation of things	12	2	2
23.3 Communications, utilities, and miscellaneous charges	370	466	547
24.0 Printing and reproduction	270	240	312
25.0 Other services	204	480	530
26.0 Supplies and materials	144	171	249
31.0 Equipment	75	40	67
99.0 Subtotal, direct obligations	6,774	8,646	9,754
99.0 Reimbursable obligations	1,504	1,637	1,443
99.9 Total obligations	8,278	10,283	11,197

Personnel Summary

Direct: Total compensable workyears:			
Full-time equivalent employment	77	81	83
Full-time equivalent of overtime and holiday hours	2	4	6
Reimbursable: Total compensable workyears: Full-time equivalent employment	13	13	11

ALTERNATIVE AGRICULTURAL RESEARCH AND COMMERCIALIZATION

For necessary expenses to carry out the Alternative Agricultural Research and Commercialization Act of 1990 (7 U.S.C. 5901-5908), **[\$4,500,000] \$10,000,000.**

(Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code 12-1405-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:			
10.00 Total obligations		4,500	10,000
Financing:			
40.00 Budget authority (appropriation)		4,500	10,000
Relation of obligations to outlays:			
71.00 Total obligations		4,500	10,000
72.40 Obligated balance, start of year			4,050
74.40 Obligated balance, end of year		-4,050	-11,700
90.00 Outlays		450	2,350

Funds support programs authorized by the Alternative Agricultural Research and Commercialization Act of 1990 (7 U.S.C. 5901 et seq.). This Act authorizes the provision of assistance on a competitive basis to foster the development and commercialization of new nonfood, nonfeed products derived from agricultural and forestry commodities. Development of nontraditional uses for farm, ranch and forestry products provides an opportunity to improve U.S. competitiveness in foreign markets, create development and employment opportunities in rural areas, address environmental concerns and lower farm program costs. Programs are managed by the Alternative Agricultural Research and Commercialization Center. Program policy and oversight is provided by a Board which is

composed of Federal and private sector scientists, producers and business experts.

Object Classification (in thousands of dollars)

Identification code 12-1405-0-1-352	1991 actual	1992 est.	1993 est.
11.1 Personnel compensation: Full-time permanent		118	268
12.1 Civilian personnel benefits		21	48
21.0 Travel and transportation of persons		35	79
22.0 Transportation of things		1	1
23.3 Communications, utilities, and miscellaneous charges		1	4
24.0 Printing and reproduction		8	18
25.0 Other services		27	61
26.0 Supplies and materials		2	5
31.0 Equipment		7	7
41.0 Grants, subsidies, and contributions		4,280	9,509
99.9 Total obligations		4,500	10,000

Trust Funds

GIFTS AND BEQUESTS

Program and Financing (in thousands of dollars)

Identification code 12-8203-0-7-352	1991 actual	1992 est.	1993 est.
Program by activities:			
10.00 Total obligations	1,258	2,934	1,550
Financing:			
21.40 Unobligated balance available, start of year	-153	-827	-827
24.40 Unobligated balance available, end of year	827	827	827
60.05 Budget authority (appropriation) (indefinite)	1,932	2,934	1,550
Relation of obligations to outlays:			
71.00 Obligations incurred, net	1,258	2,934	1,550
72.40 Obligated balance, start of year	122	600	478
74.40 Obligated balance, end of year	-600	-478	-478
90.00 Outlays	780	3,056	1,550

The Secretary is authorized to accept and administer gifts and bequests of real and personal property to facilitate the work of the Department. Property and the proceeds thereof are used in accordance with the terms of the gift or bequest (7 U.S.C. 2269).

Object Classification (in thousands of dollars)

Identification code 12-8203-0-7-352	1991 actual	1992 est.	1993 est.
11.1 Personnel compensation: Full-time permanent	25		
12.1 Civilian personnel benefits	1		
21.0 Travel and transportation of persons	9		
22.0 Transportation of things	1		
24.0 Printing and reproduction	5		
25.0 Other services	234	283	469
26.0 Supplies and materials	83		
31.0 Equipment	22		
32.0 Land and structures	877	2,651	1,081
41.0 Grants, subsidies, and contributions	1		
99.9 Total obligations	1,258	2,934	1,550

DEPARTMENTAL ADMINISTRATION

Federal Funds

General and special funds:

DEPARTMENTAL ADMINISTRATION

(INCLUDING TRANSFERS OF FUNDS)

For Personnel, Finance and Management, Operations, Information Resources Management, Advocacy and Enterprise, and Administrative Law Judges and Judicial Officer, **[\$25,014,000]**; and in addition, for payment of the USDA share of the National Communications System, **\$50,000**; making a total of **\$25,064,000] \$28,591,000**; for Departmental Administration to provide for necessary expenses for

management support services to offices of the Department of Agriculture and for general administration and emergency preparedness of the Department of Agriculture, repairs and alterations, and other miscellaneous supplies and expenses not otherwise provided for and necessary for the practical and efficient work of the Department of Agriculture, including employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), of which not to exceed \$10,000 is for employment under 5 U.S.C. 3109: *Provided*, That this appropriation shall be reimbursed from applicable appropriations in this Act for travel expenses incident to the holding of hearings as required by 5 U.S.C. 551-558. (7 U.S.C. 2201, 2202, 2231, 2235; 42 U.S.C. 2000d; *Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-0120-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Personnel.....	6,330	6,929	7,546
00.02	Finance and management.....	4,025	4,371	4,938
00.03	Operations.....	2,862	3,089	3,556
00.04	Information resources management.....	4,999	5,348	6,646
00.05	Advocacy and enterprise.....	3,246	3,699	4,223
00.06	Administrative law judges and judicial officer.....	1,337	1,578	1,682
00.07	National communications system.....		50	
00.91	Total direct program.....	22,799	25,064	28,591
01.01	Reimbursable program.....	4,120	4,571	4,699
10.00	Total obligations.....	26,919	29,635	33,290
Financing:				
25.00	Unobligated balance expiring.....	253		
39.00	Budget authority (gross).....	27,172	29,635	33,290
Budget authority:				
Current:				
40.00	Appropriation.....	23,052	25,064	28,591
Permanent:				
68.00	Spending authority from offsetting collections (new).....	4,120	4,571	4,699
Relation of obligations to outlays:				
71.00	Total obligations.....	26,919	29,635	33,290
72.40	Obligated balance, start of year.....	2,991	5,309	5,289
74.40	Obligated balance, end of year.....	-5,309	-5,289	-5,725
77.00	Adjustments in expired accounts.....	2,546		
87.00	Outlays (gross).....	27,147	29,655	32,854
Adjustments to budget authority and outlays:				
88.00	Deductions for offsetting collections: Federal funds.....	-4,120	-4,571	-4,699
89.00	Budget authority (net).....	23,052	25,064	28,591
90.00	Outlays (net).....	23,027	25,084	28,155

Personnel.—This activity provides direction and leadership in formulating and issuing Department policy, standards, rules, and regulations relating to all personnel functions. Personnel develops and implements management plans and programs responsive to Departmental needs. In addition, operational services are provided to the Office of the Secretary, Office of the General Counsel, Office of Public Affairs, Office of Budget and Program Analysis, and those staff offices under Departmental Administration reporting to the Assistant Secretary for Administration.

Finance and management.—This activity provides Departmental leadership, development, and evaluation of programs in finance, accounting, travel, management control, Federal assistance, occupational safety and health, management and productivity improvement, metrication, audit follow up activities, and for the management and operation of the National Finance Center. The Director serves as the Department's chief financial officer, management improvement officer, and comptroller of the Working Capital Fund. Finance and Management also provides budget, accounting, and fiscal services for the Departmental staff offices, Office of the General Counsel, Office of Public Affairs, and the Office of the Secretary.

Operations.—This activity provides leadership, oversight, and policy development in the areas of real and personal property, procurement, contracts, transportation, supplies, motor vehicles, and internal energy conservation to the USDA agencies, including those in the Washington, D.C., complex. Operations also provides procurement, contracting, and other administrative support services to the Office of the Secretary, Departmental Staff Offices, and USDA agencies.

Information resources management.—This activity designs, implements, and revises systems, processes, work methods, and techniques to improve the management of information resources and the operational effectiveness of USDA. The Director serves as the Department's clearance officer for statistical reporting and information collection. This activity also provides telecommunications and ADP services to USDA agencies and staff offices, including the operation of computer centers in Fort Collins, Colorado and Kansas City, Missouri.

Advocacy and enterprise.—This activity provides overall guidance, leadership, direction, and coordination for the Department's programs for equal opportunity and civil rights, which include program delivery, compliance and equal employment opportunity, and for efforts to further participation of minority colleges and universities in Departmental programs. It provides oversight of all procurement activities to ensure maximum participation of small and disadvantaged businesses in the process, and directs and monitors agency compliance in promoting full and open competition in procurement.

Administrative law judges and judicial officer.—The administrative law judges hold hearings on new regulations and orders and on disciplinary complaints filed by the Department or on some petitions filed by private parties. The Judicial Officer serves as final decision officer in regulatory proceedings.

National communications system.—This item provides funding for USDA's proportional share of the communications system being developed as part of the National Security and Emergency Preparedness Program. Participation in the NCS is required under National Security Directive 201 of December 1985.

Object Classification (in thousands of dollars)

Identification code	12-0120-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	15,243	18,083	19,970
11.3	Other than full-time permanent.....	136	125	112
11.5	Other personnel compensation.....	378	367	381
11.8	Special personal services payments.....	35	37	37
11.9	Total personnel compensation.....	15,792	18,612	20,500
12.1	Civilian personnel benefits.....	2,227	2,614	2,837
13.0	Benefits for former personnel.....	8	8	9
21.0	Travel and transportation of persons.....	224	225	452
22.0	Transportation of things.....	8	12	12
23.2	Rental payments to others.....	35		
23.3	Communications, utilities, and miscellaneous charges.....	924	964	980
24.0	Printing and reproduction.....	324	245	276
25.0	Other services.....	2,006	1,779	2,364
26.0	Supplies and materials.....	501	323	350
31.0	Equipment.....	750	182	712
41.0	Grants, subsidies, and contributions.....		100	100
43.0	Interest and dividends.....	1		
99.0	Subtotal, direct obligations.....	22,799	25,064	28,591
99.0	Reimbursable obligations.....	4,120	4,571	4,699
99.9	Total obligations.....	26,919	29,635	33,290

Personnel Summary

Direct: Total compensable workyears:			
Full-time equivalent employment.....	359	399	424

General and special funds—Continued

DEPARTMENTAL ADMINISTRATION—Continued
(INCLUDING TRANSFERS OF FUNDS)—Continued

Personnel Summary—Continued

Full-time equivalent of overtime and holiday hours.....	4	5	5
Reimbursable: Total compensable workyears: Full-time equivalent employment.....	72	75	75

HAZARDOUS WASTE MANAGEMENT

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses of the Department of Agriculture, to comply with the requirement of section 107g of the Comprehensive Environmental Response, Compensation, and Liability Act, as amended, 42 U.S.C. 9607g, and section 6001 of the Resource Conservation and Recovery Act, as amended, 42 U.S.C. 6961, **[\$26,350,000]** \$27,966,000, to remain available until expended: *Provided*, That appropriations and funds available herein to the Department of Agriculture for hazardous waste management may be transferred to any agency of the Department for its use in meeting all requirements pursuant to the above Acts on Federal and non-Federal lands. (42 U.S.C. 6961, et seq., 42 U.S.C. 9601, et seq.; *Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code 12-0500-0-1-304	1991 actual	1992 est.	1993 est.
Program by activities:			
10.00 Total obligations.....	17,086	38,975	27,966
Financing:			
21.40 Unobligated balance available, start of year.....	-4,954	-12,624	
24.40 Unobligated balance available, end of year.....	12,624		
40.00 Budget authority (appropriation).....	24,757	26,350	27,966
Relation of obligations to outlays:			
71.00 Total obligations.....	17,086	38,975	27,966
72.40 Obligated balance, start of year.....	13,052	12,570	16,883
74.40 Obligated balance, end of year.....	-12,570	-16,883	-19,129
90.00 Outlays.....	17,568	34,662	25,720

Under the Comprehensive Environmental Response, Compensation, and Liability Act and the Resource Conservation and Recovery Act, the Department has the responsibility to meet the same standards for storage and disposition of hazardous wastes as private businesses. Since the Department has substantial commitments under these Acts, a central fund has been established so that resources may be allocated to the Department's agencies. Allocations are made according to objective criteria.

Object Classification (in thousands of dollars)

Identification code 12-0500-0-1-304	1991 actual	1992 est.	1993 est.
21.0 Travel and transportation of persons.....	127		
22.0 Transportation of things.....	25		
23.0 Communications, utilities, and miscellaneous charges.....	46		
24.0 Printing and reproduction.....	17		
25.0 Other services.....	13,839	38,975	27,966
26.0 Supplies and materials.....	206		
31.0 Equipment.....	513		
32.0 Land and structures.....	2,308		
42.0 Insurance claims and indemnities.....	1		
43.0 Interest and dividends.....	4		
99.9 Total obligations.....	17,086	38,975	27,966

OFFICE OF BUDGET AND PROGRAM ANALYSIS

For necessary expenses of the Office of Budget and Program Analysis, including employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), of which not to exceed \$5,000 is for employment under 5 U.S.C. 3109, **[\$6,149,000]** \$5,756,000. (7 U.S.C. 2201, 2202; 42 U.S.C. 2000d; *Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code 12-0503-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:			
10.00 Total obligations.....	4,787	6,149	5,756
Financing:			
25.00 Unobligated balance expiring.....	184		
40.00 Budget authority (appropriation).....	4,971	6,149	5,756
Relation of obligations to outlays:			
71.00 Total obligations.....	4,787	6,149	5,756
72.40 Obligated balance, start of year.....	506	549	915
74.40 Obligated balance, end of year.....	-549	-915	-844
77.00 Adjustments in expired accounts.....	10		
90.00 Outlays.....	4,755	5,782	5,827

The Office of Budget and Program Analysis provides overall direction and administration of the Department's budgetary functions including: development, presentation, and execution of the budget; review of program and legislative proposals for program and budget implications; and analysis of program issues and alternatives and preparation of summaries of pertinent data to aid Departmental policy officials and agency program managers in the decision-making process.

Object Classification (in thousands of dollars)

Identification code 12-0503-0-1-352	1991 actual	1992 est.	1993 est.
Personnel compensation:			
11.1 Full-time permanent.....	3,635	3,993	4,203
11.3 Other than full-time permanent.....	41	107	117
11.5 Other personnel compensation.....	203	100	100
11.9 Total personnel compensation.....	3,879	4,200	4,420
12.1 Civilian personnel benefits.....	520	613	650
13.0 Benefits for former personnel.....	5	5	5
21.0 Travel and transportation of persons.....	8	17	17
23.3 Communications, utilities, and miscellaneous charges.....	67	87	87
24.0 Printing and reproduction.....	23	61	61
25.0 Other services.....	228	260	289
26.0 Supplies and materials.....	41	227	143
31.0 Equipment.....	16	679	84
99.9 Total obligations.....	4,787	6,149	5,756

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment.....	71	74	74
Full-time equivalent of overtime and holiday hours.....	1	1	1

RENTAL PAYMENTS (USDA)

(INCLUDING TRANSFERS OF FUNDS)

For payment of space rental and related costs pursuant to Public Law 92-313 for programs and activities of the Department of Agriculture which are included in this Act, **[\$51,203,000]** \$50,503,000, of which \$5,000,000 shall be retained by the Department of Agriculture for non-recurring repairs as determined by the Department of Agriculture: *Provided*, That in the event an agency within the Department of Agriculture should require modification of space needs, the Secretary of Agriculture may transfer a share of that agency's appropriation made available by this Act to this appropriation, or may transfer a share of this appropriation to that agency's appropriation,

but such transfers shall not exceed 10 per centum of the funds made available for space rental and related costs to or from this account.

BUILDING OPERATIONS AND MAINTENANCE

For the operation, maintenance, and repair of Agriculture buildings pursuant to the delegation of authority from the Administrator of General Services authorized by 40 U.S.C. 486, **[\$25,700,000]** \$26,482,000. (7 U.S.C. 2201, 2202, 2208; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-0117-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Rental payments to GSA: Non-recurring repairs.....	48,428	50,898	50,503
00.02	Building operations and maintenance.....	25,067	25,700	26,482
00.91	Total direct program.....	73,495	76,598	76,985
01.01	Reimbursable program.....	2,188	2,500	2,500
10.00	Total obligations.....	75,683	79,098	79,485
Financing:				
25.00	Unobligated balance expiring.....	46		
39.00	Budget authority (gross).....	75,729	79,098	79,485
Budget authority:				
Current:				
40.00	Appropriation.....	74,397	76,903	76,985
41.00	Transferred to other accounts.....	-856	-305	
43.00	Appropriation (total).....	73,541	76,598	76,985
Permanent:				
68.00	Spending authority from offsetting collections (new).....	2,188	2,500	2,500
Relation of obligations to outlays:				
71.00	Total obligations.....	75,683	79,098	79,485
72.40	Obligated balance, start of year.....	12,969	9,923	10,952
74.40	Obligated balance, end of year.....	-9,923	-10,952	-11,003
77.00	Adjustments in expired accounts.....	917		
87.00	Outlays (gross).....	79,646	78,069	79,434
Adjustments to budget authority and outlays:				
88.00	Deductions for offsetting collections: Federal funds.....	-2,188	-2,500	-2,500
89.00	Budget authority (net).....	73,541	76,598	76,985
90.00	Outlays (net).....	77,458	75,569	76,934
Distribution of budget authority by account:				
	Rental payments.....	48,448	50,898	50,503
	Building operations and maintenance.....	25,093	25,700	26,482

This account finances the General Services Administration's fees for rental of space and related services. The appropriation covers all fees for all regular appropriated accounts within the Department of Agriculture with the exception of the Forest Service. This account also finances the operation and maintenance of four buildings in the Headquarters area.

Object Classification (in thousands of dollars)

Identification code	12-0117-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	2,958	3,191	3,489
11.5	Other personnel compensation.....	260	116	130
11.9	Total personnel compensation.....	3,218	3,307	3,619
12.1	Civilian personnel benefits.....	516	539	590
13.0	Benefits for former personnel.....	2	2	2
21.0	Travel and transportation of persons.....	15	10	10
22.0	Transportation of things.....	6	3	3
23.1	Rental payments to GSA.....	46,121	45,898	45,503
23.3	Communications, utilities, and miscellaneous charges.....	4,774	4,280	4,280
24.0	Printing and reproduction.....	21	15	15
25.0	Other services.....	17,336	21,494	21,913
26.0	Supplies and materials.....	699	500	500
31.0	Equipment.....	613	300	300

32.0	Land and structures.....	174	250	250
99.0	Subtotal, direct obligations.....	73,495	76,598	76,985
99.0	Reimbursable obligations.....	2,188	2,500	2,500
99.9	Total obligations.....	75,683	79,098	79,485

Personnel Summary

Total compensable workyears:				
	Full-time equivalent employment.....	81	87	87
	Full-time equivalent of overtime and holiday hours.....	2	3	3

ADVISORY COMMITTEES (USDA)

For necessary expenses for activities of advisory committees of the Department of Agriculture chartered under the Federal Advisory Committee Act, which are included in this Act, **[\$2,038,000:]** \$1,905,000: Provided, That no other funds appropriated to the Department of Agriculture in this Act shall be available to the Department of Agriculture for support of activities of such advisory committees. (7 U.S.C. 2233; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-0118-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	USDA advisory committees.....	1,251	2,038	1,905
00.02	National Commission on Agricultural and Rural Development.....	28		
10.00	Total obligations.....	1,279	2,038	1,905
Financing:				
21.40	Unobligated balance available, start of year.....	-50	-22	
24.40	Unobligated balance available, end of year.....	22		
25.00	Unobligated balance expiring.....	156	22	
40.00	Budget authority (appropriation).....	1,407	2,038	1,905
Relation of obligations to outlays:				
71.00	Total obligations.....	1,279	2,038	1,905
72.40	Obligated balance, start of year.....	346	515	825
74.40	Obligated balance, end of year.....	-515	-825	-758
77.00	Adjustments in expired accounts.....	-105		
90.00	Outlays.....	1,004	1,729	1,972

The Federal Advisory Committee Act (Public Law 92-463) was passed in 1972 to recognize a means by which committees and similar groups provide expert advice to officers of the Federal Government. This account provides for direction and financial support of all authorized Department of Agriculture advisory committee activities other than those included in the Forest Service or financed by other than appropriated funds.

Object Classification (in thousands of dollars)

Identification code	12-0118-0-1-352	1991 actual	1992 est.	1993 est.
11.1	Personnel compensation: Full-time permanent.....	532	788	911
12.1	Civilian personnel benefits.....	86	132	154
21.0	Travel and transportation of persons.....	449	803	512
22.0	Transportation of things.....	2	2	2
23.3	Communications, utilities, and miscellaneous charges.....	13	17	14
24.0	Printing and reproduction.....	27	62	64
25.0	Other services.....	107	199	203
26.0	Supplies and materials.....	20	22	35
31.0	Equipment.....	13	13	10
41.0	Grants, subsidies, and contributions.....	30		
99.9	Total obligations.....	1,279	2,038	1,905

Personnel Summary

Total compensable workyears: Full-time equivalent employment.....				
		14	14	14

Note.—Represents employees detailed from other agencies.

Intragovernmental funds:

WORKING CAPITAL FUND

Program and Financing (in thousands of dollars)

Identification code	12-4609-0-4-352	1991 actual	1992 est.	1993 est.
Program by activities:				
Operating expenses:				
00.01	Supply and other central services	14,723	17,175	17,461
00.02	Video and other visual information services	5,078	4,069	4,153
00.03	National Finance Center	83,472	94,193	105,886
00.04	ADP systems	40,586	41,212	41,433
00.91	Total operating expenses	143,859	156,649	168,933
Purchase of equipment:				
01.01	Supply and other central services	620	1,060	831
01.02	Video and other visual information services	235	281	295
01.03	National Finance Center	7,121	9,183	12,283
01.04	ADP systems	7,550	4,564	2,320
01.91	Total purchase of equipment	15,526	15,088	15,729
10.00	Total obligations	159,385	171,737	184,662
Financing:				
17.00	Recovery of prior year obligations	-17,765		
21.90	Unobligated balance available, start of year: Fund balance	-3,521	-18,864	-18,864
24.90	Unobligated balance available, end of year: Fund balance	18,864	18,864	18,864
39.00	Budget authority	156,963	171,737	184,662
Budget authority:				
Current:				
40.00	Appropriation	3,750		
Permanent:				
68.00	Spending authority from offsetting collections (new)	153,213	171,737	184,662
Relation of obligations to outlays:				
71.00	Total obligations	159,385	171,737	184,662
72.90	Obligated balance, start of year: Fund balance	7,746	12,353	12,353
74.90	Obligated balance, end of year: Fund balance	-12,353	-12,353	-12,353
77.00	Adjustments in expired accounts	-478		
78.00	Adjustments in unexpired accounts	-17,765		
87.00	Outlays (gross)	136,535	171,737	184,662
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-153,125	-171,644	-184,565
88.40	Non-Federal sources	-88	-93	-97
88.90	Total, offsetting collections	-153,213	-171,737	-184,662
89.00	Budget authority (net)	3,750		
90.00	Outlays (net)	-16,678		

This fund finances by advances or reimbursements certain central services in the Department of Agriculture, including duplicating and other visual information services, art and graphics, video services, supply, centralized accounting systems, centralized automated data processing systems for payroll, personnel, and related services, voucher payments services, and ADP systems. The capital consists of \$400 thousand appropriated (7 U.S.C. 2235), and accumulated earnings of [\$4,339] \$16,835 thousand as of September 30, [1990] 1991. Earnings are kept at a low level through adjustments in rates charged for services to maintain as nearly as possible the nonprofit nature of the fund.

Financial Condition (in thousands of dollars)

Identification code	12-4609-0-4-352	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1000	Fund balance with Treasury and cash:				
	Fund balance with Treasury	11,268	31,712	31,712	31,712
1100	Accounts receivable: Federal agencies	35,147	24,022	24,022	24,022
1310	Inventories: Products or service components	325	716	716	716

Property, plant, and equipment:					
1600	Structures, facilities, and leasehold improvements	1,597	1,788	1,788	1,788
1620	ADP software	1,601	1,687	1,687	1,687
1630	Equipment	77,481	88,072	88,072	88,072
1680	Allowances	-41,445	-55,189	-55,189	-55,189
1699	Subtotal, property, plant, and equipment	39,234	36,358	36,358	36,358
1999	Total assets	85,974	92,808	92,808	92,808
Liabilities:					
Accounts payable:					
2000	Federal agencies	14,349	16,253	16,253	16,253
2010	Public	13,483	2,393	2,393	2,393
2099	Subtotal, accounts payable	27,832	18,646	18,646	18,646
2399	Accrued annual leave (funded or unfunded)	4,361	9,381	9,381	9,381
2999	Total liabilities	32,193	28,027	28,027	28,027
Equity:					
3010	Unexpended financed budget authority (accrual basis): Unfilled customer orders (Federal)	18,583	32,898	32,898	32,898
3210	Revolving fund equity: Revolving fund balances: Cumulative results	35,198	31,883	31,883	31,883
3999	Total equity	53,781	64,781	64,781	64,781

Object Classification (in thousands of dollars)

Identification code	12-4609-0-4-352	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent	54,926	59,187	63,808
11.3	Other than full-time permanent	2,251	2,364	2,619
11.5	Other personnel compensation	1,853	1,730	1,786
11.9	Total personnel compensation	59,030	63,281	68,213
12.1	Civilian personnel benefits	9,044	9,874	10,670
13.0	Benefits for former personnel	130	120	124
21.0	Travel and transportation of persons	1,075	1,458	1,477
22.0	Transportation of things	303	748	754
23.1	Rental payments to GSA	2,754	3,469	3,150
23.2	Rental payments to others	10,694	13,370	16,255
23.3	Communications, utilities, and miscellaneous charges	8,935	11,172	13,527
24.0	Printing and reproduction	1,106	1,091	1,120
25.0	Other services	43,060	44,173	45,261
26.0	Supplies and materials	6,739	7,366	8,020
31.0	Equipment	16,506	15,613	16,089
43.0	Interest and dividends	9	2	2
99.9	Total obligations	159,385	171,737	184,662

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment	1,759	1,765	1,841
Full-time equivalent of overtime and holiday hours	42	42	42

OFFICE OF PUBLIC AFFAIRS

Federal Funds

General and special funds:

OFFICE OF PUBLIC AFFAIRS

For necessary expenses to carry on services relating to the coordination of programs involving public affairs, and for the dissemination of agricultural information and the coordination of information, work and programs authorized by Congress in the Department, [\$8,925,000] \$9,236,000, including employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), of which not to exceed \$10,000 shall be available for employment under 5 U.S.C. 3109, and not to exceed \$2,000,000, may be used for farmers' bulletins and not fewer than two hundred thirty-two thousand two hundred and fifty copies for the use of the Senate and House of Representatives of part 2 of the annual report of the Secretary (known as the Yearbook of Agriculture) as authorized by 44 U.S.C. 1301: *Provided*, That in the preparation of motion pictures or

exhibits by the Department, this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225).

INTERGOVERNMENTAL AFFAIRS

For necessary expenses for programs involving intergovernmental affairs and liaison within the executive branch, **[\$468,000] \$484,000.** (7 U.S.C. 2201, 2202, 2231, 2235; 42 U.S.C. 2000d; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-0130-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Public affairs	8,442	8,925	9,236
00.02	Intergovernmental affairs	434	468	484
00.91	Total direct program	8,876	9,393	9,720
01.01	Reimbursable program	635	804	818
10.00	Total obligations	9,511	10,197	10,538
Financing:				
25.00	Unobligated balance expiring	6		
39.00	Budget authority (gross)	9,517	10,197	10,538
Budget authority:				
Current:				
40.00	Appropriation	8,882	9,393	9,720
Permanent:				
68.00	Spending authority from offsetting collections (new)	635	804	818
Relation of obligations to outlays:				
71.00	Total obligations	9,511	10,197	10,538
72.40	Obligated balance, start of year	1,345	1,051	1,437
74.40	Obligated balance, end of year	-1,051	-1,437	-1,451
77.00	Adjustments in expired accounts	468		
87.00	Outlays (gross)	10,273	9,811	10,524
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-622	-795	-809
88.40	Non-Federal sources	-13	-9	-9
88.90	Total, offsetting collections	-635	-804	-818
89.00	Budget authority (net)	8,882	9,393	9,720
90.00	Outlays (net)	9,638	9,007	9,706

Public affairs.—This activity provides general direction, leadership, and coordination of the Department's information program. The major objective is to provide a balanced and useful information program that reports on USDA's research, action, and regulatory activities using all communications media in order to enable the general public and the agricultural industry to have a better understanding of agriculture's services to farmers and to society.

Intergovernmental affairs.—This activity provides for overall direction and coordination in the development and implementation of policies and procedures applicable to the Department's intra- and intergovernmental relations.

Object Classification (in thousands of dollars)

Identification code	12-0130-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	5,215	6,099	6,312
11.3	Other than full-time permanent	88	128	116
11.5	Other personnel compensation	119	81	81
11.9	Total personnel compensation	5,422	6,308	6,509
12.1	Civilian personnel benefits	821	963	1,051
13.0	Benefits for former personnel	11	13	13
21.0	Travel and transportation of persons	50	119	120
22.0	Transportation of things	3	21	21

23.3	Communications, utilities, and miscellaneous charges	471	381	381
24.0	Printing and reproduction	630	764	767
25.0	Other services	974	602	602
26.0	Supplies and materials	168	127	127
31.0	Equipment	326	95	129
99.0	Subtotal, direct obligations	8,876	9,393	9,720
99.0	Reimbursable obligations	635	804	818
99.9	Total obligations	9,511	10,197	10,538

Personnel Summary

Direct: Total compensable workyears:				
Full-time equivalent employment	117	127	127	
Full-time equivalent of overtime and holiday hours	1	4	4	
Reimbursable: Total compensable workyears: Full-time equivalent employment				
	2	2	2	

OFFICE OF THE INSPECTOR GENERAL

Federal Funds

General and special funds:

OFFICE OF THE INSPECTOR GENERAL

For necessary expenses of the Office of the Inspector General, including employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and the Inspector General Act of 1978, as amended, **[\$62,786,000] \$67,238,000**, including such sums as may be necessary for contracting and other arrangements with public agencies and private persons pursuant to section 6(a)(8) of the Inspector General Act of 1978, as amended, and including a sum not to exceed \$50,000 for employment under 5 U.S.C. 3109; and including a sum not to exceed \$95,000 for certain confidential operational expenses including the payment of informants, to be expended under the direction of the Inspector General pursuant to Public Law 95-452 and section 1337 of Public Law 97-98. (7 U.S.C. 450b, 2201, 2202, 2220, 2270; Public Law 100-504; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-0900-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct program	55,431	62,786	67,238
01.01	Reimbursable program	1,470	1,155	1,201
10.00	Total obligations	56,901	63,941	68,439
Financing:				
25.00	Unobligated balance expiring	148		
39.00	Budget authority (gross)	57,049	63,941	68,439
Budget authority:				
Current:				
40.00	Appropriation	55,579	62,786	67,238
Permanent:				
68.00	Spending authority from offsetting collections (new)	1,470	1,155	1,201
Relation of obligations to outlays:				
71.00	Total obligations	56,901	63,941	68,439
72.40	Obligated balance, start of year	5,159	6,656	8,423
74.40	Obligated balance, end of year	-6,656	-8,423	-8,873
77.00	Adjustments in expired accounts	49		
87.00	Outlays (gross)	55,453	62,174	67,989
Adjustments to budget authority and outlays:				
Deductions for offsetting collections: Federal funds				
88.00		-1,470	-1,155	-1,201
89.00	Budget authority (net)	55,579	62,786	67,238
90.00	Outlays (net)	53,983	61,019	66,788

The Office keeps the Secretary and Congress informed about fraud, other serious problems, mismanagement, and de-

General and special funds—Continued

OFFICE OF THE INSPECTOR GENERAL—Continued

iciencies in Department programs and operations, recommends corrective action, and reports on the progress made in correcting the problems. It reviews existing and proposed legislation and regulations and makes recommendations to the Secretary and Congress regarding the impact these laws have on the Department's programs and the prevention and detection of fraud and mismanagement in such programs. The Office provides policy direction and conducts, supervises, and coordinates all audits and investigations. The office supervises and coordinates other activities in the Department and between the Department and other Federal, State and local government agencies whose purposes are to: (a) promote economy and efficiency; (b) prevent and detect fraud and mismanagement; and (c) identify and prosecute people involved in fraud or mismanagement.

Object Classification (in thousands of dollars)

Identification code	12-0900-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	32,948	38,529	41,386
11.3	Other than full-time permanent	354	409	438
11.5	Other personnel compensation	2,653	3,062	3,278
11.9	Total personnel compensation	35,955	42,000	45,102
12.1	Civilian personnel benefits	7,398	8,883	9,513
13.0	Benefits for former personnel	42	42	42
21.0	Travel and transportation of persons	4,695	5,100	5,462
22.0	Transportation of things	127	130	139
23.2	Rental payments to others	201	212	227
23.3	Communications, utilities, and miscellaneous charges	1,413	1,488	1,594
24.0	Printing and reproduction	109	111	119
25.0	Other services	2,973	3,000	3,425
26.0	Supplies and materials	689	625	669
31.0	Equipment	1,786	1,149	900
42.0	Insurance claims and indemnities	42	44	44
43.0	Interest and dividends	1	2	2
99.0	Subtotal, direct obligations	55,431	62,786	67,238
99.0	Reimbursable obligations	1,470	1,155	1,201
99.9	Total obligations	56,901	63,941	68,439

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment	817	850	885
Full-time equivalent of overtime and holiday hours	30	30	30

OFFICE OF THE GENERAL COUNSEL

Federal Funds

General and special funds:

OFFICE OF THE GENERAL COUNSEL

For necessary expenses of the Office of the General Counsel, **["\$24,554,000"] \$26,314,000.** (7 U.S.C. 2201; 2202, 2214a; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-2300-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct program	23,090	24,554	26,314
01.01	Reimbursable program	253	600	2,060
10.00	Total obligations	23,343	25,154	28,374

Financing:

25.00	Unobligated balance expiring	40		
39.00	Budget authority (gross)	23,383	25,154	28,374
Budget authority:				
Current:				
40.00	Appropriation	23,130	24,554	26,314
Permanent:				
68.00	Spending authority from offsetting collections (new)	253	600	2,060
Relation of obligations to outlays:				
71.00	Total obligations	23,343	25,154	28,374
72.40	Obligated balance, start of year	2,243	1,843	2,114
74.40	Obligated balance, end of year	-1,843	-2,114	-2,393
77.00	Adjustments in expired accounts	2		
87.00	Outlays (gross)	23,745	24,883	28,095
Adjustments to budget authority and outlays:				
88.00	Deductions for offsetting collections: Federal funds	-253	-600	-2,060
89.00	Budget authority (net)	23,130	24,554	26,314
90.00	Outlays (net)	23,492	24,283	26,035

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

	1991 actual	1992 est.	1993 est.
Enacted/requested:			
Budget authority	23,130	24,554	26,314
Outlays	23,492	24,283	26,035
Proposed for later transmittal under proposed legislation:			
Budget authority			75
Outlays			75
Total:			
Budget authority	23,130	24,554	26,389
Outlays	23,492	24,283	26,110

The Office of the General Counsel of the Department of Agriculture provides all legal advice, counsel, and services to the Secretary and to all agencies, offices, and corporations of the Department on all aspects of their operations. It represents the Department in administrative proceedings; nonlitigation debt collection proceedings; state water rights adjudications; proceedings before the Environmental Protection Agency, Interstate Commerce Commission, Federal Maritime Administration and International Trade Commission; and, in conjunction with the Department of Justice, in judicial proceedings and litigation. All attorneys and related support personnel of the Department are under the supervision of the General Counsel.

Object Classification (in thousands of dollars)

Identification code	12-2300-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:				
11.1	Personnel compensation: Full-time permanent	17,430	18,971	19,582
12.1	Civilian personnel benefits	3,170	3,486	3,588
13.0	Benefits for former employees	13	11	12
21.0	Travel and transportation of persons	332	220	255
22.0	Transportation of things	17	10	10
23.3	Communications, utilities, and miscellaneous charges	805	696	842
24.0	Printing and reproduction	29	25	39
25.0	Other services	467	510	596
26.0	Supplies and materials	572	423	465
31.0	Equipment	255	202	925
99.0	Subtotal, direct obligations	23,090	24,554	26,314
99.0	Reimbursable obligations	253	600	2,060
99.9	Total obligations	23,343	25,154	28,374

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment	382	408	421
Full-time equivalent of overtime and holiday hours	3	3	3

OFFICE OF THE GENERAL COUNCIL

(Proposed for Later Transmittal, Proposed Legislation)

Program and Financing (in thousands of dollars)

Identification code 12-2300-2-1-352	1991 actual	1992 est.	1993 est.
Program by activities:			
10.00 Total obligations.....			322
Financing:			
39.00 Budget authority (gross).....			322
Budget authority:			
60.00 Appropriation.....			75
68.00 Spending authority from offsetting collections (new).....			247
Relation of obligations to outlays:			
71.00 Total obligations.....			322
87.00 Outlays (gross).....			322
Adjustments to budget authority and outlays:			
88.40 Deductions for offsetting collections: Non-Federal funds.....			-247
89.00 Budget authority (net).....			75
90.00 Outlays (net).....			75

Under proposed legislation, if the Government lost a lawsuit under certain circumstances, the agency from whose activities the case arose would pay attorney fees of the winning litigant. If the Government won, the agency would receive attorney's fees.

ECONOMIC RESEARCH SERVICE

Federal Funds

General and special funds:

ECONOMIC RESEARCH SERVICE

For necessary expenses of the Economic Research Service in conducting economic research and service relating to agricultural production, marketing, and distribution, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1621-1627) and other laws, including economics of marketing; analyses relating to farm prices, income and population, and demand for farm products, use of resources in agriculture, adjustments, costs and returns in farming, and farm finance; research relating to the economic and marketing aspects of farmer cooperatives; and for analysis of supply and demand for farm products in foreign countries and their effect on prospects for United States exports, progress in economic development and its relation to sales of farm products, assembly and analysis of agricultural trade statistics and analysis of international financial and monetary programs and policies as they affect the competitive position of United States farm products, **[\$58,720,000] \$60,372,000**; of which \$500,000 shall be available for investigation, determination and finding as to the effect upon the production of food and upon the agricultural economy of any proposed action affecting such subject matter pending before the Administrator of the Environmental Protection Agency for presentation, in the public interest, before said Administrator, other agencies or before the courts: *Provided*, That this appropriation shall be available to continue to gather statistics and conduct a special study on the price spread between the farmer and the consumer: *Provided further*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225): *Provided further*, That this appropriation shall be available for analysis of statistics and related facts on foreign production and full and complete information on methods used by other countries to move farm commodities in world trade on a competitive basis. (7 U.S.C. 292, 411, 427, 1441a, 1704, 1761-68, 2201, 2202, 3103, 3291, 3311, 3504; 22 U.S.C. 3101; 42 U.S.C. 1891-93; 44 U.S.C. 3501-11; 50 U.S.C. 2061 et seq., 2251 et seq.; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code 12-1701-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:			
00.01 Direct program.....	54,370	58,720	60,372
01.01 Reimbursable program.....	2,635	3,000	3,000
10.00 Total obligations.....	57,004	61,720	63,372
Financing:			
25.00 Unobligated balance expiring.....	30		
39.00 Budget authority (gross).....	57,034	61,720	63,372
Budget authority:			
Current:			
40.00 Appropriation.....	54,399	58,720	60,372
Permanent:			
68.00 Spending authority from offsetting collections (new).....	2,635	3,000	3,000
Relation of obligations to outlays:			
71.00 Total obligations.....	57,004	61,720	63,372
72.40 Obligated balance, start of year.....	7,114	8,485	9,494
74.40 Obligated balance, end of year.....	-8,485	-9,494	-11,535
77.00 Adjustments in expired accounts.....	8		
87.00 Outlays (gross).....	55,641	60,711	61,331
Adjustments to budget authority and outlays:			
88.00 Deductions for offsetting collections: Federal funds.....	-2,635	-3,000	-3,000
89.00 Budget authority (net).....	54,399	58,720	60,372
90.00 Outlays (net).....	53,006	57,711	58,331

The Economic Research Service performs agricultural economic and other social science research, outlook forecasting, policy analysis, and development of economic and statistical indicators related to U.S. and international agriculture, food, natural resources, and rural America. Additional funds for 1993 include \$400,000 for nutrition education program evaluation and \$2,500,000 for the pesticide data initiative.

Object Classification (in thousands of dollars)

Identification code 12-1701-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent.....	32,049	33,650	34,852
11.3 Other than full-time permanent.....	328	345	357
11.5 Other personnel compensation.....	1,123	1,179	1,221
11.9 Total personnel compensation.....	33,500	35,174	36,430
12.1 Civilian personnel benefits.....	5,984	6,283	6,505
13.0 Benefits for former personnel.....	20	20	20
21.0 Travel and transportation of persons.....	668	681	729
22.0 Transportation of things.....	55	138	157
23.3 Communications, utilities, and miscellaneous charges.....	801	1,081	1,226
24.0 Printing and reproduction.....	412	595	523
25.0 Other services.....	11,017	13,148	12,945
26.0 Supplies and materials.....	639	670	762
31.0 Equipment.....	1,274	930	1,075
99.0 Subtotal, direct obligations.....	54,370	58,720	60,372
99.0 Reimbursable obligations.....	2,635	3,000	3,000
99.9 Total obligations.....	57,004	61,720	63,372

Personnel Summary

Total compensable workyears: Full-time equivalent employment	722	839	839
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General and special funds—Continued

ECONOMIC RESEARCH SERVICE—Continued

Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code	12-8227-0-7-352	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations.....	291	400	400
Financing:				
21.40	Unobligated balance available, start of year.....	-188	-257	-257
24.40	Unobligated balance available, end of year.....	257	257	257
60.05	Budget authority (appropriation) (indefinite)	361	400	400
Relation of obligations to outlays:				
71.00	Total obligations.....	291	400	400
72.40	Obligated balance, start of year.....	31	12	12
74.40	Obligated balance, end of year.....	-12	-12	-12
90.00	Outlays.....	310	400	400

Miscellaneous funds received from States, local organizations, and others are available for support of economic research and analysis (7 U.S.C. 450b, 450h).

Object Classification (in thousands of dollars)

Identification code	12-8227-0-7-352	1991 actual	1992 est.	1993 est.
11.1	Personnel compensation: Full-time permanent.....	20	35	35
12.1	Civilian personnel benefits.....	4	7	7
23.3	Communications, utilities, and miscellaneous charges.....	65	82	82
24.0	Printing and reproduction.....	22	32	32
25.0	Other services.....	172	235	235
26.0	Supplies and materials.....	8	9	9
99.9	Total obligations.....	291	400	400

Personnel Summary

Total compensable workyears: Full-time equivalent employment	1	1	1
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NATIONAL AGRICULTURAL STATISTICS SERVICE

Federal Funds

General and special funds:

NATIONAL AGRICULTURAL STATISTICS SERVICE

For necessary expenses of the National Agricultural Statistics Service in conducting statistical reporting and service work, including crop and livestock estimates, statistical coordination and improvements, and marketing surveys, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1621-1627) and other laws, [\$82,601,000] \$87,087,000: Provided, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$40,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 411, 411a, 411b, 427, 471, 475, 476, 501, 951, 953, 955-57, 2201, 2202, 2248, 3103, 3311, 3504; 18 U.S.C. 1902, 1905, 2072; 42 U.S.C. 1891-93; 44 U.S.C. 3501-11; 50 U.S.C. 2061 et seq., 2251 et seq.; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-1801-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Agricultural estimates.....	72,973	79,218	83,623
00.02	Statistical research and service.....	3,244	3,423	3,464

00.91	Total direct program.....	76,217	82,641	87,087
01.01	Reimbursable program.....	10,137	10,000	10,000
10.00	Total obligations.....	86,353	92,641	97,087
Financing:				
25.00	Unobligated balance expiring.....	257		
39.00	Budget authority (gross).....	86,610	92,641	97,087
Budget authority:				
Current:				
40.00	Appropriation.....	76,450	82,601	87,087
42.00	Transferred from other accounts.....	24	40	
43.00	Appropriation (total).....	76,474	82,641	87,087
Permanent:				
68.00	Spending authority from offsetting collections (new).....	10,136	10,000	10,000
Relation of obligations to outlays:				
71.00	Total obligations.....	86,353	92,641	97,087
72.40	Obligated balance, start of year.....	9,675	10,962	11,719
74.40	Obligated balance, end of year.....	-10,962	-11,719	-13,123
77.00	Adjustments in expired accounts.....	-142		
87.00	Outlays (gross).....	84,925	91,884	95,683
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	-8,433	-8,500	-8,500
88.40	Non-Federal sources.....	-1,703	-1,500	-1,500
88.90	Total, offsetting collections.....	-10,136	-10,000	-10,000
89.00	Budget authority (net).....	76,474	82,641	87,087
90.00	Outlays (net).....	74,789	81,884	85,683

Agricultural estimates.—The Service provides the official National and State estimates of acreage, yield, and production of crops, stocks, and value of farm commodities, and numbers of inventory values of livestock items. Data on approximately 120 crops and 45 livestock products are covered in nearly 400 reports issued each year. Detailed data are also collected on agricultural chemical use, labor, and expenditures. Data collected and published on prices paid and received by farmers are basic to computation of farm program payments.

The work under this activity is conducted through 45 State offices serving the 50 States; most of these offices are operated as joint State and Federal services. Cooperative arrangements with State agencies provide additional State and county data. Program modifications in 1993 are increases of \$849,000 to offset increased costs for data collection; \$2,500,000 for the pesticide data initiative; \$1,000,000 to improve the area sampling frame; and \$900,000 for restricted use pesticide data.

Statistical research and service.—This activity is designed to improve agricultural estimating techniques by improving sample survey designs and procedures and by testing new forecasting and estimating techniques, such as the use of satellite data.

Object Classification (in thousands of dollars)

Identification code	12-1801-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	32,639	35,756	37,121
11.3	Other than full-time permanent.....	1,045	1,145	1,189
11.5	Other personnel compensation.....	807	884	918
11.9	Total personnel compensation.....	34,491	37,785	39,228
12.1	Civilian personnel benefits.....	7,657	8,420	8,742
13.0	Benefits for former personnel.....	9	8	8
21.0	Travel and transportation of persons.....	1,538	1,626	1,766
22.0	Transportation of things.....	584	566	616
23.3	Communications, utilities, and miscellaneous charges.....	2,481	3,280	3,562
24.0	Printing and reproduction.....	486	546	592
25.0	Other services.....	23,471	25,027	28,027
26.0	Supplies and materials.....	1,294	1,235	1,342
31.0	Equipment.....	4,204	4,148	3,204

43.0	Interest and dividends.....	1		
99.0	Subtotal, direct obligations.....	76,217	82,641	87,087
99.0	Reimbursable obligations.....	10,137	10,000	10,000
99.9	Total obligations.....	86,353	92,641	97,087

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment.....	1,101	1,151	1,151
Full-time equivalent of overtime and holiday hours.....	1	2	2

Trust Funds**MISCELLANEOUS CONTRIBUTED FUNDS****Program and Financing (in thousands of dollars)**

Identification code	12-8218-0-7-352	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations.....	218	250	250
Financing:				
21.40	Unobligated balance available, start of year.....	-27	-35	-35
24.40	Unobligated balance available, end of year.....	35	35	35
60.05	Budget authority (appropriation) (indefinite).....	226	250	250
Relation of obligations to outlays:				
71.00	Total obligations.....	218	250	250
72.40	Obligated balance, start of year.....	71	93	93
74.40	Obligated balance, end of year.....	-93	-93	-93
90.00	Outlays.....	196	250	250

Miscellaneous funds received from local organizations, commodity groups, and others are available for dissemination of reports and for crop and livestock survey work under cooperative agreements (7 U.S.C. 450b, 450h).

Object Classification (in thousands of dollars)

Identification code	12-8218-0-7-352	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent.....	59	68	68
11.3	Other than full-time permanent.....	5	6	6
11.9	Total personnel compensation.....	64	74	74
12.1	Civilian personnel benefits.....	10	11	11
21.0	Travel and transportation of persons.....	2	2	2
23.3	Communications, utilities, and miscellaneous charges.....	37	42	42
24.0	Printing and reproduction.....	73	84	84
25.0	Other services.....	31	36	36
26.0	Supplies and materials.....	1	1	1
99.9	Total obligations.....	218	250	250

Personnel Summary

Total compensable workyears: Full-time equivalent employment.....	2	2	2
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WORLD AGRICULTURAL OUTLOOK BOARD**Federal Funds****General and special funds:****WORLD AGRICULTURAL OUTLOOK BOARD**

For necessary expenses of the World Agricultural Outlook Board to coordinate and review all commodity and aggregate agricultural and food data used to develop outlook and situation material within the Department of Agriculture, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1622g), [\$2,367,000] \$2,516,000: *Provided*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225). (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-2100-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct program.....	2,177	2,367	2,516
01.01	Reimbursable program.....	64	64	64
10.00	Total obligations.....	2,241	2,431	2,580
Financing:				
25.00	Unobligated balance expiring.....	19		
39.00	Budget authority (gross).....	2,260	2,431	2,580
Budget authority:				
Current:				
40.00	Appropriation.....	2,196	2,367	2,516
Permanent:				
68.00	Spending authority from offsetting collections (new).....	64	64	64
Relation of obligations to outlays:				
71.00	Total obligations.....	2,241	2,431	2,580
72.40	Obligated balance, start of year.....	367	585	594
74.40	Obligated balance, end of year.....	-585	-594	-630
77.00	Adjustments in expired accounts.....	42		
87.00	Outlays (gross).....	2,065	2,422	2,544
Adjustments to budget authority and outlays:				
88.00	Deductions for offsetting collections: Federal funds.....	-64	-64	-64
89.00	Budget authority (net).....	2,196	2,367	2,516
90.00	Outlays (net).....	2,001	2,358	2,480

The World Agricultural Outlook Board (WAOB) was established to provide a single focal point for the Nation's economic intelligence related to domestic and international food and agriculture.

The objectives of the WAOB are to improve the consistency, objectivity, and reliability of outlook and situation material being disseminated to the public, and to integrate and coordinate USDA domestic and international economic information assistance.

The WAOB carries out these objectives through daily market surveillance and special analyses of international and domestic agricultural developments, direct participation in the planning of research programs supporting outlook and situation activities, and coordination of all departmental activities relating to weather and climate and remote sensing. The 1993 budget includes funds to develop an automated data system for supply and demand estimates.

Object Classification (in thousands of dollars)

Identification code	12-2100-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	1,430	1,550	1,616
11.3	Other than full-time permanent.....	8	8	8
11.9	Total personnel compensation.....	1,438	1,558	1,624
12.1	Civilian personnel benefits.....	200	229	240
21.0	Travel and transportation of persons.....	31	32	32
22.0	Transportation of things.....	1	1	1
23.3	Communications, utilities, and miscellaneous charges.....	61	64	64
24.0	Printing and reproduction.....	34	36	36
25.0	Other services.....	178	201	258
26.0	Supplies and materials.....	49	52	52
31.0	Equipment.....	185	194	209
99.0	Subtotal, direct obligations.....	2,177	2,367	2,516
99.0	Reimbursable obligations.....	64	64	64
99.9	Total obligations.....	2,241	2,431	2,580

Personnel Summary

Total compensable workyears: Full-time equivalent employment.....	27	33	33
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AGRICULTURAL RESEARCH SERVICE

Federal Funds

General and special funds:

AGRICULTURAL RESEARCH SERVICE

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses to enable the Agricultural Research Service to perform agricultural research and demonstration relating to production, utilization, marketing, and distribution (not otherwise provided for), home economics or nutrition and consumer use, and for acquisition of lands by donation, exchange, or purchase at a nominal cost not to exceed \$100, [\$658,379,000] \$686,678,000: *Provided*, That appropriations hereunder shall be available for temporary employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$115,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That funds appropriated herein can be used to provide financial assistance to the organizers of national and international conferences, if such conferences are in support of agency programs: *Provided further*, That appropriations hereunder shall be available for the operation and maintenance of aircraft and the purchase of not to exceed one for replacement only: *Provided further*, That appropriations hereunder shall be available to conduct marketing research: *Provided further*, That appropriations hereunder shall be available pursuant to 7 U.S.C. 2250 for the construction, alteration, and repair of buildings and improvements, but unless otherwise provided the cost of constructing any one building shall not exceed \$250,000, except for greenhouses or greenhouses which shall each be limited to \$1,000,000, and except for ten buildings to be constructed or improved at a cost not to exceed \$500,000 each, and the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building or \$250,000, whichever is greater: *Provided further*, That the limitations on alterations contained in this Act shall not apply to modernization or replacement of existing facilities at Beltsville, Maryland: *Provided further*, That the foregoing limitations shall not apply to replacement of buildings needed to carry out the Act of April 24, 1948 (21 U.S.C. 113a): *Provided further*, That the foregoing limitations shall not apply to the purchase of land or the construction of facilities as may be necessary for the relocation of the United States Horticultural Crops Research Laboratory at Fresno to Parlier, California, and the relocation of the laboratories at Behoust, France and Rome, Italy to Montpellier, France, including the sale or exchange at fair market value of existing land and facilities at Fresno, California and Behoust, France; and the use of proceeds from the sale, which shall be deposited in a trust fund in the United States Treasury and which shall remain available until expended, for acquisition of real property and equipment, for construction of replacement facilities, and for relocation costs; and the Agricultural Research Service may lease such existing land and facilities from the purchasers until completion of the replacement facilities; and the foregoing limitations shall not apply to the purchase of land at Weslaco, Texas: *Provided further*, That not to exceed \$190,000 of this appropriation may be transferred to and merged with the appropriation for the Office of the Assistant Secretary for Science and Education for the scientific review of international issues involving agricultural chemicals and food additives: *Provided further*, That funds may be received from any State, other political subdivision, organization, or individual for the purpose of establishing or operating any research facility or research project of the Agricultural Research Service, as authorized by law.

Special fund: To provide for additional labor, subprofessional, and junior scientific help to be employed under contracts and cooperative agreements to strengthen the work at Federal research installations in the field, \$2,500,000. (7 U.S.C. 328, 427, 427i, 1281 note, 1621, 2201, 2204, 2225, 2250, 3101 note; 10 U.S.C. 2306; 16 U.S.C. 590(a)-590(b), 590(k); 18 U.S.C. 1114; 19 U.S.C. 1306(a), 1306(c); 20 U.S.C. 191-194; 21 U.S.C. 113a, 114c, 114e-131; 42 U.S.C. 1476(e), 1483; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code 12-1400-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:			
Direct program:			
00.01 Research on soil and water conservation.....	72,910	81,964	82,841
00.02 Research on plant science.....	232,334	244,766	252,009
00.03 Research on animal science.....	107,641	112,525	114,007
00.04 Research on commodity conversion and delivery.....	120,824	127,429	138,228
00.05 Human nutrition research.....	48,195	49,942	55,131
00.06 Integration of agricultural systems.....	23,404	25,962	26,171
00.07 Repair and maintenance of facilities.....	13,926	14,986	14,986
00.08 Contingencies.....	430	929	929
00.09 Construction of facilities.....	4,309	8,912	2,376
00.91 Total direct program.....	623,973	667,415	686,678
01.01 Reimbursable program.....	22,319	25,000	25,000
10.00 Total obligations.....	646,292	692,415	711,678
Financing:			
21.40 Unobligated balance available, start of year.....	-8,470	-6,536	
24.40 Unobligated balance available, end of year.....	6,536		
25.00 Unobligated balance expiring.....	2,037		
39.00 Budget authority (gross).....	646,395	685,879	711,678
Budget authority:			
Current:			
40.00 Appropriation.....	624,077	660,879	686,678
Permanent:			
68.00 Spending authority from offsetting collections (new).....	22,318	25,000	25,000
Relation of obligations to outlays:			
71.00 Total obligations.....	646,292	692,415	711,678
72.40 Obligated balance, start of year.....	154,516	170,289	188,298
74.40 Obligated balance, end of year.....	-170,289	-188,298	-205,620
77.00 Adjustments in expired accounts.....	-65		
87.00 Outlays (gross).....	630,455	674,406	694,356
Adjustments to budget authority and outlays:			
Deductions for offsetting collections:			
88.00 Federal funds.....	-19,154	-21,500	-21,500
88.40 Non-Federal sources.....	-3,164	-3,500	-3,500
88.90 Total, offsetting collections.....	-22,318	-25,000	-25,000
89.00 Budget authority (net).....	624,077	660,879	686,678
90.00 Outlays (net).....	608,137	649,406	669,356

The Agricultural Research Service conducts research to provide the means for a safer, more economical supply of agricultural products for the Nation and to provide producers with technologies to competitively supply these products. The Service uses coordinated, interdisciplinary approaches to perform basic and applied research on soil and water conservation, plant and animal sciences, commodity conversion and delivery, human nutrition, and integrated agricultural systems. The 1993 budget proposes expanded research for the development of: advanced integrated pest management (IPM) pest control systems; effective control of infestations of whitefly; effective preservation of plant germplasm collections; new and diversified uses of agricultural products; economically derived fuels from biomass; and for support of the Secretary's initiative on human nutrition research.

Research on soil and water conservation.—Research is conducted to improve soil and water management, irrigation, and conservation practices; to protect natural resources from harmful effects of soil, air, and water pollutants and to minimize certain agricultural pollution problems; and to determine the relation of soil types and water to plant, animal, and human nutrition.

Research on plant science.—Research is conducted to increase plant productivity by improving plant varieties, developing new crop resources, and improving crop production practices, including methods to control plant diseases, nematodes, insects, and weeds. Increases proposed in 1993 will pro-

vide for research to develop advanced IPM systems, for improved chemical and non-chemical control of whitefly infestation, and for development of new technologies required for the long term preservation of appropriate plant germplasm collections.

Research on animal science.—Research is conducted to increase livestock productivity (including poultry) through improved breeding, feeding, and management practices, and to develop methods for controlling diseases, parasites, and insect pests affecting these animals.

Research on commodity conversion and delivery.—Research is conducted to develop new and improved foods, feeds, products, and processes for agricultural commodities and to improve the processing, transportation, storage, wholesaling, and retailing of products. Research is also conducted on means to ensure the safety of food and feed supplies, control insect pests of man and his belongings, and reduce the hazards to human life resulting from pesticide residues and other causes. The increases proposed in 1993 are aimed at enhancing the global competitiveness of U.S. agriculture in terms of devising new uses for agriculture-based products, including the use of agricultural waste and by-products as a source of value-added products, novel means to produce biocontrol agents as substitutes to chemicals, and research on biofuels with emphasis on high-value co-products to improve the economics of producing alcohol by fermentation.

Human nutrition research.—Research is conducted on subjects such as human nutritional requirements and the composition and nutritive value of foods, to promote optimum human health through improved nutrition. The increases proposed in 1993 will provide for the research needed to better understand nutrient, fat, and fiber interactions and functions including more precise definition of the mechanisms of nutrient and food components to reduce risk of chronic diseases.

Integration of agricultural systems.—Research is conducted to develop integrated systems for efficiently producing, processing, and marketing agricultural products, and to develop alternative agricultural systems that are less dependent upon nonrenewable resources and that are productive, efficient, and sustainable in the long term.

Repair and maintenance of facilities.—Funds are used to restore, upgrade, and maintain Federal facilities to meet OSHA and EPA requirements, provide suitable workspace for in-house research programs, and to retrofit existing structures for better energy utilization.

Contingencies.—Funds available to meet urgent needs that develop unexpectedly during the year when such needs cannot be met by redirection of resources from other projects.

Construction of facilities.—Unobligated balances are used for this purpose. Construction proposals for 1993 are included under Buildings and Facilities.

Reimbursements.—Agricultural Research Service performs program research activities and services for other USDA, Federal, and non-Federal agencies. These activities and services are paid for on a reimbursable basis.

Object Classification (in thousands of dollars)

Identification code	12-1400-0-1-352	1991 actual	1992 est.	1993 est.
AGRICULTURAL RESEARCH SERVICE				
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	249,864	265,318	279,986
11.3	Other than full-time permanent	24,140	25,624	27,040
11.5	Other personnel compensation	7,514	7,994	8,436
11.9	Total personnel compensation	281,518	298,936	315,462
12.1	Civilian personnel benefits	56,960	60,386	63,570
21.0	Travel and transportation of persons	9,502	10,153	10,488
22.0	Transportation of things	1,516	1,620	1,717
23.3	Communications, utilities, and miscellaneous charges	28,239	30,179	31,983

24.0	Printing and reproduction	1,035	1,106	1,172
25.0	Other services	132,134	141,982	138,176
26.0	Supplies and materials	49,876	53,303	56,489
31.0	Equipment	45,989	49,148	52,085
32.0	Land and structures	8,634	11,454	5,860
41.0	Grants, subsidies, and contributions	8,222	8,787	9,315
99.0	Subtotal, direct obligations	623,625	667,054	686,317
99.0	Reimbursable obligations	22,318	25,000	25,000

ALLOCATION TO FOREST SERVICE

11.1	Personnel compensation: Full-time permanent	21	22	22
12.1	Civilian personnel benefits	2	4	4
21.0	Travel and transportation of persons	2	4	4
25.0	Other services	280	286	286
26.0	Supplies and materials	5	5	5
41.0	Grants, subsidies, and contributions	38	40	40
99.0	Subtotal, Forest Service obligations	348	361	361
99.9	Total obligations	646,292	692,415	711,678

Personnel Summary

Direct: Total compensable workyears:				
	Full-time equivalent employment	7,911	7,954	8,000
	Full-time equivalent of overtime and holiday hours	56	56	56
Reimbursable: Total compensable workyears: Full-time equivalent employment				
		148	148	150

BUILDINGS AND FACILITIES

For acquisition of land, construction, repair, improvement, extension, alteration, and purchase of fixed equipment or facilities as necessary to carry out the agricultural research programs of the Department of Agriculture, where not otherwise provided, **[\$50,564,000]** \$27,300,000: *Provided*, That facilities to house Bonsai collections at the National Arboretum may be constructed with funds accepted under the provisions of Public Law 94-129 (20 U.S.C. 195) and the limitation on construction contained in the Act of August 24, 1912 (40 U.S.C. 68) shall not apply to the construction of such facilities. : *Provided further*, That funds may be received from any State, other political subdivision, organization, or individuals for the purpose of establishing any research facility of the Agricultural Research Service, as authorized by law. (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-1401-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations	25,280	42,100	58,755
Financing:				
21.40	Unobligated balance available, start of year	—31,872	—47,607	—56,071
24.40	Unobligated balance available, end of year	47,607	56,071	24,616
40.00	Budget authority (appropriation)	41,015	50,564	27,300
Relation of obligations to outlays:				
71.00	Total obligations	25,280	42,100	58,755
72.40	Obligated balance, start of year	2,859	19,917	39,196
74.40	Obligated balance, end of year	—19,917	—39,196	—53,116
90.00	Outlays	8,222	22,821	44,835

This account provides funds for acquisition of land, construction, repair, improvement, extension, alterations, and purchases of fixed equipment or facilities of or used by the Agricultural Research Service. The 1993 request of \$27.3 million provides for the continuing modernization and renovation needs at the Beltsville Agricultural Research Center, Beltsville, MD (\$11.3 million); Regional Research Centers at Albany, CA and Peoria, IL (\$6.1 million); Animal Disease Center at Plum Island, NY (\$6 million); and construction of

General and special funds—Continued

BUILDINGS AND FACILITIES—Continued

an animal necropsy room and pathological incinerator at the National Animal Disease Center, Ames, IA (\$3.9 million).

Object Classification (in thousands of dollars)

Identification code	12-1401-0-1-352	1991 actual	1992 est.	1993 est.
11.1	Personnel compensation: Full-time permanent.....	76	80	83
21.0	Travel and transportation of persons.....	37	40	42
25.0	Other services.....	10,652	27,430	38,309
26.0	Supplies and materials.....	66	70	98
31.0	Equipment.....	71	80	111
32.0	Land and structures.....	9,195	9,200	12,849
41.0	Grants, subsidies, and contributions.....	5,183	5,200	7,263
99.9	Total obligations.....	25,280	42,100	58,755

Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code	12-8214-0-7-352	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations.....	6,443	7,500	7,645
Financing:				
21.40	Unobligated balance available, start of year.....	-4,260	-4,696	-4,696
24.40	Unobligated balance available, end of year.....	4,696	4,696	4,696
60.05	Budget authority (appropriation) (indefinite).....	6,879	7,500	7,645
Relation of obligations to outlays:				
71.00	Total obligations.....	6,443	7,500	7,645
72.40	Obligated balance, start of year.....	1,384	1,284	1,284
74.40	Obligated balance, end of year.....	-1,284	-1,284	-1,284
90.00	Outlays.....	6,542	7,500	7,645

Miscellaneous contributed funds received from States, local organizations, individuals, and others are available for work under cooperative agreements on research activities.

Object Classification (in thousands of dollars)

Identification code	12-8214-0-7-352	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent.....	397	414	436
11.3	Other than full-time permanent.....	1,736	1,807	1,902
11.5	Other personnel compensation.....	141	148	155
11.9	Total personnel compensation.....	2,274	2,369	2,493
12.1	Civilian personnel benefits.....	509	525	546
21.0	Travel and transportation of persons.....	153	160	160
22.0	Transportation of things.....	14	20	20
23.3	Communications, utilities, and miscellaneous charges.....	147	155	155
24.0	Printing and reproduction.....	6	10	10
25.0	Other services.....	2,078	2,901	2,901
26.0	Supplies and materials.....	845	890	890
31.0	Equipment.....	400	450	450
41.0	Grants, subsidies, and contributions.....	17	20	20
99.9	Total obligations.....	6,443	7,500	7,645

Personnel Summary

Total compensable workyears: Full-time equivalent employment.....	48	48	50
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COOPERATIVE STATE RESEARCH SERVICE

Federal Funds

General and special funds:

COOPERATIVE STATE RESEARCH SERVICE

For payments to agricultural experiment stations, for cooperative forestry and other research, for facilities, and for other expenses, including \$168,785,000 to carry into effect the provisions of the Hatch Act approved March 2, 1887, as amended, including administration by the United States Department of Agriculture, penalty mail costs of agricultural experiment stations under section 6 of the Hatch Act of 1887, as amended, and payments under section 1361(c) of the Act of October 3, 1980 (7 U.S.C. 301n.); [\$18,533,000] \$15,754,000 for grants for cooperative forestry research under the Act approved October 10, 1962 (16 U.S.C. 582a-582-a7), as amended, including administrative expenses, and payments under section 1361(c) of the Act of October 3, 1980 (7 U.S.C. 301n.); [\$27,400,000] \$28,414,000 for payments to the 1890 land-grant colleges, including Tuskegee University, for research under section 1445 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3222), as amended, including administration by the United States Department of Agriculture, and penalty mail costs of the 1890 land-grant colleges, including Tuskegee University; [\$73,979,000] \$28,918,000 for [contracts and] special grants for agricultural research under section 2(c) of the Act of August 4, 1965, as amended (7 U.S.C. 450i); (c), including administrative expenses; [\$97,500,000, of which \$25,000,000 shall not be available for obligation until September 20, 1992,] \$150,000,000 for competitive research grants under section 2(b) of the Act of August 4, 1965, as amended (7 U.S.C. 450i(b)), including administrative expenses; [\$5,551,000 for the support of animal health and disease programs authorized by section 1433 of Public Law 95-113, including administrative expenses; \$1,168,000 for supplemental and alternative crops and products as authorized by the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3319d), \$400,000 for grants for research pursuant to the Critical Agricultural Materials Act of 1984 (7 U.S.C. 178) and section 1472 of the Food and Agriculture Act of 1977, as amended (7 U.S.C. 3318), to remain available until expended; \$475,000 for rangeland research grants as authorized by subtitle M of the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended; \$3,500,000] \$4,000,000 for higher education graduate fellowships grants under section 1417 (b)(6) of the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended (7 U.S.C. 3152(b)(6)), including administrative expenses; [\$1,500,000] \$2,000,000 for higher education challenge grants under section 1417(b)(1) of the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended (7 U.S.C. 3152(b)(1)), including administrative expenses; [\$4,000,000 for grants as authorized by section 1475 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 and other Acts; \$6,725,000] \$4,450,000 for sustainable agriculture research and education, as authorized by section 1621 of [Public Law 101-624] *The Food, Agriculture, Conservation, and Trade Act of 1990* (7 U.S.C. 5811), including administrative expenses; [\$400,000 for State agricultural weather information systems pursuant to section 1640 of the Food, Agriculture, Conservation, and Trade Act of 1990 (7 U.S.C. 5854), and section 1472 of the Food and Agriculture Act of 1977 (7 U.S.C. 3318);] and [\$20,795,000] \$13,702,000 for necessary expenses of Cooperative State Research Service activities, including coordination and program leadership for higher education work of the Department, administration of payments to State agricultural experiment stations, funds for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), of which [\$8,580,000] \$11,500,000 shall be for a program of capacity building grants to colleges eligible to receive funds under the Act of August 30, 1890 (7 U.S.C. 321-326 and 328), including Tuskegee University, of which not to exceed \$100,000 shall be for employment under 5 U.S.C. 3109; in all, [\$430,711,000] \$416,023,000. (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-1500-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Payments under the Hatch Act.....	162,290	168,785	168,785
00.02	Cooperative forestry research.....	17,820	18,533	15,754
00.03	Payments to 1890 colleges and Tuskegee University ..	26,345	27,400	28,414
00.04	Special research grants.....	78,138	87,147	33,368
00.05	National research initiative competitive grants	72,999	97,500	150,000
00.06	Animal health and disease research.....	5,551	5,551	.....
00.07	Federal administration.....	17,933	20,795	13,702
00.08	Higher education.....	10,350	7,850	8,850
00.09	Buildings and facilities.....	950	.....	.....
00.91	Total direct program.....	392,376	433,561	418,873
01.01	Reimbursable program.....	6,261	7,000	7,000
10.00	Total obligations.....	398,637	440,561	425,873
Financing:				
21.40	Unobligated balance available, start of year.....	- 950	.....	.....
25.00	Unobligated balance expiring.....	1	.....	.....
39.00	Budget authority (gross)	397,688	440,561	425,873
Budget authority:				
Current:				
40.00	Appropriation.....	388,484	430,711	416,023
42.00	Transferred from other accounts.....	93	.....	.....
43.00	Appropriation (total)	388,577	430,711	416,023
Permanent:				
60.05	Appropriation (indefinite)	2,850	2,850	2,850
68.00	Spending authority from offsetting collections (new)	6,261	7,000	7,000
Relation of obligations to outlays:				
71.00	Total obligations.....	398,637	440,561	425,873
72.40	Obligated balance, start of year.....	299,119	312,929	342,924
74.40	Obligated balance, end of year.....	- 312,929	- 342,924	- 367,287
77.00	Adjustments in expired accounts.....	1,512	.....	.....
87.00	Outlays (gross)	386,339	410,566	401,510
Adjustments to budget authority and outlays:				
88.00	Deductions for offsetting collections: Federal funds	- 6,261	- 7,000	- 7,000
89.00	Budget authority (net)	391,427	433,561	418,873
90.00	Outlays (net)	380,078	403,566	394,510

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:	1991 actual	1992 est.	1993 est.
Budget authority.....	391,427	433,561	418,873
Outlays.....	380,078	403,566	394,510
Proposed for later transmittal under proposed legislation:			
Budget authority.....	.....	.....	- 2,850
Outlays.....	.....	.....	- 2,850
Total:			
Budget authority.....	391,427	433,561	416,023
Outlays.....	380,078	403,566	391,660

Cooperative State Research Service participates in a nationwide system of agricultural research and education program planning and coordination between State institutions and the U.S. Department of Agriculture. It assists in maintaining cooperation among the State institutions, and between the State institutions and their Federal research partners. The Agency administers grants and payments to State institutions to supplement State and local funding for agricultural research and higher education.

Payments under the Hatch Act.—Funds under the Hatch Act are allocated on a formula basis to agricultural experiment stations of the land-grant colleges in the 50 States, the District of Columbia, Puerto Rico, Guam, the Virgin Islands, American Samoa, Micronesia, and Northern Mariana Islands.

Cooperative forestry research.—These funds are allocated by formula to land-grant colleges or agricultural experiment stations in the 50 States, Puerto Rico, Guam, the Virgin Islands, and other State-supported colleges and universities having a

forestry school and offering graduate training in forestry sciences.

Payments to 1890 colleges and Tuskegee University.—Funds allocated on a formula basis support agricultural research at the 1890 land-grant colleges, including Tuskegee University.

Special research grants.—This program addresses research areas of national interest. A grant program for water quality is the university research component of a coordinated Federal initiative in water quality and will provide funds to focus on agriculture-related water quality concerns in the Midwest Corn Belt and other regions. Funding is proposed for related grants in pesticide impact assessment and integrated pest management/biological control. A grant program for global change is requested for research at universities as part of a coordinated Federal initiative. Funding proposed for pesticide clearance and minor use animal drugs (IR-4 program) will address the growing need for registration of safe pesticides and drugs for minor crops and animals. Funding is proposed for the National Biological Impact Assessment Program and sustainable agriculture research and education.

National research initiative competitive grants.—Funding is being proposed for the National Initiative for Research on Agriculture, Food, and the Environment (NRI). Research scientists throughout the U.S. scientific community compete for funding under this program. These grants support research in plant and animal systems; natural resources and the environment; nutrition, food quality, and health; markets, trade and policy; and processes antecedent to adding value and developing new products. This Initiative includes funding for a plant genome mapping program for which the Agricultural Research Service will serve as lead agency. Global change research being carried out through the NRI is part of a government-wide program developed by the Committee on Earth and Environmental Sciences.

Animal health and disease research.—Funds, distributed by formula, support livestock and poultry disease research in colleges of veterinary medicine and in eligible agricultural experiment stations. No funding is proposed for 1993.

Federal administration.—A coordinating and review staff assists in maintaining cooperation within and among the States, and between the States and their Federal research partners. This staff also administers research and education grants and payments to States. Federal administration is funded from a combination of program set-asides from formula and grant programs and from direct appropriation for administration. Funding is proposed for a capacity building program at the 1890 institutions as part of a USDA initiative to strengthen these institutions.

Higher education.—Funding is proposed for graduate fellowships grants and competitive challenge grants.

Buildings and facilities.—Funds support the acquisition of land, construction, repair, improvement, extension, alteration, and purchase of fixed equipment or facilities and grants to States and other eligible recipients as necessary to carry out the agricultural research, extension, and teaching programs of the Department of Agriculture. Funding is provided in a separate account in 1992. No funding is proposed for 1993.

Reimbursable program.—Funds support basic and applied agriculture research and activities performed for other USDA, Federal, and non-Federal agencies.

Object Classification (in thousands of dollars)

Identification code	12-1500-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	6,792	7,725	8,625
11.3	Other than full-time permanent.....	358	373	386
11.5	Other personnel compensation.....	263	274	284
11.9	Total personnel compensation	7,413	8,372	9,295

General and special funds—Continued

COOPERATIVE STATE RESEARCH SERVICE—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-1500-0-1-352	1991 actual	1992 est.	1993 est.
12.1	Civilian personnel benefits	1,257	1,426	1,584
13.0	Benefits for former personnel	8	8	8
21.0	Travel and transportation of persons	1,207	1,398	1,739
22.0	Transportation of things	27	30	33
23.3	Communications, utilities, and miscellaneous charges	522	551	605
24.0	Printing and reproduction	213	226	249
25.0	Other services	1,000	3,375	1,792
26.0	Supplies and materials	320	350	387
31.0	Equipment	325	419	478
41.0	Grants, subsidies, and contributions	380,084	417,406	402,703
99.0	Subtotal, direct obligations	392,376	433,561	418,873
99.0	Reimbursable obligations	6,261	7,000	7,000
99.9	Total obligations	398,637	440,561	425,873

Personnel Summary

Direct: Total compensable workyears:			
Full-time equivalent employment	179	195	211
Full-time equivalent of overtime and holiday hours	1	1	1
Reimbursable: Total compensable workyears: Full-time equivalent employment	10	10	9

COOPERATIVE STATE RESEARCH SERVICE

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-1500-2-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
00.08	Higher education			-2,850
10.00	Total obligations (object class 41.0)			-2,850
Financing:				
60.05	Budget authority (appropriation, indefinite)			-2,850
Relation of obligations to outlays:				
71.00	Total obligations			-2,850
90.00	Outlays			-2,850

Legislation will be proposed amending the authorizing statute for the Morrill-Nelson permanent appropriation to eliminate these mandatory payments to States and territories.

[BUILDINGS AND FACILITIES]

[For acquisition of land, construction, repair, improvement, extension, alteration, and purchase of fixed equipment or facilities and for grants to States and other eligible recipients for such purposes, as necessary to carry out the agricultural research, extension and teaching programs of the Department of Agriculture, where not otherwise provided, \$75,270,000.] (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-1501-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations	60,560	80,501	
Financing:				
21.40	Unobligated balance available, start of year	-3,018	-5,231	
24.40	Unobligated balance available, end of year	5,231		
39.00	Budget authority	62,773	75,270	
Budget authority:				
40.00	Appropriation	62,866	75,270	
41.00	Transferred to other accounts	-93		

43.00	Appropriation (total)	62,773	75,270	
Relation of obligations to outlays:				
71.00	Total obligations	60,560	80,501	
72.40	Obligated balance, start of year	50,644	95,682	151,657
74.40	Obligated balance, end of year	-95,682	-151,657	-109,482
90.00	Outlays	15,522	24,526	42,175

Funds provide grants to States and other eligible recipients for the acquisition of land, construction, repair, improvement, extension, alteration and purchase of fixed equipment or facilities to carry out agricultural research, extension, and teaching programs. No funding is proposed in 1993.

Object Classification (in thousands of dollars)

Identification code	12-1501-0-1-352	1991 actual	1992 est.	1993 est.
11.1	Personnel compensation: Full-time permanent	400	417	
12.1	Civilian personnel benefits	67	69	
21.0	Travel and transportation of persons	135	140	
22.0	Transportation of things	1	2	
23.3	Communications, utilities, and miscellaneous charges	28	29	
24.0	Printing and reproduction	11	12	
25.0	Other services	1,586	1,861	
26.0	Supplies and materials	17	18	
31.0	Equipment	17	18	
41.0	Grants, subsidies, and contributions	58,298	77,935	
99.9	Total obligations	60,560	80,501	

Personnel Summary

Total compensable workyears: Full-time equivalent employment	10	10	
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EXTENSION SERVICE

Federal Funds

General and special funds:

EXTENSION SERVICE

Payments to States, Puerto Rico, Guam, the Virgin Islands, Micronesia, Northern Marianas and American Samoa: For payments for cooperative agricultural extension work under the Smith-Lever Act, as amended, to be distributed under sections 3(b) and 3(c) of said Act, for retirement and employees' compensation costs for extension agents and for costs of penalty mail for cooperative extension agents and State extension directors, \$262,712,000; payments for the nutrition and family education program for low-income areas under section 3(d) of the Act, [\$60,525,000; payments for the urban gardening program under section 3(d) of the Act, \$3,557,000] \$62,635,000. Payments for the pest management program under section 3(d) of the Act, [\$8,200,000] \$10,000,000; payments for the farm safety and rural health program under section 3(d) of the Act, [\$2,470,000] \$1,000,000; payments for the pesticide impact assessment program under section 3(d) of the Act, [\$3,405,000; grants to upgrade 1890 land-grant college extension facilities as authorized by section 1416 of Public Law 99-198, \$9,508,000, to remain available until expended; payments for the rural development centers under section 3(d) of the Act, \$950,000] \$3,580,000; payments for extension work under section 209(c) of Public Law 93-471, [\$1,010,000] \$1,040,000; payments for a groundwater quality program under section 3(d) of the Act, [\$11,375,000; for special grants for financially stressed farmers and dislocated farmers as authorized by Public Law 100-219, \$2,550,000; payments for the Agricultural Telecommunications Program, as authorized by Public Law 100-624 (7 U.S.C. 5926), \$1,221,000] \$13,500,000; payments for youth-at-risk programs under section 3(d) of the Act, [\$10,000,000] \$15,000,000; payments for a food safety program under section 3(d) of the Act \$2,000,000; payments for a Nutrition Education Initiative under section 3(d) of the Act, \$11,060,000; [\$1,500,000; payments for carrying out the provisions of the Renewable Resources Extension Act of 1978 under section 3(d) of the Act, \$2,765,000; payments for Indian reservation agents under section 3(d) of the Act, \$1,500,000;] and payments for extension work by the colleges receiving the benefits of the second Morrill Act (7 U.S.C. 321-

326, 328) and Tuskegee University, [\$24,730,000] \$28,080,000; in all, [\$407,978,000] \$410,607,000, of which not less than \$79,400,000 is for Home Economics: *Provided*, That funds hereby appropriated pursuant to section 3(c) of the Act of June 26, 1953, and section 506 of the Act of June 23, 1972, as amended, shall not be paid to any State, Puerto Rico, Guam, or the Virgin Islands, Micronesia, Northern Marianas, and American Samoa prior to availability of an equal sum from non-Federal sources for expenditure during the current fiscal year.

Federal administration and coordination: For administration of the Smith-Lever Act, as amended and the Act of September 29, 1977 (7 U.S.C. 341-349), as amended, and section 1361(c) of the Act of October 3, 1980 (7 U.S.C. 301n.), and to coordinate and provide program leadership for the extension work of the Department and the several States and insular possessions, [\$11,347,000] \$6,713,000, of which not less than \$2,300,000 is for Home Economics. (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-0502-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Smith-Lever Act, 3(b) and 3(c).....	252,608	262,712	262,712
	Smith-Lever Act, 3(d):.....			
00.02	Youth-at-risk	7,500	10,000	15,000
00.03	Water quality	10,375	11,375	13,500
00.04	Food and nutrition education (EFNEP)	60,525	60,525	62,635
00.05	Pest management	7,450	8,200	10,000
00.06	Farm safety/rural health	1,970	2,470	1,000
00.07	Pesticide impact assessment	3,230	3,405	3,580
00.08	Urban gardening	3,557	3,557	
00.09	Nutrition education initiative			11,060
00.10	Indian reservation extension agents	1,000	1,500	
00.11	Rural development centers	950	950	
00.12	Food safety	1,500	1,500	2,000
00.13	Payments to the District of Columbia	991	1,010	1,040
00.14	Payments to 1890 colleges and Tuskegee University ..	22,794	24,730	28,080
00.15	Agricultural telecommunications		1,221	
00.16	1890 facilities	7,930	11,471	
00.17	Farmer assistance	2,550	2,550	
00.18	Renewable Resources Extension Act	2,765	2,765	
00.19	Federal administration	9,204	11,347	6,713
00.91	Total direct program	396,899	421,288	417,320
01.01	Reimbursable program	8,018	9,000	9,000
10.00	Total obligations	404,917	430,288	426,320
Financing:				
21.40	Unobligated balance available, start of year	-614	-2,188	-225
24.40	Unobligated balance available, end of year	2,188	225	225
39.00	Budget authority (gross)	406,491	428,325	426,320
Budget authority:				
Current:				
40.00	Appropriation	398,473	419,325	417,320
Permanent:				
68.00	Spending authority from offsetting collections (new)	8,018	9,000	9,000
Relation of obligations to outlays:				
71.00	Total obligations	404,917	430,288	426,320
72.40	Obligated balance, start of year	116,146	145,931	153,588
74.40	Obligated balance, end of year	-145,931	-153,588	-153,046
87.00	Outlays (gross)	375,132	422,631	426,862
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-7,724	-8,706	-8,706
88.40	Non-Federal sources	-294	-294	-294
88.90	Total, offsetting collections	-8,018	-9,000	-9,000
89.00	Budget authority (net)	398,473	419,325	417,320
90.00	Outlays (net)	367,114	413,631	417,862

The Extension Service-USDA, States, and localities comprise the Cooperative Extension System. This nationwide system provides out-of-school, applied education, information, and technology transfer to the public on national issues and concerns.

Federal funds are distributed primarily by formula to States, Puerto Rico, Guam, the Virgin Islands, Micronesia, Northern Marianas and American Samoa, on the basis of population and other factors. Funds are used primarily for the employment of State, area, and county extension workers and paraprofessionals who work with individuals, families, community organizations, marketing concerns, and others by providing educational programs in the application of improved methods for agricultural production, marketing, nutrition, family living, youth programs, and community development. Most of these funds are matched by the States and provide the Federal share of costs associated with program activities specifically undertaken with these matched funds.

Initiatives proposed for 1993 will provide resources to assist Extension professionals to address priority National concerns in nutrition education, water quality, youth-at-risk, and food safety. Increased funding is proposed for extension programs in nutrition education as part of an initiative to assist children, low-income adults, and others at nutritional risk. Increased funding for water quality education is part of a coordinated Federal initiative and will allow Extension to assist agricultural producers and others adopt new technologies to minimize adverse impacts on water resources. Funding for youth-at-risk programs will be developed to assist communities and families in the areas of high-risk youth and school-age children. Food safety will target education programs to producers and cooperative efforts with other Federal Agencies. Increases are proposed for the 1890 institutions and Tuskegee University to strengthen the capabilities of those institutions to address priority issues. Funds are also proposed for the Integrated Pest Management Program. Funds are requested to address farm safety and rural health issues for farmers and persons in farm-related occupations.

The Extension Service provides leadership and assistance to States, Puerto Rico, Guam, the Virgin Islands, the District of Columbia, American Samoa, Northern Marianas and Micronesia, in developing extension programs, improving teaching methods, efficient use of available resources, evaluation of programs, and administrative services. These responsibilities are funded from a combination of program set-asides for administering payments to States and from direct appropriations for the Extension Service-USDA.

Object Classification (in thousands of dollars)

Identification code	12-0502-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	8,136	8,780	9,220
11.3	Other than full-time permanent	171	190	200
11.5	Other personnel compensation	61	65	75
11.9	Total personnel compensation	8,368	9,035	9,495
12.1	Civilian personnel benefits	1,984	2,080	2,185
21.0	Travel and transportation of persons	685	710	750
22.0	Transportation of things	62	68	72
23.3	Communications, utilities, and miscellaneous charges ..	724	750	775
24.0	Printing and reproduction	462	500	520
25.0	Other services	1,477	1,630	1,776
26.0	Supplies and materials	351	400	425
31.0	Equipment	502	550	600
41.0	Grants, subsidies, and contributions	382,285	405,565	400,722
99.0	Subtotal, direct obligations	396,900	421,288	417,320
99.0	Reimbursable obligations	8,018	9,000	9,000
99.9	Total obligations	404,917	430,288	426,320

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment	175	177	180
Full-time equivalent of overtime and holiday hours	1	1	1

NATIONAL AGRICULTURAL LIBRARY

Federal Funds

General and special funds:

NATIONAL AGRICULTURAL LIBRARY

For necessary expenses of the National Agricultural Library, **[\$17,715,000] \$18,025,000. Provided,** That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$35,000 shall be available for employment under 5 U.S.C. 3109: *Provided further,* That not to exceed \$900,000 shall be available pursuant to 7 U.S.C. 2250 for the alteration and repair of buildings and improvements: *Provided further,* That \$462,000 shall be available for a grant pursuant to section 1472 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3818), in addition to other funds available in this appropriation for grants under this section. (5 U.S.C. 301, 552, 5946; 7 U.S.C. 450b, 450i, 2201, 2202, 2204, 2206, 2244, 2264, 2265, 3318; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-0300-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Agricultural information and library services.....	16,429	16,915	17,225
00.02	Repairs and maintenance of facilities.....	300	900	900
00.91	Total direct program.....	16,729	17,815	18,125
01.01	Reimbursable program.....	3,151	3,200	3,200
10.00	Total obligations.....	19,880	21,015	21,325
Financing:				
25.00	Unobligated balance expiring.....	90		
39.00	Budget authority (gross).....	19,971	21,015	21,325
Budget authority:				
Current:				
40.00	Appropriation.....	16,798	17,715	18,025
Permanent:				
60.05	Appropriation (indefinite).....	22	100	100
68.00	Spending authority from offsetting collections (new).....	3,151	3,200	3,200
Relation of obligations to outlays:				
71.00	Total obligations.....	19,880	21,015	21,325
72.40	Obligated balance, start of year.....	4,752	5,188	7,401
74.40	Obligated balance, end of year.....	-5,188	-7,401	-8,320
77.00	Adjustments in expired accounts.....	-126		
87.00	Outlays (gross).....	19,318	18,802	20,406
Adjustments to budget authority and outlays:				
88.00	Deductions for offsetting collections: Federal funds.....	-3,151	-3,200	-3,200
89.00	Budget authority (net).....	16,820	17,815	18,125
90.00	Outlays (net).....	16,167	15,602	17,206

The primary purpose of the National Agricultural Library (NAL) is to acquire, preserve, and disseminate a comprehensive collection of reliable information in all phases of the agricultural and allied sciences.

Agricultural information and library services.—The NAL provides a variety of information products and services through: (1) the administration of a unique collection of books, journals, and other information materials about food and agriculture to ensure accessibility to their contents; (2) the development and maintenance of cooperative efforts in the library and related information areas, with other Federal agencies and with educational institutions in each State; and (3) an active program of information dissemination. Increases are proposed for 1993 for additional networking to improve library services, and to provide funds for nutrition education.

Repairs and maintenance of facilities.—These funds are used for maintaining the library building.

Object Classification (in thousands of dollars)

Identification code	12-0300-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	6,006	6,590	6,956
11.3	Other than full-time permanent.....	278	300	350
11.5	Other personnel compensation.....	441	300	350
11.9	Total personnel compensation.....	6,725	7,190	7,656
12.1	Civilian personnel benefits.....	1,192	1,266	1,346
13.0	Benefits for former personnel.....	5		
21.0	Travel and transportation of persons.....	192	201	211
22.0	Transportation of things.....	28	34	35
23.3	Communications, utilities, and miscellaneous charges.....	955	950	975
24.0	Printing and reproduction.....	808	850	850
25.0	Other services.....	3,058	3,229	3,257
26.0	Supplies and materials.....	2,306	2,500	2,600
31.0	Equipment.....	830	900	900
41.0	Grants, subsidies, and contributions.....	630	695	295
99.0	Subtotal, direct obligations.....	16,729	17,815	18,125
99.0	Reimbursable obligations.....	3,151	3,200	3,200
99.9	Total obligations.....	19,880	21,015	21,325

Personnel Summary

Direct: Total compensable workyears:				
	Full-time equivalent employment.....	191	191	191
	Full-time equivalent of overtime and holiday hours.....	2	2	2
Reimbursable: Total compensable workyears: Full-time equivalent employment.....				
		18	18	18

ANIMAL AND PLANT HEALTH INSPECTION
SERVICE

Federal Funds

General and special funds:

SALARIES AND EXPENSES

(INCLUDING TRANSFERS OF FUNDS)

For expenses, not otherwise provided for, including those pursuant to the Act of February 28, 1947, as amended (21 U.S.C. 114b-c), necessary to prevent, control, and eradicate pests and plant and animal diseases; to carry out inspection, quarantine, and regulatory activities; to discharge the authorities of the Secretary of Agriculture under the Act of March 2, 1931 (46 Stat. 1468; 7 U.S.C. 426-426b); and to protect the environment, as authorized by law, **[\$430,939,000] \$418,829,000**, of which **[\$85,922,000] \$86,147,000** shall be derived from user fees deposited in the Agricultural Quarantine Inspection (AQI) User Fee Account, and of which **[\$5,000,000] \$3,217,000** shall be available for the control of outbreaks of insects, plant diseases, animal diseases and for control of pest animals and birds to the extent necessary to meet emergency conditions: *Provided, That if the demand for AQI user fee financed services is greater than expected and/or other uncontrollable events occur, the Secretary may exceed the AQI User Fee limitation by up to 10 percent, provided such funds are available in the Agricultural Quarantine Inspection User Fee Account, and with notification to the Appropriations Committees: [Provided, That \$500,000 of the funds for control of the fire ant shall be placed in reserve for matching purposes with States which may come into the program:]* *Provided further,* That no funds shall be used to formulate or administer a brucellosis eradication program for the current fiscal year that does not require minimum matching by the States of at least 40 per centum: *Provided further,* That this appropriation shall be available for field employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$40,000 shall be available for employment under 5 U.S.C. 3109: *Provided further,* That this appropriation shall be available for the operation and maintenance of aircraft and the purchase of not to exceed four, of which two shall be for replacement only: *Provided further,* That, in addition, in emergencies which threaten any segment of the agricultural production industry of this country, the Secretary may transfer from other appropriations or

funds available to the agencies or corporations of the Department such sums as he may deem necessary, to be available only in such emergencies for the arrest and eradication of contagious or infectious disease or pests of animals, poultry, or plants, and for expenses in accordance with the Act of February 28, 1947, as amended, and section 102 of the Act of September 21, 1944, as amended, and any unexpended balances of funds transferred for such emergency purposes in the next preceding fiscal year shall be merged with such transferred amounts: *Provided further*, That none of these funds shall be used to develop, establish, or operate any user fee program for agricultural quarantine and inspection to prevent the movement of exotic pests and diseases from Hawaii and Puerto Rico as authorized by 31 U.S.C. 9701j, (10 U.S.C. 2306; 15 U.S.C. 69e, 1821-31; 16 U.S.C. 1531-43; 18 U.S.C. 1114; 19 U.S.C. 1306, 21 U.S.C. 101-105, 111-114, 114a-114c; 114d-1, 114e-131, 134-135b, 151-158; 26 U.S.C. 4491-94; 45 U.S.C. 71-74; 46 U.S.C. 466a-466(b); 49 U.S.C. 1471(a)-1509(d), 1741; 46 Stat. 67; 78 Stat. 939-940; 99 Stat. 1645-1650, 1654-1656, 1658-1659; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-1600-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Pest and disease exclusion	142,147	169,321	168,225
00.02	Plant and animal health monitoring	25,577	30,616	29,761
00.03	Pest and disease management programs	180,959	180,452	165,876
00.04	Animal care	9,225	9,546	9,284
00.05	Scientific and technical services	44,445	49,497	52,002
00.06	Contingencies	3,001	5,000	3,217
00.91	Total direct program	405,354	444,432	428,365
01.01	Reimbursable program	28,976	31,491	48,865
10.00	Total obligations	434,330	475,923	477,230
Financing:				
21.40	Unobligated balance available, start of year	-20,615	-19,109	-17,403
22.00	Unobligated balance transferred, net	-5,710	-962	-686
24.40	Unobligated balance available, end of year	19,109	17,403	8,553
25.00	Unobligated balance expiring	6,431		
39.00	Budget authority (gross)	433,545	473,255	467,694
Budget authority:				
Current:				
40.00	Appropriation	379,207	345,577	332,682
40.25	Appropriation (special fund, indefinite)	7,075	85,362	86,147
42.00	Transferred from other accounts	10,825	10,825	
43.00	Appropriation (total)	397,107	441,764	418,829
Permanent:				
68.00	Spending authority from offsetting collections (new)	36,438	31,491	48,865
Relation of obligations to outlays:				
71.00	Total obligations	434,330	475,923	477,230
72.40	Obligated balance, start of year	48,326	63,234	85,543
74.40	Obligated balance, end of year	-63,234	-85,543	-87,791
77.00	Adjustments in expired accounts	2,053		
87.00	Outlays (gross)	421,475	453,614	474,982
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-6,454	-5,537	-16,362
88.40	Non-Federal sources	-29,984	-25,954	-32,503
88.90	Total, offsetting collections	-36,438	-31,491	-48,865
89.00	Budget authority (net)	397,107	441,764	418,829
90.00	Outlays (net)	385,037	422,123	426,117

The major objectives of the Animal and Plant Health Inspection Service are to protect the animal and plant resources of the Nation from destructive pests and diseases. This mission is carried out under the five major areas of activity, as follows:

Pest and disease exclusion.—The agency conducts inspection and quarantine activities at U.S. ports-of-entry to prevent the introduction of exotic animal and plant diseases and pests. APHIS develops and conducts preclearance programs to

ensure that agricultural products destined for U.S. ports-of-entry do not present a risk to U.S. agriculture. APHIS engages in cooperative programs in foreign countries to control pests of imminent concern to the United States. APHIS also certifies plants and plant products for export and regulates imports and exports of designated endangered plant species. User fees have been implanted to recover the cost of certain agricultural quarantine inspection services.

Plant and animal health monitoring.—The Agency conducts programs to assess animal and plant health and to detect endemic and exotic diseases and pests. The plant and animal health monitoring programs are primarily cooperative efforts of the Federal and State governments, and industry. The Agency also carries out surveys in cooperation with the States to detect harmful plant and animal pests and diseases and to determine if there is a need for pest eradication programs.

Pest and disease management programs.—The Agency carries out programs to control and eradicate infestations and animal diseases that threaten the United States; to reduce agricultural losses caused by predatory animals, birds, and rodents; to provide technical assistance to States, counties, farmer or rancher groups, and foundations; and to ensure compliance with interstate movement and disease control regulations. Interstate shipments of plants, livestock, and related materials are monitored and regulated to prevent the spread of disease. APHIS protects agriculture from detrimental animal predators through identification, demonstration, and application of the most appropriate methods of control.

Animal care.—The Agency conducts regulatory activities which ensure the humane care and handling of animals used in research, exhibition, or the wholesale pet trade. The Agency is also responsible for administering the Horse Protection Act, which prohibits the showing, selling, or exhibition of sore horses.

Scientific and technical services.—APHIS develops methods to control animals and pests that are detrimental to agriculture, other wildlife, and public safety. The agency regulates genetic research to guard against the release of potentially harmful organisms into the environment. APHIS also conducts veterinary diagnostic laboratory activities and biologic regulatory enforcement to ensure that the products developed for combating disease are potent, safe, and pure. It also provides and directs technology development in coordination with other groups in APHIS and Plant Protection and Quarantine (PPQ) officials to support PPQ programs of the Agency and its cooperators at the State, national, and international levels.

Object Classification (in thousands of dollars)

Identification code	12-1600-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	158,687	173,985	171,832
11.3	Other than full-time permanent	11,927	13,077	12,604
11.5	Other personnel compensation	9,999	10,963	10,567
11.9	Total personnel compensation	180,613	198,025	195,003
12.1	Civilian personnel benefits	40,816	43,199	43,586
13.0	Benefits for former personnel	708	700	700
21.0	Travel and transportation of persons	13,360	14,194	14,616
22.0	Transportation of things	4,279	4,692	4,522
23.2	Rental payments to others	3,462	3,796	3,659
23.3	Communications, utilities, and miscellaneous charges	14,683	15,380	16,115
24.0	Printing and reproduction	1,058	720	700
25.0	Other services	71,242	77,019	63,212
26.0	Supplies and materials	25,930	28,430	27,402
31.0	Equipment	28,023	30,725	29,614
32.0	Land and structures	146	250	241
Grants, subsidies, and contributions:				
41.0	Mexican-United States Commission for the Prevention of Foot-and-Mouth Disease	349	409	410
41.0	Joint United States-Mexico Screwworm Commission	13,776	19,187	21,264

General and special funds—Continued

SALARIES AND EXPENSES—Continued
(INCLUDING TRANSFERS OF FUNDS)—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-1600-0-1-352	1991 actual	1992 est.	1993 est.
41.0	Joint United States-Panama Commission; United States-Colombia Mechanism to Prevent Introduction of Foot-and-Mouth Disease at Darien Gap....	1,694	1,717	1,717
41.0	Joint Commission on the Mediterranean fruit fly.....	2,698	2,404	2,407
	Insurance claims and indemnities:			
42.0	Brucellosis.....	1,445	2,942	2,562
42.0	Scrapie of sheep.....	52	56	56
42.0	Tuberculosis.....	535	450	447
42.0	Insurance claims.....	442	90	87
43.0	Interest and dividends.....	43	47	45
99.0	Subtotal, direct obligations.....	405,354	444,432	428,365
99.0	Reimbursable obligations.....	28,976	31,491	48,865
99.9	Total obligations.....	434,330	475,923	477,230

Personnel Summary

Direct: Total compensable workyears:				
	Full-time equivalent employment.....	5,622	5,783	5,610
	Full-time equivalent of overtime and holiday hours.....	156	156	156
Reimbursable: Total compensable workyears:				
	Full-time equivalent employment.....	216	239	337
	Full-time equivalent of overtime and holiday hours.....	218	218	218

BUILDINGS AND FACILITIES

For plans, construction, repair, improvement, extension, alteration, and purchase of fixed equipment or facilities, as authorized by 7 U.S.C. 2250, and acquisition of land as authorized by 7 U.S.C. 428a, **["\$21,396,000"] \$10,400,000.** (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-1601-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations.....	7,411	21,396	22,400
Financing:				
21.40	Unobligated balance available, start of year.....	-9,408	-23,393	-23,393
24.40	Unobligated balance available, end of year.....	23,393	23,393	11,393
40.00	Budget authority (appropriation).....	21,396	21,396	10,400
Relation of obligations to outlays:				
71.00	Total obligations.....	7,411	21,396	22,400
72.40	Obligated balance, start of year.....	3,997	8,077	7,079
74.40	Obligated balance, end of year.....	-8,077	-7,079	-10,208
90.00	Outlays.....	3,331	22,394	19,271

The buildings and facilities fund provides for construction, repairs, and alterations, as needed, for APHIS operated facilities, which include animal quarantine stations, border inspection stations, sterile insect rearing facilities, and laboratories.

The 1993 budget proposes \$10.4 million for this program, which consists of \$5.4 million for repairs, alterations, and renovations for currently owned APHIS facilities; \$1.0 million for design of phase three of the National Plant Germplasm Quarantine Facility at Beltsville, Maryland; \$3.5 million for APHIS' share of the continued modernization of the Plum Island Animal Disease Center in New York; and \$0.5 million for a master plan and design of a new screwworm facility in Panama.

Object Classification (in thousands of dollars)

Identification code	12-1601-0-1-352	1991 actual	1992 est.	1993 est.
25.0	Other services.....	5,927	8,558	4,160
26.0	Supplies and materials.....	66		
31.0	Equipment.....	169		
32.0	Land and structures.....	1,249	12,838	18,240
99.9	Total obligations.....	7,411	21,396	22,400

Trust Funds

MISCELLANEOUS TRUST FUNDS

Program and Financing (in thousands of dollars)

Identification code	12-9971-0-7-352	1991 actual	1992 est.	1993 est.
Program by activities:				
00.02	Expenses, feed, and attendants for animals in quarantine.....	1,859	1,400	1,440
00.03	Miscellaneous contributed funds.....	4,125	5,600	5,663
10.00	Total obligations.....	5,984	7,000	7,103
Financing:				
21.40	Unobligated balance available, start of year.....	-676	-4,072	-4,072
24.40	Unobligated balance available, end of year.....	4,072	4,072	4,072
60.05	Budget authority (appropriation) (indefinite).....	9,380	7,000	7,103
Relation of obligations to outlays:				
71.00	Total obligations.....	5,984	7,000	7,103
72.40	Obligated balance, start of year.....	1,295	1,067	1,067
74.40	Obligated balance, end of year.....	-1,067	-1,067	-1,086
90.00	Outlays.....	6,211	7,000	7,084
Distribution of budget authority by account:				
	Expenses, feed, and attendants for animals in quarantine.....	1,338	1,400	1,440
	Miscellaneous contributed funds.....	8,042	5,600	5,663
Distribution of outlays by account:				
	Expenses, feed, and attendants for animals in quarantine.....	1,242	1,275	1,316
	Miscellaneous contributed funds.....	4,970	5,725	5,768

The following services are financed by fees and miscellaneous contributions advanced by importers, manufacturers, States, organizations, individuals, and others:

Expenses and refunds, inspection, certification, and quarantine of animal products.—This includes inspection of animal hides and other animal materials to be exported. Fees are paid in advance for services to be rendered (7 U.S.C. 1621-1627) (21 U.S.C. 111).

Expenses, feed, and attendants for animals in quarantine.—All costs associated with the quarantine of animals are paid from fees advanced by importers (21 U.S.C. 102).

Miscellaneous contributed funds.—Funds are received from States, local organizations, individuals, and others and are available for plant and animal quarantine inspection and cooperative plant and animal disease and pest control activities (7 U.S.C. 450b, 2220). Commencing in 1979, fees were collected for the importation of commercial birds.

Financial Condition (in thousands of dollars)

Identification code	12-9971-0-7-352	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1000	Fund balance with Treasury and cash:				
	Fund balance with Treasury.....	1,972	5,140	5,140	5,140
	Accounts receivable:				
1100	Federal agencies.....	287	462	462	462
1110	Public.....		6	6	6
1199	Subtotal, accounts receivable.....	287	468	468	468
1210	Investments: Public.....	16	28	28	28
	Property, plant, and equipment:				
1600	Structures, facilities, and leasehold improvements.....	303	314	314	314

1630	Equipment	103	103	103
1680	Allowances (—)	—158	—158	—158
1699	Subtotal, property, plant, and equipment	303	259	259
1999	Total assets	2,578	5,895	5,895
Liabilities:				
Accounts payable:				
2000	Federal agencies	957	646	646
2010	Public		85	85
2099	Subtotal, accounts payable	957	731	731
2299	Accrued payroll and benefits		98	98
2999	Total liabilities	957	829	829
Equity:				
Appropriated fund equity:				
3000	Unexpended financed budget authority (accrual basis): Unexpended appropriations	1,313	4,799	4,799
3199	Invested capital	—923		
3399	Trust fund equity: Trust fund balances	1,231	268	268
3999	Total equity	1,621	5,067	5,067

Object Classification (in thousands of dollars)

Identification code	12-9971-0-7-352	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent	1,249	1,461	1,482
11.3	Other than full-time permanent	445	521	529
11.5	Other personnel compensation	422	494	501
11.9	Total personnel compensation	2,116	2,476	2,512
12.1	Civilian personnel benefits	358	419	425
21.0	Travel and transportation of persons	788	922	936
22.0	Transportation of things	63	74	75
23.2	Rental payments to others	35	41	42
23.3	Communications, utilities, and miscellaneous charges	244	285	289
24.0	Printing and reproduction		2	2
25.0	Other services	1,403	1,642	1,666
26.0	Supplies and materials	603	705	715
31.0	Equipment	40	47	48
44.0	Refunds	334	387	393
99.9	Total obligations	5,984	7,000	7,103

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment	53	53	53
Full-time equivalent of overtime and holiday hours	6	6	6

FOOD SAFETY AND INSPECTION SERVICE**Federal Funds****General and special funds:****SALARIES AND EXPENSES**

For necessary expenses to carry on services authorized by the Federal Meat Inspection Act, as amended, and the Poultry Products Inspection Act, as amended, **[\$473,512,000] \$450,967,000: Provided That the cost of laboratory accreditation shall be recovered and used by the Secretary pursuant to Public Law 102-237: Provided further, That beginning in fiscal year 1993 and thereafter, all inspection services provided beyond eight hours in a day shall be defined to be reimbursable overtime: Provided further, That not to exceed one-half of the cost of such services provided during a second scheduled and approved shift shall be recovered and used by the Secretary: Provided further, That notwithstanding 7 U.S.C. 468, 21 U.S.C. 695, and the immediately preceding proviso, if amounts available under this heading are sequestered pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended, the Secretary may recover and use fees for all inspection services to replace funds to sequestered: Provided further, That this appropriation shall be available for field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$75,000 shall be available for employment under 5 U.S.C. 3109: Provided further, That this appro-**

priation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building. (7 U.S.C. 450, 1901-06; 10 U.S.C. 2306; 18 U.S.C. 1114; 21 U.S.C. 451-470, 601-624, 641-645, 661, 671-680, 691-692; 694-695; Public Law 99-641; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-3700-0-1-554	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct program	448,728	473,512	450,967
01.01	Reimbursable program	54,903	57,000	109,954
10.00	Total obligations	503,631	530,512	560,921
Financing:				
25.00	Unobligated balance expiring	148		
39.00	Budget authority (gross)	503,779	530,512	560,921
Budget authority:				
Current:				
40.00	Appropriation	448,876	473,512	450,967
68.00	Spending authority from offsetting collections (new)	54,903	57,000	109,954
Relation of obligations to outlay:				
71.00	Total obligations	503,631	530,512	560,921
72.40	Obligated balance, start of year	32,049	38,449	38,449
74.40	Obligated balance, end of year	—38,449	—38,449	—38,449
77.00	Adjustments in expired accounts	—2,399		
87.00	Outlays (gross)	494,832	530,512	560,921
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	—946	—1,000	—1,000
88.40	Non-Federal sources	—53,957	—56,000	—108,954
88.90	Total, offsetting collections	—54,903	—57,000	—109,954
89.00	Budget authority (net)	448,876	473,512	450,967
90.00	Outlays (net)	439,929	473,512	450,967

The major objectives of the Food Safety and Inspection Service are to ensure that meat and poultry products are wholesome, unadulterated, and properly labeled and packaged, as required by the Federal Meat Inspection Act and the Poultry Products Inspection Act.

The Meat and Poultry Inspection program of the Food Safety and Inspection Service provides implant inspection of all domestic plants preparing meat or poultry products for sale or distribution; reviews foreign inspection systems and establishments that prepare meat or poultry products for export to the United States; and provides technical and financial assistance to States which maintain meat and poultry inspection programs.

FEDERALLY FUNDED INSPECTION ACTIVITIES

Federally inspected establishments:	1991 actual	1992 est.	1993 est.
Slaughter plants	401	400	400
Processing plants	4,630	4,535	4,400
Combination slaughter and processing plants	1,071	990	905
Talmadge-Aiken plants	298	300	300
Import establishments	210	210	210
Federally inspected production (millions of pounds):			
Meat slaughter	36,190	37,837	38,052
Poultry slaughter	33,959	36,085	38,109
Import/export activity (millions of pounds):			
Meat and poultry imported	2,497	2,500	2,500
Meat and poultry exported	2,700	2,700	2,700
Imports refused entry	12	12	12
States and territories with cooperative agreements:			
Intrastate inspection	27	27	27
Talmadge-Aiken inspection	17	17	17
Number of slaughter and/or processing plants (excludes exempt plants)	3,111	2,946	2,781

General and special funds—Continued

SALARIES AND EXPENSES—Continued

FEDERALLY FUNDED INSPECTION ACTIVITIES—Continued

Pounds inspected slaughter (millions)	627	630	630
Compliance activities:			
Hazardous product detained (millions of pounds)	17	17	17
Compliance reviews	63,416	63,400	63,400
Detention actions	802	800	800
Laboratory services (samples analyzed):			
Food chemistry	48,528	48,500	48,500
Food microbiology	34,855	34,800	34,800
Chemical residues	164,950	165,000	165,000
Antibiotic residues	213,006	213,000	213,000
Pathology samples	8,051	8,000	8,000

Object Classification (in thousands of dollars)

Identification code	12-3700-0-1-554	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1 Full-time permanent	267,702	285,918	264,475	
11.3 Other than full-time permanent	10,835	11,572	10,692	
11.5 Other personnel compensation	10,065	10,750	9,950	
11.9 Total personnel compensation	288,602	308,240	285,117	
12.1 Civilian personnel benefits	67,902	72,522	67,104	
13.0 Benefits for former personnel	1,472	1,573	1,390	
21.0 Travel and transportation of persons	19,481	19,481	16,968	
22.0 Transportation of things	1,387	1,387	1,155	
23.3 Communications, utilities, and miscellaneous charges	7,750	7,750	6,787	
24.0 Printing and reproduction	1,413	1,413	1,237	
25.0 Other services	16,113	16,113	25,911	
26.0 Supplies and materials	3,026	3,026	2,735	
31.0 Equipment	3,325	3,325	3,881	
41.0 Grants, subsidies, and contributions	38,097	38,522	38,522	
42.0 Insurance claims and indemnities	156	156	156	
43.0 Interest and dividends	4	4	4	
99.0 Subtotal, direct obligations	448,728	473,512	450,967	
99.0 Reimbursable obligations	54,903	57,000	109,954	
99.9 Total obligations	503,631	530,512	560,921	

Personnel Summary

Direct: Total compensable workyears:			
Full-time equivalent employment	9,286	9,305	8,319
Full-time equivalent of overtime and holiday hours	91	113	113
Reimbursable: Total compensable workyears:			
Full-time equivalent employment	220	220	1,254
Full-time equivalent of overtime and holiday hours	907	913	913

Trust Funds

EXPENSES AND REFUNDS, INSPECTION AND GRADING OF FARM PRODUCTS

Program and Financing (in thousands of dollars)

Identification code	12-8137-0-7-352	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00 Total obligations	1,515	1,600	1,800	
Financing:				
21.40 Unobligated balance available, start of year	-68	-174	-174	
24.40 Unobligated balance available, end of year	174	174	174	
60.05 Budget authority (appropriation) (indefinite)	1,621	1,600	1,800	
Relation of obligations to outlays:				
71.00 Total obligations	1,515	1,600	1,800	
72.40 Obligated balance, start of year	17	-30	-30	
74.40 Obligated balance, end of year	30	30	30	
90.00 Outlays	1,561	1,600	1,800	

Under authority of the Agricultural Marketing Act of 1946, Federal meat and poultry inspection services are provided

upon request and for a fee in cases where inspection is not mandated by statute. This service includes: certifying products for export beyond the requirements of export certificates; inspecting certain animals and poultry intended for human food where inspection is not required by statute, such as buffalo, rabbit, and quail; and inspecting products intended for animal consumption.

Object Classification (in thousands of dollars)

Identification code	12-8137-0-7-352	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1 Full-time permanent	881	931	1,047	
11.3 Other than full-time permanent	8	9	10	
11.5 Other personnel compensation	236	249	280	
11.9 Total personnel compensation	1,125	1,187	1,337	
12.1 Civilian personnel benefits	231	244	274	
13.0 Benefits for former personnel	5	5	6	
21.0 Travel and transportation of persons	28	30	34	
22.0 Transportation of things	1	1	1	
23.1 Rental payments to GSA	35	37	42	
23.2 Rental payments to others	23	24	27	
24.0 Printing and reproduction	4	4	4	
25.0 Other services	50	53	60	
26.0 Supplies and materials	7	7	8	
31.0 Equipment	6	6	7	
99.9 Total obligations	1,515	1,600	1,800	

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment	27	27	27
Full-time equivalent of overtime and holiday hours	6	6	6

ALLOCATIONS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations from other accounts are included in the schedules of the parent appropriation as follows: Office of International Cooperation and Development, "Salaries and expenses."

FEDERAL GRAIN INSPECTION SERVICE

Federal Funds

General and special funds:

SALARIES AND EXPENSES

For necessary expenses to carry out the provisions of the United States Grain Standards Act, as amended, and the standardization activities related to grain under the Agricultural Marketing Act of 1946, as amended, including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$20,000 for employment under 5 U.S.C. 3109, **[\$11,397,000]** \$4,694,000, and in addition the Secretary shall collect and may use up to \$6,888,000 for the full cost associated with standardization activities under such regulations as promulgated by the Secretary of Agriculture: *Provided*, That this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but, unless otherwise provided, the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building: *Provided further*, That none of the funds provided by this Act may be used to pay the salaries of any person or persons who require, or who authorize payments from fee-supported funds to any person or persons who require nonexport, nonterminal interior elevators to maintain records not involving official inspection or official weighing in the United States under Public Law 94-582 other than those necessary to fulfill the purposes of such Act. (7 U.S.C. 71, 74-79, 84-87; 7 U.S.C. 1621-27; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-2400-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Standardization.....	5,959	6,777	.....
00.02	Compliance.....	3,575	4,620	4,694
01.01	Reimbursable program.....			6,888
10.00	Total obligations.....	9,534	11,397	11,582
Financing:				
25.00	Unobligated balance expiring.....	172		
39.00	Budget authority (gross).....	9,706	11,397	11,582
Budget authority:				
Current:				
40.00	Appropriation.....	9,706	11,397	4,694
Permanent:				
68.00	Spending authority from offsetting collections (new).....			6,888
Relation of obligations to outlays:				
71.00	Total obligations.....	9,534	11,397	11,582
72.40	Obligated balance, start of year.....	3,014	5,942	6,105
74.40	Obligated balance, end of year.....	-5,942	-6,105	-6,111
77.00	Adjustments in expired accounts.....	-308		
87.00	Outlays (gross).....	6,298	11,234	11,576
Adjustments to budget authority and outlays:				
88.40	Deductions for offsetting collections: Non-Federal sources.....			-6,888
89.00	Budget authority (net).....	9,706	11,397	4,694
90.00	Outlays (net).....	6,298	11,234	4,688

The Federal Grain Inspection Service (FGIS) establishes official United States standards for grain, promotes the uniform application thereof by official inspection personnel, provides for an official inspection system for grain, and regulates the weighing and certification of the weight of grain shipped in interstate or foreign commerce as authorized by the U.S. Grain Standards Act (USGSA), as amended, and the regulations thereof, and the Agricultural Marketing Act of 1946 (AMA).

Standardization activities include establishing and updating U.S. grain standards, research, and developing and improving methods to ensure the accurate and uniform application of the standards.

The compliance activities ensure the accurate and uniform application of the USGSA and applicable provisions of the AMA. The compliance program functions include: (1) evaluating alleged violations and initiating preliminary investigations; (2) initiating the implementation of corrective actions; (3) conducting management and technical reviews; (4) administering the designations and delegations of State and private agencies to perform official functions and monitoring the performance of the agencies; (5) identifying and, where appropriate, waiving and monitoring conflicts of interest; (6) licensing personnel of delegated States and designated agencies; (7) registering persons/firms engaged in the business of buying grain for sale in foreign commerce, and in the business of handling, weighing, or transporting of grain for sale in foreign commerce; (8) responding to audits of FGIS programs; and (9) reviewing and, when appropriate, approving official agencies' fee schedules.

The International Monitoring Staff briefs foreign buyers, assesses foreign inspection and weighing techniques, and responds to foreign quality and quantity complaints.

An advisory committee consisting of members from the grain industry exists to advise the Agency regarding efficient and economical implementation of the USGSA.

The Grain Quality Improvement Act of 1986 was enacted on November 10, 1986, to improve the quality of U.S. grain by prohibiting the introduction and reintroduction of dockage and foreign material to grain.

MAIN WORKLOAD FACTORS

	1991 actual	1992 est.	1993 est.
U.S. standards in effect at end of year.....	18	19	19
New and revised standards issued during fiscal year.....	0	7	9
Standards reviews in progress.....	6	12	15
Standards reviews completed.....	0	6	9
Inspection techniques developed.....	11	11	11
Equipment evaluated.....	3	5	5
On-site investigations.....	5	5	5
Designations renewed.....	26	25	25
Registration certificates issued.....	86	90	90

Object Classification (in thousands of dollars)

Identification code	12-2400-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	5,059	5,485	1,617
11.3	Other than full-time permanent.....	273	296	87
11.5	Other personnel compensation.....	131	142	42
11.9	Total personnel compensation.....	5,463	5,923	1,746
12.1	Civilian personnel benefits.....	1,057	1,100	375
13.0	Benefits for former personnel.....		75	25
21.0	Travel and transportation of persons.....	250	336	200
22.0	Transportation of things.....	62	42	20
23.2	Rental payments to others.....	54	25	10
23.3	Communications, utilities, and miscellaneous charges.....	298	426	300
24.0	Printing and reproduction.....	22	30	10
25.0	Other services.....	1,651	1,928	958
26.0	Supplies and materials.....	213	502	350
31.0	Equipment.....	464	1,010	700
99.0	Subtotal, direct obligations.....	9,534	11,397	4,694
99.0	Reimbursable obligations.....			6,888
99.9	Total obligations.....	9,534	11,397	11,582

Personnel Summary

Total compensable workyears: Full-time equivalent employment.....	153	140	140
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Public enterprise funds:

INSPECTION AND WEIGHING SERVICES

LIMITATION ON INSPECTION AND WEIGHING SERVICE EXPENSES

Not to exceed **[\$40,176,000] \$42,784,000** (from fees collected) shall be obligated during the current fiscal year for Inspection and Weighing Services: *Provided*, That if grain export activities require additional supervision and oversight, or other uncontrollable factors occur, this limitation may be exceeded by up to 10 per centum with notification to the Appropriations Committees. (7 U.S.C. 71, 74-79, 84-87; 7 U.S.C. 1621-27; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-4050-0-3-352	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations.....	30,554	40,176	42,784
Financing:				
Unobligated balance available, start of year:				
21.90	Treasury balance.....	-4,664	-3,426	-3,426
U.S. securities:				
21.91	Par value.....	-5,615	-6,085	-6,085
21.92	Unrealized discounts.....	-130	-49	-49
Unobligated balance available, end of year:				
24.90	Treasury balance.....	3,426	3,426	3,426
U.S. securities:				
24.91	Par value.....	6,085	6,085	6,085
24.92	Unrealized discounts.....	49	49	49
68.00	Budget authority: Spending authority from offsetting collections (new).....	29,704	40,176	42,784
Relation of obligations to outlays:				
71.00	Total obligations.....	30,554	40,176	42,784
72.90	Obligated balance, start of year: Fund balance.....	-131	-5,080	-5,080

Public enterprise funds—Continued

INSPECTION AND WEIGHING SERVICES—Continued

LIMITATION ON INSPECTION AND WEIGHING SERVICE EXPENSES—
Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-4050-0-3-352	1991 actual	1992 est.	1993 est.
74.90	Obligated balance, end of year: Fund balance	5,080	5,080	5,080
87.00	Outlays (gross)	35,503	40,176	42,784
Adjustments to budget authority and outlays:				
88.40	Deductions for offsetting collections: Non-Federal sources	— 29,704	— 40,176	— 42,784
89.00	Budget authority (net)			
90.00	Outlays (net)	5,799		

The Federal Grain Inspection Service provides a uniform system for the inspection and weighing of grain. Services provided under this system are financed through a fee supported revolving fund. This authority has been extended through September 1993.

Fee supported programs include direct services, supervision activities and administrative functions. Direct services include official grain inspection and weighing by FGIS employees at certain export ports as well as the inspection of U.S. grain shipped through Canada. FGIS supervises the inspection and weighing activities performed by its own employees. The agency also oversees the inspection and weighing of grain performed by employees of 8 delegated States and 77 designated State and private agencies. FGIS provides an appeal service of original grain inspections and a registration system for grain exporting firms. Through support from the Association of American Railroads and user fees, FGIS conducts a railroad track scale testing program. In addition, the agency provides grading services, on request, for rice and grain related products under the authority of the Agricultural Marketing Act of 1946 (AMA).

Export grain inspected and weighed (million metric tons):	1991 actual	1992 est.	1993 est.
By Federal personnel	77.4	76.8	81.2
By delegated States	17.5	16.9	18.3
Quantity of grain inspected (all official inspections) million metric tons	159.9	160.0	160.0
Number of inspections and reinspections:			
By Federal personnel	154,742	155,000	155,000
By delegated state/official agency licenses	2,267,993	2,270,000	2,270,000
Number of appeals	6,000	6,000	6,000
Number of appeals carried to the Board of Appeals and Review	469	499	496
Quantity of rice inspected (million metric tons)	3.1	3.1	3.1
Quantity of rice exports (million metric tons)	2.4	2.2	2.4

Revenue and Expense (in thousands of dollars)

Identification code	12-4050-0-3-352	1991 actual	1992 est.	1993 est.
0101	Revenue	29,098	40,176	42,784
0102	Expense	— 30,554	— 40,176	— 42,784
0109	Net income or loss	— 1,456		

Financial Condition (in thousands of dollars)

Identification code	12-4050-0-3-352	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1000	Fund balance with Treasury and cash:				
	Fund balance with Treasury	4,664	— 1,605	2,000	2,500
	Accounts receivable:				
1100	Federal agencies	408	2,981	410	410
1110	Public	3,710	4,518	3,500	3,500
1120	Allowances for uncollectibles (—)	— 181	— 135	— 150	— 150
1199	Subtotal, accounts receivable	3,937	7,364	3,760	3,760
	Investments:				
1400	Treasury securities, par	5,615	6,085	6,085	6,085

1410	Treasury securities, unamortized discount (—) unamortized premium (+)	— 245	— 161	— 214	55
1499	Subtotal, investments	5,370	5,924	5,871	6,140
	Property, plant, and equipment:				
1600	Structures, facilities, and leasehold improvements	2	2		
1620	ADP software	21	2	22	22
1630	Equipment	4,445	3,220	4,000	4,000
1650	Other	3	3	3	3
1680	Allowances (—)	— 3,226	— 2,256	— 3,000	— 3,000
1699	Subtotal, property, plant, and equipment	1,245	971	1,025	1,025
1999	Total assets	15,216	12,654	12,656	13,425
Liabilities:					
	Accounts payable:				
2000	Federal agencies	1,301	— 76	1,000	1,000
2010	Public	1,654	256	1,700	1,700
2099	Subtotal, accounts payable	2,955	180	2,700	2,700
2299	Accrued payroll and benefits		1,369		
2399	Accrued annual leave (funded or unfunded)		1,838		
2999	Total liabilities	2,955	3,387	2,700	2,700
Equity:					
	Appropriated fund equity:				
3000	Unexpended financed budget authority (accrual basis): Unexpended appropriations	11,261	10,294	8,932	9,700
3199	Invested capital	— 4,628		— 3,500	
	Revolving fund equity:				
	Revolving fund balances:				
3200	Appropriated capital		— 1,480		
3210	Cumulative results	5,534	434	6,000	6,500
3220	Donations	94	19	90	95
3299	Subtotal, revolving fund balances	5,628	— 1,027	6,090	6,595
3999	Total equity	12,261	9,267	11,522	16,295

Object Classification (in thousands of dollars)

Identification code	12-4050-0-3-352	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent	16,584	21,632	24,240
11.3	Other than full-time permanent	1,029	1,255	1,255
11.5	Other personnel compensation	2,862	3,500	3,500
11.9	Total personnel compensation	20,475	26,387	28,995
12.1	Civilian personnel benefits	3,896	4,088	4,088
13.0	Benefits for former personnel	296	315	315
21.0	Travel and transportation of persons	585	1,421	1,421
22.0	Transportation of things	149	91	91
23.1	Rental payments to GSA	257	711	711
23.2	Rental payments to others	310	376	376
23.3	Communications, utilities, and miscellaneous charges	1,125	1,557	1,557
24.0	Printing and reproduction	208	158	158
25.0	Other services	2,656	4,016	4,016
26.0	Supplies and materials	459	502	502
31.0	Equipment	136	554	554
42.0	Insurance claims and indemnities	2		
99.9	Total obligations	30,554	40,176	42,784

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment	580	610	610
Full-time equivalent of overtime and holiday hours	71	163	163

AGRICULTURAL COOPERATIVE SERVICE

Federal Funds

General and special funds:

AGRICULTURAL COOPERATIVE SERVICE

For necessary expenses to carry out the Cooperative Marketing Act of July 2, 1926 (7 U.S.C. 451-457), and for activities relating to the

marketing aspects of cooperatives, including economic research and analysis and the application of economic research findings, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1621-1627), and for activities with institutions or organizations throughout the world concerning the development and operation of agricultural cooperatives (7 U.S.C. 3291), **[\$5,640,000] \$4,852,000, and in addition, the Secretary shall collect and may use up to \$450,000 for the full cost of technical assistance provided to cooperatives with \$1,000,000 or more in annual revenue under such regulations as promulgated by the Secretary of Agriculture: Provided, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$15,000 shall be available for employment under 5 U.S.C. 3109: Provided further, That \$99,000 of these funds shall be available for a field office in Hawaii]. (7 U.S.C. 451-457, 1621-1627, 2225, 3291; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)**

Program and Financing (in thousands of dollars)

Identification code 12-3000-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:			
00.01 Direct program.....	4,769	5,640	4,852
01.01 Reimbursable program.....			450
10.00 Total obligations.....	4,769	5,640	5,302
Financing:			
25.00 Unobligated balance expiring.....	95		
39.00 Budget authority (gross).....	4,864	5,640	5,302
Budget authority:			
Current:			
40.00 Appropriation.....	4,864	5,640	4,852
Permanent:			
68.00 Spending authority from offsetting collections (new).....			450
Relation of obligations to outlays:			
71.00 Total obligations.....	4,769	5,640	5,302
72.40 Obligated balance, start of year.....	1,106	1,046	1,227
74.40 Obligated balance, end of year.....	-1,046	-1,227	-1,573
77.00 Adjustments in expired accounts.....	171		
87.00 Outlays (gross).....	5,000	5,459	4,956
Adjustments to budget authority and outlays:			
88.40 Deductions for offsetting collections: Non-Federal sources.....			-450
89.00 Budget authority (net).....	4,864	5,640	4,852
90.00 Outlays (net).....	5,000	5,459	4,506

The Agricultural Cooperative Service provides the Secretary with research relating to agricultural cooperatives. The agency provides cooperatives with research studies on economic, financial, organizational, managerial, legal, social, and policy related issues that affect cooperatives. Data on membership, business volume, and financial condition are collected to detect changes in the structure, operation, and growth trends of cooperatives.

User fees are proposed for technical assistance provided to larger cooperatives with \$1.0 million or more in annual revenues.

Object Classification (in thousands of dollars)

Identification code 12-3000-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent.....	2,932	3,096	3,015
11.3 Other than full-time permanent.....	60	71	60
11.5 Other personnel compensation.....	134	158	134
11.9 Total personnel compensation.....	3,126	3,325	3,209
12.1 Civilian personnel benefits.....	582	606	582
13.0 Benefits for former personnel.....	5	6	5
21.0 Travel and transportation of persons.....	174	210	174
22.0 Transportation of things.....	2	8	2
23.2 Rental payments to others.....	4	4	4

23.3 Communications, utilities, and miscellaneous charges.....	153	221	153
24.0 Printing and reproduction.....	193	150	193
25.0 Other services.....	363	890	363
26.0 Supplies and materials.....	65	70	65
31.0 Equipment.....	102	150	102
99.0 Subtotal, direct obligations.....	4,769	5,640	4,852
99.0 Reimbursable obligations.....			450
99.9 Total obligations.....	4,769	5,640	5,302

Personnel Summary

Total compensable workyears: Full-time equivalent employment.....	69	69	69
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AGRICULTURAL MARKETING SERVICE**Federal Funds****General and special funds:****MARKETING SERVICES**

For necessary expenses to carry on services related to consumer protection, agricultural marketing and distribution, transportation, and regulatory programs as authorized by law, and for administration and coordination of payments to States; including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$90,000 for employment under 5 U.S.C. 3109, **[\$56,636,000] \$53,400,000, and in addition the Secretary shall collect and may use up to \$4,427,000 for the full cost associated with standardization activities under such regulations as promulgated by the Secretary of Agriculture; of which not less than [\$2,313,000] \$2,133,000 shall be available for the Wholesale Market Development Program for the design and development of wholesale and farmer market facilities for the major metropolitan areas of the country: Provided, That this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but, unless otherwise provided, the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building. (5 U.S.C. 5542; 7 U.S.C. 1291, 1621-27; 15 U.S.C. 714-714p; 21 U.S.C. 1031-56; 26 U.S.C. [4851-54, 4861-65, 4871-77.] 6804, 7233, 7263, 7492-93, 7701, 49 U.S.C. 1653.)**

LIMITATION ON ADMINISTRATIVE EXPENSES

Not to exceed **[\$50,735,000] \$52,861,000** (from fees collected) shall be obligated during the current fiscal year for administrative expenses: *Provided*, That if crop size is understated and/or other uncontrollable events occur, the Agency may exceed this limitation by up to 10 per centum with notification to the Appropriation Committees. (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code 12-2500-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:			
Direct program:			
00.01 Market news service.....	17,251	19,164	19,378
00.02 Inspection and standardization.....	14,742	17,161	12,975
00.03 Market protection and promotion.....	13,500	15,414	16,274
00.04 Wholesale market development.....	1,901	2,313	2,133
00.05 Transportation services.....	2,371	2,584	2,640
00.91 Total direct program.....	49,765	56,636	53,400
01.01 Reimbursable program.....	44,744	53,640	60,193
10.00 Total obligations.....	94,509	110,276	113,593
Financing:			
21.40 Unobligated balance available, start of year.....	-14,997	-17,053	-17,053
24.40 Unobligated balance available, end of year.....	17,053	17,053	17,053
25.00 Unobligated balance expiring.....	582		
39.00 Budget authority (gross).....	97,147	110,276	113,593
Budget authority:			
Current:			
40.00 Appropriation.....	50,342	56,636	53,400
42.00 Transferred from other accounts.....	5		

General and special funds—Continued

MARKETING SERVICES—Continued

LIMITATION ON ADMINISTRATIVE EXPENSES—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-2500-0-1-352	1991 actual	1992 est.	1993 est.
43.00	Appropriation (total).....	50,347	56,636	53,400
	Permanent:			
68.00	Spending authority from offsetting collections (new).....	46,800	53,640	60,193
	Relation of obligations to outlays:			
71.00	Total obligations.....	94,509	110,276	113,593
72.10	Receivables in excess of obligations, start of year.....	-7,337		
72.40	Obligated balance, start of year.....		4,468	4,468
74.40	Obligated balance, end of year.....	-4,468	-4,468	-4,468
77.00	Adjustments in expired accounts.....	310		
87.00	Outlays (gross).....	83,015	110,276	113,593
	Adjustments to budget authority and outlays:			
	Deductions for offsetting collections:			
88.00	Federal funds.....	-330	-327	-327
88.40	Non-Federal sources.....	-46,471	-53,313	-59,866
88.90	Total, offsetting collections.....	-46,801	-53,640	-60,193
89.00	Budget authority (net).....	50,346	56,636	53,400
90.00	Outlays (net).....	36,214	56,636	53,400

Agricultural Marketing Service activities assist producers and handlers of agricultural commodities by providing a variety of marketing services. These services continue to become more complex as the volume of agricultural commodities increases, as a greater number of new processed commodities are developed, and as the agricultural market structure undergoes extensive changes. Marketing changes include increased concentration in food retailing, direct buying, decentralization of processing, growth of interregional competition, vertical integration, and contract farming. The individual activities include:

Market news service.—The market news program provides the agricultural community with information pertaining to the movement of agricultural products. This nationwide service provides daily reports on the supply, demand, and price of over 700 commodities throughout the country.

Inspection, grading and standardization.—Nationally uniform standards of quality for agricultural products are established and applied to specific lots of products to: promote confidence between buyers and sellers; reduce hazards in marketing due to misunderstandings and disputes arising from the use of nonstandard descriptions; and encourage better preparation of uniform quality products for market. Grading services are provided for cotton and domestic and imported tobacco.

Continuous in-plant inspection of all plants manufacturing liquid, frozen, or dried egg products is provided, with quarterly inspection of egg handlers and hatcheries to ensure the proper disposition of shell eggs unfit for human consumption. Imported egg products are controlled to make certain that the inspection systems in exporting countries have standards equal to those of the United States.

COTTON AND TOBACCO USER FEE PROGRAM

	1991 actual	1992 est.	1993 est.
Cotton classed (samples in thousands).....	14,945	16,885	14,370
Tobacco auction markets (million pounds).....	1,761	1,710	1,710
Imported tobacco inspected at markets and ports of entry (million pounds).....	227	226	226

FEDERALLY FUNDED INSPECTION AND PROCUREMENT ACTIVITIES

	1991 actual	1992 est.	1993 est.
Federally inspected establishments: Egg products plants.....	82	83	84
Federally inspected production: Egg products (billion pounds).....	2.0	1.9	2.0

States and Commonwealths with cooperative agreements: Egg products inspection.....	52	52	52
Laboratory services (samples analyzed):			
Food chemistry and microbiology.....	24,300	25,000	25,000
Chemical residues.....	309	400	400

STANDARDIZATION ACTIVITIES

	1991 actual	1992 est.	1993 est.
International and U.S. standards in effect, end of fiscal year.....	593	592	592
Number of commodities covered.....	237	237	237
Standards revised.....	5	13	38

Market protection and promotion.—This program consists of: (1) the research and promotion programs which are designed to improve the competitive position and expand markets for cotton, eggs and egg products, honey, pork, beef, milk and dairy products, mohair, potatoes, and watermelons; (2) the Federal Seed Act; and (3) the administration of the Capper-Volstead Act and the Agricultural Fair Practices Act.

The Agricultural Promotion Programs Act of 1990 provides legislative authority for the establishment of research and promotion programs for pecans, mushrooms, limes, and soybeans, and for a fluid milk promotion program. An order implementing the soybean research and promotion program was issued July 1991 and the collection of assessments began September 1991.

Federal seed inspectors conduct tests on seed samples to help ensure truthful labeling of agricultural and vegetable seeds sold in interstate commerce.

The Capper-Volstead Act and the Agricultural Fair Practices Act protect producers against discriminatory practices by handlers, permit producers to engage in cooperative efforts, and ensure that such cooperatives do not engage in practices that monopolize or restrain trade.

MARKET PROTECTION AND PROMOTION ACTIVITIES

Seed Act:			
Interstate investigations:	1991 actual	1992 est.	1993 est.
Completed.....	1,101	1,000	1,000
Pending.....	558	600	600
Seed samples tested.....	3,314	3,800	4,300
Plant Variety Protection Act:			
Number of applications received.....	271	270	280
Certificates of protection issued.....	207	325	350
Research and promotion collections (dollars in millions):			
Beef.....	44.0	43.0	43.0
Cotton.....	38.5	55.6	47.6
Dairy—National.....	76.9	75.5	75.0
Honey.....	2.5	3.0	3.0
Pork.....	30.0	26.0	26.0
Egg.....	7.5	7.5	7.5
Potato.....	6.5	6.5	6.5
Watermelon.....	0.8	0.8	0.8

Wholesale market development.—This program is designed to enhance the marketing of agricultural commodities in the United States by conducting research into more efficient marketing methods for agricultural commodities and by providing technical assistance to urban areas interested in improving their food distribution facilities.

Transportation Services.—The activities are designed to ensure that the Nation's transportation systems will adequately serve the needs of agriculture and rural areas of the United States.

WHOLESALE MARKET DEVELOPMENT ACTIVITIES

	1991 actual	1992 est.	1993 est.
Studies and projects completed.....	3	2	2

Object Classification (in thousands of dollars)

Identification code	12-2500-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1 Full-time permanent.....		21,272	25,202	23,782
11.3 Other than full-time permanent.....		543	627	440

11.5	Other personnel compensation.....	371	417	401
11.9	Total personnel compensation.....	22,185	26,246	24,623
12.1	Civilian personnel benefits.....	4,615	5,644	5,300
13.0	Benefits for former personnel.....	59	70	44
21.0	Travel and transportation of persons.....	1,461	1,994	1,810
22.0	Transportation of things.....	97	108	182
23.2	Rental payments to others.....	334	519	519
23.3	Communications, utilities, and miscellaneous charges.....	2,402	2,830	2,537
24.0	Printing and reproduction.....	344	406	290
25.0	Other services.....	10,465	16,586	15,917
26.0	Supplies and materials.....	568	627	592
31.0	Equipment.....	7,196	1,606	1,586
32.0	Land and structures.....	18		
41.0	Grants, subsidies, and contributions.....	5		
42.0	Insurance claims and indemnities.....	16		
43.0	Interest and dividends.....	1		
99.0	Subtotal, direct obligations.....	49,765	56,636	53,400
99.0	Reimbursable obligations.....	44,744	53,640	60,193
99.9	Total obligations.....	94,509	110,276	113,593

Personnel Summary

Direct: Total compensable workyears:				
	Full-time equivalent employment.....	642	711	721
	Full-time equivalent of overtime and holiday hours.....	8	8	8
Reimbursable: Total compensable workyears:				
	Full-time equivalent employment.....	859	802	792
	Full-time equivalent of overtime and holiday hours.....	87	110	110

PAYMENTS TO STATES AND POSSESSIONS

For payments to departments of agriculture, bureaus and departments of markets, and similar agencies for marketing activities under section 204(b) of the Agricultural Marketing Act of 1946 (7 U.S.C. 1623(b)), **[\$1,250,000]** \$1,019,000. (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-2501-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0).....	1,250	1,250	1,019
Financing:				
40.00	Budget authority (appropriation).....	1,250	1,250	1,019
Relation of obligations to outlays:				
71.00	Total obligations.....	1,250	1,250	1,019
72.40	Obligated balance, start of year.....	1,054	1,110	1,120
74.40	Obligated balance, end of year.....	-1,110	-1,120	-1,120
77.00	Adjustments in expired accounts.....	-30		
90.00	Outlays.....	1,165	1,240	1,019

Grants are made on a matching fund basis to State departments of agriculture to carry out specifically approved programs designed to enhance marketing efficiency. Under this activity, specialists work with farmers, marketing firms, and other agencies in solving marketing problems and in using research results.

PERISHABLE AGRICULTURAL COMMODITIES ACT FUND

Program and Financing (in thousands of dollars)

Identification code	12-5070-0-2-352	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations.....	6,092	7,300	7,300
Financing:				
21.40	Unobligated balance available, start of year.....	-231	-89	-89

24.00	Unobligated balance available, end of year.....	89	89	89
60.25	Budget authority (appropriation) (special fund, indefinite).....	5,950	7,300	7,300
Relation of obligations to outlays:				
71.00	Total obligations.....	6,092	7,300	7,300
72.40	Obligated balance, start of year.....	851	410	410
74.40	Obligated balance, end of year.....	-410	-410	-410
90.00	Outlays.....	6,533	7,300	7,300

License fees are deposited in this special fund and are used to meet the costs of administering the Perishable Agricultural Commodities and the Produce Agency Acts (7 U.S.C. 491-497, 499a-499s).

The Acts are intended to ensure equitable treatment to farmers and others in the marketing of fresh and frozen fruits and vegetables. Commission merchants, dealers, and brokers handling these products in interstate and foreign commerce are licensed. Complaints of violations are investigated and violations dealt with by (a) informal agreements between the two parties, (b) formal decisions involving payment of reparation awards, and/or (c) suspension or revocation of license and/or publication of the facts.

A 1984 amendment to the Perishable Agricultural Commodities Act requires traders to have trust assets on hand to meet their obligations to fruit and vegetable suppliers. To preserve their trust and establish their rights ahead of other creditors, unpaid suppliers file notice with both the Department and their debtors that payment is due.

Object Classification (in thousands of dollars)

Identification code	12-5070-0-2-352	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent.....	3,778	4,289	4,289
11.3	Other than full-time permanent.....	34	45	45
11.5	Other personnel compensation.....	36	52	52
11.9	Total personnel compensation.....	3,848	4,386	4,386
12.1	Civilian personnel benefits.....	998	1,152	1,152
13.0	Benefits for former personnel.....	13	16	16
21.0	Travel and transportation of persons.....	369	407	407
22.0	Transportation of things.....	22	27	27
23.1	Rental payments to GSA.....	145	174	174
23.2	Rental payments to others.....	71	82	82
23.3	Communications, utilities, and miscellaneous charges.....	290	375	375
24.0	Printing and reproduction.....	35	41	41
25.0	Other services.....	200	412	412
26.0	Supplies and materials.....	101	110	110
31.0	Equipment.....		118	118
99.9	Total obligations.....	6,092	7,300	7,300

Personnel Summary

Total compensable workyears:				
	Full-time equivalent employment.....	135	142	142
	Full-time equivalent of overtime and holiday hours.....	1	1	1

FUNDS FOR STRENGTHENING MARKETS, INCOME, AND SUPPLY
(SECTION 32)

(INCLUDING TRANSFERS OF FUNDS)

Funds available under section 32 of the Act of August 24, 1935 (7 U.S.C. 612c) shall be used only for commodity program expenses as authorized therein, and other related operating expenses, except for: (1) transfers to the Department of Commerce as authorized by the Fish and Wildlife Act of August 8, 1956; (2) transfers otherwise provided in this Act; and (3) not more than **[\$10,360,000]** \$10,309,000 for formulation and administration of Marketing Agreements and Orders pursuant to the Agricultural Marketing Agreement Act of 1937, as amended, and the Agricultural Act of 1961. **[In fiscal years 1992 and 1993, section 32 funds shall be used to promote sunflower and cottonseed oil exports to the full extent authorized by section 1541 of Public**

General and special funds—Continued

FUNDS FOR STRENGTHENING MARKETS, INCOME, AND SUPPLY
(SECTION 32)—Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

Law 101-624 (7 U.S.C. 1464 note), and such funds shall be used to facilitate additional sales of such oils in world markets.】 (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Unavailable Collections (in thousands of dollars)

Identification code	12-5209-0-2-605	1991 actual	1992 est.	1993 est.
01.00	Balance, start of year	374,547	150,488	795,028
02.00	Receipts	4,918,473	5,805,900	6,017,100
05.00	Appropriation	— 5,142,532	— 5,161,360	— 4,918,000
07.00	Balance, end of year	150,488	795,028	1,894,128

Program and Financing (in thousands of dollars)

Identification code	12-5209-0-2-605	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
Commodity program payments:				
00.01	Child nutrition program purchases	350,887	400,000	400,000
00.02	Emergency surplus removal	54,284	32,500	.....
00.03	Disaster relief	5,642	1,000	.....
00.04	Sunflower and cottonseed oil purchases .....	.....	50,000	50,000
00.91	Subtotal, Commodity program payments	410,814	483,500	450,000
01.01	Administrative expenses	12,578	16,476	16,371
01.92	Total direct program	423,392	499,976	466,371
02.01	Reimbursable program	783	858	858
10.00	Total obligations	424,175	500,834	467,229
Financing:				
17.00	Recovery of prior year obligations	— 16,378	.....	.....
21.40	Unobligated balance available, start of year	— 294,168	— 262,430	— 184,609
24.40	Unobligated balance available, end of year	262,430	184,609	300,000
39.00	Budget authority (gross)	376,059	423,013	582,620
Budget authority:				
60.25	Appropriation (special fund, indefinite)	5,142,532	5,161,360	4,918,000
61.00	Transferred to other accounts	— 4,767,256	— 4,739,205	— 4,336,238
63.00	Appropriation (total)	375,276	422,155	581,762
68.00	Spending authority from offsetting collections (new)	783	858	858
Relation of obligations to outlays:				
71.00	Total obligations	424,175	500,834	467,229
72.40	Obligated balance, start of year	82,159	37,535	37,535
74.40	Obligated balance, end of year	— 37,535	— 37,535	— 37,535
78.00	Adjustments in unexpired accounts	— 16,378	.....	.....
87.00	Outlays (gross)	452,421	500,834	467,229
Adjustments to budget authority and outlays:				
88.00	Deductions for offsetting collections: Federal funds	— 783	— 858	— 858
89.00	Budget authority (net)	375,276	422,155	581,762
90.00	Outlays (net)	451,638	499,976	466,371

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

	1991 actual	1992 est.	1993 est.
Enacted/requested:			
Budget authority	375,276	422,155	581,762
Outlays	451,638	499,976	466,371
Proposed for later transmittal under proposed legislation:			
Budget authority .....	.....	.....	.....
Outlays .....	.....	.....	— 7,478
Total:			
Budget authority	375,276	422,155	581,762
Outlays	451,638	499,976	458,893

Under section 32 of the act of August 24, 1935, as amended (7 U.S.C. 612c), an amount equal to 30 percent of customs receipts collected during each calendar year is automatically appropriated for expanding outlets for nonbasic commodities. An amount equal to 30 percent of receipts collected on fishery products is transferred to the Department of Commerce. Most of the funds are transferred to the Food and Nutrition Service and are used to purchase commodities under section 6 of the National School Lunch Act and other authorities specified in the child nutrition appropriation. If unforeseen commodity surpluses should develop, unobligated reserve balances are available for surplus removal.

Object Classification (in thousands of dollars)

Identification code	12-5209-0-2-605	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	5,597	7,497	7,677
11.3	Other than full-time permanent	145	198	201
11.5	Other personnel compensation	68	89	95
11.9	Total personnel compensation	5,810	7,784	7,973
12.1	Civilian personnel benefits	1,223	1,632	1,672
13.0	Benefits for former personnel	14	17	17
21.0	Travel and transportation of persons	148	346	346
22.0	Transportation of things	5	64	64
22.0	Transportation of things: Commodities	14,025	14,967	13,896
23.1	Rental payments to GSA	186	290	290
23.2	Rental payments to others	27	30	30
23.3	Communications, utilities, and miscellaneous charges	494	841	736
24.0	Printing and reproduction	617	696	696
25.0	Other services	3,043	3,955	3,955
25.0	Other services: Commodities	2,339	3,585	3,329
26.0	Supplies and materials	172	205	205
26.0	Supplies and materials: Grants of commodities to States	394,442	464,948	432,775
31.0	Equipment	806	616	387
32.0	Land and structures	10	.....	.....
42.0	Insurance claims and indemnities	31	.....	.....
99.0	Subtotal, direct obligations	423,392	499,976	466,371
99.0	Reimbursable obligations	783	858	858
99.9	Total obligations	424,175	500,834	467,229

Personnel Summary

Direct: Total compensable workyears:			
Full-time equivalent employment	148	174	174
Full-time equivalent of overtime and holiday hours	1	1	1
Reimbursable: Total compensable workyears: Full-time equivalent employment			
	13	13	13

FUNDS FOR STRENGTHENING MARKETS, INCOME, AND SUPPLY
(SECTION 32)

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-5209-2-2-605	1991 actual	1992 est.	1993 est.
Program by activities:				
01.01	Administrative expenses .....	.....	.....	— 9,956
02.01	Reimbursable program .....	.....	.....	— 149
10.00	Total obligations .....	.....	.....	— 10,105
Financing:				
24.40	Unobligated balance available, end of year .....	.....	.....	9,956
68.00	Budget authority (gross): Spending authority from offsetting collections (new) .....	.....	.....	— 149
Relation of obligations to outlays:				
71.00	Total obligations .....	.....	.....	— 10,105

74.40	Obligated balance, end of year	2,478
87.00	Outlays (gross)	-7,627
Adjustments to budget authority and outlays:		
88.00	Deductions for offsetting collections: Federal funds	149
89.00	Budget authority (net)	
90.00	Outlays (net)	-7,478

Proposed legislation would finance the Federal administration of Marketing Agreements and Orders on a user fee basis, with collections reflected in the Marketing Services account.

Object Classification (in thousands of dollars)

Identification code	12-5209-2-2-605	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent			-5,367
11.3	Other than full-time permanent			-161
11.5	Other personnel compensation			-34
11.9	Total personnel compensation			-5,562
12.1	Civilian personnel benefits			-1,299
13.0	Benefits for former personnel			-17
21.0	Travel and transportation of persons			-256
22.0	Transportation of things			-62
23.1	Rental payments to GSA			-290
23.2	Rental payments to others			-30
23.3	Communications, utilities, and miscellaneous charges			-483
24.0	Printing and reproduction			-687
25.0	Other services			-811
26.0	Supplies and materials			-164
31.0	Equipment			-295
99.0	Subtotal, direct obligations			-9,956
99.0	Reimbursable obligations			-149
99.9	Total obligations			-10,105

Trust Funds

[MISCELLANEOUS TRUST FUNDS]

[For expenses necessary to recapitalize Dairy Graders, \$1,250,000, and to capitalize the Laboratory Accreditation Program, \$600,000, making a total of \$1,850,000, under the Agricultural Marketing Act of 1946 (7 U.S.C. 1623).] (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-9972-0-7-352	1991 actual	1992 est.	1993 est.
Program by activities:				
Expenses and refunds, inspection and grading of farm products:				
00.01	Dairy products	4,805	4,590	4,590
00.02	Fruits and vegetables	45,299	44,662	44,662
00.03	Meat grading	18,678	17,761	17,761
00.04	Poultry products	23,291	22,901	22,901
00.05	Miscellaneous agricultural commodities	4,765	4,893	4,893
00.11	Price support assessments	339	700	700
10.00	Total obligations	97,177	95,507	95,507
Financing:				
21.40	Unobligated balance available, start of year	-17,816	-14,747	-14,747
24.40	Unobligated balance available, end of year	14,747	14,747	14,747
39.00	Budget authority	94,109	95,507	95,507
Budget authority:				
Current:				
40.00	Appropriation		1,850	
Permanent:				
60.05	Appropriation (indefinite)	94,109	93,657	95,507
Relation of obligations to outlays:				
71.00	Total obligations	97,177	95,507	95,507
72.40	Obligated balance, start of year	-5,284	321	9,007

74.40	Obligated balance, end of year	-321	-9,007	-10,302
90.00	Outlays	91,573	86,821	94,212

Expenses and refunds, inspection and grading of farm products.—The commodity inspection and grading programs provide grading, examination, and certification services for a wide variety of fresh and processed food commodities using federally approved grade standards and purchase specifications. Commodities graded include poultry, livestock, meat, dairy products, and fresh and processed fruits and vegetables. These programs use official grade standards which reflect the relative quality of a particular food commodity based on laboratory testing and characteristics such as taste, color, weight, and physical condition. Producers voluntarily request grading and certification services which are provided on a fee for service basis.

	1991 actual	1992 est.	1993 est.
Livestock graded (million pounds)	21	38	40
Poultry products graded (includes rabbits—million pounds)	15,505	16,200	16,800
Shell eggs graded (million dozens)	1,421	1,380	1,370
Poultry accepted (million pounds)	948	950	950
Eggs accepted (million dozens)	540	520	520
Meat graded (million pounds)	16,628	17,140	17,655
Meat accepted (million pounds)	1,965	1,639	1,312
Processed fruits and vegetables inspected (million pounds)	9,500	9,500	9,000
Fresh fruits and vegetables inspected (million pounds)	79,300	80,500	81,700
Dairy products graded (million pounds)	1,766	1,300	1,350
Market reports issued (in thousands)	2,131	2,208	2,206
Plant variety protection (applications received)	271	270	280
Certificates of protection issued	207	325	350
Cottonseed grade certificates issued	35	32	24

Financial Condition (in thousands of dollars)

Identification code	12-9972-0-7-352	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1000	Fund balance with Treasury and cash:				
	Fund balance with Treasury	12,533	15,068	15,068	15,068
Accounts receivable:					
1100	Federal agencies	16,130	14,638	14,638	14,638
1110	Public	9,490	10,944	10,944	10,944
1120	Allowances for uncollectibles (—)	-722	-722	-722	-722
1199	Subtotal, accounts receivable	24,898	24,860	24,860	24,860
1440	Investments: Non-Federal securities, net	15,094	11,757	11,757	11,757
Property, plant, and equipment:					
1600	Structures, facilities, and leasehold improvements	46	52	52	52
1620	ADP software	90	60	60	60
1630	Equipment	29,491	28,371	28,371	28,371
1680	Allowances (—)	-1,821	-2,677	-2,677	-2,677
1699	Subtotal, property, plant, and equipment	27,806	25,806	25,806	25,806
1999	Total assets	80,331	77,491	77,491	77,491
Liabilities:					
Accounts payable:					
2000	Federal agencies	1,794	89	89	89
2010	Public	5,748	197	197	197
2099	Subtotal, accounts payable	7,542	286	286	286
2299	Accrued payroll and benefits		5,073	5,073	5,073
2399	Accrued annual leave (funded or unfunded)		6,148	6,148	6,148
2599	Deposit funds	13	13	13	13
2999	Total liabilities	7,555	11,520	11,520	11,520
Equity:					
Appropriated fund equity:					
3000	Unexpended financed budget authority (accrual basis): Unexpended appropriations	20,607	21,546	21,546	21,546
3199	Invested capital	3,468			
3399	Trust fund equity: Trust fund balances	48,701	44,425	44,425	44,425
3999	Total equity	72,776	65,971	65,971	65,971

[MISCELLANEOUS TRUST FUNDS]—Continued

Object Classification (in thousands of dollars)

Identification code	12-9972-0-7-352	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent.....	48,583	50,386	50,386
11.3	Other than full-time permanent.....	4,279	3,854	3,854
11.5	Other personnel compensation.....	7,117	6,274	6,274
11.9	Total personnel compensation.....	59,979	60,514	60,514
12.1	Civilian personnel benefits.....	15,793	13,841	13,841
13.0	Benefits for former personnel.....	448	489	489
21.0	Travel and transportation of persons.....	6,046	6,049	6,049
22.0	Transportation of things.....	363	355	355
23.1	Rental payments to GSA.....	877	956	956
23.2	Rental payments to others.....	798	818	818
23.3	Communications, utilities, and miscellaneous charges.....	1,980	2,302	2,302
24.0	Printing and reproduction.....	512	470	470
25.0	Other services.....	7,949	7,912	7,912
26.0	Supplies and materials.....	1,234	1,053	1,053
31.0	Equipment.....	1,140	748	748
32.0	Land and structures.....	4		
42.0	Insurance claims and indemnities.....	22		
43.0	Interest and dividends.....	32		
99.9	Total obligations.....	97,177	95,507	95,507

Personnel Summary

Total compensable workyears:				
	Full-time equivalent employment.....	1,921	1,880	1,880
	Full-time equivalent of overtime and holiday hours.....	164	172	172

MILK MARKET ORDERS ASSESSMENT FUND

Program and Financing (in thousands of dollars)

Identification code	12-8412-0-8-351	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Administration.....	29,497	31,794	34,020
00.02	Marketing service.....	5,055	5,176	5,538
10.00	Total obligations.....	34,552	36,970	39,558
Financing:				
Unobligated balance available, start of year:				
21.90	Treasury balance.....	-18,420	-18,679	-18,679
21.91	U.S. securities: Par value.....	-2,935	-5,100	-5,100
Unobligated balance available, end of year:				
24.90	Treasury balance.....	18,679	18,679	18,679
24.91	U.S. securities: Par value.....	5,100	5,100	5,100
68.00	Budget authority (gross): Spending authority from offsetting collections (new).....	36,975	36,970	39,558
Relation of obligations to outlays:				
71.00	Total obligations.....	34,552	36,970	39,558
72.10	Receivables in excess of obligations, start of year.....	-2,633	-4,155	-4,155
74.10	Receivables in excess of obligations, end of year.....	4,155	4,155	4,155
87.00	Outlays (gross).....	36,074	36,970	39,558
Adjustments to budget authority and outlays:				
88.40	Deductions for offsetting collections: Non-Federal sources.....	-36,975	-36,970	-39,558
89.00	Budget authority (net).....			
90.00	Outlays (net).....	-901		

Note.—The administration fund totals are comprised of 42 separate independent order accounts in 1991. The Marketing Service fund totals are comprised of 40 separate independent order accounts in 1991.

The Secretary of Agriculture is authorized by the Agricultural Marketing Agreement Act of 1937, as amended—under certain conditions—to issue Federal milk marketing orders establishing minimum prices which handlers are required to pay for milk purchased from producers.

Market administrators are appointed by the Secretary and are responsible for carrying out the terms of specific marketing orders. Their operating expenses, partly financed by as-

sessments on regulated handlers and partly by deductions from producers, are reported in these schedules. These funds are collected locally, deposited in local banks, and disbursed directly by the market administrator.

Expenses of local offices are met from an administrative fund and a marketing service fund, which are prescribed in each order. The administrative fund is derived from prorated handler assessments. The marketing service fund of the individual order disseminates market information to producers who are not members of a qualified cooperative. It also provides for the verification of the weights, sampling, and testing of milk from these producers. The cost of these services is borne by such producers.

The maximum rates for administrative assessment and for marketing services are set forth in each order and adjustments below these rates are made from time to time upon recommendations by the market administrator and upon approval of the Agricultural Marketing Service to provide reserves at about a 6-month operating level. Upon termination of any order, the statute provides for distributing the proceeds from net assets pro rata to contributing handlers or producers, as the case may be.

Revenue and Expense (in thousands of dollars)

Identification code	12-8412-0-8-351	1991 actual	1992 est.	1993 est.
Administration:				
0111	Revenue.....	29,331	30,204	32,319
0112	Expenses.....	-29,497	-31,794	-34,020
0119	Net loss.....	-166	-1,590	-1,701
Marketing Service:				
0121	Revenue.....	5,385	4,917	5,261
0122	Expenses.....	-5,055	-5,176	-5,538
0129	Net income or loss.....	330	-259	-277
0131	Interest: Revenue.....	2,259	1,849	1,978
Subtotal:				
0191	Revenue.....	36,975	36,970	39,558
0192	Expenses.....	-34,552	-36,970	-39,558
0199	Net income.....	2,423		

Financial Condition (in thousands of dollars)

Identification code	12-8412-0-8-351	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1010	Fund balance with Treasury and cash:				
	Cash.....	15,788	14,524	14,524	14,524
Accounts receivable:					
1110	Public.....	5,589	7,185	7,185	7,185
1120	Allowances for uncollectibles.....	-382	-313	-313	-313
1199	Subtotal, accounts receivable.....	5,207	6,872	6,872	6,872
1210	Advances and prepayments: Public.....		173	173	173
1400	Investments: Treasury securities, par.....	2,935	5,100	5,100	5,100
Property, plant, and equipment:					
1600	Structures, facilities, and leasehold improvements.....	1,758	1,771	1,771	1,771
1630	Equipment.....	6,941	7,408	7,408	7,408
1670	Land.....	345	345	345	345
1680	Allowances.....	-5,612	-6,312	-6,312	-6,312
1699	Subtotal, property, plant and equipment.....	3,432	3,212	3,212	3,212
1999	Total assets.....	27,362	29,881	29,881	29,881
Liabilities:					
2010	Accounts payable: Public.....	290	392	392	392
2299	Accrued payroll and benefits.....	448	549	549	549
2399	Accrued annual leave (funded or unfunded).....	1,836	1,949	1,949	1,949
2999	Total liabilities.....	2,574	2,890	2,890	2,890
Equity:					
3199	Appropriated fund equity: Invested capital.....	24,788	26,991	26,991	26,991
3999	Total equity.....	24,788	26,991	26,991	26,991

Object Classification (in thousands of dollars)

Identification code	12-8412-0-8-351	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent.....	21,608	23,120	24,738
11.3	Other than full-time permanent.....	160	171	183
11.5	Other personnel compensation.....	18	19	21
11.9	Total personnel compensation.....	21,786	23,310	24,942
12.1	Civilian personnel benefits.....	4,104	4,392	4,699
21.0	Travel and transportation of persons.....	2,246	2,403	2,572
23.2	Rental payments to others.....	2,902	3,105	3,322
23.3	Communications, utilities, and miscellaneous charges.....	1,136	1,216	1,301
25.0	Other services.....	555	594	636
26.0	Supplies and materials.....	831	889	951
31.0	Equipment.....	992	1,061	1,135
99.9	Total obligations.....	34,552	36,970	39,558

Personnel Summary ¹

Total compensable workyears: Full-time equivalent employment.....	548	548	548
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¹ Excludes New York-New Jersey order operated under Federal and State orders.

PACKERS AND STOCKYARDS ADMINISTRATION

Federal Funds

General and special funds:

PACKERS AND STOCKYARDS ADMINISTRATION

For necessary expenses for administration of the Packers and Stockyards Act, as authorized by law, and for certifying procedures used to protect purchasers of farm products, including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$5,000 for employment under 5 U.S.C. 3109, **[\$12,009,000] \$12,223,000.** (7 U.S.C. 181-229; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-2600-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations.....	10,676	12,009	12,223
Financing:				
25.00	Unobligated balance expiring.....	11		
40.00	Budget authority (appropriation).....	10,687	12,009	12,223
Relation of obligations to outlays:				
71.00	Total obligations.....	10,676	12,009	12,223
72.40	Obligated balance, start of year.....	870	1,317	1,317
74.40	Obligated balance, end of year.....	-1,317	-1,317	-1,334
77.00	Adjustments in expired accounts.....	5		
90.00	Outlays.....	10,234	12,009	12,206

The goal of this program is to ensure the integrity of the livestock, meat, and poultry markets and the marketplace in order to protect producers against unfair, deceptive, or discriminatory practices as well as those that are predatory or monopolistic in nature. Consumers and members of the livestock, poultry, and meat industries are also protected against unfair business practices in the marketing of livestock, meat and poultry, and from restrictions on competition which could unduly affect prices. The Agency also carries out the Secretary's responsibilities under Section 1324 of the Food Security Act of 1985 covering "central filing systems" established by States for pre-notification of security interests against farm products.

Object Classification (in thousands of dollars)

Identification code	12-2600-0-1-352	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent.....	6,975	7,512	7,876
11.3	Other than full-time permanent.....	22	24	25
11.9	Total personnel compensation.....	6,997	7,536	7,901
12.1	Civilian personnel benefits.....	1,446	1,495	1,567
21.0	Travel and transportation of persons.....	523	621	651
22.0	Transportation of things.....	24	26	28
23.2	Rental payments to others.....	137	194	204
23.3	Communications, utilities, and miscellaneous charges.....	359	442	463
24.0	Printing and reproduction.....	27	34	35
25.0	Other services.....	579	907	584
26.0	Supplies and materials.....	134	79	82
31.0	Equipment.....	439	675	708
42.0	Insurance claims and indemnities.....	2		
43.0	Interest and dividends.....	9		
99.9	Total obligations.....	10,676	12,009	12,223

Personnel Summary

Total compensable workyears: Full-time equivalent employment.....	190	191	191
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SOIL CONSERVATION SERVICE

Federal Funds

General and special funds:

CONSERVATION OPERATIONS

For necessary expenses for carrying out the provisions of the Act of April 27, 1935 (16 U.S.C. 590a-590f) including preparation of conservation plans and establishment of measures to conserve soil and water (including farm irrigation and land drainage and such special measures for soil and water management as may be necessary to prevent floods and the siltation of reservoirs and to control agricultural related pollutants); operation of conservation plant materials centers; classification and mapping of soil; dissemination of information; acquisition of lands by donation, exchange, or purchase at a nominal cost not to exceed \$100; purchase and erection or alteration or improvement of permanent and temporary buildings; and operation and maintenance of aircraft, **[\$564,129,000] \$572,492,000**, of which not less than \$5,713,000 is for snow survey and water forecasting and not less than \$8,064,000 is for operation and establishment of the plant materials centers: *Provided*, [That of the foregoing amounts not less than \$400,000,000 is for personnel compensation and benefits: *Provided further*,] That except for \$2,399,000 for improvements of the plant materials centers, the cost of any permanent building purchased, erected, or as improved, exclusive of the cost of constructing a water supply or sanitary system and connecting the same to any such building and with the exception of buildings acquired in conjunction with land being purchased for other purposes, shall not exceed \$10,000, except for one building to be constructed at a cost not to exceed \$100,000 and eight buildings to be constructed or improved at a cost not to exceed \$50,000 per building and except that alterations or improvements to other existing permanent buildings costing \$5,000 or more may be made in any fiscal year in an amount not to exceed \$2,000 per building: *Provided further*, That when buildings or other structures are erected on non-Federal land that the right to use such land is obtained as provided in 7 U.S.C. 2250a: *Provided further*, That no part of this appropriation may be expended for soil and water conservation operations under the Act of April 27, 1935 (16 U.S.C. 590a-590f) in demonstration projects: *Provided further*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225) and not to exceed \$25,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That qualified local engineers may be temporarily employed at per diem rates to perform the technical planning work of the Service (16 U.S.C. 590e-2). The Secretary of Agriculture is authorized to construct buildings and related facilities on federally owned land in Skagit County, Washington, for plant materials purposes: *Provided*, That the total amount of expenditures for the buildings and facilities on the site shall be derived from, and shall not exceed, the amount of money received from the exchange of

General and special funds—Continued

CONSERVATION OPERATIONS—Continued

lands in Skagit County, and Bellingham, Washington. (7 U.S.C. 1010a, 1387, 1807, 2201-02, 2250; 16 U.S.C. 590q, 590q-1, 2001-09; 42 U.S.C. 3271-74; 26 Stat. 653; Reorg. Plan No. IV of 1940; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-1000-0-1-302	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Technical assistance	426,042	478,018	486,161
00.02	Soil surveys	69,698	72,554	72,554
00.03	Snow survey water forecasting	5,553	5,713	5,713
00.04	Operation of plant materials centers	7,857	8,064	8,064
00.91	Total direct program	509,150	564,349	572,492
01.01	Reimbursable program	48,118	62,820	83,948
10.00	Total obligations	557,268	627,169	656,440
Financing:				
25.00	Unobligated balance expiring	640		
39.00	Budget authority (gross)	557,907	627,169	656,440
Budget authority:				
Current:				
40.00	Appropriation	509,049	564,129	572,492
42.00	Transferred from other accounts	740	220	
43.00	Appropriation (total)	509,789	564,349	572,492
Permanent:				
68.00	Spending authority from offsetting collections (new)	48,118	62,820	83,948
Relation of obligations to outlays:				
71.00	Total obligations	557,268	627,169	656,440
72.40	Obligated balance, start of year	59,675	66,740	81,070
74.40	Obligated balance, end of year	-66,740	-81,070	-85,326
77.00	Adjustments in expired accounts	-2,037		
87.00	Outlays (gross)	548,166	612,839	652,184
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-37,445	-51,745	-72,873
88.40	Non-Federal sources	-10,673	-11,075	-11,075
88.90	Total, offsetting collections	-48,118	-62,820	-83,948
89.00	Budget authority (net)	509,789	564,349	572,492
90.00	Outlays (net)	500,048	550,019	568,236

Technical assistance.—Technical assistance is provided through 2,955 conservation districts or special districts to land users and decisionmakers, including individual landowners and operators, community groups, units of government, Indian tribes, and others for the planning of conservation programs and installation of needed conservation systems on the land, including design, layout, installation, and consultation services.

Combinations of needed soil and water conservation systems are planned in relation to each other to achieve well-balanced conservation programs. Technicians of the Soil Conservation Service explain the various soil conditions, develop alternative uses and treatments, help to evaluate the costs and returns of conservation work, and furnish onsite assistance to farmers, ranchers, and others in applying the needed treatments. About 70 percent of the total annual investment in conservation practices applied through the conservation technical assistance program is made by private landusers. During 1993, personnel funded within this account will continue to provide technical assistance to implement the Conservation Reserve Program and the highly erodible land and wetland conservation provisions of the Food Security Act of 1985 as amended by the Food, Agriculture, Conservation and Trade Act of 1990.

MAIN WORKLOAD FACTORS

	1991 actual	1992 est.	1993 est.
Decisionmakers receiving technical services	1,245,256	1,250,000	1,260,000
Acres treated with conservation technical assistance	59,698,287	62,050,000	62,900,000
Tons of soil erosion reduced	282,553,920	293,700,000	297,700,000

Also included in this item are the inventory and monitoring, resource appraisal, and program development activities carried out by the Service. Resource inventories are conducted to provide soil, water, and related resource data for evaluating land-use changes and trends; and for guidance in the development and implementation of Federal, State, and local resource conservation programs. Resource appraisal and program development provides for periodic reports to the public and Congress as required by the Soil and Water Resources Conservation Act of 1977 as amended.

Soil surveys.—Soil surveys and investigations are made of the Nation's soil resources, with interpretations and publications that provide physical land facts needed for program development, resource conservation planning, installation of planned practices, and for use by other Federal, State, and local agencies in making land-use decisions. National leadership is provided for digitizing soil surveys in cooperation with States, and other users of soil survey data.

MAIN WORKLOAD FACTORS

	1991 actual	1992 est.	1993 est.
Acres mapped annually	37,509,502	32,400,000	32,400,000
Soil surveys ready for publication (number)	70	60	60

Snow survey water forecasting.—Water supply forecasts prepared from snow surveys in western states are used in making efficient seasonal use of water for irrigation, flood control, fish and wildlife, recreation, power generation, municipal and industrial water supply, and water quality management.

Operation of plant materials centers.—The selection and evaluation of plant materials are made at 25 plant materials centers through field trials to determine their suitability for erosion control, conservation, and other environmental improvements.

Object Classification (in thousands of dollars)

Identification code	12-1000-0-1-302	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	295,615	318,785	331,098
11.3	Other than full-time permanent	11,999	12,602	13,082
11.5	Other personnel compensation	3,323	3,892	4,243
11.9	Total personnel compensation	310,937	335,279	348,423
12.1	Civilian personnel benefits	70,265	77,434	82,180
13.0	Benefits for former personnel	426	439	439
21.0	Travel and transportation of persons	13,948	14,824	15,314
22.0	Transportation of things	3,861	4,105	4,241
23.2	Rental payments to others	10,245	11,140	11,507
23.3	Communications, utilities, and miscellaneous charges	13,409	14,243	14,713
24.0	Printing and reproduction	4,304	4,533	4,682
25.0	Other services	42,854	46,077	41,566
26.0	Supplies and materials	11,946	12,695	13,114
31.0	Equipment	26,083	42,678	35,380
32.0	Land and structures	758	782	808
42.0	Insurance claims and indemnities	106	112	117
43.0	Interest and dividends	8	8	8
99.0	Subtotal, direct obligations	509,150	564,349	572,492
99.0	Reimbursable obligations	48,118	62,820	83,948
99.9	Total obligations	557,268	627,169	656,440

Personnel Summary

Direct: Total compensable workyears			
Full-time equivalent employment	9,739	10,065	10,065

Full-time equivalent of overtime and holiday hours.....	23	23	23
Reimbursable: Total compensable workyears: Full-time equivalent employment.....	920	1,259	1,782

WATERSHED PLANNING

For necessary expenses for small watershed investigations and planning, in accordance with the Watershed Protection and Flood Prevention Act, as amended (16 U.S.C. 1001-1008), **[\$9,545,000]** **\$6,391,000**: *Provided*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$50,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 2201-02; 33 U.S.C. 701b-11; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code 12-1066-0-1-301	1991 actual	1992 est.	1993 est.
Program by activities:			
00.01 Direct program: Small watershed planning (P.L. 566)	9,138	9,545	6,391
01.01 Reimbursable program.....	141	200	200
10.00 Total obligations.....	9,278	9,745	6,591
Financing:			
25.00 Unobligated balance expiring.....	38		
39.00 Budget authority (gross).....	9,317	9,745	6,591
Budget authority:			
Current:			
40.00 Appropriation.....	9,176	9,545	6,391
Permanent:			
68.00 Spending authority from offsetting collections (new).....	141	200	200
Relation of obligations to outlays:			
71.00 Total obligations.....	9,278	9,745	6,591
72.40 Obligated balance, start of year.....	1,536	1,531	1,432
74.40 Obligated balance, end of year.....	-1,531	-1,432	-959
77.00 Adjustments in expired accounts.....	-114		
87.00 Outlays (gross).....	9,169	9,844	7,064
Adjustments to budget authority and outlays:			
Deductions for offsetting collections:			
88.00 Federal funds.....	-16	-23	-23
88.40 Non-Federal sources.....	-125	-177	-177
88.90 Total, offsetting collections.....	-141	-200	-200
89.00 Budget authority (net).....	9,176	9,545	6,391
90.00 Outlays (net).....	9,028	9,644	6,864

The Department cooperates with other agencies and the States in planning small watersheds to reduce the damage from floodwater, sediment, and erosion and for the conservation, development, utilization, and disposal of water.

MAIN WORKLOAD FACTORS

	1991 actual	1992 est.	1993 est.
Activity:			
Application for planning assistance: on hand, cumulative, start of year.....	2,394	2,402	2,422
Net change during year.....	8	20	20
On hand cumulative, end of year.....	2,402	2,422	2,442
Consisting of:			
Authorized for planning.....	2,111	2,141	2,161
Available for planning.....	291	281	281
Status of planning:			
Authorized, cumulative, start of year.....	2,099	2,111	2,141
Suspended or terminated, cumulative, start of year.....	512	520	526
Completed cumulative, start of year.....	1,500	1,523	1,553
Planning in process, start of year.....	87	67	61
New authorizations during year.....	11	30	
Terminated during year.....	8	6	6

Completions during year.....	23	30	20
Planning in process, end of year.....	67	61	35

The Department makes surveys of proposed small watershed project and work plans are prepared in cooperation with local sponsors. These plans outline the soil and water management problems in the watershed, the steps that have been or are authorized to be taken to alleviate these problems, the proposed works of improvement to be installed, the estimated benefits and costs, cost sharing, operation and maintenance arrangements, and other information necessary to justify Federal participation in project development.

Object Classification (in thousands of dollars)

Identification code 12-1066-0-1-301	1991 actual	1992 est.	1993 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent.....	5,356	5,485	3,690
11.3 Other than full-time permanent.....	239	245	165
11.5 Other personnel compensation.....	52	53	36
11.9 Total personnel compensation.....	5,647	5,783	3,891
12.1 Civilian personnel benefits.....	1,041	1,066	717
13.0 Benefits for former personnel.....	14	14	10
21.0 Travel and transportation of persons.....	282	291	194
22.0 Transportation of things.....	46	47	32
23.2 Rental payments to others.....	73	75	50
23.3 Communications, utilities, and miscellaneous charges.....	234	242	161
24.0 Printing and reproduction.....	29	30	20
25.0 Other services.....	610	724	520
26.0 Supplies and materials.....	154	159	106
31.0 Equipment.....	786	811	540
99.0 Subtotal, direct obligations.....	8,916	9,242	6,241
99.0 Reimbursable obligations.....	141	200	200
ALLOCATION TO FOREST SERVICE			
11.1 Personnel Compensation: Full-time permanent.....	56	173	120
12.1 Civilian personnel benefits.....	9	28	19
21.0 Travel and transportation of persons.....	34	15	2
22.0 Transportation of things.....	6	19	
23.1 Rental payments to GSA.....	3	9	
23.3 Communications, utilities, and miscellaneous Charges.....	1	3	
24.0 Printing and reproduction.....	1	3	
25.0 Other services.....	99	29	7
26.0 Supplies and materials.....	6	12	1
31.0 Equipment.....	6	12	1
99.0 Subtotal, allocation accounts.....	222	303	150
99.9 Total obligations.....	9,278	9,745	6,591

Personnel Summary

SOIL CONSERVATION SERVICE			
Direct: Total compensable workyears: Full-time equivalent employment.....	159	158	102
Reimbursable: Total compensable workyears: Full-time equivalent employment.....	2	2	2
ALLOCATION TO FOREST SERVICE			
Total compensable workyears: Full-time equivalent employment.....	1	3	2

RIVER BASIN SURVEYS AND INVESTIGATIONS

For necessary expenses to conduct research, investigation, and surveys of watersheds of rivers and other waterways, in accordance with section 6 of the Watershed Protection and Flood Prevention Act approved August 4, 1954, as amended (16 U.S.C. 1006-1009), **[\$13,251,000]** **\$10,082,000**: *Provided*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$60,000 shall be available for employment under 5 U.S.C. 3109. (7

General and special funds—Continued

RIVER BASIN SURVEYS AND INVESTIGATIONS—Continued

U.S.C. 2201-02; 16 U.S.C. 1101-05; 1007-09; 33 U.S.C. 701b-11; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-1069-0-1-301	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	River basin surveys.....	7,355	7,689	5,850
00.02	Flood plain management assistance.....	3,304	3,454	2,628
00.03	Interagency coordination program formulation.....	2,016	2,108	1,604
00.91	Total direct program.....	12,675	13,251	10,082
01.01	Reimbursable program.....	566	1,000	1,000
10.00	Total obligations.....	13,241	14,251	11,082
Financing:				
25.00	Unobligated balance expiring.....	108		
39.00	Budget authority (gross).....	13,349	14,251	11,082
Budget authority:				
Current:				
40.00	Appropriation.....	12,783	13,251	10,082
Permanent:				
68.00	Spending authority from offsetting collections (new).....	566	1,000	1,000
Relation of obligations to outlays:				
71.00	Total obligations.....	13,241	14,251	11,082
72.40	Obligated balance, start of year.....	1,870	1,913	1,988
74.40	Obligated balance, end of year.....	-1,913	-1,988	-1,512
77.00	Adjustments in expired accounts.....	-242		
87.00	Outlays (gross).....	12,956	14,176	11,558
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	-343	-606	-606
88.40	Non-Federal sources.....	-223	-394	-394
88.90	Total, offsetting collections.....	-566	-1,000	-1,000
89.00	Budget authority (net).....	12,783	13,251	10,082
90.00	Outlays (net).....	12,390	13,176	10,558

The Department cooperates with other Federal, State, and local agencies in conducting surveys and investigations of watersheds of rivers and other waterways as the basis for the development of coordinated water and related land resources programs.

MAIN WORKLOAD FACTORS

Status of river basin surveys:	1991 actual	1992 est.	1993 est.
USDA cooperative studies:			
Surveys in progress, start of year.....	67	74	65
Surveys initiated during year.....	25	16	
Surveys worked during year.....	92	90	65
Surveys completed during year.....	18	25	20
Surveys in progress, end of year.....	74	65	45
Cumulative total surveys initiated.....	401	417	417
Cumulative total surveys completed.....	329	354	374
Flood plain management assistance program:			
States involved.....	35	30	19
Completed studies.....	17	21	15
Ongoing studies, end of year.....	72	66	51
Cumulative total completed.....	525	546	561

Object Classification (in thousands of dollars)

Identification code	12-1069-0-1-301	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	7,123	7,342	5,615

11.3	Other than full-time permanent.....	212	218	167
11.5	Other personnel compensation.....	50	52	39
11.9	Total personnel compensation.....	7,385	7,612	5,821
12.1	Civilian personnel benefits.....	1,452	1,497	1,145
13.0	Benefits for former personnel.....	29	30	23
21.0	Travel and transportation of persons.....	477	496	374
22.0	Transportation of things.....	59	61	46
23.2	Rental payments to others.....	93	97	73
23.3	Communications, utilities, and miscellaneous charges.....	374	388	293
24.0	Printing and reproduction.....	27	28	21
25.0	Other services.....	742	887	727
26.0	Supplies and materials.....	229	238	179
31.0	Equipment.....	1,027	1,067	805
99.0	Subtotal, direct obligations.....	11,894	12,401	9,507
99.0	Reimbursable obligations.....	566	1,000	1,000

ALLOCATION TO FOREST SERVICE

Personnel compensation:				
11.1	Full-time permanent.....	367	378	354
11.3	Other than full-time permanent.....	12	12	12
11.5	Other personnel compensation.....	1	1	2
11.9	Total personnel compensation.....	380	391	368
12.1	Civilian personnel benefits.....	67	69	65
21.0	Travel and transportation of persons.....	78	81	37
22.0	Transportation of things.....	8	8	4
23.1	Rental payments to GSA.....	9	9	4
23.2	Rental payments to others.....	3	3	1
23.3	Communications, utilities, and miscellaneous charges.....	3	3	1
24.0	Printing and reproduction.....	3	3	1
25.0	Other services.....	185	236	73
26.0	Supplies and materials.....	21	22	10
31.0	Equipment.....	24	25	11
99.0	Subtotal, allocation accounts.....	781	850	575
99.9	Total obligations.....	13,241	14,251	11,082

Personnel Summary

SOIL CONSERVATION SERVICE				
Direct: Total compensable workyears: Full-time equivalent employment.....				
	197	197	145	
Reimbursable: Total compensable workyears: Full-time equivalent employment.....				
	13	16	16	
ALLOCATION TO FOREST SERVICE				
Total compensable workyears: Full-time equivalent employment.....				
	10	10	9	

WATERSHED AND FLOOD PREVENTION OPERATIONS

For necessary expenses to carry out preventive measures, including but not limited to research, engineering operations, methods of cultivation, the growing of vegetation, rehabilitation of existing works and changes in use of land, in accordance with the Watershed Protection and Flood Prevention Act approved August 4, 1954, as amended (16 U.S.C. 1001-1005, 1007-1009), the provisions of the Act of April 27, 1935 (16 U.S.C. 590a-f), and in accordance with the provisions of laws relating to the activities of the Department, **[\$205,266,000]** \$152,961,000 (of which **[\$36,091,000]** \$20,400,000 shall be available for the watersheds authorized under the Flood Control Act approved June 22, 1936 (33 U.S.C. 701, 16 U.S.C. 1006a), as amended and supplemented): *Provided*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed **[\$20,028,000]** \$10,000,000 shall be available for emergency measures as provided by sections 403-405 of the Agricultural Credit Act of 1978 (16 U.S.C. 2203-2205), and not to exceed \$200,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That \$4,000,000 in loans may be insured, or made to be sold and insured, under the Agricultural Credit Insurance Fund of the Farmers Home Administration (7 U.S.C. 1931): *Provided further*, That not to exceed \$1,000,000 of this appropriation is available to carry out the purposes of the Endangered Species Act of 1973 (Public Law 93-205), as amended, including cooperative efforts as contemplated by that Act to relocate endangered or threatened species to other suitable habitats as may be necessary to expedite project construction. (7 U.S.C. 2201-02; 33

U.S.C. 701b-1, 701b-11; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-1072-0-1-301	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Watershed operations (P.L. 534)	22,728	42,066	20,320
00.02	Loan services (P.L. 534)	80	80	80
00.03	Emergency watershed protection operations	39,781	34,064	10,000
00.04	Small watershed operations (P.L. 566)	141,288	162,064	122,388
00.05	Loan services (P.L. 566)	173	172	173
00.91	Total direct program	204,050	238,446	152,961
01.01	Reimbursable program	8,036	14,000	10,000
10.00	Total obligations	212,086	252,446	162,961
Financing:				
21.40	Unobligated balance available, start of year	-51,527	-33,180	
24.40	Unobligated balance available, end of year	33,180		
39.00	Budget authority (gross)	193,739	219,266	162,961
Budget authority:				
Current:				
40.00	Appropriation	185,703	205,266	152,961
Permanent:				
68.00	Spending authority from offsetting collections (new)	8,036	14,000	10,000
Relation of obligations to outlays:				
71.00	Total obligations	212,086	252,446	162,961
72.40	Obligated balance, start of year	156,075	140,070	131,282
74.40	Obligated balance, end of year	-140,070	-131,282	-117,443
87.00	Outlays (gross)	228,091	261,234	176,800
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-964	-1,847	-1,319
88.40	Non-Federal sources	-7,072	-12,153	-8,681
88.90	Total, offsetting collections	-8,036	-14,000	-10,000
89.00	Budget authority (net)	185,703	205,266	152,961
90.00	Outlays (net)	220,055	247,234	166,800

These programs provide for cooperation between the Federal Government and States and their political subdivisions to reduce damage from floodwater, sediment, and erosion, for the conservation, development, utilization, and disposal of water, and for the conservation and proper utilization of land.

Watershed operations authorized by Public Law 534.—The Department cooperates with soil conservation districts and other local organizations in planning and installing works of improvement for flood prevention in 11 watersheds authorized by the Flood Control Act of 1944. The Federal Government shares the cost of works of improvement for flood prevention, agricultural water management, recreation, and fish and wildlife development.

Within the 11 authorized projects, 403 subwatershed areas have been identified for planning purposes. Installation progress in these subwatersheds is as follows:

MAIN WORKLOAD FACTORS

	1991 actual	1992 est.	1993 est.
Projects in preconstruction, end of year	19	19	10
Projects in construction, start of year	91	91	100
Projects in preconstruction and construction, end of year	110	110	110
Projects continuing land treatment, end of year	65	65	65
Projects completed, end of year	160	160	160
Projects not started, end of year	68	68	68
Total subwatershed projects	403	403	403

Emergency watershed protection operations.—This program authorizes the Secretary of Agriculture to undertake such emergency measures for runoff retardation and soil erosion prevention as may be needed to safeguard life and property

from floods and the products of erosion on any watershed whenever natural elements or forces cause a sudden impairment of that watershed. An emergency is considered to exist when a watershed is suddenly impaired by flood, fire, wind, earthquake, or other natural cause and consequently life and property are endangered by floodwater, erosion, or sediment discharge. The emergency area need not be declared a national disaster area to be eligible for emergency watershed protection. Emergency watershed protection is applicable to small scale, localized disasters as well as large scale disasters. State environmental, natural resource, fish and game, and other agencies participate in planning and coordinating emergency work.

Small watershed operations authorized by Public Law 566.—The Department provides technical and financial assistance to local organizations to install measures for watershed protection, flood prevention, agricultural water management, recreation, and fish and wildlife enhancement.

Watershed work plans are prepared by sponsoring local organizations with the Department's assistance or through State and local resources. After work plans are approved by the Department or Congress (projects where the estimated Federal contribution will exceed \$5 million require congressional approval), technical services and financial assistance are provided for specific works of improvements.

The following tabulation shows the status of Public Law 566 projects:

MAIN WORKLOAD FACTORS

Status of projects approved for operations:	1991 actual	1992 est.	1993 est.
Projects in preconstruction	240	250	269
Projects under construction, start of year	346	328	340
New construction starts	2	20	1
Projects completed during year	13	10	5
Projects land treatment continuing	36	42	45
Subtotal projects requiring funds	637	650	660
Projects not requiring funds	166	170	170
Projects completed in prior years	720	733	743
Total approved projects	1,523	1,553	1,573

Loan services.—Loans are made to local sponsoring organizations to finance the local cost of installing works of improvement in Public Law 534 and approved Public Law 566 watershed projects. Repayment with interest is required within 50 years after the principal benefits of improvements first become available. Loans are made from funds available for this purpose from the Agricultural Credit Insurance Fund of the Farmers Home Administration. Loan services related to processing and making loans are financed from this appropriation.

The 1993 budget proposes no new Agricultural Credit Insurance Fund loans for watershed projects.

Object Classification (in thousands of dollars)

Identification code	12-1072-0-1-301	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	48,949	44,960	41,887
11.3	Other than full-time permanent	1,726	1,468	1,329
11.5	Other personnel compensation	1,956	1,382	1,153
11.9	Total personnel compensation	52,631	47,810	44,369
12.1	Civilian personnel benefits	11,008	10,280	9,616
13.0	Benefits for former personnel	69	71	58
21.0	Travel and transportation of persons	2,397	2,112	1,934
22.0	Transportation of things	503	510	488
23.2	Rental payments to others	1,359	1,323	1,248
23.3	Communications, utilities, and miscellaneous charges	1,981	1,930	1,823
24.0	Printing and reproduction	209	179	163
25.0	Other services	7,312	11,776	9,816
25.0	Other services (construction contracts)	86,799	109,929	52,611
26.0	Supplies and materials	1,260	2,531	1,645
31.0	Equipment	4,887	4,585	4,281

General and special funds—Continued

WATERSHED AND FLOOD PREVENTION OPERATIONS—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-1072-0-1-301	1991 actual	1992 est.	1993 est.
41.0	Grants, subsidies, and contributions	30,072	42,430	22,098
42.0	Insurance claims and indemnities			1
43.0	Interest and dividends	27	25	23
99.0	Subtotal, direct obligations	200,514	235,491	150,174
99.0	Reimbursable obligations	8,036	14,000	10,000
ALLOCATION ACCOUNTS				
Personnel compensation:				
11.1	Full-time permanent	1,283	1,278	1,498
11.3	Other than full-time permanent	257	123	103
11.5	Other personnel compensation	80	56	91
11.9	Total personnel compensation	1,620	1,457	1,692
12.1	Civilian personnel benefits	311	301	346
21.0	Travel and transportation of persons	70	54	75
22.0	Transportation of things	21	21	32
23.2	Rental payments to others	23	22	19
23.3	Communications, utilities, and miscellaneous charges	72	60	96
24.0	Printing and reproduction	2	2	2
25.0	Other services	1,142	827	322
26.0	Supplies and materials	214	155	160
31.0	Equipment	52	51	41
32.0	Land and structures	7	4	2
42.0	Insurance claims and indemnities	2	2	
99.0	Subtotal, allocation accounts	3,536	2,956	2,787
99.9	Total obligations	212,086	252,446	162,961
Obligations are distributed as follows:				
	Soil Conservation Service	208,550	249,490	160,174
	Farmers Home Administration	253	253	253
	Forest Service	3,283	2,703	2,534

Personnel Summary

SOIL CONSERVATION SERVICE				
Direct:				
	Total compensable workyears: Full-time equivalent employment	1,573	1,365	1,240
	Full-time equivalent of overtime and holiday hours	32	24	24
Reimbursable: Total compensable workyears: Full-time equivalent employment				
		5	31	31
ALLOCATION ACCOUNTS				
	Total compensable workyears: Full-time equivalent employment	66	47	48

GREAT PLAINS CONSERVATION PROGRAM

For necessary expenses to carry into effect a program of conservation in the Great Plains area, pursuant to section 16(b) of the Soil Conservation and Domestic Allotment Act, as added by the Act of August 7, 1956, as amended (16 U.S.C. 590p(b)), \$25,271,000, to remain available until expended. (16 U.S.C. 590p(b)(7)). (7 U.S.C. 2201-02; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-2268-0-1-302	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Cost-sharing assistance	14,382	17,868	16,179
00.02	Cost-sharing programming and contract administration	2,778	2,909	2,909
00.03	Technical assistance	5,905	6,183	6,183
00.91	Total direct program	23,065	26,960	25,271
01.01	Reimbursable program	13	20	20
10.00	Total obligations	23,078	26,980	25,291
Financing:				
21.40	Unobligated balance available, start of year	-117	-1,689	

24.40	Unobligated balance available, end of year	1,689		
39.00	Budget authority (gross)	24,650	25,291	25,291
Budget authority:				
Current:				
40.00	Appropriation	24,637	25,271	25,271
Permanent:				
68.00	Spending authority from offsetting collections (new)	13	20	20
Relation of obligations to outlays:				
71.00	Total obligations	23,078	26,980	25,291
72.40	Obligated balance, start of year	36,495	37,511	41,843
74.40	Obligated balance, end of year	-37,511	-41,843	-41,808
87.00	Outlays (gross)	22,062	22,648	25,326
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-13	-16	-16
88.40	Non-Federal sources		-4	-4
88.90	Total, offsetting collections	-13	-20	-20
89.00	Budget authority (net)	24,637	25,271	25,271
90.00	Outlays (net)	22,049	22,628	25,306

This program provides cost-share and technical services to participating landowners or operators in the Great Plains area in the development and installation of long-term conservation plans and practices for their land under contracts entered into in prior years. It is a voluntary program in 556 designated counties of 10 Great Plains States. Contracts with individual landowners range in time from 3 to 10 years.

MAIN WORKLOAD FACTORS

Program participants:	1991 actual	1992 est.	1993 est.
Number of new contracts during year	1,044	1,190	1,040
Number of contracts serviced during year	6,487	6,970	7,310
Number of acres under contracts	17,597,400	19,067,400	20,087,400

As of September 30, 1991, there were 5,780 active contracts on hand. Co-landowners or operators finance the entire cost of installing recurring management-type practices and pay a specified part of the cost-shared practices installed on their land. Program regulations provide that cost-share rates offered in any contract shall not exceed 80 percent of the cost of installing eligible practices within the designated county. There is a cost-sharing limitation of \$35 thousand for any contract.

Object Classification (in thousands of dollars)

Identification code	12-2268-0-1-302	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	5,195	5,412	5,310
11.3	Other than full-time permanent	87	91	95
11.5	Other personnel compensation	38	40	40
11.9	Total personnel compensation	5,320	5,543	5,445
12.1	Civilian personnel benefits	1,159	1,208	1,203
13.0	Benefits for former personnel	2	11	11
21.0	Travel and transportation of persons	218	225	223
22.0	Transportation of things	89	92	91
23.2	Rental payments to others	168	173	174
23.3	Communications, utilities, and miscellaneous charges	294	303	303
24.0	Printing and reproduction	30	31	31
25.0	Other services	463	537	634
26.0	Supplies and materials	185	191	199
31.0	Equipment	755	778	778
41.0	Grants, subsidies, and contributions	14,382	17,868	16,179
99.0	Subtotal, direct obligations	23,065	26,960	25,271
99.0	Reimbursable obligations	13	20	20
99.9	Total obligations	23,078	26,980	25,291

Personnel Summary

Total compensable workyears: Full-time equivalent employment....	169	169	162
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RESOURCE CONSERVATION AND DEVELOPMENT

For necessary expenses in planning and carrying out projects for resource conservation and development and for sound land use pursuant to the provisions of section 32(e) of title III of the Bankhead-Jones Farm Tenant Act, as amended (7 U.S.C. 1010-1011; 76 Stat. 607), and the provisions of the Act of April 27, 1935 (16 U.S.C. 590a-f), and the provisions of the Agriculture and Food Act of 1981 (16 U.S.C. 3451-3461), **[\$32,516,000] \$23,631,000: Provided, That [\$600,000 in loans may be insured, or made to be sold and insured, under the Agricultural Credit Insurance Fund of the Farmers Home Administration (7 U.S.C. 1931): Provided further, That]** this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$50,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 2201-02; 16 U.S.C. 3451-3461; 33 U.S.C. 701b-11; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code 12-1010-0-1-302	1991 actual	1992 est.	1993 est.
Program by activities:			
Direct program:			
00.01 Technical assistance.....	24,279	26,236	23,571
00.02 Financial assistance.....	3,948	9,948	
00.03 Loan services.....	60	60	60
00.91 Total direct program.....	28,287	36,244	23,631
01.01 Reimbursable program.....	871	1,000	1,000
10.00 Total obligations.....	29,158	37,244	24,631
Financing:			
21.40 Unobligated balance available, start of year.....	-2,115	-3,728	
24.40 Unobligated balance available, end of year.....	3,728		
39.00 Budget authority (gross).....	30,771	33,516	24,631
Budget authority:			
Current:			
40.00 Appropriation.....	29,900	32,516	23,631
Permanent:			
68.00 Spending authority from offsetting collections (new).....	871	1,000	1,000
Relation of obligations to outlays:			
71.00 Total obligations.....	29,158	37,244	24,631
72.40 Obligated balance, start of year.....	9,650	9,297	14,881
74.40 Obligated balance, end of year.....	-9,297	-14,881	-9,738
87.00 Outlays (gross).....	29,511	31,660	29,774
Adjustments to budget authority and outlays:			
Deductions for offsetting collections:			
88.00 Federal funds.....	-635	-80	-80
88.40 Non-Federal sources.....	-236	-920	-920
88.90 Total, offsetting collections.....	-871	-1,000	-1,000
89.00 Budget authority (net).....	29,900	32,516	23,631
90.00 Outlays (net).....	28,640	30,660	28,774

Under this program, the Department assists States, local units of government, groups and individuals in developing area plans for resource conservation and development (RC&D). It will play a supportive role in the Department's Rural Revitalization Program.

RC&D areas are provided technical and financial assistance to help States and local units of government prepare plans for resource development and economic improvement and to plan and install community-type conservation projects or measures. Financial contributions, loans, and other Federal assistance are used to help carry out measures specified in RC&D area plans. Loans have previously been made through the

Farmers Home Administration to qualified local organizations to help finance their share of the costs of installing the measures.

The RC&D program would be continued in 1993. Technical assistance would be provided through RC&D coordinators, but their would be no RC&D funded cost-sharing, and no new Farmers Home Administration Loans from the Agricultural Credit Insurance Fund.

The following tabulation shows the status of RC&D areas authorized to receive technical and financial assistance.

MAIN WORKLOAD FACTORS

	1991 actual	1992 est.	1993 est.
Areas authorized at beginning of year.....	194	209	236
Areas authorized at end of year.....	209	236	236
RC&D financial assisted measures completed.....	149	180	109
RC&D financial assisted measures planned.....	148	155	110
RC&D measures completed with other than financial assistance....	792	817	852

Object Classification (in thousands of dollars)

Identification code 12-1010-0-1-302	1991 actual	1992 est.	1993 est.
SOIL CONSERVATION SERVICE			
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent.....	13,706	14,806	12,912
11.3 Other than full-time permanent.....	995	1,075	937
11.5 Other personnel compensation.....	130	140	122
11.9 Total personnel compensation.....	14,831	16,021	13,971
12.1 Civilian personnel benefits.....	2,980	3,235	2,821
13.0 Benefits for former personnel.....	15	16	15
21.0 Travel and transportation of persons.....	559	605	539
22.0 Transportation of things.....	144	156	139
23.2 Rental payments to others.....	447	514	458
23.3 Communications, utilities, and miscellaneous charges....	762	794	707
24.0 Printing and reproduction.....	41	44	40
25.0 Other services.....	1,748	2,297	2,512
25.0 Construction contracts.....	2,161	4,027	
26.0 Supplies and materials.....	544	740	320
31.0 Equipment.....	1,709	1,677	1,462
32.0 Land and structures.....	1		
41.0 Grants, subsidies, and contributions.....	1,657	5,471	
42.0 Insurance claims and indemnities.....	3	3	3
99.0 Subtotal, direct obligations.....	27,602	35,600	22,987
99.0 Reimbursable obligations.....	871	1,000	1,000

ALLOCATION ACCOUNTS

	1991 actual	1992 est.	1993 est.
11.1 Personnel compensation: Full-time permanent.....	115	127	127
12.1 Civilian personnel benefits.....	20	21	21
21.0 Travel and transportation of persons.....	32	26	26
22.0 Transportation of things.....	4	2	2
23.2 Rental payments to others.....	7	2	1
24.0 Printing and reproduction.....	1	1	1
25.0 Other services.....	52	1	1
26.0 Supplies and materials.....	2	1	1
31.0 Equipment.....	4		
41.0 Grants, subsidies, and contributions.....	448	463	463
99.0 Subtotal, allocation accounts.....	685	644	644
99.9 Total obligations.....	29,158	37,244	24,631

Obligations are distributed as follows:

Soil Conservation Service.....	28,473	36,600	23,987
Farmers Home Administration.....	60	60	60
Forest Service.....	625	584	584

Personnel Summary

SOIL CONSERVATION SERVICE			
Direct:			
Total compensable workyears: Full-time equivalent employment.....	432	448	387
Full-time equivalent of overtime and holiday hours.....	1	1	1
Reimbursable: Total compensable workyears: Full-time equivalent employment.....	5	3	3

General and special funds—Continued

RESOURCE CONSERVATION AND DEVELOPMENT—Continued

Personnel Summary—Continued

ALLOCATION ACCOUNTS			
Total compensable workyears: Full-time equivalent employment	4	4	4

Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code	12-8210-0-7-300	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations	1,021	3,528	560
Financing:				
21.40	Unobligated balance available, start of year	-3,662	-2,968	
24.40	Unobligated balance available, end of year	2,968		
60.05	Budget authority (appropriation) (indefinite)	327	560	560
Relation of obligations to outlays:				
71.00	Total obligations	1,021	3,528	560
72.40	Obligated balance, start of year	381	327	2,580
74.40	Obligated balance, end of year	-327	-2,580	-1,866
90.00	Outlays	1,075	1,275	1,274

Funds received from State and local organizations, and others are available for work under cooperative agreements for soil survey, watershed protection, and resource conservation and development activities.

Object Classification (in thousands of dollars)

Identification code	12-8210-0-7-300	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent	249	259	269
11.3	Other than full-time permanent	49	51	53
11.5	Other compensation	5	5	5
11.9	Total personnel compensation	303	315	327
12.1	Civilian personnel benefits	45	47	49
21.0	Travel and transportation of persons	10	10	2
22.0	Transportation of things	1	1	1
23.2	Rental payments to others	3	3	3
23.3	Communications, utilities, and miscellaneous charges	12	13	13
25.0	Other services	95	101	56
25.0	Construction contracts	426	3,013	90
26.0	Supplies and materials	9	9	9
31.0	Equipment	15	16	10
41.0	Grants, subsidies, and contributions	102		
99.9	Total obligations	1,021	3,528	560

Personnel Summary

Total compensable workyears: Full-time equivalent employment	10	10	10
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AGRICULTURAL STABILIZATION AND
CONSERVATION SERVICE

Federal Funds

General and special funds:

SALARIES AND EXPENSES

(INCLUDING TRANSFERS OF FUNDS)

For necessary administrative expenses of the Agricultural Stabilization and Conservation Service, including expenses to formulate and carry out programs authorized by title III of the Agricultural Adjustment Act of 1938, as amended (7 U.S.C. 1301-1393); the Agricultural

Act of 1949, as amended (7 U.S.C. 1421 et seq.); sections 7 to 15, 16(a), 16(f), and 17 of the Soil Conservation and Domestic Allotment Act, as amended [and supplemented] (16 U.S.C. 590g-590o, 590p(a), 590p(f), and 590q); sections 1001 to 1004, 1006 to 1008, and 1010 of the Agricultural Act of 1970 [as added by the Agriculture and Consumer Protection Act of 1973], as amended (16 U.S.C. 1501 to 1504, 1506 to 1508, and 1510); the Water Bank Act, as amended (16 U.S.C. 1301-1311); the Cooperative Forestry Assistance Act of 1978 (16 U.S.C. 2101); sections 202(c) and 205 of title II of the Colorado River Basin Salinity Control Act of 1974, as amended (43 U.S.C. 1592(c), 1595); sections 401, 402, and 404 to 406 of the Agricultural Credit Act of 1978 (16 U.S.C. 2201 to 2205); the United States Warehouse Act, as amended (7 U.S.C. 241-273); Title XII of the Food Security Act of 1985, as amended (16 U.S.C. 3811 et seq.); and laws pertaining to the Commodity Credit Corporation, [\$720,451,000] \$714,551,000; of which [\$719,289,000] \$712,894,000 is hereby appropriated, and [\$573,000] \$1,036,000 is transferred from the Public Law 480 Program Account in this Act and [\$589,000] \$621,000 is transferred from the Commodity Credit Corporation Program Account in this Act: *Provided*, That other funds made available to the Agricultural Stabilization and Conservation Service for authorized activities may be advanced to and merged with this account: *Provided further*, That these funds shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$100,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That no part of the funds made available under this Act shall be used (1) to influence the vote in any referendum; (2) to influence agricultural legislation, except as permitted in 18 U.S.C. 1913; or (3) for salaries or other expenses of members of county and community committees established pursuant to section 8(b) of the Soil Conservation and Domestic Allotment Act, as amended, for engaging in any activities other than advisory and supervisory duties and delegated program functions prescribed in administrative regulations: *Provided further*, That funds contained herein shall be available for establishing and maintaining a National Appeals Division provided for under section 426 of the Agricultural Act of 1949]. (7 U.S.C. 135b, 442-445, 447-449, 450j-1, 608c, 624, 1282, 1421-33, 1441-49, 1691-92, 1701-10, 1721-24, 1731-36f, 1781-87, 1838, 1851-54, 1856-57, 1859; 15 U.S.C. 712a, 713a-4-713a-13, 714-714p; 40 U.S.C. App. A203, A401-5; 50 U.S.C. App. 1917; Public Law 96-108; Public Law 96-528; Public Law 97-103; Public Law 97-370; Public Law 100-387; Public Law 100-393; Public Law 100-460; Public Law 101-508; Public Law 101-624; Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-3300-0-1-351	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Program formulation and appraisal	26,934	28,757	29,310
00.02	Operation of supply adjustment, conservation, and price support programs	626,042	668,421	681,275
00.03	Inventory management and merchandising	74,980	80,056	81,596
00.04	Warehouse examination	7,369	9,303	8,397
10.00	Total obligations	735,325	786,537	800,578
Financing:				
39.00	Budget authority (gross)	735,325	786,537	800,578
Budget authority:				
Current:				
40.00	Appropriation	46,899	719,289	712,894
42.00	Transferred from other accounts		1,162	1,657
43.00	Appropriation (total)	46,899	720,451	714,551
Permanent:				
68.00	Spending authority from offsetting collections (new)	688,426	66,086	86,027
Relation of obligations to outlays:				
71.00	Total obligations	735,325	786,537	800,578
72.40	Obligated balance, start of year	52,440	51,642	95,961
74.40	Obligated balance, end of year	-51,642	-95,961	-118,067
77.00	Adjustments in expired accounts	-4,084		
87.00	Outlays (gross)	732,039	742,218	778,472
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Commodity credit corporation fund	-629,556		

88.00	Other	-41,534	-47,468	-49,162
88.40	Non-Federal sources.....	-17,236	-18,618	-36,865
88.90	Total, offsetting collections	-688,426	-66,086	-86,027
89.00	Budget authority (net)	46,899	720,451	714,551
90.00	Outlays (net)	43,613	676,132	692,445

This account includes funds to cover expenses of programs administered by, and functions assigned to, the Service. The funds consist of transfers from the Commodity Credit Corporation (CCC), user fees, and miscellaneous advances from other sources. This is a consolidated account for administrative expenses of national, commodity, State, and county offices.

Program formulation and appraisal.—The supply adjustment, conservation, and commodity support programs, and the management and merchandising of commodities acquired under the support program, have a tremendous impact on the national and (to a lesser extent) the international economy. This activity provides for constant review of the effectiveness of these programs. It also provides for the analysis of data to formulate more effective programs.

Operation of supply adjustment, conservation, and price support programs.—This activity includes all functions dealing with the administration of programs carried out through the farmer committee system, including: (a) developing program regulations and procedures; (b) holding meetings with employees and producers to discuss new programs or changes in existing programs; (c) collecting and compiling basic data for individual farms; (d) establishing individual farm allotments, bases, and yields; (e) notifying producers of established allotments, bases, and yields; (f) determining farm marketing quotas; (g) handling appeals; (h) conducting referendums and certifying results; (i) accepting farmer certifications and checking compliance; (j) accepting producer applications for participation in commodity price stabilizing programs; (k) issuing marketing cards so that production from the allotted acreage can be marketed without penalty; (l) processing producer requests for conservation cost-sharing and issuing conservation reserve rental payments; (m) processing commodity loan and storage facility loan documents and issuing checks; (n) processing disaster, deficiency, and diversion payments and issuing checks and commodity certificates; and (o) certifying payment eligibility and monitoring payment limitations.

Inventory management and merchandising.—This activity includes: (a) overall management of CCC-owned commodities; (b) purchasing commodities; (c) donating commodities; (d) selling commodities; (e) processing the redemption of commodity certificates for CCC inventory; and (f) accounting for loans and commodities.

Warehouse examination.—This activity provides for the examination of warehouses licensed under the U.S. Warehouse Act and non-licensed warehouses storing CCC-owned or pledged commodities. ASCS examiners perform periodic examinations of the facilities and the warehouse records to ensure protection of depositors against potential losses of the stored commodities and to ensure compliance with the U.S. Warehouse Act and any CCC storage agreements.

Automation.—Most farm and producer data are currently maintained on ASCS county office computers and are automatically accessed, used, and updated while servicing producers. This platform is reaching the end of its system life. The agency is in the process of identifying technologies that can be used to extend the system life of this platform until updated technology can be acquired and implemented.

ASCS is in the process of identifying agency needs and the technologies required to meet those needs into the early 2000's. A separate staff has been organized to coordinate this effort and manage a series of long-term technology and telecommunications acquisitions that will replace the current

technology and support our long-term operating and management objectives. This effort has been titled the "System Technology and Telecommunications Enhancement Program (STEP)." Acquisitions under this program will be conducted within the guidelines of GSA's Trail Boss Program. Proposed ADP equipment acquisitions will occur after 1993 and will be funded under the statutory authority of the Commodity Credit Corporation.

Object Classification (in thousands of dollars)

Identification code	12-3300-0-1-351	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent	106,427	112,042	117,877
11.3	Other than full-time permanent	5,034	5,474	5,786
11.5	Other personnel compensation	3,274	3,769	4,049
11.9	Total personnel compensation	114,735	121,285	127,712
12.1	Civilian personnel benefits	23,297	25,182	26,457
13.0	Benefits for former personnel	621	644	669
21.0	Travel and transportation of persons	6,417	7,106	7,106
22.0	Transportation of things	1,319	1,717	1,712
23.3	Communications, utilities, and miscellaneous charges	17,642	25,862	26,058
24.0	Printing and reproduction	3,186	3,840	3,840
25.0	Other services	22,756	28,034	27,931
26.0	Supplies and materials	4,898	6,078	5,778
31.0	Equipment	741	2,424	1,178
41.0	Grants, subsidies, and contributions	539,635	564,276	572,048
42.0	Insurance claims and indemnities	17	20	20
43.0	Interest and dividends	4	9	9
44.0	Refunds	57	60	60
99.9	Total obligations	735,325	786,537	800,578

Personnel Summary

Total compensable workyears:				
	Full-time equivalent employment	3,248	3,248	3,248
	Full-time equivalent of overtime and holiday hours	65	70	60

RURAL CLEAN WATER PROGRAM

Program and Financing (In thousands of dollars)

Identification code	12-3337-0-1-304	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	356	1,236	.....
Financing:				
21.40	Unobligated balance available, start of year	-1,592	-1,236	.....
24.40	Unobligated balance available, end of year	1,236	.....	.....
39.00	Budget authority .....	.....	.....	.....
Relation of obligations to outlays:				
71.00	Total obligations	356	1,236	.....
72.40	Obligated balance, start of year	11,853	9,701	7,366
74.40	Obligated balance, end of year	-9,701	-7,366	-5,351
90.00	Outlays	2,508	3,571	2,015

This experimental Rural Clean Water Program, authorized by Public Law 96-108 and Public Law 96-528, is a cooperative endeavor among farmers, various USDA agencies, and other organizations to develop and test means of controlling agricultural nonpoint source water pollution in rural areas.

Recommended project areas were developed by local and State committees and approved by the Secretary of Agriculture in consultation with the Administrator of the Environmental Protection Agency. Full funding has been provided in previous budgets for all approved projects.

The 1993 budget requires no additional funding for implementing this program.

General and special funds—Continued

AGRICULTURAL CONSERVATION PROGRAM

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses to carry into effect the program authorized in sections 7 to 15, 16(a), 16(f), and 17 of the Soil Conservation and Domestic Allotment Act approved February 29, 1936, as amended and supplemented (16 U.S.C. 590g-590o, 590p(a), 590p(f), and 590q), and sections 1001-1004, 1006-1008, and 1010 of the Agricultural Act of 1970, as added by the Agriculture and Consumer Protection Act of 1973 (16 U.S.C. 1501-1504, 1506-1508, and 1510), and including not to exceed \$15,000 for the preparation and display of exhibits, including such displays at State, interstate, and international fairs within the United States, **[\$194,435,000]** **\$125,000,000**, to remain available until expended (16 U.S.C. 590o), for agreements, excluding administration but including technical assistance and related expenses (16 U.S.C. 590o), except that no participant in the Agricultural Conservation Program shall receive more than \$3,500 per year, except where the participants from two or more farms or ranches join to carry out approved practices designed to conserve or improve the agricultural resources of the community, or where a participant has a long-term agreement, in which case the total payment shall not exceed the annual payment limitation multiplied by the number of years of the agreement: *Provided*, That no portion of the funds for the current year's program may be utilized to provide financial or technical assistance for drainage on wetlands now designated as Wetlands Types 3 (III) through 20 (XX) in United States Department of the Interior, Fish and Wildlife Circular 39, Wetlands of the United States, 1956: *Provided further*, That such amounts shall be available for the purchase of seeds, fertilizers, lime, trees, or any other conservation materials, or any soil-terracing services, and making grants thereof to agricultural producers to aid them in carrying out approved farming practices as authorized by the Soil Conservation and Domestic Allotment Act, as amended, as determined and recommended by the county committees, approved by the State committees and the Secretary, under programs provided for herein: *Provided further*, That such assistance will not be used for carrying out measures and practices that are primarily production-oriented or that have little or no conservation or pollution abatement benefits: *Provided further*, That not to exceed 5 per centum of the allocation for the current year's program for any county may, on the recommendation of such county committee and approval of the State committee, be withheld and allotted to the Soil Conservation Service for services of its technicians in formulating and carrying out the Agricultural Conservation Program in the participating counties, and shall not be utilized by the Soil Conservation Service for any purpose other than technical and other assistance in such counties, and in addition, on the recommendation of such county committee and approval of the State committee, not to exceed 1 per centum may be made available to any other Federal, State, or local public agency for the same purpose and under the same conditions: *Provided further*, That for the current year's program \$2,500,000 shall be available for technical assistance in formulating and carrying out rural environmental practices: *Provided further*, That no part of any funds available to the Department, or any bureau, office, corporation, or other agency constituting a part of such Department, shall be used in the current fiscal year for the payment of salary or travel expenses of any person who has been convicted of violating the Act entitled "An Act to prevent pernicious political activities" approved August 2, 1939, as amended, or who has been found in accordance with the provisions of title 18 U.S.C. 1913 to have violated or attempted to violate such section which prohibits the use of Federal appropriations for the payment of personal services or other expenses designed to influence in any manner a Member of Congress to favor or oppose any legislation or appropriation by Congress except upon request of any Member or through the proper official channels: *Provided further*, That not to exceed **[\$6,750,000]** **\$10,000,000** of the amount appropriated shall be used for water quality payments and practices in the same manner as permitted under the program for water quality authorized in chapter 2 of subtitle D of title XII of the Food Security Act of 1985 (16 U.S.C. 3838 et seq.) (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-3315-0-1-302	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	182,143	230,147	125,000
Financing:				
21.40	Unobligated balance available, start of year	-27,705	-35,712	.....
24.40	Unobligated balance available, end of year	35,712	.....	.....
40.00	Budget authority (appropriation)	190,150	194,435	125,000
Relation of obligations to outlays:				
71.00	Total obligations	182,143	230,147	125,000
72.40	Obligated balance, start of year	199,988	185,251	211,060
74.40	Obligated balance, end of year	-185,251	-211,060	-165,204
90.00	Outlays	196,880	204,338	170,856

The primary objectives of the program are to conserve soil and water resources. Along with annual agreements, cost sharing is authorized for long-term agreements of 3-10 years.

The program is administered by ASC county committees, with review and approval by State ASC committees and the Secretary. Technical assistance is provided by the Soil Conservation Service and the Forest Service.

The 1992 program level of \$194,435 thousand will be allocated to States based on the highest priority soil and water resource problems, and is expected to serve 9.0 million acres. Practices are expected to prevent approximately 27.9 million tons of soil erosion and save 549,000 acre-feet of water.

The 1993 budget proposes funding for activities consistent with the Government-wide water quality initiative as well as practices that help solve soil and water conservation problems identified in State and county ACP plans. The 1993 budget also includes \$10 million for funding water quality protection practices on eligible lands to meet water quality standards or goals.

COLORADO RIVER BASIN SALINITY CONTROL PROGRAM

For necessary expenses for carrying out a voluntary cooperative salinity control program pursuant to section 202(c) of title II of the Colorado River Basin Salinity Control Act, as amended (43 U.S.C. 1592(c)), to be used to reduce salinity in the Colorado River and to enhance the supply and quality of water available for use in the United States and the Republic of Mexico, \$14,783,000, to be used for investigations and surveys, for technical assistance in developing conservation practices and in the preparation of salinity control plans, for the establishment of on-farm irrigation management systems, including related lateral improvement measures, for making cost-share payments to agricultural landowners and operators, Indian tribes, irrigation districts and associations, local governmental and nongovernmental entities, and other landowners to aid them in carrying out approved conservation practices as determined and recommended by the county ASC committees, approved by the State ASC committees and the Secretary, and for associated costs of program planning, information and education, and program monitoring and evaluation: *Provided*, That the Soil Conservation Service shall provide technical assistance and the Agricultural Stabilization and Conservation Service shall provide administrative services for the program, including but not limited to, the negotiation and administration of agreements and the disbursement of payments: *Provided further*, That such program shall be coordinated with the regular Agricultural Conservation Program and with research programs of other agencies. (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-3318-0-1-304	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	13,197	17,366	14,783
Financing:				
21.40	Unobligated balance available, start of year	-997	-2,583	.....

24.40	Unobligated balance available, end of year.....	2,583		
40.00	Budget authority (appropriation).....	14,783	14,783	14,783
Relation of obligations to outlays:				
71.00	Total obligations.....	13,197	17,366	14,783
72.40	Obligated balance, start of year.....	6,720	10,077	13,756
74.40	Obligated balance, end of year.....	-10,077	-13,756	-12,620
90.00	Outlays.....	9,839	13,687	15,919

This program carries out the purposes of section 202(c) of title II of the Colorado River Basin Salinity Control Act (43 U.S.C. 1592(c)), as amended, by providing cost-share assistance to landowners and others in the Colorado River Basin. The main objective is to enhance the supply and quality of water in the Colorado River for delivery to downstream users in the U.S. and Mexico.

Practices are recommended by the ASC county committees and approved by the State committees and the Secretary of Agriculture. Technical assistance is provided by the Soil Conservation Service. Education and information activities are provided by the Extension Service.

The 1992 program will focus on eight project areas in Colorado, Utah, and Wyoming.

The 1993 budget will provide financial assistance in promoting the Government-wide water quality initiative. The funding level of \$14.8 million will fund eight existing projects and three additional projects.

Under this program, 30 percent of ASCS cost-share funds will be reimbursed to the U.S. Treasury by the Colorado River Basin States.

CONSERVATION RESERVE PROGRAM (INCLUDING TRANSFERS OF FUNDS)

For necessary expenses to carry out the conservation reserve program pursuant to the Food Security Act of 1985 (16 U.S.C. 3831-3845), **[\$1,611,277,000] \$1,606,540,000**, to remain available until expended, to be used for Commodity Credit Corporation expenditures for cost-share assistance for the establishment of conservation practices provided for in approved conservation reserve program contracts, for annual rental payments provided in such contracts, and for technical assistance: *Provided*, That none of the funds in this Act may be used to enter into new contracts that are in excess of the prevailing local rental rates for an acre of comparable land. (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code 12-3319-0-1-302	1991 actual	1992 est.	1993 est.
Program by activities:			
00.01 Cost-sharing assistance.....	40,890	49,128	38,522
00.02 Annual rental payments.....	1,590,087	1,680,417	1,746,717
00.03 Technical assistance.....	11,078	10,014	13,393
10.00 Total obligations.....	1,642,054	1,739,560	1,798,632
Financing:			
21.40 Unobligated balance available, start of year.....	-647,503	-320,375	-192,092
24.40 Unobligated balance available, end of year.....	320,375	192,092	
40.00 Budget authority (appropriation).....	1,314,926	1,611,277	1,606,540
Relation of obligations to outlays:			
71.00 Total obligations.....	1,642,054	1,739,560	1,798,632
72.40 Obligated balance, start of year.....		11,078	
74.40 Obligated balance, end of year.....	-11,078		
90.00 Outlays.....	1,630,977	1,750,638	1,798,632

RECONCILIATION OF PROGRAM LEVEL TO APPROPRIATION

	[In thousands of dollars]		
	1991 actual	1992 est.	1993 est.
Annual rental payments.....	1,590,087	1,680,417	1,746,717
Cost-sharing assistance.....	40,890	49,129	38,522
Technical assistance.....	11,078	10,014	13,393
Total program level, current year.....	1,642,055	1,739,560	1,798,632
Add:			
Change in unobligated balances.....	-327,128	-128,283	-192,092
Appropriation, net.....	1,314,926	1,611,277	1,606,540

The Conservation Reserve Program (CRP) was mandated by sections 1231-1244 of the Food Security Act of 1985 (Public Law 99-198), as amended by sections 1411-1499 of the Food, Agriculture, Conservation, and Trade Act of 1990 (Public Law 101-624), to establish permanent cover on highly erodible cropland and on cropland posing environmental threats. The primary objectives of the CRP are to help farmers control critical soil erosion that occurs on about a third of America's cropland and to decrease production of some surplus agricultural commodities.

The CRP is authorized in all 50 States, Puerto Rico, and the Virgin Islands, on all croplands meeting the eligibility criteria of eroding at three times the soil loss tolerance or higher, or twice the soil loss tolerance with serious gully erosion or with an erosion predominance of 66⅓ percent of the field if planted to grass or an erosion predominance of 33⅓ percent if the area is planted to trees. In addition to cropland in areas adjacent to lakes and streams that can be devoted to filter strips, and cropland subject to overflow and suffering from scour erosion, eligible land may include shelterbelts, windbreaks, cropland contributing to water quality problems, and other lands posing environmental threats. Also eligible for the CRP are water quality impaired areas that do not meet the highly erodible land (HEL) criteria, such as the Chesapeake Bay, Great Lakes, and Long Island Sound watershed regions.

The program is administered through the Commodity Credit Corporation (CCC) by State and local ASC committees working under the general direction of ASCS. Technical assistance is provided by the Soil Conservation Service, the Forest Service, the Cooperative Extension Service, and others.

As a component of technical assistance provided to producers, the Federal Government will pay fair and reasonable easement overhead costs on useful life easements for land within a State-approved wellhead protection area that requires a useful life easement, and on land established to certain priority practices.

Under the Food Security Act, as amended by Public Law 101-624, authority is provided to enter into CRP contracts through the 1995 crop year. Appropriations needed to make annual payments on 10- to 15-year contracts and for useful life easements will be requested through 2011.

From program inception in 1986 through 1991, approximately 35.5 million acres were enrolled. During 1992, a signup will be held to enroll an estimated 1.1 million acres of highly erodible and environmentally sensitive cropland, bringing total enrollment to approximately 36.6 million acres. The signup is expected to enroll crop year 1993 acres.

The 1993 program is expected to enroll approximately 400 thousand additional acres of highly erodible and environmentally sensitive cropland. These 1994-crop acres, together with acres enrolled through 1992, would bring total enrollment to approximately 37 million acres.

The appropriation requested for 1993 would be used for annual rental payments due on all contracts, for cost-sharing assistance on 1993 and prior crop years' contracts, and for 1993 technical assistance payments.

General and special funds—Continued

CONSERVATION RESERVE PROGRAM—Continued
(INCLUDING TRANSFERS OF FUNDS)—Continued

Object Classification (in thousands of dollars)				
Identification code	12-3319-0-1-302	1991 actual	1992 est.	1993 est.
25.0	Other services	11,078	6,777	13,024
41.0	Grants, subsidies, and contributions	1,630,977	1,732,783	1,785,608
99.9	Total obligations	1,642,054	1,739,560	1,798,632

WETLANDS RESERVE PROGRAM

For necessary expenses to carry out the Wetlands Reserve Program pursuant to subchapter C of subtitle D of title XII of the Food Security Act of 1985 (16 U.S.C. 3837), **[\$46,357,000]** **\$160,893,000**, to remain available until expended: *Provided, That* **[none of the funds made available by this Act shall be used to enter in excess of 50,000 acres in fiscal year 1992 into the Wetlands Reserve Program provided for herein: *Provided further, That* the Secretary is authorized to use the services, facilities, and authorities of the Commodity Credit Corporation for the purpose of carrying out the Wetlands Reserve Program. (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)**

Program and Financing (in thousands of dollars)

Identification code	12-1080-0-1-302	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations		41,450	165,800
Financing:				
21.40	Unobligated balance available, start of year			— 4,907
24.40	Unobligated balance available, end of year		4,907	
40.00	Budget authority (appropriation)		46,357	160,893
Relation of obligations to outlays:				
71.00	Total obligations		41,450	165,800
72.40	Obligated balance, start of year			14,625
74.40	Obligated balance, end of year		— 14,625	— 71,500
90.00	Outlays		26,825	108,925

The Wetlands Reserve Program is authorized by Title XIV, Section 1438 of the Food, Agriculture, Conservation, and Trade Act of 1990 (P.L. 101-624). The primary objectives of the program are to preserve and restore wetlands, improve wildlife habitat, and protect migratory waterfowl.

The Secretary of Agriculture, through designated ASCS county offices, uses program funds to enter into contracts with landowners that operate farmed or converted wetlands, farmed wetlands, or prior converted wetlands and adjoining land or riparian corridors. The contracts are permanent easements or easements of thirty years or the maximum allowable under State law. Technical assistance is provided by the Soil Conservation Service and Fish and Wildlife Service.

The 1993 budget will provide funding for enrolling an estimated 200,000 acres. The President's Budget recommends total enrollment through 1995 of 1 million acres. Program participants will receive payments for wetlands easements, either in a lump sum or over a period of 5 to 20 years for permanent easements, or over a period of 5 to 20 years for wetlands easements which are not permanent but are for 30 years or the maximum duration allowed under applicable State law. Compensation will be in cash as specified in the contract, but not to exceed the fair market value of the land. The program provides for cost-share assistance to landowners for carrying out the establishment of conservation measures and practices. The program cost-shares 50 percent to 75 percent of eligible costs of an easement which is not permanent, and 75 percent to 100 percent of eligible costs of a permanent easement.

Object Classification (in thousands of dollars)

Identification code	12-1080-0-1-302	1991 actual	1992 est.	1993 est.
25.0	Other services		6,200	24,800
41.0	Grants, subsidies, and contributions		35,250	141,000
99.9	Total obligations		41,450	165,800

WATER BANK PROGRAM

For necessary expenses to carry into effect the provisions of the Water Bank Act (16 U.S.C. 1301-1311), **[\$18,620,000]** **\$11,395,000**, to remain available until expended: *Provided, That in addition to 10 year contracts, the Secretary of Agriculture may enter into agreements with landowners to acquire conservation easements to carry out the purposes of 16 U.S.C. 1301-1311. Such easements shall contain terms and conditions to ensure that easement areas are devoted to approved conservation practices, as determined by the Secretary. The Secretary may make payment to the owner of the land who grants an easement in such amount and in such manner as the Secretary determines to be fair and reasonable. In carrying out such easements, the Secretary may utilize the facilities of the Commodity Credit Corporation. (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)*

Program and Financing (in thousands of dollars)

Identification code	12-3320-0-1-302	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	12,661	21,113	11,395
Financing:				
21.40	Unobligated balance available, start of year	— 1,534	— 2,493	
24.40	Unobligated balance available, end of year	2,493		
40.00	Budget authority (appropriation)	13,620	18,620	11,395
Relation of obligations to outlays:				
71.00	Total obligations	12,661	21,113	11,395
72.40	Obligated balance, start of year	41,144	44,326	54,018
74.40	Obligated balance, end of year	— 44,326	— 54,018	— 49,297
90.00	Outlays	9,479	11,421	16,116

The objectives of the Water Bank Program are to conserve water; preserve, maintain, and improve the Nation's wetlands; increase waterfowl habitat in migratory waterfowl nesting, breeding, and feeding areas in the United States; and secure recreational and environmental benefits for the Nation. The program was authorized by the Water Bank Act of 1970, as amended by Public Law 96-182, approved January 2, 1980.

The Secretary of Agriculture, through designated ASCS county offices, uses program funds to enter into 10-year agreements with landowners and operators for the conservation of specified wetlands. Provisions exist to renew agreements for additional periods, to make annual payments on agreements, and under certain conditions to increase payment rates in the fifth year of a contract or at the time of renewal.

In 1993, the Administration proposes to allow the purchase of conservation easements from Water Bank Program participants. A one-time payment would be made to Water Bank Program participants in exchange for easements on wetlands or adjacent lands.

This proposal would enable the Department to operate a dual program and to assess the costs of and producer interest in easements while ensuring that the Nation's wetlands continue to be preserved. Participants could choose either option within the total program level proposed for 1993.

[EMERGENCY CONSERVATION PROGRAM]

For necessary expenses to carry into effect the program authorized in sections 401, 402, and 404 of title IV of the Agricultural Credit Act of 1978 (16 U.S.C. 2201-2205), \$6,000,000, to remain available until expended, as authorized by 16 U.S.C. 2204.] (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-3316-0-1-453	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	9,362	24,612	
Financing:				
21.40	Unobligated balance available, start of year	-17,975	-18,612	
24.40	Unobligated balance available, end of year	18,612		
40.00	Budget authority (appropriation)	10,000	6,000	
Relation of obligations to outlays:				
71.00	Total obligations	9,362	24,612	
72.40	Obligated balance, start of year	8,589	4,706	8,768
74.40	Obligated balance, end of year	-4,706	-8,768	-1,896
90.00	Outlays	13,245	20,550	6,872

This program was authorized by the Agricultural Credit Act of 1978 (16 U.S.C. 2201-05). It provides funds for sharing the cost of emergency measures to deal with cases of severe damage to farms and rangelands resulting from natural disasters.

Under the 1991 program, cost-sharing assistance was provided in 36 States to treat farmlands damaged by floods, tornadoes, hurricanes, and drought. The 1992 program is expected to rehabilitate approximately 748,000 acres of farmland damaged by natural disaster.

The 1993 budget proposes no funding for this program.

[DAIRY INDEMNITY PROGRAM]**[(INCLUDING TRANSFERS OF FUNDS)]**

For necessary expenses involved in making indemnity payments to dairy farmers for milk or cows producing such milk and manufacturers of dairy products who have been directed to remove their milk or dairy products from commercial markets because it contained residues of chemicals registered and approved for use by the Federal Government, and in making indemnity payments for milk, or cows producing such milk, at a fair market value to any dairy farmer who is directed to remove his milk from commercial markets because of (1) the presence of products of nuclear radiation or fallout if such contamination is not due to the fault of the farmer, or (2) residues of chemicals or toxic substances not included under the first sentence of the Act of August 13, 1968, as amended (7 U.S.C. 450j), if such chemicals or toxic substances were not used in a manner contrary to applicable regulations or labeling instructions provided at the time of use and the contamination is not due to the fault of the farmer, \$5,000: *Provided*, That none of the funds contained in this Act shall be used to make indemnity payments to any farmer whose milk was removed from commercial markets as a result of his willful failure to follow procedures prescribed by the Federal Government: *Provided further*, That this amount shall be transferred to the Commodity Credit Corporation: *Provided further*, That the Secretary is authorized to utilize the services, facilities, and authorities of the Commodity Credit Corporation for the purpose of making dairy indemnity disbursements.] (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-3314-0-1-351	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	91	100	100
Financing:				
17.00	Recovery of prior year obligations	-283		

21.40	Unobligated balance available, start of year	-751	-948	-853
24.40	Unobligated balance available, end of year	948	853	753
40.00	Budget authority (appropriation)	5	5	
Relation of obligations to outlays:				
71.00	Total obligations	91	100	100
78.00	Adjustments in unexpired accounts	-283		
90.00	Outlays	-192	100	100

The Dairy Indemnity Program was authorized under 78 Stat. 508 in 1964, and has been extended through September 30, 1995, by the Food, Agriculture, Conservation, and Trade Act of 1990 (Public Law 101-624). Payments are made to farmers and manufacturers who are directed to remove their milk or milk products from commercial markets because they contain residues of: chemicals that have been registered and approved for use by the Federal Government; other chemicals; nuclear radiation; or nuclear fallout. The authority also provides that indemnification may be paid for cows producing such milk.

In 1992, an estimated \$100 thousand will be paid to producers and manufacturers who file claims under the program.

Due to the emergency nature of this program, funding is requested as needs arise. Since sufficient carryover funds are available to operate a program in a normal year, the 1993 budget requests no additional funding for this program.

FORESTRY INCENTIVES PROGRAM

For necessary expenses, not otherwise provided for, to carry out the program of forestry incentives, as authorized in the Cooperative Forestry Assistance Act of 1978 (16 U.S.C. 2101), including technical assistance and related expenses, \$12,446,000, to remain available until expended, as authorized by that Act. (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-3336-0-1-302	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	13,640	14,334	12,446
Financing:				
21.40	Unobligated balance available, start of year	-3,082	-1,888	
24.40	Unobligated balance available, end of year	1,888		
40.00	Budget authority (appropriation)	12,446	12,446	12,446
Relation of obligations to outlays:				
71.00	Total obligations	13,640	14,334	12,446
72.40	Obligated balance, start of year	18,028	17,446	17,267
74.40	Obligated balance, end of year	-17,446	-17,267	-17,051
90.00	Outlays	14,222	14,513	12,662

This program was authorized by the Cooperative Forestry Assistance Act of 1978 (16 U.S.C. 2101). The objectives of the program are to bring private, nonindustrial forest land under intensified management, to increase timber production, to ensure adequate supplies of timber products, and to enhance other forest resources.

The Forestry Incentives Program shares up to 65 percent of the cost of tree planting and timberstand improvement. The percentage cost-shared depends on the rate set in a particular State and county by the Agricultural Stabilization and Conservation Committee, after consulting with the State forester. The program is available in designated counties based on a Forest Service survey of total eligible private timberland available for production of timber products. The program is administered by ASCS. Technical assistance is provided by Forest Service.

General and special funds—Continued

FORESTRY INCENTIVES PROGRAM—Continued

Under the 1992 program, cost-sharing will be provided to farmers for planting trees on 151,100 acres and improving the timberstand on 33,000 acres of forest.

The 1993 program will provide cost-sharing for tree planting on 150,000 acres and timberstand improvement on 25,000 acres.

FOREIGN AGRICULTURAL SERVICE

Federal Funds

General and special funds:

FOREIGN AGRICULTURAL SERVICE

For necessary expenses of the Foreign Agricultural Service, including carrying out title VI of the Agricultural Act of 1954, as amended (7 U.S.C. 1761-1768), market development activities abroad, and for enabling the Secretary to coordinate and integrate activities of the Department in connection with foreign agricultural work, including not to exceed \$125,000 for representation allowances and for expenses pursuant to section 8 of the Act approved August 3, 1956 (7 U.S.C. 1766), **[\$110,023,000]** *\$109,789,000: Provided*, That this appropriation shall be available to obtain statistics and related facts on foreign production and full and complete information on methods used by other countries to move farm commodities in world trade on a competitive basis.

[AMERI FLORA '92 EXPOSITION]

[To enable the Secretary to meet any extra expenses of participating in the planning, organizing and carrying out of the Ameri Flora '92 Exposition, the first international horticulture and environment exposition to be held in the United States, \$500,000 as authorized by section 1472 of the Food and Agriculture Act of 1977, as amended (7 U.S.C. 3318), to remain available until expended.]

GENERAL SALES MANAGER

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses of the Office of the General Sales Manager, **[\$9,071,000]** *\$8,782,000*, of which **[\$5,098,000]** *\$4,053,000* may be transferred from Commodity Credit Corporation funds, **[\$2,731,000]** *\$3,262,000* may be transferred from the Commodity Credit Corporation Program Account in this Act and **[\$1,242,000]** *\$1,467,000* may be transferred from the Public Law 480 Program Account in this Act. [Of these funds, up to \$4,000,000 shall be available only for the purpose of selling surplus agricultural commodities from Commodity Credit Corporation inventory in world trade at competitive prices for the purpose of regaining and retaining our normal share of world markets. The General Sales Manager shall report directly to the Secretary of Agriculture. The General Sales Manager shall obtain, assimilate, and analyze all available information on developments related to private sales, as well as those funded by the Corporation, including grade and quality as sold and as delivered, including information relating to the effectiveness of greater reliance by the General Sales Manager upon loan guarantees as contrasted to direct loans for financing commercial export sales of agricultural commodities out of private stocks on credit terms, as provided in titles I and II of the Agricultural Trade Act of 1978, Public Law 95-501, and shall submit quarterly reports to the appropriate committees of Congress concerning such developments.] (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-2900-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Foreign agricultural affairs.....	32,723	34,324	36,924
00.02	Foreign market information and access.....	16,485	18,565	16,298
00.03	Foreign market development.....	55,579	57,134	56,567
00.04	Ameri Flora '92 Exposition.....	500	500	
00.05	Support for Office of the General Sales Manager.....		3,973	4,729
00.91	Total direct program.....	105,287	114,496	114,518

01.01	Reimbursable program.....	11,641	10,703	12,612
10.00	Total obligations.....	116,928	125,199	127,130
Financing:				
25.00	Unobligated balance expiring.....	260		
39.00	Budget authority (gross).....	117,188	125,199	127,130
Budget authority:				
Current:				
40.00	Appropriation.....	105,547	110,523	109,789
42.00	Transferred from other accounts.....		3,973	4,729
43.00	Appropriation (total).....	105,547	114,496	114,518
Permanent:				
68.00	Spending authority from offsetting collections (new).....	11,641	10,703	12,612
Relation of obligations to outlays:				
71.00	Total obligations.....	116,928	125,199	127,130
72.40	Obligated balance, start of year.....	66,360	70,155	71,666
74.40	Obligated balance, end of year.....	-70,155	-71,666	-71,666
77.00	Adjustments in expired accounts.....	-740		
87.00	Outlays (gross).....	112,393	123,688	127,130
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	-11,347	-10,263	-12,092
88.40	Non-Federal sources.....	-294	-440	-520
88.90	Total, offsetting collections.....	-11,641	-10,703	-12,612
89.00	Budget authority (net).....	105,547	114,496	114,518
90.00	Outlays (net).....	100,752	112,985	114,518

The Foreign Agricultural Service mission is to help American farmers and traders take maximum advantage of increased opportunities to sell U.S. agricultural commodities abroad and to help increase U.S. farm income.

Activities are conducted within three program areas:

Foreign agricultural affairs.—The Service maintains agricultural counselors, attachés, or trade officers at 78 foreign posts to assist overseas development of markets for U.S. farm commodities. They work closely with numerous U.S. agricultural trade groups and maintain significant contacts with foreign governments and traders to promote market access for U.S. farm products. They also file annually about 5,000 comprehensive reports regarding foreign agricultural production, supply, demand, marketing, and trade policy developments to keep U.S. agriculture, industry, and Government currently informed.

Foreign market information and access.—Under this broad program heading, the Service initiates, directs, and coordinates the Department's formulation of trade policies and programs with the goal of maintaining and expanding world markets for U.S. agricultural products. The Service is responsible for the development and maintenance of the USDA statistical data base encompassing foreign production estimates, trade data, export forecasts, economic indicators, price data and export sales reporting. These data are collected, analyzed, and disseminated to U.S. farm and trade groups providing ready access to reliable information to assess short-term changes in world agricultural supply and demand conditions by commodity.

The analyses of world commodity conditions provide the information necessary to develop export marketing strategies that can be used by the Department not only to gain market access but to enhance the long term market development plans for major U.S. commodities.

Foreign market development.—This program provides funding support to 41 commodity associations (cooperators), 5 regional groups (representing 47 State departments of agriculture) and the National Association of State Departments of Agriculture. Under FAS guidance and supervision, these organizations conduct an extensive worldwide market develop-

ment program on behalf of the U.S. farm sector. In addition, the Service develops and operates a worldwide system of multicommodity promotional programs utilizing product exhibits, trade teams, trade services, market information programs, and trade referral services to expand overseas markets. Historically, FAS contributes approximately one-third of the total annual cost of this program.

Object Classification (in thousands of dollars)

Identification code	12-2900-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	32,296	33,695	35,473
11.3	Other than full-time permanent.....	683	688	717
11.5	Other personnel compensation.....	897	939	971
11.8	Special personal services payments.....	1,317	1,402	1,661
11.9	Total personnel compensation.....	35,193	36,724	38,822
12.1	Civilian personnel benefits.....	7,763	8,140	8,511
13.0	Benefits for former personnel.....	235	255	306
21.0	Travel and transportation of persons.....	3,365	3,531	3,604
22.0	Transportation of things.....	1,140	1,154	1,156
23.2	Rental payments to others.....	5,506	5,806	6,319
23.3	Communications, utilities, and miscellaneous charges.....	2,580	2,704	2,817
24.0	Printing and reproduction.....	1,157	1,161	1,164
25.0	Other services.....	44,888	50,133	48,152
26.0	Supplies and materials.....	1,525	1,600	1,632
31.0	Equipment.....	1,726	3,079	1,826
42.0	Insurance claims and indemnities.....	209	209	209
99.0	Subtotal, direct obligations.....	105,287	114,496	114,518
99.0	Reimbursable obligations.....	11,641	10,703	12,612
99.9	Total obligations.....	116,928	125,199	127,130

Personnel Summary

Direct: Total compensable workyears:				
	Full-time equivalent employment.....	732	749	749
	Full-time equivalent of overtime and holiday hours.....	2	2	2
Reimbursable: Total compensable workyears: Full-time equivalent employment.....				
		139	147	147

FOREIGN ASSISTANCE PROGRAMS

The funds and facilities of the Commodity Credit Corporation may, by law, be used in carrying out programs to encourage the export of agricultural commodities.

Included in this category are the following activities carried out under the Agricultural Trade Development and Assistance Act of 1954, Public Law 480, 83rd Congress, as amended (P.L. 480): Financing sales of agricultural commodities to developing countries for dollars on credit terms, or for local currencies (including for local currencies on credit terms) for use under sec. 104 (title I); for dispositions abroad (titles II and III); and for furnishing commodities to carry out The Food for Progress Act of 1985, as amended. Agreements may provide for commodities to be made available on a multi-year basis.

No agreements to finance sales under the authority of title I or programs of assistance under titles II or III may be entered into after December 31, 1995.

Federal Funds

General and special funds:

PUBLIC LAW 480 PROGRAM ACCOUNT

(INCLUDING TRANSFERS OF FUNDS)

For expenses during the current fiscal year, not otherwise recoverable, and unrecovered prior years' costs, including interest thereon, under Direct credit agreements shall be subject to the provisions of the Federal Credit Reform Act of 1990. For the cost of direct credit

agreements, \$317,763,000, as authorized by the Agricultural Trade Development and Assistance Act of 1954, as amended (7 U.S.C. 1691, 1701-1715, 1721-1726, 1727-1727f, 1731-1736g), [as follows: (1) \$511,619,000 for Public Law 480 title I credit, including Food for Progress credit; (2) \$52,185,000 is hereby appropriated for ocean freight differential costs for the shipment of agricultural commodities pursuant to title I of said Act and the Food for Progress Act of 1985, as amended; (3) \$710,087,000 is hereby appropriated for commodities supplied in connection with dispositions abroad pursuant to title II of said Act; and (4) \$333,594,000 is hereby appropriated for commodities supplied in connection with dispositions abroad pursuant to title III of said Act: *Provided*, That not to exceed 10 per centum of the funds made available to carry out any title of said Act may be used to carry out any other title of said Act.] and the Food for Progress Act of 1985, as amended: *Provided*, That such costs, including the cost of modifying repayment terms of direct credit agreements shall be as defined in section 502(5)(A) and (B) of the Congressional Budget Act of 1974: *Provided further*, That these funds are available to subsidize gross obligations for the principal amount of Public Law 480 title I credit, including Food for Progress credit, not to exceed \$473,849,000.

For the cost, as defined in section 13201 of the Budget Enforcement Act of 1990, of direct credit agreements as authorized by the Agricultural Trade Development and Assistance Act of 1954, as amended, and the Food for Progress Act of 1985, as amended, including the cost of modifying credit agreements under said Act, \$388,319,000.]

In addition, for administrative expenses to carry out the Public Law 480 title I credit program, and the Food for Progress Act of 1985, as amended, to the extent funds appropriated for Public Law 480 are utilized, \$1,815,000 \$2,503,000, of which not to exceed \$1,467,000 may be transferred to and merged with the appropriation for the Salaries and Expenses of the General Sales Manager, and of which not to exceed \$1,036,000 may be transferred to and merged with the appropriation for the Salaries and Expenses of the Agricultural Stabilization and Conservation Service. (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

PUBLIC LAW 480 GRANT ACCOUNT

(INCLUDING TRANSFERS OF FUNDS)

For expenses during the current fiscal year, not otherwise recoverable, and unrecovered prior years' costs, including interest thereon, under the Agricultural Trade Development and Assistance Act of 1954, as amended (7 U.S.C. 1691, 1701-1715, 1721-1726, 1727-1727f, 1731-1736g), as follows: (1) \$38,250,000 is hereby appropriated for ocean freight differential costs for the shipment of agricultural commodities pursuant to title I of said Act and the Food for Progress Act of 1985, as amended; (2) \$639,800,000 is hereby appropriated for commodities and ocean freight costs supplied in connection with dispositions abroad pursuant to title II of said Act; and (3) \$326,700,000 is hereby appropriated for commodities and ocean freight costs supplied in connection with dispositions abroad pursuant to title III of said Act: *Provided*, That not to exceed 15 per centum of the funds made available herein to carry out any title of said Act may be used to carry out any other title of said Act.

Program and Financing (in thousands of dollars)

Identification code	12-2274-0-1-151	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations.....	439,410		
Financing:				
21.40	Unobligated balance available, start of year.....	414,623	417,999	797,954
24.40	Unobligated balance available, end of year.....	417,999	797,954	1,348,389
39.00	Budget authority (gross).....	433,786	379,955	550,435
Budget authority:				
Current:				
40.00	Appropriation.....	111,826		
41.00	Transferred to other accounts.....	6,910		
43.00	Appropriation (total).....	118,736		
Permanent:				
68.00	Spending authority from offsetting collections (new).....	552,522	379,955	550,435

General and special funds—Continued

PUBLIC LAW 480 PROGRAM ACCOUNT—Continued
(INCLUDING TRANSFERS OF FUNDS)—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-2274-0-1-151	1991 actual	1992 est.	1993 est.
Relation of obligations to outlays:				
71.00	Total obligations.....	430,410		
72.40	Obligated balance, start of year.....	202,030	140,000	
74.40	Obligated balance, end of year.....	-140,000		
87.00	Outlays (gross).....	492,440	140,000	
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	-44,401	-40,000	-40,000
88.00	Federal funds: Enterprise for the Americas Initiative financing account.....			-166,475
88.40	Non-Federal sources.....	-508,121	-339,955	-343,960
88.90	Total, offsetting collections.....	-552,522	-379,955	-550,435
89.00	Budget authority (net).....	-118,736		
90.00	Outlays (net).....	-60,082	-239,955	-550,435

Status of Direct Loans (in thousands of dollars)

Identification code	12-2274-0-1-151	1991 actual	1992 est.	1993 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans.....	430,410		
1150	Total direct loan obligations.....	430,410		
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year.....	12,501,241	11,830,078	11,638,172
1231	Disbursements: Direct loan disbursements.....	492,440		
1251	Repayments: Repayments and prepayments.....	-202,793	-191,906	-188,792
1264	Write-offs for default: Other adjustments, net /1/.....	-960,810		
1290	Outstanding, end of year.....	11,830,078	11,638,172	11,449,380
Enterprise for the Americas Initiative restructuring:				
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year.....			
1251	Repayments: Repayments and prepayments.....			-166,475
1263	Disbursements: Direct loans.....			-387,717
1290	Outstanding, end of year.....			-554,192

¹ Reflects write-offs of title I long-term credit loan principal authorized under the Enterprise for the Americas Initiative and under section 411 of the Agricultural Trade Development and Assistance Act of 1954, as amended.

Program Activities

(In thousands of dollars)

Financing the sale of agricultural commodities for local currencies and for dollars on credit terms (title I).....	460,499	563,804	512,099
Commodities supplied in connection with dispositions abroad (title II).....	815,090	710,087	639,800
Commodities supplied in connection with dispositions abroad (title III).....	277,500	333,594	326,700
Total program level.....	1,553,089	1,607,485	1,478,599

RECONCILIATION OF PROGRAM LEVEL TO PROGRAM COSTS FUNDED BY PL 480 OR CCC

(In thousands of dollars)

Title I	1991 actual	1992 est.	1993 est.
Gross commodity costs.....	431,910	511,619	473,849
Ocean freight differential and ocean transportation.....	30,089	52,185	38,250
Subtotal.....	461,999	563,804	512,099
Initial payments to exporters.....	-1,500	0	0
Total program level, current year.....	460,499	563,804	512,099
Prior year obligations financed.....	247,248	151,971	151,971
Obligations financed in succeeding year.....	-151,971	-151,971	-151,971
Total program costs, funded program level.....	555,776	563,804	512,099

Title II

Commodity costs.....	450,800	502,030	442,106
Ocean and inland transportation.....	364,290	208,057	197,694
Total program level, current year.....	815,090	710,087	639,800
Prior year obligations financed.....	448,448	515,939	515,939
Obligations financed in succeeding year.....	-515,939	-515,939	-515,939
Total program costs, funded program level.....	747,599	710,087	639,800

Title III

Commodity costs.....	181,300	260,300	244,300
Ocean and inland transportation.....	96,200	73,294	82,400
Total program level, current year.....	277,500	333,594	326,700
Prior year obligations financed.....	0	275,258	275,258
Obligations financed in succeeding year.....	-275,258	-275,258	-275,258
Total program costs, funded program level.....	2,242	333,594	326,700

Financing sales of agricultural commodities to developing countries for dollars on credit terms, or for local currencies (including for local currencies on credit terms) for use under sec. 104; and for furnishing commodities to carry out the Food for Progress Act of 1985, as amended (title I).—Funds appropriated for P.L. 480 are used to finance all sales made pursuant to agreements concluded under the authority of Title I. The Corporation may serve as the purchasing or shipping agent, or both, for the importing country or may award contracts for freight agent services on behalf of the Corporation to handle shipping of commodities under P.L. 480.

Sales are made to developing countries as defined in section 402(4) of P.L. 480 and must not displace expected commercial sales (secs. 403(e) and (h)). Agreements are made with developing countries for delivery in accordance with the terms of the agreement.

When U.S.-flag vessels are required to ship commodities under this title, the Corporation will pay the difference between U.S.-flag rates and foreign-flag rates. In limited cases, full transportation costs to port-of-entry or point-of-entry abroad may be included along with the cost of the commodity in the amount financed by CCC in order to ensure that U.S. food aid can reach the most needy recipients.

Financing sales of agricultural commodities for dollars on credit terms (title I).—Payment by recipient countries may be made over a period of not less than 10 nor more than 30 years with a deferral of principal payments for up to 7 years. Interest accrues at a concessional rate as determined appropriate.

Section 411 of P.L. 480 authorizes the President to waive payments of principal and interest under dollar credit sales agreements for countries that meet certain enumerated requirements. Such debt relief may be provided only if the President notifies Congress and may not exceed the amount approved for such purpose in an Act appropriating funds to carry out P.L. 480.

Financing sales of agricultural commodities for local currency, including for local currency on credit terms.—Payment by a recipient country may be made in local currencies for use in carrying out activities under section 104 of P.L. 480.

Foreign currency received in payment for credit extended may be used for payment of U.S. obligations abroad, subject to the appropriation process. The P.L. 480 program is reimbursed for the dollar value of currencies so used.

The financing of sales of agricultural commodities for local currencies on credit terms is subject to the same terms that are applicable to dollar credit financing.

Furnishing commodities to carry out the Food for Progress Act of 1985, as amended (title I).—Funds appropriated to carry out title I may be used to furnish commodities to carry out the Food for Progress Act of 1985. Such commodities may be furnished on credit terms or on a grant basis in order to assist developing countries and countries that are emerging democ-

racies that have made a commitment to introduce and expand free enterprise elements in their agricultural economies.

Total title I agreements made since inception of the program to September 30, 1991 amount to \$19,487.0 million cost value, including ocean freight for shipments on U.S. flagships. Major commodities are wheat, cotton, oils, rice and feed grains. Payments received during the period amount to \$6,234.3 million, of which \$3,672.2 million was applied to principal and \$2,562.1 million to interest. The following table reflects the composition of the combined appropriations (in thousands of dollars):

SALES FOR DOLLARS ON CREDIT TERMS

Item:	1991 actual	1992 est.	1993 est.
Expenses of shipments (Title I):			
Commodity costs:			
Foreign currency.....	10,464		
Long-term credit.....	481,976	511,619	473,849
Total commodity costs.....	492,441	511,619	473,849
Ocean freight and freight differential (support of U.S. Merchant Marine):			
Foreign currency.....	1,429		
Long-term credit.....	61,906	52,185	38,250
Total ocean freight and freight differential.....	63,335	52,185	38,250
Total expenses of shipments.....	555,775	563,804	512,099
Collections:			
Proceeds from sales and use of currencies and loan repayments (foreign currency).....	-86,422		
Payments from foreign governments, including interest, applied to reduce appropriation (long-term credit).....	-466,100		
Total collections.....	-552,522	0	
Net Expense of Shipments (Title I).....	3,253	563,804	512,099
Expenses of shipment (Title III):			
Commodity credit corporation stocks and other costs in connection with commodities supplied.....	2,242		
Ocean transportation.....			
Total expenses of shipment (Title III).....	2,242		
Total expenses of shipments (Titles I and III).....	5,495	563,804	512,099
Prior years' costs or funds brought or carried forward:			
1990: Funds: Long-term credit.....	-648,552		
1991: Funds: Long-term credit.....	831,910		
Appropriation—Title I loan subsidy.....		388,319	317,763
Appropriation—Ocean freight differential.....		52,185	38,250
Title I credit not subsidized through appropriation.....		-123,300	-156,086
Appropriation or estimate: Long-term credit.....	188,853	0	0

Commodities supplied in connection with dispositions abroad (title II).—Under title II, agricultural commodities are furnished to meet famine or other emergency relief needs, combat malnutrition, carry out activities to alleviate the causes of hunger, mortality and morbidity, promote economic and community development, promote sound environmental practices, and carry out feeding programs. Agricultural commodities are provided through governments for emergencies only, and for non-emergencies through public and private agencies, including intergovernmental organizations.

The Corporation is authorized to pay the costs of acquisition, packaging, processing, enrichment, preservation, fortification, transportation, handling, and other incidental costs incurred up to the time of delivery at U.S. ports. The Corporation also pays ocean freight charges, and pays transportation costs to points of entry other than ports in the case of landlocked countries, where carriers to a specific country are not available, where ports cannot be used effectively, or where a substantial savings in costs or time can be effected, and pays general average contributions arising from ocean transport. In addition, transportation costs from designated points of entry or ports of entry abroad to storage and distribution sites and associated storage and distribution costs may be paid for

commodities made available to meet urgent and extraordinary relief requirements.

Through September 30, 1991, appropriations totaling \$22,850 million were authorized. Any incidental sales proceeds and proceeds from loss, damage, and other claims are applied against costs to reflect a reduction in appropriation requests. The following table reflects the composition of the appropriations (in thousands of dollars):

COMMODITIES SUPPLIED IN CONNECTION WITH DISPOSITIONS ABROAD

(TITLE II)

Item:	1991 actual	1992 est.	1993 est.
Expenses of shipments:			
Commodity Credit Corporation stocks and other costs in connection with commodities supplied.....	465,267	502,030	442,106
Ocean transportation.....	282,332	208,057	197,694
Total program costs.....	747,599	710,087	639,800
Prior years' costs or funds brought or carried forward:			
1990: Funds.....	-448,449		
1991: Funds.....	515,940	-515,940	
1992: Funds.....		515,940	-515,940
1993: Funds.....			515,940
Appropriation or estimate.....	815,090	710,087	639,800

Commodities supplied in connection with dispositions abroad (title III).—Under title III, agricultural commodities are furnished to least developed countries as defined in section 302(a). They are provided through foreign governments for direct feeding, development of emergency food reserves or may be sold with the proceeds of such sale used by the recipient country for specific economic development purposes.

The Corporation may pay, in connection with furnishing commodities under title III, the same cost items as authorized under title II. The following table reflects the composition of the appropriations (in thousands of dollars):

COMMODITIES SUPPLIED IN CONNECTION WITH DISPOSITIONS ABROAD

(TITLE III)

Item:	1991 Actual	1992 est.	1993 est.
Expenses of shipments:			
Commodity Credit Corporation stocks and other costs in connections with commodities supplied.....		260,300	244,300
Ocean transportation.....		73,294	82,400
Total program costs.....		333,594	326,700
Prior years' costs or funds brought or carried forward:			
1991: Funds.....		275,258	
1992: Funds.....		-275,258	275,258
1993: Funds.....			-275,258
Appropriation or estimate.....		333,594	326,700

PUBLIC LAW 480 GRANTS

Program and Financing (in thousands of dollars)

Identification code 12-2278-0-1-151	1991 actual	1992 est.	1993 est.
Program by activities:			
00.01 Ocean freight differential.....	30,089	52,185	38,250
00.02 Commodities supplied in connection with dispositions abroad (Title II).....	815,090	710,087	639,800
00.03 Commodities supplied in connection with dispositions abroad (Title III).....	277,500	333,594	326,700
10.00 Total obligations (object class 25.0).....	1,122,679	1,095,866	1,004,750
Financing:			
40.00 Budget authority (appropriation).....	1,122,679	1,095,866	1,004,750
Relation of obligations to outlays:			
71.00 Total obligations.....	1,122,679	1,095,866	1,004,750
72.40 Obligated balance, start of year.....	266,456	575,958	492,618
74.40 Obligated balance, end of year.....	-575,958	-492,618	-453,770
90.00 Outlays.....	813,177	1,179,206	1,043,598

General and special funds—Continued

PUBLIC LAW 480 GRANTS—Continued

This account includes the non-credit components of Public Law 480: title I ocean freight differential, title II, and title III.

PUBLIC LAW 480 PROGRAM ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-2277-0-1-151	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct loan subsidy		368,319	317,763
10.00	Total obligations (object class 41.0)		388,319	317,763
Financing:				
39.00	Budget authority		388,319	317,763
Budget authority:				
40.00	Appropriation		390,134	320,265
41.00	Transferred to other accounts		-1,815	-2,503
43.00	Appropriation (total)		388,319	317,763
Relation of obligations to outlays:				
71.00	Total obligations		388,319	317,763
72.90	Obligated balance, start of year			93,197
74.40	Obligated balance end of year		-93,197	-76,263
90.00	Outlays		295,122	334,697

Summary of Loan Levels, Subsidy BA and Outlays by Program

(in thousands of dollars)

Identification code	12-2277-0-1-151	1991 actual	1992 est.	1993 est.
Direct loan levels supportable by subsidy budget authority:				
1150	P.L. 480 Title I credit		511,619	473,849
1159	Total direct loan levels		511,619	473,849
Direct loan subsidy (in percent):				
1320	Subsidy rate		75.90	67.06
1329	Weighted average subsidy rate		75.90	67.06
Direct loan subsidy:				
1330	Subsidy budget authority		388,319	317,763
1339	Total subsidy budget authority		388,319	317,763
Direct loan subsidy outlays:				
1340	Subsidy outlays		295,122	334,697
1349	Total subsidy outlays		295,122	334,697

As required by the Federal Credit Reform Act of 1990, this account records, for the P.L. 480 Program, the subsidy costs associated with the direct loans obligated in 1992 and beyond (including modifications of direct loans that resulted from obligation in any year), as well as administrative expenses of this program. The subsidy amounts are estimated on a present value basis; the administrative expenses are estimated on a cash basis. An explanation of credit reform, including a discussion of how subsidies are calculated, is included in Part Two, Chapter VIII.A of the Budget.

Public enterprise funds:

PUBLIC LAW 480 DIRECT LOAN FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4049-0-3-151	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct loans		511,619	473,849
00.02	Interest on Treasury borrowing		3,552	12,692
00.03	Enterprise for the Americas Initiatives restructuring			166,475
10.00	Total obligations		515,171	653,016
Financing:				
39.00	Financing authority (gross)		515,171	653,016
Financing authority:				
67.15	Financing authority (authority to borrow) (indefinite)		123,662	215,736
68.00	Spending authority from offsetting collections (new)		391,509	437,280
Relation of obligations to outlays:				
71.00	Total obligations		515,171	653,016
72.90	Obligated balance, start of year: Fund balance			29,592
74.90	Obligated balance, end of year: Fund balance		-29,592	-37,461
87.00	Outlays (gross)		485,579	645,147
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds		-388,319	-421,202
88.40	Non-Federal sources		-3,190	-16,078
88.90	Total, offsetting collections		-391,509	-437,280
89.00	Financing authority (net)		123,662	215,736
90.00	Financing disbursements (net)		94,076	207,867

Status of Direct Loans (in thousands of dollars)

Identification code	12-4049-0-3-151	1991 actual	1992 est.	1993 est.
Position with respect to appropriation act limitation on obligations:				
1111	Limitation on direct loans		511,619	473,849
1150	Total direct loan obligations		511,619	473,849
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year			388,830
1231	Disbursements: Direct loan disbursements		388,830	482,914
	Write-offs for default:			
1290	Outstanding, end of year		388,830	871,744
Enterprise for the Americas Initiative restructuring:				
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year			
1231	Direct loan disbursements			63,657
1251	Repayments: Repayments and prepayments			-6,366
1290	Outstanding, end of year			57,291

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from direct loans obligated in 1992 and beyond (including modifications of direct loans that resulted from obligations in any year). The amounts in this account are a means of financing and are not included in the budget totals.

Financial Condition (in thousands of dollars)

Identification code	12-4049-0-3-151	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1000	Fund balance with Treasury				60,654
1100	Federal agencies			93,197	76,263
1100	Federal agencies			29,592	103,439
1199	Subtotal, accounts receivable			122,789	179,702

1800	Cumulative balance of loans disbursed, net of scheduled repayments.....	388,830	871,744
1800	Cumulative balance of loans disbursed, net of scheduled repayments.....	63,657	30,563
1805	Unamortized subsidy.....	-294,760	-626,477
1999	Total assets.....	187,267	321,530
1999	Total assets.....	93,249	194,656
Liabilities:			
2000	Federal agencies.....	63,657	134,002
2100	Federal agencies.....		3,984
2615	Intragovernmental debt: debt to Treasury.....	94,070	245,267
2615	Intragovernmental debt: debt to Treasury.....		56,670
2699	Subtotal, debt issued under borrowing authority.....	94,070	301,937
2999	Total liabilities.....	94,070	245,267
2999	Total liabilities.....	63,657	194,656
Equity:			
3200	Appropriated capital.....	93,197	76,263
3999	Total equity.....	93,197	76,263

Object Classification (in thousands of dollars)

Identification code	12-4049-0-3-151	1991 actual	1992 est.	1993 est.
33.0	Investments and loans.....	511,619	473,849	
41.0	Grants, subsidies, and contributions - EAI restructuring.....		166,475	
43.0	Interest and dividends.....	3,552	12,692	
99.9	Total obligations.....	515,171	653,016	

OFFICE OF INTERNATIONAL COOPERATION
AND DEVELOPMENT

Federal Funds

General and special funds:

OFFICE OF INTERNATIONAL COOPERATION AND DEVELOPMENT

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses of the Office of International Cooperation and Development to coordinate, plan, and direct activities involving international development, technical assistance and training, and international scientific and technical cooperation in the Department of Agriculture, including those authorized by the Food and Agriculture Act of 1977 (7 U.S.C. 3291), **[\$7,247,000]** **\$6,491,000**: *Provided*, That not to exceed \$3,000 of this amount shall be available for official reception and representation expenses as authorized by 7 U.S.C. 1766: **[Provided further]**, That in addition, funds available to the Department of Agriculture shall be available to assist an international organization in meeting the costs, including salaries, fringe benefits and other associated costs, related to the employment by the organization of Federal personnel that may transfer to the organization under the provisions of 5 U.S.C. 3581-3584, or of other well-qualified United States citizens, for the performance of activities that contribute to increased understanding of international agricultural issues, with transfer of funds for this purpose from one appropriation to another or to a single account authorized, such funds remaining available until expended: **[Provided further]**, That the Office may utilize advances of funds, or reimburse this appropriation for expenditures made on behalf of Federal agencies, public and private organizations and institutions under agreements executed pursuant to the agricultural food production assistance programs (7 U.S.C. 1736) and the foreign assistance programs of the International Development Cooperation Administration (22 U.S.C. 2392). (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-3200-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	International agricultural development.....	2,208	2,304	2,218
00.02	International scientific and technical cooperation.....	4,162	4,380	3,774

00.03	Financial and administrative systems tracking (FAST).....	509	563	499
00.91	Total direct program.....	6,879	7,247	6,491
Reimbursable program:				
01.01	Technical assistance and analyses to aid foreign development.....	20,980	23,000	23,000
01.02	Subsistence, tuitions, and training for foreign nationals in the United States.....	1,709	2,000	2,000
01.03	International research.....	4,544	5,000	5,000
01.91	Total reimbursable program.....	27,233	30,000	30,000
10.00	Total obligations.....	34,112	37,247	36,491
Financing:				
17.00	Recovery of prior year obligations.....	-4,035		
21.40	Unobligated balance available, start of year.....	-8,291	-12,326	-12,326
24.40	Unobligated balance available, end of year.....	12,326	12,326	12,326
39.00	Budget authority (gross).....	34,112	37,247	36,491
Budget authority:				
Current:				
40.00	Appropriation.....	6,879	7,247	6,491
Permanent:				
68.00	Spending authority from offsetting collections (new).....	27,233	30,000	30,000
Relation of obligations to outlays:				
71.00	Total obligations.....	34,112	37,247	36,491
72.10	Receivables in excess of obligations, start of year.....	-45,601	-27,756	-27,756
74.10	Receivables in excess of obligations, end of year.....	27,756	27,756	27,756
74.40	Obligated balance, end of year.....			-7
78.00	Adjustments in unexpired accounts.....	-4,035		
87.00	Outlays (gross).....	12,232	37,247	36,484
Adjustments to budget authority and outlays:				
88.00	Deductions for offsetting collections: Federal funds.....	-27,233	-30,000	-30,000
89.00	Budget authority (net).....	6,879	7,247	6,491
90.00	Outlays (net).....	-15,001	7,247	6,484

The mission of the Office of International Cooperation and Development (OICD) is to promote U.S. agriculture and to advance the agriculture of developing countries as parts of a complementary global agricultural system capable of providing ample food and fiber for all people.

International agricultural development.—OICD analyzes agricultural policy issues related to USDA's international agricultural development efforts, reviews food aid development activities supported by Public Law 480, and provides food industry training to senior and mid-level professionals from the public and private sectors of selected middle-income countries.

International scientific and technical cooperation.—OICD manages the Department's bilateral exchange and cooperative research programs with foreign governments and institutions in order to strengthen the role of science and technology in the ongoing effort to stabilize world food supplies and to increase the efficiency with which world resources are used. Priorities and criteria for these programs are based on domestic research priorities, potential benefits to U.S. agricultural production, and the availability of desired technologies. OICD coordinates USDA's and the U.S. Government's participation in approximately 30 international organizations concerned with food, agriculture, and rural development.

Reimbursable program.—OICD, using USDA and university expertise, provides technical assistance and training to developing countries at the request of the Agency for International Development and international organizations. OICD manages technical assistance projects in over 80 countries, focusing on land and water management, crop and livestock production and marketing, forestry, pest control, resource conservation and other areas. OICD offers a technical and management training program in agriculture and rural development to

General and special funds—Continued

OFFICE OF INTERNATIONAL COOPERATION AND DEVELOPMENT—
Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

participants from foreign countries and designees of international organizations.

Object Classification (in thousands of dollars)

Identification code	12-3200-0-1-352	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	2,479	2,608	2,542
11.3	Other than full-time permanent	244	257	251
11.5	Other personnel compensation	99	104	101
11.9	Total personnel compensation	2,822	2,969	2,894
12.1	Civilian personnel benefits	492	557	543
21.0	Travel and transportation of persons	619	492	404
22.0	Transportation of things	19	20	20
23.3	Communications, utilities, and miscellaneous charges	168	229	189
24.0	Printing and reproduction	46	46	38
25.0	Other services	1,846	1,972	1,528
26.0	Supplies and materials	103	101	79
31.0	Equipment	152	81	62
41.0	Grants, subsidies, and contributions	612	780	734
99.0	Subtotal, direct obligations	6,879	7,247	6,491
99.0	Reimbursable obligations	27,233	30,000	30,000
99.9	Total obligations	34,112	37,247	36,491

Personnel Summary

Direct: Total compensable workyears: Full-time equivalent employment	67	67	62
Reimbursements: Total compensable workyears:			
Full-time equivalent employment	113	113	118
Full-time equivalent of overtime and holiday hours	1	1	1

[SCIENTIFIC ACTIVITIES OVERSEAS (FOREIGN CURRENCY PROGRAM)]

[For payments in foreign currencies owed to or owned by the United States for research activities authorized by section 104(c)(7) of the Agricultural Trade Development and Assistance Act of 1954, as amended (7 U.S.C. 1704(c)(7)), not to exceed \$1,062,000: *Provided*, That not to exceed \$25,000 of these funds shall be available for payments in foreign currencies for expenses of employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), as amended by 5 U.S.C. 3109.] (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-1404-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Market development research (sec. 104(b)(1))	135		
00.02	Agricultural and forestry research (sec. 104(b)(3))	1,218		
10.00	Total obligations	1,353		
Financing:				
21.40	Unobligated balance available, start of year	-291	-60	-60
24.40	Unobligated balance available, end of year	60	60	60
39.00	Budget authority	1,122		
Budget authority:				
Current:				
40.00	Appropriation	1,062		
Permanent:				
68.00	Spending authority from offsetting collections (new)	60		
Relation of obligations to outlays:				
71.00	Total obligations	1,353		
72.40	Obligated balance, start of year	8,298	7,969	5,909

74.40	Obligated balance, end of year	-7,969	-5,909	-4,764
87.00	Outlays (gross)	1,682	2,060	1,145
Adjustments to budget authority and outlays:				
88.00	Deductions for offsetting collections: Federal funds	-60		
89.00	Budget authority (net)	1,062		
90.00	Outlays (net)	1,622	2,060	1,145

As authorized by the Agricultural Trade Development and Assistance Act of 1954 (Public Law 480), as amended, USDA uses foreign currencies to support research on problems of mutual interest to the United States and participating foreign countries. After 1991 no new foreign currency programs will be initiated.

Object Classification (in thousands of dollars)

Identification code	12-1404-0-1-352	1991 actual	1992 est.	1993 est.
21.0	Travel and transportation of persons	151		
23.3	Communications, utilities, and miscellaneous charges	2		
25.0	Other services	1		
41.0	Grants, subsidies, and contributions	1,199		
99.9	Total obligations	1,353		

Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code	12-8232-0-7-352	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations	2,594	3,500	3,500
Financing:				
21.40	Unobligated balance available, start of year	-3,689	-4,410	-4,410
24.40	Unobligated balance available, end of year	4,410	4,410	4,410
60.05	Budget authority (appropriation) (indefinite)	3,315	3,500	3,500
Relation of obligations to outlays:				
71.00	Total obligations	2,594	3,500	3,500
72.40	Obligated balance, start of year	-844	-1,174	-1,174
74.40	Obligated balance, end of year	1,174	1,174	1,174
90.00	Outlays	2,924	3,500	3,500

Miscellaneous funds are received from the Department of State, the Department of Defense, international organizations, and from Saudi Arabia, Spain, and developing countries, for USDA development assistance and international research projects (22 U.S.C. 2392).

Object Classification (in thousands of dollars)

Identification code	12-8232-0-7-352	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent	179	242	242
11.5	Other personnel compensation	44	59	59
11.9	Total personnel compensation	223	301	301
12.1	Civilian personnel benefits	133	179	179
21.0	Travel and transportation of persons	70	94	94
22.0	Transportation of things	12	16	16
23.2	Rental payments to others	8	11	11
23.3	Communications, utilities, and miscellaneous charges	38	51	51
24.0	Printing and reproduction	18	24	24
25.0	Other services	770	1,039	1,039
26.0	Supplies and materials	27	36	36
31.0	Equipment	20	27	27
41.0	Grants, subsidies, and contributions	1,275	1,722	1,722
99.9	Total obligations	2,594	3,500	3,500

Personnel Summary

Total compensable workyears: Full-time equivalent employment	4	4	4
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FARMERS HOME ADMINISTRATION

Federal Funds

General and special funds:

SALARIES AND EXPENSES

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses of the Farmers Home Administration, not otherwise provided for, in administering the programs authorized by the Consolidated Farm and Rural Development Act (7 U.S.C. 1921-2000), as amended; title V of the Housing Act of 1949, as amended (42 U.S.C. 1471-1490o); the Rural Rehabilitation Corporation Trust Liquidation Act, approved May 3, 1950 (40 U.S.C. 440-444), for administering the loan program authorized by title III-A of the Economic Opportunity Act of 1964 (Public Law 88-452 approved August 20, 1964), as amended, and such other programs which the Farmers Home Administration has the responsibility for administering, **[\$748,584,000] \$618,689,000**; of which **[\$338,298,000] \$23,802,000** is hereby appropriated, **[\$427,111,000] \$383,214,000** shall be derived by transfer from the Rural Housing Insurance Fund Program Account and merged with this account, and **[\$230,179,000] \$211,673,000** shall be derived by transfer from the Agricultural Credit Insurance Fund Program Account and merged with this account **[\$52,286,000]** shall be derived by transfer from the Rural Development Insurance Fund Program Account and merged with this account, **\$21,000** shall be derived by transfer from the Self-Help Housing Land Development Fund Program Account in this Act and merged with this account, and **\$689,000** shall be derived by transfer from the Rural Development Loans Program Account and merged with this account **]:** *Provided*, That not to exceed \$500,000 of this appropriation may be used for employment under 5 U.S.C. 3109 **]:** *Provided further*, That not to exceed \$3,985,000 of this appropriation shall be available for contracting with the National Rural Water Association or other equally qualified national organization for a circuit rider program to provide technical assistance for rural water systems: *Provided further*, That, in addition to any other authority that the Secretary may have to defer principal and interest and forego foreclosure, the Secretary may permit, at the request of the borrowers, the deferral of principal and interest on any outstanding loan made, insured, or held by the Secretary under this title, or under the provisions of any other law administered by the Farmers Home Administration, and may forego foreclosure of any such loan, for such period as the Secretary deems necessary upon a showing by the borrower that due to circumstances beyond the borrower's control, the borrower is temporarily unable to continue making payments of such principal and interest when due without unduly impairing the standard of living of the borrower. The Secretary may permit interest that accrues during the deferral period on any loan deferred under this section to bear no interest during or after such period: *Provided*, That, if the security instrument securing such loan is foreclosed, such interest as is included in the purchase price at such foreclosure shall become part of the principal and draw interest from the date of foreclosure at the rate prescribed by law **].**

[OFFICE OF THE ADMINISTRATOR]

For necessary salaries and expenses of the Office of the Administrator of the Farmers Home Administration, \$600,000: *Provided*, That no other funds in this Act shall be available for this Office.] (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-2001-0-1-452	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct program	434,954	694,205	618,689
00.02	Office of the Administrator	460	600	
01.01	Reimbursable program	689	11,762	15,454
10.00	Total obligations	436,103	706,567	634,143

Financing:			
25.00	Unobligated balance expiring	6,122	
39.00	Budget authority (gross)	442,225	706,567 634,143
Budget authority:			
Current:			
40.00	Appropriation	440,449	38,898 23,802
41.00	Transferred to other accounts		— 54,424
42.00	Transferred from other accounts	87	710,331 594,887
43.00	Appropriation (total)	440,536	694,805 618,689
Permanent:			
68.00	Spending authority from offsetting collections (new)	1,689	11,762 15,454
Relation of obligations to outlays:			
71.00	Total obligations	436,103	706,567 634,143
72.40	Obligated balance, start of year	54,337	73,967 94,397
74.40	Obligated balance, end of year	— 73,967	— 94,397 — 81,414
77.00	Adjustments in expired accounts	— 1,871	
87.00	Outlays (gross)	414,602	686,137 647,126
Adjustments to budget authority and outlays:			
Deductions for offsetting collections:			
88.00	Federal funds	— 1,689	— 11,762 — 15,454
89.00	Budget authority (net)	440,536	694,805 618,689
90.00	Outlays (net)	412,913	674,375 631,672
Distribution of outlays by account:			
	Office of the Administrator	441	590 30
	Salaries and expenses, FmHA	412,472	684,860 631,642

These funds are used to administer the direct loan, loan guarantee, and grant programs of the Farmers Home Administration. Activities include reviewing applications, servicing the loan portfolio, and providing technical assistance and guidance to borrowers; and to assist in extending other Federal programs to people in rural areas.

In 1992, Congress separately funded the administrative costs for the Office of the Administrator. Separate funding is eliminated in 1993 and the Administrator's costs once again are funded from the Salaries and Expenses appropriation.

The 1990 Farm Bill directed Farmers Home Administration to transfer the community and business programs to a new Rural Development Administration. A total of 925 staff years and \$72,605,000 have been deducted from Farmers Home Administration's funding and like amounts are being requested for the Rural Development Administration.

The following tables show total administrative funding available to FmHA and personnel:

Total Administrative Funds Available to FmHA

	(In thousands of dollars)	1991 actual	1992 est.	1993 est.
Administrative Expenses charged under Salaries and Expenses:				
Appropriated		434,13	22,601	23,802
Transfer from ACIF for Emergency programs, Farm Credit servicing, etc.	138,000			
Authorized under appropriation for temporary employment, etc..	1,000			
Miscellaneous reimbursements	1,002			
Subtotal, Salaries and Expenses		574,415	22,601	23,802
Expenses charged directly to revolving funds:				
ACIF	8,896			
RHIF	25,738			
RDIF	318			
Subtotal, direct charges		34,952		
Transfers:				
Agriculture Credit Insurance Program Account		226,931		211,673
Rural Housing Insurance Program Account		427,111		383,214
Self Help Housing Land Development Fund Program Acct		21		
Rural Development Insurance Fund Program Acct		18,141		
Rural Development Administration Salaries and Expenses		11,075		14,767
Subtotal, Transfers:		683,279		609,654
Miscellaneous Reimbursements			687	687

General and special funds—Continued

[OFFICE OF THE ADMINISTRATOR]—Continued

Total Administrative Funds Available to FmHA—Continued

(In thousands of dollars)

	1991 actual	1992 est.	1993 est.
Total Administrative Funds	609,367	706,567	634,143

Farmers Home Administration Personnel Summary, by Funding Source

	1991 actual	1992 est.	1993 est.
Full-time equivalent workyears:			
S&E appropriation	9,680	405	458
Agricultural Credit Insurance Fund	3,066		
Reimbursements	2	2	2
Agricultural Credit Insurance Program Account	4,077	3,979	
Rural Housing Insurance Program Account	7,675	7,120	
Rural Development Insurance Program Account	236		
Total FmHA workyears	12,753	12,395	11,559

Object Classification (in thousands of dollars)

Identification code 12-2001-0-1-452	1991 actual	1992 est.	1993 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	256,273	341,642	328,542
11.3 Other than full-time permanent	12,593	21,165	20,898
11.5 Other personnel compensation	3,994	6,435	6,390
11.9 Total personnel compensation	272,860	369,242	355,830
12.1 Civilian personnel benefits	56,513	79,943	76,863
13.0 Benefits for former personnel	494	600	600
21.0 Travel and transportation of persons	16,455	32,624	27,303
22.0 Transportation of things	1,814	3,285	2,862
23.2 Rental payments to others	16,398	25,644	23,113
23.3 Communications, utilities, and miscellaneous charges	25,656	39,268	33,209
24.0 Printing and reproduction	3,801	5,989	6,036
25.0 Other services	33,102	96,594	64,666
26.0 Supplies and materials	3,439	5,854	5,983
31.0 Equipment	4,711	46,548	21,934
42.0 Insurance claims and indemnities	163	257	258
43.0 Interest and dividends	8	32	32
99.0 Subtotal, direct obligations	435,414	705,880	618,689
99.0 Reimbursable obligations	689	687	15,454
99.9 Total obligations	436,103	706,567	634,143

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment	9,626	12,285	11,450
Full-time equivalent of overtime and holiday hours	61	112	109

RURAL WATER AND WASTE DISPOSAL GRANTS

For grants pursuant to sections 306(a)(2) and 306(a)(6) of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1926), **[\$350,000,000]** \$300,000,000, to remain available until expended, pursuant to section 306(d) of the above Act: *Provided*, That these funds shall not be used for any purpose not specified in section 306(a) of the Consolidated Farm and Rural Development Act. (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code 12-2066-0-1-452	1991 actual	1992 est.	1993 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	307,788	350,600	300,000
Financing:			
17.00 Recovery of prior year obligations	— 7,085		
21.40 Unobligated balance available, start of year	— 1,307	— 600	
24.40 Unobligated balance available, end of year	600		
40.00 Budget authority (appropriation)	299,996	350,000	300,000

Relation of obligations to outlays:

71.00 Total obligations	307,788	350,600	300,000
72.40 Obligated balance, start of year	402,135	552,129	709,637
74.40 Obligated balance, end of year	— 552,129	— 709,637	— 758,544
78.00 Adjustments in unexpired accounts	— 7,085		
90.00 Outlays	150,709	193,092	251,093

This grant program is authorized by subtitle A of the Consolidated Farm and Rural Development Act, as amended. Grants are authorized to be made to associations, including nonprofit corporations, public and quasi-public agencies, and certain Indian tribes to finance storage, treatment, purification, or distribution of water or the collection, treatment, or disposal of waste in rural areas. The amount of any development grant may not exceed 75 percent of the eligible development cost of the project.

The major objectives of the rural water and waste disposal grant program are: (1) to provide assistance to attain basic human amenities; (2) to alleviate health hazards; (3) to promote stability of rural areas by meeting the need for new and improved rural water and waste disposal systems; and (4) to meet national safe drinking water and clean water standards.

GRANT OBLIGATIONS

	1991 actual	1992 est.	1993 est.
Number of grants	612	676	563
Amount of grants (in thousands of dollars)	307,788	350,600	300,000

[RURAL COMMUNITY FIRE PROTECTION GRANTS]

[For grants pursuant to section 7 of the Cooperative Forestry Assistance Act of 1978 (Public Law 95-313), \$3,500,000 to fund up to 50 per centum of the cost of organizing, training, and equipping rural volunteer fire departments.] (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code 12-2067-0-1-452	1991 actual	1992 est.	1993 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	3,354	3,500	
Financing:			
25.00 Unobligated balance expiring	146		
40.00 Budget authority (appropriation)	3,500	3,500	
Relation of obligations to outlays:			
71.00 Total obligations	3,354	3,500	
72.40 Obligated balance, start of year	2,676	2,766	2,658
74.40 Obligated balance, end of year	— 2,766	— 2,658	— 658
77.00 Adjustments in expired accounts	— 24		
90.00 Outlays	3,240	3,608	2,000

This assistance was authorized by section 7 of the Cooperative Forestry Assistance Act of 1978. Grants are made to public bodies to organize, train, and equip local firefighting forces, including those of Indian tribes or other native groups, to prevent, control, and suppress fires threatening human lives, crops, livestock, farmsteads or other improvements, pastures, orchards, wildlife, rangeland, woodland, and other resources in rural areas. In 1991, 4,161 grants were obligated for a total of \$3,353 thousand. It is anticipated that in 1992, 4,000 grants will be obligated for a total of \$3,500 thousand. No program is proposed for 1993.

RURAL HOUSING FOR DOMESTIC FARM LABOR

For financial assistance to eligible nonprofit organizations for housing for domestic farm labor, pursuant to section 516 of the Housing Act of 1949, as amended (42 U.S.C. 1486), **[\$11,000,000]** \$10,000,000, to remain available until expended. (*Agriculture, Rural Development,*

*Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)***Program and Financing (in thousands of dollars)**

Identification code	12-2004-0-1-604	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	10,667	13,758	10,000
Financing:				
17.00	Recovery of prior year obligations	-401		
21.40	Unobligated balance available, start of year	-2,024	-2,758	
24.40	Unobligated balance available, end of year	2,758		
40.00	Budget authority (appropriation)	11,000	11,000	10,000
Relation of obligations to outlays:				
71.00	Total obligations	10,667	13,758	10,000
72.40	Obligated balance, start of year	28,746	25,993	27,470
74.40	Obligated balance, end of year	-25,993	-27,470	-26,002
78.00	Adjustments in unexpired accounts	-401		
90.00	Outlays	13,019	12,281	11,468

This grant program is authorized under section 516 of the Housing Act of 1949, as amended. Grants are made to public and private nonprofit organizations for low-rent housing and related facilities for domestic farm labor. Grant assistance may not exceed 90 percent of the cost of a project, and may be used for construction of new structures, site acquisition and development, rehabilitation of existing structures, and purchase of furnishings and equipment for dwellings, dining halls, community rooms, and infirmaries.

GRANT OBLIGATIONS

	1991 actual	1992 est.	1993 est.
Number of grants	17	21	15
Amount of grants (in thousands of dollars)	10,667	13,758	10,000

RURAL DEVELOPMENT LOANS PROGRAM ACCOUNT

For the cost [], as defined in section 13201 of the Budget Enforcement Act of 1990, including the cost of modifying loans, of direct loans \$20,048,000, as authorized by the Rural Development Loan Fund (42 U.S.C. 9812 (a)) [], \$16,260,000: Provided, That such costs, including the cost of modifying such loans, shall be as defined in section 502 of the Congressional Budget Act of 1974: Provided further, That such sums are to remain available through fiscal year 2000 for the disbursement of loans obligated in fiscal year 1993: Provided further, That these funds are available to subsidize gross obligations for the principal amount of direct loans of not to exceed [\$32,500,000] \$35,000,000: Provided further, That such sums obligated in fiscal year 1992 are to remain available through fiscal year 2000 for the disbursement of loans obligated in fiscal year 1992.

In addition, for administrative expenses necessary to carry out the direct loan programs, [\$689,000] \$534,000. (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-2069-0-1-452	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct loan subsidy		16,260	20,048
00.05	Reestimates of direct loan subsidy			267
00.07	Administrative expenses			10
10.00	Total obligations		16,260	20,325
Financing:				
39.00	Budget authority		16,260	20,325
Budget authority:				
Current:				
40.00	Appropriation		16,949	20,582
41.00	Transferred to other accounts		-689	-524

43.00	Appropriation (total)	16,260	20,058
Permanent:			
60.05	Appropriation (indefinite)		267
Relation of obligations to outlays:			
71.00	Total obligations	16,260	20,325
72.40	Obligated balance, start of year		14,634
74.40	Obligated balance, end of year	-14,634	-29,425
90.00	Outlays	1,626	5,534

Summary of Loan Levels, Subsidy Budget Authority and Outlays by Program (in thousands of dollars)

Identification code	12-2069-0-1-452	1991 actual	1992 est.	1993 est.
Direct loan levels supportable by subsidy budget authority:				
1150	Direct loan levels		32,500	35,000
1159	Total direct loan levels		32,500	35,000
Direct loan subsidy (in percent):				
1320	Subsidy rate		50.03	52.28
Direct loan subsidy:				
1330	Subsidy budget authority		16,260	20,048
1339	Total subsidy budget authority		16,260	20,048
Direct loan subsidy outlays:				
1340	Subsidy outlays		1,626	5,257
1349	Total subsidy outlays		1,626	5,257
Major subsidy assumptions:				
1350	Default rate (in percent)		5.50	5.52
1360	Interest rate (in percent)		1.00	1.00

As required by the Federal Credit Reform Act of 1990, this account records, for this program, the subsidy costs associated with the direct loans obligated in 1992 and beyond, as well as administrative expenses of this program. The subsidy amounts are estimated on a present value basis; the administrative expenses are estimated on a cash basis.

Object Classification (in thousands of dollars)

Identification code	12-2069-0-1-452	1991 actual	1992 est.	1993 est.
25.0	Other services			10
41.0	Grants, subsidies, and contributions		16,260	20,315
99.9	Total obligations		16,260	20,325

[MUTUAL AND SELF-HELP HOUSING]

[For grants and contracts pursuant to section 523(b)(1)(A) of the Housing Act of 1949 (42 U.S.C. 1490c), \$8,750,000.] (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-7006-0-1-604	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	13,206	14,623	
Financing:				
17.00	Recovery of prior year obligations	-653		
21.40	Unobligated balance available, start of year	-9,676	-5,873	
24.40	Unobligated balance available, end of year	5,873		
40.00	Budget authority (appropriation)	8,750	8,750	
Relation of obligations to outlays:				
71.00	Total obligations	13,206	14,623	
72.40	Obligated balance, start of year	11,119	15,154	20,261
74.40	Obligated balance, end of year	-15,154	-20,261	-11,685
78.00	Adjustments in unexpired accounts	-653		
90.00	Outlays	8,518	9,516	8,576

General and special funds—Continued

[MUTUAL AND SELF-HELP HOUSING]—Continued

This program is authorized under section 523 of the Housing Act of 1949, as amended. Grants and contracts are made for the purpose of providing technical and supervisory assistance to groups of families to enable them to build their own homes through the mutual exchange of labor. No program is proposed for 1993.

GRANT OBLIGATIONS

	1991 actual	1992 est.	1993 est.
Number of grants	46	49	.....
Amount of grants (in thousands of dollars)	13,206	14,623	.....

VERY LOW-INCOME HOUSING REPAIR GRANTS

For grants to the very low-income elderly for essential repairs to dwellings pursuant to section 504 of the Housing Act of 1949, as amended, [[\$12,500,000] \$5,000,000, to remain available until expended. (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-2064-0-1-604	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	12,740	12,520	5,000
Financing:				
17.00	Recovery of prior year obligations	—236	.....	.....
21.40	Unobligated balance available, start of year	—24	—20	.....
24.40	Unobligated balance available, end of year	20	.....	.....
40.00	Budget authority (appropriation)	12,500	12,500	5,000
Relation of obligations to outlays:				
71.00	Total obligations	12,740	12,520	5,000
72.40	Obligated balance, start of year	443	487	626
74.40	Obligated balance, end of year	—487	—626	—250
77.00	Adjustments in expired accounts	—65	.....	.....
78.00	Adjustments in unexpired accounts	—236	.....	.....
90.00	Outlays	12,395	12,381	5,376

This program is authorized under section 504 of the Housing Act of 1949, as amended. This grant program enables very low-income elderly residents in rural areas to improve or modernize their dwellings, to make the dwelling safer or more sanitary, or to remove health and safety hazards. A summary of the activity for very low-income housing repair grants is as follows:

GRANT OBLIGATIONS

	1991 actual	1992 est.	1993 est.
Number of grants	3,695	3,488	1,343
Number of units	2,956	2,794	1,078
Amount of grants (in thousands of dollars)	12,740	12,520	5,000

RURAL [RENTAL ASSISTANCE PAYMENTS] HOUSING VOUCHER PROGRAM

For necessary expenses to operate a rural housing voucher program, under section 8(a) of the United States Housing Act of 1937, as amended (42 U.S.C. 1437f(o)), \$140,000,000, to be administered by the Secretary of Agriculture.

Program and Financing (in thousands of dollars)

Identification code	12-2002-0-1-604	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0) .....	.....	.....	140,000

Financing:				
40.00	Budget authority (appropriation) .....	.....	.....	140,000
Relation of obligations to outlays:				
71.00	Total obligations .....	.....	.....	140,000
72.40	Obligated balance, start of year	33,719	21,451	11,947
74.40	Obligated balance, end of year	—21,451	—11,947	—144,337
77.00	Adjustments in expired accounts	—62	.....	.....
90.00	Outlays	12,206	9,504	7,610

This is a new program proposed for implementation in 1993. Funding under this proposal will help 5,895 rural, very low-income households to obtain adequate housing for a 5-year period.

Prior year outlays reflect funding for rental assistance for newly constructed units provided in limited amounts in 1984 and 1985. From 1986 through 1991 rental assistance for newly constructed units, as well as existing rental assistance contract renewals and additional servicing assistance for existing projects, had been funded under the Rural Housing Insurance Fund. Beginning in 1992, pursuant to Credit Reform, a separate grant account was established for the Rental Assistance Program.

Legislation currently is being proposed to authorize a rural housing voucher program as an amendment to Title V of the Housing Act of 1949. The program would be based on the same payment standards as section 521(a)(2)(A) of Title V of the Housing Act of 1949, as amended. The benefits of this voucher program accrue to the renting household. With vouchers, families have the opportunity to choose from any apartment or house that is suitable to their needs. To help pay for housing, the government will cover the difference between 30 percent of the recipient's income and the median rental cost in that residential area.

VOUCHER OBLIGATIONS

	1991 actual	1992 est.	1993 est.
Number of units	5,895
Amount of vouchers (in thousands of dollars)	140,000

[COMPENSATION FOR CONSTRUCTION DEFECTS]

[For compensation for construction defects as authorized by section 509(c) of the Housing Act of 1949, as amended, \$500,000, to remain available until expended.] (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-2071-0-1-371	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	169	1,356	.....
Financing:				
17.00	Recovery of prior year obligations	—6	.....	.....
21.40	Unobligated balance available, start of year	—519	—856	.....
24.40	Unobligated balance available, end of year	856	.....	.....
40.00	Budget authority (appropriation)	500	500	.....
Relation of obligations to outlays:				
71.00	Total obligations	169	1,356	.....
72.40	Obligated balance, start of year	49	42	1,165
74.40	Obligated balance, end of year	—42	—1,165	—970
78.00	Adjustments in unexpired accounts	—6	.....	.....
90.00	Outlays	170	233	195

This program is carried out under the provisions of section 509(c) of the Housing Act of 1949, as amended. The Secretary of Agriculture is authorized to make expenditures to correct structural defects, or to pay claims of owners arising from such defects on newly constructed dwellings purchased with

FmHA financial assistance. Requests for compensation for construction defects must be made within 18 months after the date financial assistance was granted. No program is proposed for 1993.

A summary of the activity for compensation for construction defects is as follows:

GRANT OBLIGATIONS

	1991 actual	1992 est.	1993 est.
Number of payments.....	76	578	.....
Amount of payments (in thousands of dollars)	169	1,356	.....

RURAL HOUSING PRESERVATION GRANTS

For grants for rural housing preservation as authorized by section 552 of the Housing and Urban-Rural Recovery Act of 1983 (Public Law 98-181), **["\$23,000,000"] \$10,000,000.** (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-2070-0-1-604	1991 actual	1992 est.	1993 est.
Program by activity:				
10.00	Total obligations (object class 41.0)	23,000	23,000	10,000
Financing:				
40.00	Budget authority (appropriation)	23,000	23,000	10,000
Relation of obligations to outlays:				
71.00	Total obligations	23,000	23,000	10,000
72.40	Obligated balance, start of year	26,674	27,956	30,663
74.40	Obligated balance, end of year	-27,956	-30,663	-18,843
77.00	Adjustments in expired accounts	-427	.....	.....
90.00	Outlays	21,291	20,293	21,820

This grant program is authorized under section 533 of the Housing Act of 1949, as amended. Grants are made to eligible private nonprofit groups, Indian tribes, or government agencies for rehabilitation of single family housing owned by low- and very low-income families and the rehabilitation of rental and cooperative housing for low- and very low-income families.

A summary of the activity for housing preservation grants is as follows:

GRANT OBLIGATIONS

	1991 actual	1992 est.	1993 est.
Number of grants	193	178	75
Number of units	4582	4620	1950
Amount of grants (in thousands of dollars)	23,000	23,000	10,000

RURAL DEVELOPMENT GRANTS

For grants authorized under section 310(B)(c) (7 U.S.C. 1932) of the Consolidated Farm and Rural Development Act to any qualified public or private nonprofit organization, **["\$20,750,000: Provided, That \$500,000 shall be available for grants to qualified nonprofit organizations to provide technical assistance and training for rural communities needing improved passenger transportation systems or facilities in order to promote economic development: Provided further, That \$2,000,000 shall be available for grants to statewide private, nonprofit public television systems in predominately rural States to provide information and services on rural economics and agriculture: Provided further, That, effective for fiscal year 1991 and thereafter, \$35,000,000 of which \$25,000,000 is available for water treatment grants to the States of Texas and New Mexico for Colonias: Provided, that grants made pursuant to this appropriation shall not be subject to any dollar limitation unless such limitation is set forth in law. (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)**

Program and Financing (in thousands of dollars)

Identification code	12-2065-0-1-452	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	20,750	20,750	35,000
Financing:				
40.00	Budget authority (appropriation)	20,750	20,750	35,000
Relation of obligations to outlays:				
71.00	Total obligations	20,750	20,750	35,000
72.40	Obligated balance, start of year	21,487	27,462	30,507
74.40	Obligated balance, end of year	-27,462	-30,507	-46,238
77.00	Adjustments in expired accounts	-141	.....	.....
90.00	Outlays	14,634	17,705	19,269

Rural Development Grants.—These grants enable public and private nonprofit organizations to operate rural economic development projects. In general, these grants are an investment in the human and physical resources of rural communities. Past projects have enabled rural communities to acquire and develop land, create technical assistance programs, and encourage small business growth. As part of the President's initiative on rural economic development, program guidelines will be revised so that projects are selected on a competitive basis. This will ensure that grants are targeted to innovative projects that may be duplicated elsewhere in the region or nation.

GRANT OBLIGATIONS

	1991 actual	1992 est.	1993 est.
Rural development grants:			
Number of grants	155	151	120
Amount of grants (in thousands of dollars)	20,750	20,750	35,000

[SUPERVISORY AND TECHNICAL ASSISTANCE GRANTS]

[For grants pursuant to sections 509(g)(6) and 525 of the Housing Act of 1949, \$2,500,000, to remain available until expended.] (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-2009-0-1-604	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0) .....	.....	2,500	.....
Financing:				
40.00	Budget authority (appropriation) .....	.....	2,500	.....
Relation of obligations to outlays:				
71.00	Total obligations .....	.....	2,500	.....
72.40	Obligated balance, start of year .....	.....	.....	1,300
74.40	Obligated balance, end of year .....	.....	-1,300	.....
90.00	Outlays .....	.....	1,200	1,300

This program is carried out under the provisions of section 509(f) of the Housing Act of 1949, as amended. Grants are made to public and private nonprofit organizations for packaging loan applications for housing under sections 502, 504, 514/516, 515, and 533 of the Housing Act of 1949, as amended. The assistance is to be directed to underserved areas where at least 20 percent or more of the population is at or below the poverty level, and at least 10 percent or more of the population resides in substandard housing. No program is proposed for 1993.

A summary of the activity for this grant program follows:

GRANT OBLIGATIONS

	1991 act.	1992 est.	1993 est.
Number of grants	10	.....
Amount of grants (in thousands of dollars)	2,500	.....

General and special funds—Continued

[SOLID WASTE MANAGEMENT GRANTS]

[For grants for pollution abatement and control projects authorized under section 310B(b) (7 U.S.C. 1932) of the Consolidated Farm and Rural Development Act, \$3,000,000: *Provided*, That such assistance shall include regional technical assistance for improvement of solid waste management.] (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-2045-0-1-304	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	1,500	3,000	
Financing:				
40.00	Budget authority (appropriation)	1,500	3,000	
Relation of obligations to outlays:				
71.00	Total obligations	1,500	3,000	
72.40	Obligated balance, start of year		1,500	2,100
74.40	Obligated balance, end of year	-1,500	-2,100	
90.00	Outlays		2,400	2,100

This grant program is authorized under Section 310B(b) of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1932). Grants are made to non-profit organizations to provide technical assistance to local and regional governments for the purpose of reducing or eliminating pollution of water resources, and for improving the planning and management of solid waste disposal facilities. No program is proposed for 1993.

GRANT OBLIGATIONS

	1991 actual	1992 est.	1993 est.
Number of grants	12	23	
Amount of grants (in thousands of dollars)	1,500	3,000	

[EMERGENCY COMMUNITY WATER ASSISTANCE GRANTS]

[For emergency community water assistance grants as authorized under section 306B (7 U.S.C. 1926b) of the Consolidated Farm and Rural Development Act, \$10,000,000.] (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-2046-0-1-451	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	10,000	10,000	
Financing:				
40.00	Budget authority (appropriation)	10,000	10,000	
Relation of obligations to outlays:				
71.00	Total obligations	10,000	10,000	
72.40	Obligated balance, start of year		8,794	7,940
74.40	Obligated balance, end of year	-8,794	-7,940	-500
90.00	Outlays	1,206	10,854	7,440

These grant programs are authorized under Sections 306A and 306B of the Consolidated Farm and Rural Development Act (7 U.S.C. 1926(a) and 7 U.S.C. 1926(b)) as amended. Grants are made to public and private nonprofit organizations for construction or extension of waterlines, repair or maintenance of existing systems, replacement of equipment, and pay costs to correct emergency situations. Grants in 1991 were funded and made under section 306A. Funding in 1992 is available for section 306B grants. No program is proposed for 1993.

GRANT OBLIGATIONS

	1991 actual	1992 est.	1993 est.
Number of grants	46	45	
Amount of grants (in thousands of dollars)	10,000	10,000	

[SELF-HELP HOUSING AND LAND DEVELOPMENT FUND PROGRAM ACCOUNT]

[For direct loans pursuant to section 523(b)(1)(B) of the Housing Act of 1949, as amended (42 U.S.C. 1490c), \$500,000.

For an amount, for the cost, as defined in section 13201 of the Budget Enforcement Act of 1990, of direct loans, \$43,000.

In addition, for administrative expenses necessary to carry out the direct loan program, \$21,000.] (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

As required by the Federal Credit Reform Act of 1990, this account records for this program, the subsidy cost associated with the direct loans obligated in 1992 and beyond, as well as administrative expenses of this program. The subsidy amounts are estimated on a present value basis; the administrative expenses are estimated on a cash basis.

Program and Financing (in thousands of dollars)

Identification code	12-2080-0-1-371	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct loan subsidy		22	
10.00	Total obligations		22	
Financing:				
25.00	Unobligated balance expiring		21	
39.00	Budget authority		43	
Budget authority:				
40.00	Appropriation		64	
41.00	Transferred to other accounts		-21	
43.00	Appropriation (total)		43	
Relation of obligations to outlays:				
71.00	Total obligations		22	
90.00	Outlays		22	

Summary of Loan Levels, Subsidy BA and Outlays by Program

(in thousands of dollars)

Identification code	12-2080-0-1-371	1991 actual	1992 est.	1993 est.
Direct loan levels supportable by subsidy budget authority:				
1150	Direct loan levels		500	
1159	Total direct loan levels		500	
Direct loan subsidy (in percent):				
1320	Subsidy rate		4.33	
1329	Weighted average subsidy rate		4.33	
Direct loan subsidy:				
1330	Subsidy budget authority		43	
1339	Total subsidy budget authority		43	
Direct loan subsidy outlays:				
1340	Subsidy outlays		22	
1349	Total subsidy outlays		22	
Major subsidy assumptions:				
1360	Interest rate		3.00	

AGRICULTURAL CREDIT INSURANCE PROGRAM ACCOUNT

For gross obligations for the principal amount of direct and guaranteed loans as authorized by 7 U.S.C. 1928-1929, to be available from

funds in the Agricultural Credit Insurance Fund, as follows: [farm ownership loans, \$555,500,000, of which \$488,750,000 shall be for guaranteed loans; operating loans, \$2,832,140,000, of which \$1,800,000,000 shall be for unsubsidized guaranteed loans and \$182,140,000 shall be for subsidized guaranteed loans; \$7,000,000 for water development, use, and conservation loans, of which \$1,500,000 shall be for guaranteed loans; Indian tribe land acquisition loans as authorized by 25 U.S.C. 488, \$1,000,000;] for emergency insured [and guaranteed] loans, [\$600,000,000] \$100,000,000 to meet the needs resulting from natural disasters; and for credit sales of acquired property, [\$200,000,000] \$125,000,000: *Provided*, That loan funds made available herein shall be completely allocated to the States and made available for obligation in the first two quarters of fiscal year 1992].

For [an amount, for] the cost[, as defined in section 13201 of the Budget Enforcement Act of 1990] of *direct and guaranteed loans*, including the cost of modifying loans[, of direct and guaranteed loans] as defined in section 502 of the Congressional Budget Act of 1974, as follows: [Farm ownership loans, \$39,786,000, of which \$24,545,000 shall be for guaranteed loans; operating loans, \$168,277,000, of which \$22,455,000 shall be for unsubsidized guaranteed loans and \$15,350,000 shall be for subsidized guaranteed loans; \$499,000 for water development, use, and conservation loans, of which \$43,000 shall be for guaranteed loans; Indian tribe land acquisition loans as authorized by 25 U.S.C. 488, \$253,000;] for emergency insured [and guaranteed] loans, [\$55,000,000] \$26,750,000 to meet the needs resulting from natural disasters; [for watershed, flood and resource conservation loans, \$2,000;] and for credit sales of acquired property, [\$59,880,000] \$31,825,000: *Provided*, That such sums are to remain available through fiscal year 1997 for the disbursement of loans obligated in fiscal year 1993: *Provided further*, That such sums obligated in fiscal year 1992 are to remain available through fiscal year 1997 for the disbursement of loans obligated in fiscal year 1992.

In addition, for administrative expenses necessary to carry out the direct and guaranteed loan programs, [\$230,179,000] \$240,606,000.

[Hereafter, no funds in this Act or any other Act shall be available to carry out loan programs under the Agricultural Credit Insurance Fund at levels other than those provided for in advance in appropriations Acts.] (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-1140-0-1-351	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct loan subsidy.....		227,372	111,431
00.02	Guaranteed loan subsidy.....		57,899	83,298
00.05	Reestimates of direct loan subsidy.....			6,365
00.06	Reestimates of guaranteed loan subsidy.....			2
00.07	Administrative expenses.....			28,933
10.00	Total obligations.....		285,271	230,029
Financing:				
25.00	Unobligated balance expiring.....		38,426	
39.00	Budget authority.....		323,697	230,029
Budget authority:				
Current:				
40.00	Appropriation.....		345,813	299,181
41.00	Transferred to other accounts.....		-230,179	-211,673
43.00	Appropriation (total).....		115,634	87,508
Permanent:				
60.05	Appropriation (indefinite).....		208,063	142,521
Relation of obligations to outlays:				
71.00	Total obligations.....		285,271	230,029
72.40	Obligated balance, start of year.....			23,299
73.00	Obligated balance transferred, net.....			-126
74.40	Obligated balance, end of year.....		-23,299	-36,215
90.00	Outlays.....		261,972	216,987

Summary of Loan Levels, Subsidy BA and Outlays by Program (in thousands of dollars)

Identification code	12-1140-0-1-351	1991 actual	1992 est.	1993 est.
Direct loan levels supportable by subsidy budget authority:				
1150	Farm ownership, regular rate.....		17,087	7,254
1150	Farm ownership, limited resource rate.....		48,731	20,646
1150	Farm operating, regular rate - 1 year loans.....		171,618	47,115
1150	Farm operating, regular rate - 7 year loans.....		104,250	15,705
1150	Farm operating, limited resource - 1 year loans.....		253,583	188,460
1150	Farm operating, limited resource - 7 year loans.....		205,765	62,820
1150	Emergency disaster.....		104,000	100,000
1150	Indian tribe land acquisition.....		1,000	
1150	Soil and water.....		1,979	
1150	Watershed and flood prevention.....		4,000	
1150	Resource conservation and development.....		600	
1150	Credit sales of acquired property.....		200,000	125,000
1159	Total direct loan levels.....		1,112,613	567,000
Direct loan subsidy rates (in percent):				
1320	Farmer ownership, regular rate.....		3.81	2.09
1320	Farm ownership, limited resource rate.....		29.94	25.63
1320	Farm operating, regular rate - 1 year loans.....		10.20	9.86
1320	Farm operating, limited resource - 7 year loan.....		15.27	20.95
1320	Farm operating, regular rate - 7 year loan.....		12.67	11.81
1320	Farm operating, limited resource - 7 year loan.....		31.55	27.41
1320	Emergency disaster.....		20.26	26.75
1320	Indian tribe land acquisition.....		25.25	
1320	Soil and water.....		23.04	
1320	Watershed and flood prevention.....		-45.81	
1320	Resource conservation and development.....		-49.97	
1320	Credit sales of acquired property.....		29.94	25.46
1329	Weighted average subsidy rate.....		23.49	19.65
Direct loan subsidy budget authority:				
1330	Farm ownership, regular rate.....		651	152
1330	Farm ownership, limited resource rate.....		14,590	5,292
1330	Farm operating, regular rate - 1 year loans.....		17,505	4,646
1330	Farm operating, regular rate - 7 year loans.....		15,919	3,290
1330	Farm operating, limited resource - 1 year loans.....		32,129	22,257
1330	Farm operating, limited resource - 7 year loans.....		64,919	17,219
1330	Emergency disaster.....		55,000	26,750
1330	Indian tribe land acquisition.....		253	
1330	Soil and water.....		456	
1330	Watershed and flood prevention.....		1	
1330	Resource conservation and development.....		1	
1330	Credit sales of acquired property.....		59,880	31,825
1339	Total subsidy budget authority.....		261,304	111,431
Direct loan subsidy outlays:				
1340	Farmer ownership, regular rate.....		605	141
1340	Farm ownership, limited resource rate.....		13,569	4,922
1340	Farm operating, regular rate - 1 year loans.....		16,630	4,414
1340	Farm operating, regular rate - 7 year loans.....		15,123	3,126
1340	Farm operating, limited resource - 1 year loans.....		30,523	21,144
1340	Farm operating, limited resource - 7 year loans.....		61,673	16,358
1340	Emergency disaster.....		18,963	24,075
1340	Indian tribe land acquisition.....		127	
1340	Soil and water.....		410	
1340	Credit sales of acquired property.....		59,880	31,825
1349	Total subsidy outlays.....		217,503	106,005
Major subsidy assumptions:				
Default rate (in percent):				
1350	Farm ownership, regular rate.....		59.12	55.40
1350	Farm ownership, limited resource rate.....		36.40	35.41
1350	Farm operating, regular rate - 1 year loans.....		-0.77	10.87
1350	Farm operating, regular rate - 7 year loans.....		6.59	31.67
1350	Farm operating, limited resource - 1 year loans.....		-0.95	10.46
1350	Farm operating, limited resource - 7 year loans.....		4.10	27.97
1350	Emergency disaster.....		2.14	26.37
1350	Soil and water.....		26.93	
1350	Credit sales of acquired property.....		36.40	34.89
Interest rate (in percent):				
1360	Farm ownership, regular rate.....		8.50	8.00
1360	Farm ownership, limited resource rate.....		5.00	5.00
1360	Farm operating, regular rate - 1 year loans.....		8.25	7.50
1360	Farm operating, regular rate - 7 year loans.....		8.50	7.50
1360	Farm operating, limited resource - 1 year loans.....		5.00	5.00
1360	Farm operating, limited resource - 7 year loans.....		5.00	5.00
1360	Emergency disaster.....		4.50	4.50
1360	Indian tribe land acquisition.....		5.00	
1360	Soil and water.....		5.78	

General and special funds—Continued

AGRICULTURAL CREDIT INSURANCE PROGRAM ACCOUNT—Continued

Summary of Loan Levels, Subsidy BA and Outlays by Program
(in thousands of dollars)

Identification code	12-1140-0-1-351	1991 actual	1992 est.	1993 est.
1360	Watershed and flood prevention.....		9.92	
1360	Resource conservation and development.....		9.92	
1360	Credit sales of acquired property.....		5.00	5.00
Guaranteed loan levels supportable by subsidy budget authority:				
2150	Farm ownership, unsubsidized.....		488,750	300,000
2150	Farm ownership, subsidized.....		500	62,100
2150	Farm operating, unsubsidized - 1 year loans.....		792,083	662,500
2150	Farm operating, unsubsidized - 7 year loans.....		703,839	587,500
2150	Farm operating, subsidized - 1 year loans.....		136,230	523,425
2150	Farm operating, subsidized - 7 year loans.....		45,410	174,475
2150	Soil and water unsubsidized.....		1,500	
2159	Total direct loan levels.....		2,168,312	2,310,000
Guaranteed loan subsidy rates (in percent):				
2320	Farmer ownership, unsubsidized.....		4.82	4.21
2320	Farm ownership, subsidized.....		20.20	17.06
2320	Farm operating, unsubsidized - 1 year loans.....		0.96	0.98
2320	Farm operating, unsubsidized - 7 year loans.....		2.11	1.47
2320	Farm operating, subsidized - 1 year loans.....		4.51	4.53
2320	Farm operating, subsidized - 7 year loans.....		12.33	12.17
2320	Soil and water - unsubsidized.....		2.82	
2329	Weighted average subsidy rate.....		2.67	3.61
Guaranteed loan subsidy budget authority:				
2330	Farmer ownership, unsubsidized.....		25,545	12,630
2330	Farm ownership, subsidized.....		101	10,594
2330	Farm operating, unsubsidized - 1 year loans.....		7,604	6,493
2330	Farm operating, unsubsidized - 7 year loans.....		14,851	8,636
2330	Farm operating, subsidized - 1 year loans.....		7,978	23,711
2330	Farm operating, subsidized - 7 year loans.....		7,271	21,234
2330	Soil and water, unsubsidized.....		43	
2339	Total subsidy budget authority.....		63,393	83,298
Guaranteed loan subsidy outlays:				
2340	Farmer ownership, unsubsidized.....		15,313	8,210
2340	Farm ownership, subsidized.....		66	6,886
2340	Farm operating, unsubsidized - 1 year loans.....		6,463	5,519
2340	Farm operating, unsubsidized - 7 year loans.....		12,623	7,341
2340	Farm operating, subsidized - 1 year loans.....		5,222	20,154
2340	Farm operating, subsidized - 7 year loans.....		4,759	18,049
2340	Soil and water, unsubsidized.....		23	
2349	Total subsidy outlays.....		44,469	66,159
Major subsidy assumptions:				
Default rate:				
2350	Farm ownerships, unsubsidized.....		8.93	7.48
2350	Farm ownerships, subsidized.....		12.89	7.48
2350	Farm operating, unsubsidized - 1 year loans.....		1.97	1.97
2350	Farm operating, unsubsidized - 7 year loans.....		3.63	2.97
2350	Farm operating, subsidized - 1 year loans.....		2.22	2.16
2350	Farm operating, 7 year, subsidized.....		3.88	2.97
2350	Soil and water, unsubsidized.....		4.20	
Interest rate:				
2360	Farm ownership, unsubsidized.....		10.38	10.00
2360	Farm ownership, subsidized.....		10.38	10.00
2360	Farm operating, unsubsidized - 1 year loans.....		9.00	9.75
2360	Farm operating, unsubsidized - 7 year loans.....		10.00	9.75
2360	Farm operating, subsidized - 1 year loans.....		10.00	9.75
2360	Farm operating, subsidized - 7 year loans.....		10.00	9.75
2360	Soil and water, unsubsidized.....		10.38	

As required by the Federal Credit Reform Act of 1990, this account records, for this program, the subsidy costs associated with the direct loans obligated and loan guarantees committed in 1992 and beyond (including credit sales of acquired property), as well as administrative expenses of this program. The subsidy amounts are estimated on a present value basis; the administrative expenses are estimated on a cash basis.

Object Classification (in thousands of dollars)

Identification code	12-1140-0-1-351	1991 actual	1992 est.	1993 est.
25.0	Other services.....			28,933
41.0	Grants, subsidies, and contributions.....		285,271	201,096
99.9	Total obligations.....		285,271	230,029

AGRICULTURAL RESOURCE CONSERVATION

DEMONSTRATION GUARANTEED LOAN PROGRAM ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-2086-0-1-351	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct loan subsidy.....		3,617	3,644
10.00	Total obligations.....		3,617	3,644
Financing:				
60.05	Budget authority (appropriation) (indefinite).....		3,617	3,644
Relation of obligations to outlays:				
71.00	Total obligations.....		3,617	3,644
90.00	Outlays.....		3,617	3,644

Loan levels (in thousands of dollars)

Identification code	12-2086-0-1-351	1991 actual	1992 est.	1993 est.
Guaranteed loan levels supportable by subsidy budget authority:				
2150	Loan guarantee levels et authority:.....		10,000	10,000
2159	Total guarantee loan levels.....		10,000	10,000
Guaranteed loan subsidy (in percent):				
2320	Subsidy rate.....		36.16	36.44
Guaranteed loan subsidy:				
2330	Subsidy budget authority.....		3,617	3,644
2339	Total subsidy budget authority.....		3,617	3,644
Guaranteed loan subsidy outlays:				
2340	Subsidy outlays.....		3,617	3,644
2349	Total subsidy outlays.....		3,617	3,644
Major subsidy assumptions:				
2360	Interest rate.....		7.00	7.00

As required by the Federal Credit Reform Act of 1990, this account records, for this program, the subsidy costs associated with loan guarantees committed in 1993 and beyond. The subsidy amounts are estimated on a present value basis.

This program, also known as "Farms for the Future", provides guarantees and interest assistance on loans made to State trust funds. The assisted loans finance programs to protect and preserve farmland in participating States.

STATE MEDIATION GRANTS

For grants pursuant to section 502(b) of the Agricultural Credit Act of 1987, as amended (7 U.S.C. 5101-5106), **[\$3,750,000] \$2,000,000.** (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-0170-0-1-351	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0).....		3,750	2,000
Financing:				
40.00	Budget authority (appropriation).....		3,750	2,000

Relation of obligations to outlays:			
71.00	Total obligations.....	3,750	2,000
72.40	Obligated balance, start of year.....		3,000
73.00	Obligated balance transferred, net.....	2,577	
74.40	Obligated balance, end of year.....	-3,000	-1,600
90.00	Outlays.....	3,327	3,400

This grant program is authorized by Title V of the Agricultural Credit Act of 1987, P.L. 100-233. Grants are made to States which have been certified by FmHA as having an agricultural loan mediation program. A grant will not exceed 50 percent of the total fiscal year funds that a qualifying State requires to operate and administer its agricultural loan mediation program. In no case will the total amount of a grant exceed \$500,000 annually.

GRANT OBLIGATIONS

	1991 actual	1992 est.	1993 est.
Number of grants.....		20	17
Amount of grants (in thousands of dollars).....		3,750	2,000

RURAL HOUSING INSURANCE FUND PROGRAM ACCOUNT

For gross obligations for the principal amount of direct and guaranteed loans as authorized by title V of the Housing Act of 1949, as amended, to be available from funds in the Rural Housing Insurance Fund, as follows: **[\$1,624,500,000]** \$1,150,000,000 for loans to section 502 borrowers, as determined by the Secretary, of which **[\$329,500,000]** \$300,000,000 shall be for unsubsidized guaranteed loans; **[\$11,330,000]** and **\$400,000,000** shall be for subsidized guaranteed loans; **\$11,100,000** for section 504 housing repair loans; **[\$16,300,000]** \$16,250,000 for section 514 farm labor housing; **[\$573,900,000]** \$341,000,000 for section 515 rental housing; **[\$600,000]** for site loans; and **[\$250,000,000]** \$200,000,000 for credit sales of acquired property: *Provided*, That up to \$35,000,000 of these funds shall be made available for section 502(g), Deferral Mortgage Demonstration].

For [an amount, for] the cost[, as defined in section 13201 of the Budget Enforcement Act of 1990] of direct and guaranteed loans, including the cost of modifying loans, [of direct and guaranteed loans,] as defined in section 502 of the Congressional Budget Act of 1974, as follows: low-income housing section 502 loans, **[\$287,591,000]** \$212,405,000, of which **[\$3,723,000]** \$5,550,000 shall be for unsubsidized guaranteed loans and **\$97,280,000** shall be for subsidized guaranteed loans; section 504 housing repair loans, **[\$4,999,000]** \$4,456,000; section 514 farm labor housing, **[\$9,002,000]** \$8,005,000; section 515 rental housing loans, including the costs for 6,330 units of new construction rental assistance associated with such loans, **[\$248,499,000]** \$243,167,000; and credit sales of acquired property, **[\$36,725,000]** and site loans, **\$9,000]** \$26,780,000: *Provided*, That such sums are to remain available through fiscal year 2000 for the disbursement of loans obligated in fiscal year 1993: *Provided further*, That such sums obligated in fiscal year 1992 are to remain available through fiscal year 2000 for the disbursement of loans obligated in fiscal year 1992.

In addition, for administrative expenses necessary to carry out the direct and guaranteed loan programs, **[\$427,111,000]** \$427,744,000. (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-2081-0-1-371	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct loan subsidy.....		578,460	391,983
00.02	Guaranteed loan subsidy.....		3,723	102,830
00.05	Reestimates of direct loan subsidy.....			8,139
00.06	Reestimates of guaranteed loan subsidy.....			2,076
00.07	Administrative expenses.....			44,530
10.00	Total obligations.....		582,183	549,558
Financing:				
25.00	Unobligated balance expiring.....		4,642	
39.00	Budget authority.....		586,825	549,558

Budget authority:

Current:			
40.00	Appropriation.....	1,013,936	922,557
41.00	Transferred to other accounts.....	-427,111	-383,214
43.00	Appropriation (total).....	586,825	539,343
Permanent:			
60.05	Appropriation (indefinite).....		10,215

Relation of obligations to outlays:

71.00	Total obligations.....	582,183	549,558
72.40	Obligated balance, start of year.....		275,984
74.40	Obligated balance, end of year.....	-275,984	-324,032
90.00	Outlays.....	306,199	501,510

Summary of Loan Levels, Subsidy BA and Outlays by Program

(in thousands of dollars)

Identification code	12-2081-0-1-371	1991 actual	1992 est.	1993 est.
Direct loan levels supportable by subsidy budget authority:				
1150	Single family housing.....	1,253,834		450,000
1150	Multi-family housing.....	573,900		341,000
1150	Housing repair.....	11,330		11,100
1150	Farm labor housing.....	16,300		16,250
1150	Site development.....	405		
1150	Credit sales of acquired property.....	220,000		200,000
1159	Total direct loan levels.....	2,075,769		1,018,350
Direct loan subsidy (in percent):				
1320	Single family housing.....	22.64		24.35
1320	Multi-family housing.....	43.30		71.31
1320	Housing repair.....	42.12		40.14
1320	Farm labor housing.....	55.18		49.26
1320	Site development.....	2.22		
1320	Credit sales of acquired property.....	14.69		13.39
1329	Weighted average subsidy rate.....	28.09		38.49
Direct loan subsidy:				
1330	Single family housing.....	283,868		109,575
1330	Multi-family housing.....	248,499		243,167
1330	Housing repair.....	4,999		4,456
1330	Farm labor housing.....	9,002		8,005
1330	Site development.....	9		
1330	Credit sales of acquired property.....	36,725		26,780
1339	Total subsidy budget authority.....	583,102		391,983
Direct loan subsidy outlays:				
1340	Single family housing.....	232,772		127,581
1340	Multi-family housing.....	32,305		178,279
1340	Housing repair.....	4,390		4,418
1340	Farm labor housing.....	1,799		5,201
1340	Site development.....	9		
1340	Credit sales of acquired property.....	32,318		26,780
1349	Total subsidy outlays.....	303,593		342,259
Major subsidy assumptions:				
Default rate:				
1350	Single family housing.....	-2.01		17.96
1350	Multi-family housing.....	0.44		0.77
1350	Housing repair.....	-0.92		6.02
1350	Farm labor housing.....	-0.29		2.43
1350	Credit sales of acquired property.....	-0.69		
Interest rate (in percent):				
1360	Single family housing.....	2.95		2.30
1360	Multi-family housing.....	1.50		1.50
1360	Housing repair.....	1.00		1.00
1360	Farm labor housing.....	1.00		1.00
1360	Site development.....	7.75		
1360	Credit sales of acquired property.....	4.68		4.65
Guaranteed loan levels supportable by subsidy budget authority:				
2150	Single family housing - subsidized.....			400,000
2150	Single family housing - unsubsidized.....		329,469	300,000
2159	Total loan guarantee levels.....		329,469	700,000
Guaranteed loan subsidy (in percent):				
2320	Single family housing - subsidized.....			24.32
2320	Single family housing - unsubsidized.....		1.13	1.85

General and special funds—Continued

RURAL HOUSING INSURANCE FUND PROGRAM ACCOUNT—Continued

Summary of Loan Levels, Subsidy BA and Outlays by Program—Continued

Identification code	12-2081-0-1-371	1991 actual	1992 est.	1993 est.
2329	Weighted average subsidy rate		1.13	14.69
Guaranteed loan subsidy:				
2330	Single family housing - subsidized			97,280
2330	Single family housing - unsubsidized		3,723	5,550
2339	Total subsidy budget authority		3,723	102,830
Guaranteed loan subsidy outlays:				
2340	Single family housing - subsidized			84,634
2340	Single family housing - unsubsidized		2,606	5,871
2349	Total subsidy outlays		2,606	90,505
Major subsidy assumptions:				
Default rate:				
Single family housing:				
2350	Subsidized			1.82
2350	Unsubsidized		4.21	4.13
Interest rate (in percent):				
Single family housing:				
2360	Subsidized			8.75
2360	Unsubsidized		9.00	8.75

As required by the Federal Credit Reform Act of 1990, this account records, for this program, the subsidy costs associated with the direct loans obligated and loan guarantees committed in 1992 and beyond (including credit sales of acquired property), as well as administrative expenses of this program. The subsidy amounts are estimated on a present value basis; the administrative expenses are estimated on a cash basis.

Object Classification (in thousands of dollars)

Identification code	12-2081-0-1-371	1991 actual	1992 est.	1993 est.
25.0	Other services			44,530
41.0	Grants, subsidies, and contributions		582,183	505,028
99.9	Total obligations		582,183	549,558

RENTAL ASSISTANCE PROGRAM

For rental assistance agreements entered into or renewed pursuant to the authority under section 521(a)(2) of the Housing Act of 1949, as amended, **[\$319,900,000] \$202,000,000: Provided, That such sums are to remain available through fiscal year 2000 for the disbursement of grants obligated in fiscal year 1993; and in addition such sums as may be necessary, as authorized by section 521(c) of the Act, to liquidate debt incurred prior to fiscal year 1992 to carry out the Rental Assistance Program under section 521(a)(2) of the Act: Provided, That of this amount not more than \$11,800,000 shall be available for rental assistance in lieu of debt forgiveness or payments for eligible households as authorized by section 502(c)(5)(D) of the Act, and not to exceed \$10,000 per project for advances to nonprofit organizations or public agencies to cover direct costs (other than purchase price) incurred in purchasing projects pursuant to section 502(c)(5)(C) of the Act: Provided further, That of this amount not less than \$128,158,000 is available for newly constructed units financed by section 515 of the Housing Act of 1949, as amended, and not more than \$5,214,000 is for newly constructed units financed under sections 514 and 516 of the Housing Act of 1949: Provided further, That \$174,728,000 is available for expiring agreements and for servicing of existing units without agreements: Provided further, That agreements entered into or renewed during fiscal year 1992 shall be funded for a five-year period, although the life of any such agreement may be extended to fully utilize amounts obligated: Provided further, That agreements entered into or renewed during fiscal years 1988, 1989, 1990, and 1991 may also be extended beyond five years to fully utilize amounts obligated. (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)**

Program and Financing (in thousands of dollars)

Identification code	12-0137-0-1-604	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)		319,900	202,000
Financing:				
39.00	Budget authority		319,900	202,000
Budget authority:				
40.00	Appropriation		319,900	202,000
40.05	Appropriation (indefinite)		301,600	318,700
40.47	Portion applied to debt reduction		-301,600	-318,700
43.00	Appropriation (total)		319,900	202,000
Relation of obligations to outlays:				
71.00	Total obligations		319,900	202,000
Obligated balance, start of year:				
72.40	Treasury balance			313,502
72.47	Authority to borrow			1,955,327
73.00	Obligated balance transferred, net		2,256,927	
Obligated balance, end of year:				
74.40	Treasury balance		-313,502	-472,637
74.47	Authority to borrow		-1,955,327	-1,636,627
90.00	Outlays		307,998	361,565

The rental assistance program is authorized under section 521(a)(2) of the Housing Act of 1949, as amended, and is designed to reduce rents paid by very low-income and low-income families living in FmHA financed rural rental and farm labor housing projects. Funding under this account is provided for renewals of existing rental assistance contracts, assistance for newly constructed units financed by the section 515 rural rental and cooperative housing program or the 514/516 farm labor housing loan and grant programs, and for additional servicing assistance for existing projects. In 1993, the rental assistance to assist new construction units has been incorporated into the section 515 rural rental and cooperative housing program subsidy rate calculation, where funding is provided under the Rural Housing Insurance Fund Program Account. Assistance is also provided in lieu of debt forgiveness or payments for eligible households to subsidize tenant rents in projects purchased by eligible nonprofit organizations or public agencies as authorized by section 502(c)(5)(D) of the Act.

From 1978 through 1991, the rental assistance program was funded under the Rural Housing Insurance Fund. Beginning in 1992, pursuant to Credit Reform, a separate grant account was established for this program.

GRANT OBLIGATIONS

	1991 actual	1992 est.	1993 est.
Number of grants		1,955	1,565
Amount of grants (in thousands of dollars)		319,900	202,000

RURAL DEVELOPMENT INSURANCE FUND PROGRAM ACCOUNT

For gross obligations for the principal amount of direct and guaranteed loans as authorized by 7 U.S.C. 1928 and 86 Stat. 661-664, as amended, to be available from funds in the Rural Development Insurance Fund, as follows: *direct* water and sewer facility loans, **[\$635,000,000, of which \$35,000,000 shall be for guaranteed loans], \$600,000,000; community facility loans, [\$125,000,000] \$200,000,000, of which [\$25,000,000] \$100,000,000 shall be for guaranteed loans; and guaranteed industrial development loans, \$100,000,000: Provided, That none of the funds made available in this Act may be used to make transfers between the above limitations.**

For **[an amount, for] the cost, as defined in section 13201 of the Budget Enforcement Act of 1990, of direct and guaranteed loans, including the cost of modifying loans, [of direct and guaranteed loans] as defined in section 502 of the Congressional Budget Act of 1974, as follows: direct water and sewer facility loans, \$87,360,000 [\$90,510,000, of which \$630,000 shall be for guaranteed loans]; direct community facility loans, [\$12,519,000] \$8,410,000, of which \$508,000 shall be for guaranteed loans; and guaranteed industrial**

development loans, **[\$5,870,000]** \$5,440,000: *Provided, That sums are to remain available for the disbursement of loans obligated in fiscal years 1992 and 1993.*

In addition, for administrative expenses necessary to carry out the direct and guaranteed loan programs, **[\$52,286,000]** \$59,121,000. (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-2082-0-1-452	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct loan subsidy.....		95,560	95,770
00.02	Guaranteed loan subsidy.....		5,870	5,440
00.05	Reestimates of direct loan subsidy.....			132
00.07	Administrative expenses.....			1,827
10.00	Total obligations.....		101,430	103,169
Financing:				
25.00	Unobligated balance expiring.....		7,469	
39.00	Budget authority.....		108,899	103,169
Budget authority:				
Current:				
40.00	Appropriation.....		161,185	160,331
41.00	Transferred to other accounts.....		-52,286	-57,294
43.00	Appropriation (total).....		108,899	103,037
Permanent:				
60.05	Appropriation (indefinite).....			132
Relation of obligations to outlays:				
71.00	Total obligations.....		101,430	103,169
72.40	Obligated balance, start of year.....			94,196
73.00	Obligated balance transferred, net.....			126
74.40	Obligated balance, end of year.....		-94,196	-161,555
90.00	Outlays.....		7,234	35,936

Summary of Loan Levels, Subsidy BA and Outlays by Program

(in thousands of dollars)

Identification code	12-2082-0-1-452	1991 actual	1992 est.	1993 est.
Direct loan levels supportable by subsidy budget authority:				
1150	Water and waste disposal systems.....		600,000	600,000
1150	Community facilities.....		100,000	100,000
1159	Total direct loan levels.....		700,000	700,000
Direct loan subsidy (in percent):				
1320	Water and waste disposal systems.....		14.28	14.56
1320	Community facilities.....		9.88	8.41
1329	Weighted average subsidy rate.....		14.56	13.68
Direct loan subsidy:				
1330	Water and waste disposal systems.....		89,880	87,360
1330	Community facilities.....		12,011	8,410
1339	Total subsidy budget authority.....		101,891	95,770
Direct loan subsidy outlays:				
1340	Water and waste disposal systems.....		4,284	26,838
1340	Community facilities.....		1,482	4,465
1349	Total subsidy outlays.....		5,766	31,303
Major subsidy assumptions:				
Default rate: (in percent)				
1350	Water and waste disposal systems.....		0.12	0.12
1350	Community facilities.....		0.11	0.09
Interest rate: (in percent)				
1360	Water and waste disposal system.....		5.76	5.65
1360	Community facilities.....		6.16	5.99
Guaranteed loan levels supportable by subsidy budget authority:				
2150	Water and waste disposal systems.....		35,000	
2150	Community facilities.....		25,000	100,000
2150	Industrial development.....		100,000	100,000
2159	Total loan guarantee levels.....		160,000	200,000

Guaranteed loan subsidy (in percent):

2320	Water and waste disposal systems.....	-0.73	
2320	Community facilities.....	-0.21	-0.45
2320	Industrial development.....	5.87	5.44
2329	Weighted average subsidy rate.....	4.38	2.72
Guaranteed loan subsidy:			
2330	Water and waste disposal system.....	630	
2330	Community facilities.....	508	
2330	Industrial development.....	5,870	5,440
2339	Total subsidy budget authority.....	7,008	5,440
Guaranteed loan subsidy outlays:			
2340	Industrial development.....	1,468	1,360
2349	Total subsidy outlays.....	1,468	3,708
Major subsidy assumptions:			
Default rate: (in percent)			
2350	Water and waste disposal systems.....	0.04	
2350	Community facilities.....	1.65	1.14
2350	Industrial development.....	12.52	8.29
Interest rate: (in percent)			
2360	Water and waste disposal systems.....	8.45	8.25
2360	Community facilities.....	8.45	8.25
2360	Industrial development.....	10.00	9.50

As required by the Federal Credit Reform Act of 1990, this account records, for this program, the subsidy costs associated with the direct loans obligated and loan guarantees committed in 1992 and beyond, as well as administrative expenses of this program. The subsidy amounts are estimated on a present value basis; the administrative expenses are estimated on a cash basis.

Object Classification (in thousands of dollars)

Identification code	12-2082-0-1-452	1991 actual	1992 est.	1993 est.
25.0	Other services.....			1,827
41.0	Grants, subsidies, and contributions.....		101,430	101,342
99.9	Total obligations.....		101,430	103,169

Public enterprise funds:

AGRICULTURAL CREDIT INSURANCE FUND LIQUIDATING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4140-0-3-351	1991 actual	1992 est.	1993 est.
Program by activities:				
Capital investment:				
Loans made:				
00.01	Loans obligated excluding financed sales from inventory.....	633,677		
00.01	Grants obligated.....	2,624		
Loans made:				
00.02	Payment of delinquent installments.....	68	50	50
00.03	Advances on behalf of borrowers.....	25,568	18,420	21,618
00.04	Purchase of loans from investors.....	5,932	5,528	2,675
00.05	Interest on loans purchased from investors.....	152	91	44
00.06	Collateral acquired by default.....	15,184	2,200	1,956
00.07	Disbursement of loan repayments to investors.....	4,976		
00.08	Purchase of guaranteed loans from investors.....	5,812	5,900	6,300
00.09	Interest on guaranteed loans purchased from investors.....	807	900	1,000
00.10	Purchases of equipment.....	7,342		
00.11	Other capital investment.....	117		
00.91	Total capital investment.....	702,259	33,089	33,643
Operating expenses:				
01.01	Administrative expenses.....	140,484		
01.01	Interest on FFB borrowings.....	2,502,798	2,003,535	1,298,081
01.02	Interest on certificates of beneficial ownership.....	245	129	119
01.03	Premium interest for investors.....	657	585	495
01.04	Interest expenses on withheld collections.....	14,416	13,000	11,000
01.05	Interest on Treasury borrowings.....	765,028	423,384	423,379
01.06	Loss settlement expenses on guaranteed loans.....	51,637	46,900	40,100

Public enterprise funds—Continued

AGRICULTURAL CREDIT INSURANCE FUND LIQUIDATING ACCOUNT—
Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-4140-0-3-351	1991 actual	1992 est.	1993 est.
01.07	Unfilled orders.....	3,662		
01.08	Other expenses.....	23,642	30,899	
01.09	Interest buy-down expense.....	80,571	34,900	34,900
01.91	Total operating expenses.....	3,583,140	2,553,332	1,808,074
10.00	Total obligations.....	4,285,399	2,586,421	1,841,717
Financing:				
31.00	Redemption of debt: Public CBO's.....	6,175	95	
32.47	Balance of authority to borrow withdrawn.....	2,202,763	601,428	135,561
39.00	Budget authority (gross).....	6,494,337	3,187,944	1,977,278
Budget authority:				
Current:				
40.00	Appropriation: Past losses.....	6,014,356		
40.00	Appropriation: State mediation.....	3,750		
43.00	Appropriation (total).....	6,018,106		
Permanent:				
60.05	Appropriation (indefinite).....		13,380,000	3,830,000
60.47	Portion applied to debt reduction.....		-10,192,056	-1,852,722
63.00	Appropriation (total).....		3,187,944	1,977,278
68.00	Spending authority from offsetting collections (new).....	2,451,231	2,352,944	2,097,278
68.47	Portion applied to debt reduction.....	-1,975,000	-2,352,944	-2,097,278
68.90	Spending authority from offsetting collections (total).....	476,231		
Relation of obligations to outlays:				
71.00	Total obligations.....	4,285,399	2,586,421	1,841,717
Obligated balance, start of year:				
72.47	Authority to borrow.....	1,620,127	1,442,057	840,534
72.90	Fund balance.....	21,093	22,759	99,805
73.00	Obligated balance transferred, net.....		-2,577	
Obligated balance, end of year:				
74.47	Authority to borrow.....	-1,442,057	-840,534	-704,973
74.90	Fund balance.....	-22,759	-99,805	-96,640
77.00	Adjustments in expired accounts.....	-14,132		
87.00	Outlays (gross).....	4,447,671	3,108,321	1,980,443
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
Non-Federal sources:				
88.40	Repayments of loans held by the fund.....	-1,557,526	-1,445,000	-1,289,000
88.40	Loan repayments received on behalf of investors.....	-4,983		
88.40	Repayments on advances.....	-10,805	-7,000	-9,000
88.40	Repayments on guaranteed loans purchased from investors.....	-3,868	-3,600	-3,800
88.40	Proceeds from sale of acquired property.....	-32,070	-8,100	-8,100
88.40	Payments on judgments and chattel.....	-3,269	-3,000	-3,000
88.40	Insurance premiums.....	-12		
88.40	Guarantee fees.....	-10,973		
88.40	Interest revenue.....	-817,389	-733,494	-644,378
88.40	Fees and other revenues.....	-10,336	-152,750	-140,000
88.90	Total, offsetting collections.....	-2,451,231	-2,352,944	-2,097,278
89.00	Budget authority (net).....	4,043,106	835,000	-120,000
90.00	Outlays (net).....	1,996,440	755,377	-116,835

Status of Direct Loans (in thousands of dollars)

Identification code	12-4140-0-3-351	1991 actual	1992 est.	1993 est.
Position with respect to appropriations act limitation on obligations:				
Limitation on direct loans:				
1111	Real estate loans ¹	58,200		
1111	Soil and water loans.....	5,500		
1111	Operating loans.....	493,300		
1111	Transferred from Soil Conservation Service.....	4,600		
1111	Disaster loans.....	599,992		

1112	Unobligated direct loan limitation.....	-527,915		
1131	Direct loan obligations exempt from limitation ²	59,338		
1150	Total direct loan obligations.....	693,015		

Cumulative balance of direct loans outstanding:

1210	Outstanding, start of year.....	20,016,396	17,841,665	15,346,703
Disbursements:				
1231	Direct loan disbursements.....	647,870	45,040	662
1232	Purchase of loans assets from the public.....	6,194	5,528	2,675
1251	Repayments: Repayments and prepayments.....	-1,568,541	-1,452,000	-1,298,000
Adjustments:				
1261	Capitalized interest.....	82,152	89,000	77,000
1263	Direct loans.....	-1,333,306	-1,070,000	-859,000
1264	Other adjustments, net ³	-9,100	-112,530	-466,332
1290	Outstanding, end of year.....	17,841,665	15,346,703	12,803,708

¹ The amount shown for 1991 includes \$13.5 million made available in the Rural Development, Agriculture, and Related Agencies Appropriations Act of 1990.

² Amounts shown are based on financed sales from acquired property inventory.

³ Amounts shown are based on payment of delinquent installments, advances on behalf of borrowers, acquired property and chattels, loans in kind, and judgments.

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4140-0-3-351	1991 actual	1992 est.	1993 est.
Position with respect to appropriations act limitation on commitments:				
Limitation on guaranteed loans made by private lenders:				
2111	Real estate loans.....	1,033,300		
2111	Soil and water loans.....	1,500		
2111	Operating loans.....	2,604,700		
2112	Uncommitted limitation.....	-2,232,902		
2150	Total guaranteed loan commitments.....	1,406,598		

Cumulative balance of guaranteed loans outstanding:

2210	Outstanding, start of year.....	4,666,075	5,013,755	4,174,477
2231	Disbursements: Disbursements of new guaranteed loans.....	1,414,585	325,850	14,061
2251	Repayments and prepayments.....	-991,524	-1,094,000	-956,000
Adjustments:				
2263	Terminations for default that result in claim payments.....	-50,750	-45,600	-38,700
2264	Other adjustments, net ¹	-24,631	-25,528	-22,675
2290	Outstanding, end of year.....	5,013,755	4,174,477	3,171,163

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....	4,415,976	3,690,113	2,815,393
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¹ Amounts shown are based on assumption agreements, repurchases of loans from investors, and other.

The Agricultural Credit Insurance Fund and its associated loan programs are authorized by title III of the consolidated Farm and Rural Development Act, as amended. The state mediation grant program is authorized by title V of the Agricultural Credit Act of 1987.

The Agricultural Credit Insurance Fund is used to insure or guarantee farm ownership, soil and water, farm operating, and emergency loans to individuals. Associations, Indian tribes and tribal corporations are eligible for the following types of loans: Indian land acquisition, watershed protection, flood prevention, and resource conservation and development.

As required by the Federal Credit Reform Act of 1990, this account records, for this program, all cash flows to and from the Government resulting from direct loans obligated, loan guarantees committed, and grants prior to 1992. New loan activity in 1992 and beyond (including credit sales of acquired property that resulted from obligations or commitments in any year) is recorded in corresponding program and financing accounts.

The Budget reflects the assets and authorizations applicable to the Farmers Home Administration's Agricultural Credit Insurance Fund (7 U.S.C. 1929) for the loan programs identi-

fied below that are transferred to the Rural Development Insurance Fund (7 U.S.C. 1929a). The assets and authorizations transferred are Grazing, Recreation, Irrigation, Forestry, Indian Land Acquisition, Watershed, Flood Prevention, Resource Conservation and Development and Water Facility Loans.

Revenue and Expense (in thousands of dollars)

Identification code	12-4140-0-3-351	1991 actual	1992 actual	1993 est.
0101	Revenue	1,361,721	1,129,800	990,450
0102	Expense	—2,641,148	—2,497,412	—1,715,459
0109	Net loss	—1,279,427	—1,367,612	—725,009

Financial Condition (in thousands of dollars)

Identification code	12-4140-0-3-351	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
	Fund balance with Treasury and cash:				
1000	Fund balance with Treasury....	21,093	22,759	99,805	96,640
	Accounts receivable:				
1110	Public	4,371,420	4,053,579	3,765,399	3,422,791
1120	Allowances for uncollectibles ..	—3,157,582	—3,046,581	—2,806,420	—2,519,411
1199	Subtotal, accounts receivable	1,213,838	1,006,998	958,979	903,380
1450	Investments: Other	30,583	32,527	34,827	37,327
	Loans receivable:				
1510	Public: direct loans	20,016,396	17,841,665	15,346,703	12,803,708
1520	Allowances for uncollectibles ..	—10,937,954	—8,277,176	—6,930,395	—5,701,161
1599	Subtotal, loans receivable ..	9,078,442	9,564,489	8,416,308	7,102,547
1740	Other assets: Other	379,030	351,157	335,735	401,512
1999	Total assets	10,722,986	10,977,930	9,845,654	8,541,406
Liabilities:					
	Accounts payable:				
2000	Federal agencies	30,158	1,953		
2010	Public	36,559	25,331	83,281	112,026
2099	Subtotal, accounts payable	66,717	27,284	83,281	112,026
	Interest payable:				
2100	Federal agencies	1,358,787	1,269,815	751,175	586,407
2110	Public	24,268	12,324	10,274	8,234
2199	Subtotal, interest payable ..	1,383,055	1,282,139	761,449	594,641
2410	Unearned revenue (advances):				
	Public	106,889	104,857	92,784	92,784
	Debt issued under borrowing authority:				
2610	Intragovernmental debt: debt to the FFB	20,343,000	18,368,000	12,858,000	8,908,000
2615	Intragovernmental debt: debt to the Treasury	14,035,000	11,990,000	4,955,000	4,955,000
2620	Other debt	7,770	1,595	1,500	1,500
2699	Subtotal, debt issued under borrowing authority	34,385,770	30,359,595	17,814,500	13,864,500
2810	Other liabilities	1,160,409	787,651	664,848	540,673
2999	Total liabilities	37,102,840	32,561,526	19,416,862	15,204,624
Equity:					
	Revolving fund equity:				
	Revolving fund balances:				
3210	Cumulative results	—27,206,395	—22,409,728	—10,397,340	—7,292,350
3220	Donations	826,541	826,132	826,132	629,132
3299	Subtotal, revolving fund balances	—26,379,854	—21,583,596	—9,571,208	—6,663,218
	Trust fund equity:				
3999	Total equity	—26,379,854	—21,583,596	—9,571,208	—6,663,218

Note.—This statement excludes unfunded contingent liabilities under insurance programs in principal amounts in 1990, \$4,099,621 thousand; 1991, \$4,415,976 thousand; 1992, \$3,690,113 thousand and 1993, \$2,815,393 thousand.

Object Classification (in thousands of dollars)

Identification code	12-4140-0-3-351	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent	81,101		
11.3	Other than full-time permanent	3,991		
11.5	Other personnel compensation	1,265		
11.9	Total personnel compensation	86,357		
12.1	Civilian personnel benefits	17,882		
13.0	Benefits for former personnel	157		
21.0	Travel and transportation of persons	5,204		
22.0	Transportation of things	575		
23.1	Rental payments to GSA	263		
23.2	Rental payments to others	4,932		
23.3	Communications, utilities, and miscellaneous charges	8,312		
24.0	Printing and reproduction	1,205		
25.0	Other services	99,244	77,799	40,100
26.0	Supplies and materials	1,091		
31.0	Equipment	1,491		
33.0	Investments and loans	686,358	32,098	32,599
41.0	Grants, subsidies, and contributions	2,624		
42.0	Insurance claims and indemnities	52		
43.0	Interest and dividends	3,364,676	2,476,524	1,769,018
44.0	Refunds	4,976		
99.9	Total obligations	4,285,399	2,586,421	1,841,717

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment	3,066		
Full-time equivalent of overtime and holiday hours	19		

AGRICULTURAL CREDIT INSURANCE FUND DIRECT LOAN FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4212-0-3-351	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct loans		1,112,613	567,000
00.02	Advances on behalf of borrowers			1,342
00.04	Interest on Treasury borrowing		30,172	58,637
00.05	Negative subsidy paid to receipt account		2,132	
10.00	Total obligations		1,144,917	626,979
Financing:				
39.00	Financing authority (gross)		1,144,917	626,979
Financing authority:				
67.15	Authority to borrow (indefinite)		927,414	493,143
68.00	Spending authority from offsetting collections (new)		217,503	566,602
68.47	Portion applied to debt reduction			—432,766
68.90	Spending authority from offsetting collections (total)		217,503	133,836
Relation of obligations to outlays:				
71.00	Total obligations		1,144,917	626,979
Obligated balance, start of year:				
72.90	Unpaid obligations			57,069
72.90	Receivables from Federal sources			—9,869
72.90	Payable to Federal sources			2,132
73.00	Obligated balance transferred, net			—6,732
Obligated balance, end of year:				
74.90	Unpaid obligations		—57,069	—39,278
74.90	Receivables from Federal sources		9,869	6,909
74.90	Payable to Federal sources		—2,132	
87.00	Financing disbursements (gross)		1,095,585	637,210
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds: Payment from program account		—217,503	—133,836
Non-Federal sources:				
88.40	Repayments of principal			—383,747
88.40	Interest received on loans			—49,019
88.90	Total, offsetting collections		—217,503	—566,602

Public enterprise funds—Continued

AGRICULTURAL CREDIT INSURANCE FUND DIRECT LOAN FINANCING
ACCOUNT—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-4212-0-3-351	1991 actual	1992 est.	1993 est.
89.00	Financing authority (net)		927,414	60,377
90.00	Financing disbursements (net)		878,082	70,608

Status of Direct Loans (in thousands of dollars)

Identification code	12-4212-0-3-351	1991 actual	1992 est.	1993 est.
Position with respect to appropriation act limitation on obligations:				
1111	Limitation on direct loans		1,727,850	567,000
1112	Unobligated direct loan limitation		—615,237	
1150	Total direct loan obligations		1,112,613	567,000
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year			1,055,544
1231	Disbursements: Direct loan disbursements		1,055,544	584,791
1251	Repayments: Repayments and prepayments			—401,607
Write-offs for defaults:				
1263	Direct loans			—39,021
1264	Other adjustments, net ¹			3,251
1290	Outstanding, end of year		1,055,544	1,202,958

¹ Includes advances on behalf of borrowers.

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from direct loans obligated in 1992 and beyond (including credit sales of acquired property that resulted from obligations in any year). The amounts in this account are a means of financing and are not included in the budget totals.

This account finances direct loans for farm ownership, farm operating, emergency disaster, and credit sales of acquired property.

Portfolio Condition, Credit Reform Valuation (in thousands of dollars)

Identification code	12-4212-0-3-351	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1100	Account receivable: Federal agencies			9,869	6,909
1800	Cumulative balance of loans disbursed, net of scheduled payments			1,055,544	1,207,070
1805	Unamortized subsidy			—217,503	—331,894
1809	Subtotal, cumulative balance of loans disbursed, credit reform value			838,041	875,176
1999	Total assets			847,910	882,085
Liabilities:					
Debt issued under borrowing authority:					
2615	Intragovernmental debt: debt to the Treasury			838,041	875,176
2999	Total liabilities			838,041	875,176
Equity:					
Revolving fund equity:					
3200	Revolving fund balances: Appropriated capital			9,869	6,909
3999	Total equity			9,869	6,909

Object Classification (in thousands of dollars)

Identification code	12-4212-0-3-351	1991 actual	1992 est.	1993 est.
25.0	Other services		2,132	
33.0	Investments and loans		1,112,613	568,342
43.0	Interest and dividends		30,172	58,637
99.9	Total obligations		1,144,917	626,979

AGRICULTURAL CREDIT INSURANCE FUND GUARANTEED LOAN
FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4213-0-3-351	1991 actual	1992 est.	1993 est.
Program by activities:				
00.02	Interest assistance on guaranteed loans			4,669
00.03	Investment in secondary market			15,955
00.04	Loan costs			49
10.00	Total obligations			20,673
Financing:				
21.90	Unobligated balance available, start of year: Treasury balance			—79,030
24.90	Unobligated balance, end of year: Treasury balance		79,030	156,269
68.00	Financing authority (gross): Spending authority from offsetting collections (new)		79,030	97,912
Relation of obligations to outlays:				
71.00	Total obligations			20,673
72.10	Receivables in excess of obligations, start of year			—13,430
74.10	Receivables in excess of obligations, end of year		13,430	17,859
87.00	Financing disbursements (gross)		13,430	25,102
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
Federal sources:				
88.00	Payments from program account		—57,899	—83,298
88.25	Interest on uninvested funds		—1,206	—1,129
88.40	Non-Federal sources: Fees and premiums		—19,925	—13,485
88.90	Total, offsetting collections		—79,030	—97,912
89.00	Financing authority (net)			
90.00	Financing disbursements (net)		—65,600	—72,810

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4213-0-3-351	1991 actual	1992 est.	1993 est.
Position with respect to appropriation act limitation on commitments:				
2111	Limitation on guaranteed loans made by private lenders		2,168,312	2,310,000
2112	Uncommitted limitations		304,078	
2150	Total guaranteed loan commitments		2,472,390	2,310,000
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year			2,003,550
2231	Disbursements: Disbursements of new guaranteed loans		2,003,550	2,344,817
2251	Repayments: Repayments and prepayments			—400,710
2263	Adjustments: Terminations for default that result in claim payments			—15,955
2290	Outstanding, end of year		2,003,550	3,931,702

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year		1,743,089	3,420,581
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As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from loan guarantees committed in 1992 and beyond. The amounts in this account are a means of financing and are not included in the budget totals.

This account finances commitments made for farm ownership and operating guaranteed loan programs.

Portfolio Condition, Credit Reform Valuation (in thousands of dollars)

Identification code	12-4213-0-3-351	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1005	Fund balance with Treasury and cash: Unused subsidy balances: guaranteed loans			65,600	138,410
1100	Accounts receivable: Federal agencies			13,430	17,859

1999	Total assets.....	79,030	156,269
Liabilities:			
2805	Other liabilities: Estimated Federal liability for loan guarantees, credit reform value	79,030	156,269
2999	Total liabilities	79,030	156,269
Equity:			
3999	Revolving fund equity: Total equity.....		

Object Classification (in thousands of dollars)

Identification code	12-4213-0-3-351	1991 actual	1992 est.	1993 est.
25.0	Other services			49
33.0	Investments and loans.....			15,955
43.0	Interest and dividends.....			4,669
99.9	Total obligations.....			20,673

SELF-HELP HOUSING LAND DEVELOPMENT LIQUIDATING ACCOUNT

Unavailable Collections (in thousands of dollars)

Identification code	12-4222-0-3-371	1991 actual	1992 est.	1993 est.
01.10	Balance, start of year	3,092	4,419	779
03.68	Offsetting collections.....	1,327	360	140
04.00	Total: Balances and net collections	4,419	779	419
05.01	Appropriation.....		—4,000	—500
07.10	Balance, end of year	4,419	779	419

Program and Financing (in thousands of dollars)

Identification code	12-4222-0-3-371	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 33.0)	500		
Financing:				
17.00	Recovery of prior year obligations	—1,205		
27.00	Capital transfer to general fund		4,000	500
39.00	Budget authority (gross)	—705	4,000	500
Budget authority:				
68.00	Spending authority from offsetting collections (new)	622	360	140
68.26	Spending authority from offsetting collections (balances)		4,000	500
68.45	Portion not available for obligation (limitation on obligations)	—1,327	—360	—140
68.90	Spending authority from offsetting collections (total).....	—705	4,000	500
Relation of obligations to outlays:				
71.00	Total obligations	500		
72.90	Obligated balance, start of year: Fund balance	1,205	500	
74.90	Obligated balance, end of year: Fund balance	—500		
78.00	Adjustments in unexpired accounts	—1,205		
87.00	Outlays (gross)		500	
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.40	Non-Federal sources.....	—622	—360	—140
89.00	Budget authority (net)	—1,327	3,640	360
90.00	Outlays (net)	—622	140	—140

Status of Direct Loans (in thousands of dollars)

Identification code	12-4222-0-3-371	1991 actual	1992 est.	1993 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans.....	500		
1150	Total direct loan obligations	500		

Cumulative balance of direct loans outstanding:

1210	Outstanding, start of year	1,000	418	561
1231	Disbursements: Direct loan disbursements		500	
1251	Repayments: Repayments and prepayments	—582	—357	—125
1290	Outstanding, end of year	418	561	436

The Self-help housing land development fund is authorized under section 523(b)(1)(B) of the Housing Act of 1949, as amended. The fund provides qualified public or private non-profit organizations with financing for the acquisition and development of building sites for homes to be constructed by the self-help method.

LOAN OBLIGATIONS

	1991 actual	1992 est.	1993 est.
Number of loans	2	2	
Amount of loans (thousands of dollars)	500	500	

Revenue and Expense (in thousands of dollars)

Identification code	12-4222-0-3-371	1991 actual	1992 est.	1993 est.
0101	Revenue	23	16	15
0102	Expense	—783	—829	—740
0109	Net loss.....	—760	—813	—725

Financial Condition (in thousands of dollars)

Identification code	12-4222-0-3-371	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1000	Fund balance with Treasury and cash:				
	Fund balance with Treasury	4,297	4,919	779	919
1110	Accounts receivable: Public	18	1	10	10
1510	Loans receivable: Public: direct loans	1,000	418	561	436
1999	Total assets.....	5,315	5,338	1,350	1,365
Equity:					
Revolving fund equity:					
Revolving fund balances:					
3200	Appropriated capital.....	5,000	5,000	1,000	1,000
3210	Cumulative results.....	315	338	350	365
3299	Subtotal, revolving fund balances	5,315	5,338	1,350	1,365
3999	Total equity.....	5,315	5,338	1,350	1,365

SELF-HELP HOUSING LAND DEVELOPMENT FUND DIRECT LOAN
FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4214-0-3-371	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct loans.....		500	
00.02	Interest paid to Treasury.....		14	23
10.00	Total obligations.....		514	23
Financing:				
39.00	Financing authority.....		514	23
Financing authority:				
67.15	Authority to borrow (indefinite)		492	
68.00	Spending authority from offsetting collections (new) ..		22	261
68.47	Portion applied to debt reduction			—238
68.90	Spending authority from offsetting collections (total).....		22	23
Relation of obligations to outlays:				
71.00	Total obligations.....		514	23
87.00	Financing disbursements (gross)		514	23
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....		—22	

Public enterprise funds—Continued

SELF-HELP HOUSING LAND DEVELOPMENT FUND DIRECT LOAN
FINANCING ACCOUNT—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-4214-0-3-371	1991 actual	1992 est.	1993 est.
Non-Federal sources:				
88.40	Repayments of principal			-246
88.40	Interest received on loans			-15
88.90	Total, offsetting collections		-22	-261
89.00	Financing authority (net)		492	-238
90.00	Financing disbursements (net)		492	-261

Status of Direct Loans (in thousands of dollars)

Identification code	12-4214-0-3-371	1991 actual	1992 est.	1993 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans tion on obligations:.....		500	
1150	Total direct loan obligations		500	
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year			500
1231	Direct loan disbursements		500	
1251	Repayments and prepayments			-246
1290	Outstanding, end of year		500	254

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from direct loans obligated in 1992 and beyond (including credit sales of acquired property that resulted from obligations in any year). The amounts in this account are a means of financing and are not included in the budget totals.

This account finances direct loans for self-help housing development.

Portfolio Condition Credit Reform Valuation (in thousands of dollars)

Identification code	12-4214-0-3-371	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
Cumulative balance of loans, credit reform value:					
1800	Cumulative balance of loans disbursed, net of scheduled repayments			500	254
1805	Unamortized subsidy			-22	-22
1809	Subtotal, cumulative balance of loans disbursed, credit reform value			478	232
1999	Total assets			478	232
Liabilities:					
2615	Debt issued under borrowing authority: Intragovernmental debt: debt to Treasury			478	232
2999	Total liabilities			478	232
Equity:					
3999	Total equity				

Object Classification (in thousands of dollars)

Identification code	12-4214-0-3-371	1991 actual	1992 est.	1993 est.
33.0	Investments and loans		500	
43.0	Interest and dividends		14	23
99.9	Total obligations		514	23

RURAL HOUSING INSURANCE FUND LIQUIDATING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4141-0-3-371	1991 actual	1992 est.	1993 est.
Program by activities:				
Capital investment:				
00.01	Loans obligated, excluding financed sales from inventory	1,878,195		
Loans made:				
00.02	Payment of delinquent installments	10	7	
00.03	Advances on behalf of borrowers	64,491	111,287	67,359
00.04	Purchase of loans from investors	2,846	1,800	850
00.05	Interest on loans purchased from investors	22		
00.06	Collateral acquired by default	40,996	59,000	49,000
00.07	Judgments	849	1,729	1,113
00.08	Disbursement of loan repayments to investors	3,881	1,400	1,000
00.09	Purchase of guaranteed loans from investors	87	400	1,200
00.10	Interest on guaranteed loans from investors	6	30	90
00.11	Purchases of equipment	17,723		
00.12	Loan asset sale substitution	203		
00.91	Total capital investment	2,009,309	175,653	120,612
Operating expenses:				
01.01	Administrative expenses	7,632		
01.02	Interest on certificates of beneficial ownership	6,679	6,272	5,947
01.02	Interest on FFB borrowings	3,390,607	3,194,231	3,194,231
01.03	Premium interest for investors	222	175	125
01.04	Interest expense on withheld collections	884	510	365
01.05	Interest on Treasury borrowings	179,067	47,200	17,800
01.06	Interest supplements	4	23	17
01.07	Interest credits on loans sold to investors	4,496	5,742	5,568
01.08	Interest subsidy obligated for guaranteed loans		803	941
01.09	Rental assistance payments	307,890		
01.10	Rental assistance debt forgiveness	3,229		
01.11	Loss settlement expense on guaranteed loans	490	520	690
01.12	Other expenses	44,920	40,312	5,270
01.91	Total operating expenses	3,946,120	3,295,788	3,230,954
10.00	Total obligations	5,955,429	3,471,441	3,351,566
Financing:				
31.00	Redemption of debt: Public CBO's	2,234	7,521	270
32.47	Balance of authority to borrow withdrawn	289,532	1,111,545	118,789
39.00	Budget authority (gross)	6,247,195	4,590,507	3,470,625
Budget authority:				
Current:				
40.00	Appropriation	2,667,186		
40.05	Appropriation (indefinite)	252,394		
43.00	Appropriation (total)	2,919,580		
Permanent:				
60.05	Appropriation (indefinite)		6,770,000	1,380,000
60.47	Portion applied to debt reduction		-2,910,000	-377,918
63.00	Appropriation (total)		3,860,000	1,002,082
67.16	Authority to borrow (indefinite) (12U.S.C. 2281-96)		2,035,000	
68.00	Spending authority from offsetting collections (new)	2,707,615	2,935,507	2,878,543
68.47	Portion applied to debt reduction	-1,415,000	-2,205,000	-410,000
68.90	Spending authority from offsetting collections (total)	1,292,615	730,507	2,468,543
Relation of obligations to outlays:				
71.00	Total obligations	5,955,429	3,471,441	3,351,566
Obligated balance, start of year:				
72.47	Authority to borrow	4,796,792	4,774,858	1,398,865
72.90	Fund balance	13,964	14,890	79,705
73.00	Obligated balance transferred, net		-2,256,927	
Obligated balance, end of year:				
74.47	Authority to borrow	-4,774,858	-1,398,865	-1,279,806
74.90	Fund balance	-14,890	-79,705	-76,787
77.00	Adjustments in expired accounts	-30,167		
87.00	Outlays (gross)	5,946,270	4,525,692	3,473,543

Adjustments to budget authority and outlays:			
Deductions for offsetting collections:			
Non-Federal sources:			
88.40	Repayments of loans held by the fund	-1,090,593	-1,107,000
88.40	Loan repayments received on behalf of investors	-3,881	-1,400
88.40	Repayments on advances	-19,387	-35,000
88.40	Proceeds from sale of acquired property	-37,560	-230,000
88.40	Payments on judgments and chattel	-7,516	-9,800
88.40	Insurance premiums	-9	-8
88.40	Guarantee fees	-14	-20
88.40	Interest revenue	-1,464,325	-1,466,714
88.40	Subsidy recoveries, combined	-77,455	-79,100
88.40	Fees and other revenue	-6,833	-4,945
88.40	Repayments on guaranteed loans purchased from investors	-462	-180
88.40	Income and return on investment insubordinated securities and residual interest from loan asset sales	989	-100
88.40	Income and return on investment on protective funds, loan asset sales	-569	-1,240
88.90	Total, offsetting collections	-2,707,615	-2,935,507
89.00	Budget authority (net)	3,539,580	1,655,000
90.00	Outlays (net)	3,238,655	1,590,185

Status of Direct Loans (in thousands of dollars)

Identification code	12-4141-0-3-371	1991 actual	1992 est.	1993 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans	1,878,557		
1112	Unobligated direct loan limitation	-362		
1131	Direct loan obligations exempt from limitation ¹ ..	241,039		
1150	Total direct loan obligations	2,119,234		
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year	28,560,266	29,244,452	28,616,046
Disbursements:				
1231	Direct loan disbursements	1,883,053	754,000	106,200
1232	Purchase of loans assets from the public	2,846	1,800	850
1251	Repayments: Repayments and prepayments	-1,109,944	-1,142,000	-1,137,000
1261	Adjustments: Capitalized interest	42,241	45,200	44,200
Write-offs for default:				
1263	Direct loans	-100,265	-68,000	-65,900
1264	Other adjustments, net ²	-33,745	-219,406	-241,441
1290	Outstanding, end of year	29,244,452	28,616,046	27,322,955

¹ Amounts shown are based on financed sales from inventory.² Amounts shown are based on payment of delinquent installments, advances, principal subsidy, acquired property, judgments, loans-in-kind acquired real property, gains/losses on acquisitions and assumptions, and principal subsidies.

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4141-0-3-371	1991 actual	1992 est.	1993 est.
Position with respect to appropriations act limitation on commitments:				
2111	Limitation on guaranteed loans by private lenders	99,999		
2112	Uncommitted limitation	-61,598		
2150	Total guaranteed loan commitments	38,401		
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year	35,916	29,605	58,595
2231	Disbursements: Disbursements of new guaranteed loans	1,498	35,614	768
2251	Repayments and prepayments	-4,543	-4,450	-4,550
Adjustments:				
2263	Terminations for default that result in claim payments	-328	-374	-550
2264	Other adjustments, net ¹	-2,938	-1,800	-850
2290	Outstanding, end of year	29,605	58,595	53,413

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year	27,962	53,665	48,766
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¹ Amounts shown are based on purchase of loans from investors, assumption agreements, and principal subsidy.

Rural housing insurance fund.—This fund was established in 1965 (Public Law 89-117) pursuant to section 517 of title V of the Housing Act of 1949, as amended. This fund may be used to insure or guarantee rural housing loans for single family homes, rental and cooperative housing, farm labor housing, and rural housing sites and to make rental assistance payments authorized by section 521(a). Loan programs are limited to rural areas that include towns, villages, and other places which are not part of an urban area and that have a population not in excess of 2,500 inhabitants, or is in excess of 2,500 but not in excess of 10,000 if rural in character, or has a population in excess of 10,000 but not more than 20,000 and is not within a standard metropolitan statistical area and has a serious lack of mortgage credit for low- and moderate-income borrowers.

The major programs currently funded through the Rural housing insurance fund are: section 502 very low and low to moderate income home ownership loans; section 504 very low-income housing repair loans; section 514 domestic farm labor housing loans; section 515 rural rental housing loans; section 521 rural rental assistance; section 502(c)(5)(D) rental assistance; and section 524 rural housing site loans.

As required by the Federal Credit Reform Act of 1990, this account records, for this program, all cash flows to and from the Government resulting from direct loans obligated and loan guarantees committed prior to 1992. New loan activity in 1992 and beyond (including credit sales of acquired property that resulted from obligations or commitments in any year) is recorded in corresponding program and financing accounts.

Revenue and Expense (in thousands of dollars)

Identification code	12-4141-0-3-371	1991 actual	1992 est.	1993 est.
0101	Revenue	1,733,127	1,638,977	1,597,988
0102	Expense	-3,833,257	-3,850,695	-3,720,829
0109	Net loss	-2,100,130	-2,211,718	-2,122,841

Financial Condition (in thousands of dollars)

Identification code	12-4141-0-3-371	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1000	Fund balance with Treasury and cash: Fund balance with Treasury	13,964	14,890	79,705	76,787
Accounts receivable:					
1110	Public	321,294	342,134	333,253	310,762
1120	Allowances for uncollectibles ..	-167,121	-164,845	-160,566	-149,730
1199	Subtotal, accounts receivable	154,173	177,289	172,687	161,032
1440	Investments: Non-Federal securities, net	21,686	21,000	21,000	21,000
Loans receivable:					
1510	Public: direct loans	28,560,266	29,244,452	28,616,046	27,322,955
1520	Allowances for uncollectibles ..	-2,604,594	-1,848,378	-1,808,688	-1,727,333
1599	Subtotal, loans receivable ..	25,955,672	27,396,074	26,807,358	25,595,622
Property, plant, and equipment:					
1630	Equipment		43,995	43,995	43,995
1680	Allowances		-8,139	-16,938	-25,738
1699	Subtotal, property, plant and equipment		35,856	27,057	18,257
1740	Other assets	205,357	170,501	175,164	181,614
1999	Total assets	26,350,852	27,815,610	27,282,971	26,054,312
Liabilities:					
Accounts payable:					
2000	Federal agencies	42,325	16,153	13,160	12,900
2010	Public	18			
2099	Subtotal, accounts payable	42,343	16,153	13,160	12,900
Interest payable:					
2100	Federal agencies	1,560,193	1,588,684	1,294,373	1,268,681

Public enterprise funds—Continued

RURAL HOUSING INSURANCE FUND LIQUIDATING ACCOUNT—
Continued

Financial Condition (in thousands of dollars)—Continued

Identification code	12-4141-0-3-371	1990 actual	1991 actual	1992 est.	1993 est.
2110	Public	4,983	4,887	3,980	3,900
2199	Subtotal, interest payable ..	1,565,176	1,593,571	1,298,353	1,272,581
2410	Unearned revenue (advances):				
	Public	105,027	83,464	84,344	83,214
	Debt issued under borrowing authority:				
2610	Intragovernmental debt: debt to the FFB	28,031,000	28,651,000	26,446,000	26,036,000
2615	Intragovernmental debt: debt to the Treasury	4,110,718	3,810,718	900,718	522,800
2620	Other debt	81,222	78,988	71,467	71,197
2699	Subtotal, debt issued under borrowing authority	32,222,940	32,540,706	27,418,185	26,629,997
2810	Other liabilities	1,807	1,330	1,521	1,298
2999	Total liabilities	33,937,293	34,235,224	28,815,563	27,999,990
	Equity:				
	Revolving fund equity:				
	Revolving fund balances:				
3200	Appropriated capital	102,834	102,834	102,834	102,834
3210	Cumulative results	-7,825,237	-6,658,820	-1,771,797	-2,184,883
3220	Donations	135,962	136,371	136,371	136,371
3299	Subtotal, revolving fund balances	-7,586,441	-6,419,615	-1,532,592	-1,945,678
3999	Total equity	-7,586,441	-6,419,615	-1,532,592	-1,945,678

Note.—This statement excludes unfunded contingent liabilities under insurance programs in principal amounts in 1990, \$34,232 thousand; 1991, \$27,962,000 thousand; 1992, \$53,665 thousand; 1993, \$48,766 thousand.

Object Classification (in thousands of dollars)

Identification code	12-4141-0-3-371	1991 actual	1992 est.	1993 est.
25.0	Other services	53,042	40,832	5,960
33.0	Investments and loans	2,005,400	174,223	119,522
41.0	Grants, subsidies, and contributions	315,619	6,568	6,526
43.0	Interest and dividends	3,577,487	3,248,418	3,218,558
44.0	Refunds	3,881	1,400	1,000
99.9	Total obligations	5,955,429	3,471,441	3,351,566

RURAL HOUSING INSURANCE FUND DIRECT LOAN FINANCING
ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4215-0-3-371	1991 actual	1992 est.	1993 est.
	Program by activities:			
00.01	Direct loans	2,075,769	1,018,350	
00.02	Advances on behalf of borrowers	2,590	7,660	
00.03	Rental assistance		149	
00.04	Interest on Treasury borrowing	35,724	106,696	
00.05	Negative subsidy paid to receipt account		12	
00.06	Subsidy reestimate paid to receipt account		30,818	
10.00	Total obligations	2,114,083	1,163,685	
	Financing:			
39.00	Financing authority (gross)	2,114,083	1,163,685	
	Financing authority:			
67.15	Authority to borrow (indefinite)	1,499,659	660,603	
68.00	Spending authority from offsetting collections (new)	614,424	503,082	
	Relation of obligations to outlays:			
71.00	Total obligations	2,114,083	1,163,685	
72.90	Obligated balance, start of year:			
	Unpaid obligations			738,929

72.90	Receivables from Federal sources		-279,509
	Obligated balance, end of year:		
74.90	Unpaid obligations	-738,929	-527,841
74.90	Receivables from Federal sources	279,509	297,750
87.00	Financing disbursements (gross)	1,654,663	1,393,014

Adjustments to financing authority and outlays:

	Deductions for offsetting collections:		
88.00	Federal funds: Payments from program account	-583,102	-400,122
	Non-Federal sources:		
88.40	Repayments of principal	-3,120	-10,146
88.40	Interest received on loans	-518	-4,596
88.40	Repayments on advances	-27,684	-78,057
88.40	Proceeds on sale of acquired property		-10,161
88.90	Total, offsetting collections	-614,424	-503,082
89.00	Financing authority (net)	1,499,659	660,603
90.00	Financing disbursements (net)	1,040,239	889,932

Status of Direct Loans (in thousands of dollars)

Identification code	12-4215-0-3-371	1991 actual	1992 est.	1993 est.
	Position with respect to appropriation act limitation on obligations:			
1111	Limitation on direct loans	2,147,130	1,018,350	
1112	Unobligated direct loan limitation	-71,361		
1150	Total direct loan obligations	2,075,769	1,018,350	
	Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year			1,333,807
1231	Disbursements: Direct loan disbursements	1,336,840	1,231,353	
1251	Repayments: Repayments and prepayments	-3,638	-14,742	
	Write-offs for defaults:			
1263	Direct loans	-1,985	-4,072	
1264	Other adjustments, net ¹	2,590	5,745	
1290	Outstanding, end of year		1,333,807	2,552,091

¹ Includes advances on behalf of borrowers.

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from direct loans obligated in 1992 and beyond including credit sales of acquired property. The amounts in this account are a means of financing and are not included in the budget totals.

This account finances direct rural housing loans for: section 502 very low- and low-to-moderate-income home ownership loan program; section 504 very low income housing repair loan program; section 514 domestic farm labor housing loan program; section 515 rural rental housing loan program; section 524 site development loans; and credit sales of acquired property.

Loan programs are limited to rural areas that include towns, villages and other places which are not part of an urban area and that have a population not in excess of 2,500 inhabitants, or is in excess of 2,500 but not in excess of 10,000 if rural in character, or has a population in excess of 10,000 but not more than 20,000 and is not within a standard metropolitan statistical area and has a serious lack of mortgage credit for low and moderate-income borrowers.

Portfolio Condition, Credit Reform Valuation (in thousands of dollars)

Identification code	12-4215-0-3-371	1990 actual	1991 actual	1992 est.	1993 est.
	Assets:				
1000	Fund balance with Treasury and cash:				
	Fund balance with Treasury			738,929	527,841
1100	Accounts receivable: Federal agencies			279,509	297,750
	Cumulative balance of loans, credit reform value:				
1800	Cumulative balance of loans disbursed, net of scheduled repayments			1,332,874	2,551,545
1805	Unamortized subsidy			-303,593	-654,644

1809	Subtotal, cumulative balance of loans disbursed, credit reform value.....	1,029,281	1,896,901
1999	Total assets.....	2,047,719	2,722,492
Liabilities:			
Debt issued under borrowing authority:			
2615	Intragovernmental debt: debt to the Treasury.....	1,029,281	1,896,901
2999	Total liabilities.....	1,029,281	1,896,901
Equity:			
Revolving fund equity: Revolving fund balances:			
3200	Appropriated capital.....	279,509	297,750
3999	Total equity.....	279,509	297,750

Object Classification (in thousands of dollars)

Identification code	12-4215-0-3-371	1991 actual	1992 est.	1993 est.
25.0	Other services.....			30,830
33.0	Investments and loans.....	2,078,359	1,026,010	
41.0	Grants, subsidies, and contributions.....			149
43.0	Interest and dividends.....	35,724	106,696	
99.9	Total obligations.....	2,114,083	1,163,685	

RURAL HOUSING INSURANCE FUND GUARANTEED LOAN FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4216-0-3-371	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Default claims.....			1,176
00.03	Interest assistance on guaranteed loans.....			4,198
00.04	Loan costs.....			27
10.00	Total obligations.....			5,401
Financing:				
21.90	Unobligated balance available, start of year.....			—5,975
24.90	Unobligated balance, end of year.....		5,975	113,973
68.00	Financing authority (gross): Spending authority from offsetting collections (new).....		5,975	113,399
Relation of obligations to outlays:				
71.00	Total obligations.....			5,401
72.10	Receivables in excess of obligations, start of year.....			—1,117
74.10	Receivables in excess of obligations, end of year.....		1,117	28,848
87.00	Financing disbursements (gross).....		1,117	33,132
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
Federal funds:				
88.00	Federal payments from program account.....	—3,723	—104,906	
88.25	Interest on uninvested funds.....	—176	—3,210	
Non-Federal sources:				
88.40	Fees and premiums.....	—2,076	—5,240	
88.40	Recoveries.....		—43	
88.90	Total, offsetting collections.....	—5,975	—113,399	
89.00	Financing authority (net).....			
90.00	Financing disbursements (net).....	—4,858	—80,267	

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4216-0-3-371	1991 actual	1992 est.	1993 est.
Position with respect to appropriation act limitation on commitments:				
2111	Limitation on guaranteed loans made by private lenders.....	329,500	700,000	
2150	Total guaranteed loan commitments.....	329,500	700,000	
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year.....			229,799

2231	Disbursements: Disbursements of new guaranteed loans.....	230,650	582,260
2251	Repayments and prepayments.....	—851	—3,980
2263	Adjustments: Terminations for default that result in claim payments.....		—1,176
2290	Outstanding, end of year.....	229,799	806,903

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....	206,819	726,213
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As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from guaranteed loan commitments made in 1992 and beyond. The amounts in this account are a means of financing and are not included in the budget totals.

This account finances the subsidized and nonsubsidized guaranteed section 502 very low and low-to-moderate-income home ownership loan program. The guaranteed program enables FmHA to utilize private sector resources for the making and servicing of loans while the Agency provides a financial guarantee to encourage private sector activity, plus an interest subsidy where it is required to enhance affordability for low and very low-income borrowers.

Portfolio Condition, Credit Reform Valuation (in thousands of dollars)

Identification code	12-4216-0-3-371	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
Fund balance with Treasury and cash:					
1000	Fund balance with Treasury.....			3,741	56,277
1005	Unused subsidy balances: guaranteed loans.....			4,858	85,125
1099	Subtotal, fund balance with Treasury and cash.....			8,599	141,402
1100	Accounts receivable: Federal agencies.....			1,117	28,848
1999	Total assets.....			9,716	170,250
Liabilities:					
2805	Other liabilities: Estimated Federal liability for loan guarantees, credit reform value.....			5,975	113,973
2999	Total liabilities.....			5,975	113,973
Equity:					
Revolving fund equity:					
Revolving fund balances:					
3999	Total equity.....				

Object Classification (in thousands of dollars)

Identification code	12-4216-0-3-371	1991 actual	1992 est.	1993 est.
25.0	Other services.....			1,203
41.0	Grants, subsidies, and contributions.....			4,198
99.9	Total obligations.....			5,401

RURAL DEVELOPMENT INSURANCE FUND LIQUIDATING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4155-0-3-452	1991 actual	1992 est.	1993 est.
Program by activities:				
Capital investment:				
00.01	Loans obligated.....	600,000		
00.02	Loans made: Advances on behalf of borrowers.....		117	108
00.03	Purchase of loans from investors.....	1,789	2,240	1,484
00.04	Purchases of equipment.....	253		
00.05	Collateral acquired by default.....	107	140	223
00.06	Disbursement of loan repayments to investors.....	1,715	1,700	1,500
00.07	Purchase of guaranteed loans from investors.....	15,165	13,760	11,931
00.08	Interest on guaranteed loans purchased from investors.....	685	799	705

Public enterprise funds—Continued

RURAL DEVELOPMENT INSURANCE FUND LIQUIDATING ACCOUNT—
Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-4155-0-3-452	1991 actual	1992 est.	1993 est.
00.09	Interest on loans purchased from investors.....	14	—58	—41
00.91	Total capital investment.....	619,728	18,698	15,910
	Operating expenses:			
01.01	Administrative expenses.....	76		
01.01	Interest on FFB borrowings.....	514,842	514,842	514,842
01.02	Interest on certificates of beneficial owner- ship.....	1,844	1,872	2,145
01.03	Premium interest for investors.....	466	458	398
01.04	Interest expense on withheld collections.....	26	25	22
01.05	Interest on Treasury borrowings.....	176,290	169,233	167,676
01.06	Loss settlement expense on guaranteed loans.....	73,825	84,401	76,121
01.07	Unfilled orders.....	—687	—1,307	—1,046
01.10	Other expenses.....	70	1,143	
01.91	Total operating expenses.....	766,752	770,667	760,158
10.00	Total obligations.....	1,386,480	789,365	776,068
	Financing:			
31.00	Redemption of debt: Public CBO's.....	520	435	3,520
32.47	Balance of authority to borrow withdrawn.....	808,867	504,449	312,780
39.00	Budget authority (gross).....	2,195,867	1,294,249	1,092,368
	Budget authority:			
	Current:			
40.00	Appropriation.....	1,666,160		
	Permanent:			
60.05	Appropriation (indefinite).....		1,300,000	590,000
60.47	Portion applied to debt reduction.....		—520,000	—25,000
63.00	Appropriation (total).....		780,000	565,000
68.00	Spending authority from offsetting collections (new).....	529,707	514,249	527,368
	Relation of obligations to outlays:			
71.00	Total obligations.....	1,386,480	789,365	776,068
	Obligated balance, start of year:			
72.47	Authority to borrow.....	1,275,114	1,380,778	875,894
72.90	Fund balance.....	22,159	11,840	44,180
	Obligated balance, end of year:			
74.47	Authority to borrow.....	—1,380,778	—875,894	—559,594
74.90	Fund balance.....	—11,840	—44,180	—55,478
77.00	Adjustments in expired accounts.....	—29,949		
87.00	Outlays (gross).....	1,261,186	1,261,909	1,081,070
	Adjustments to budget authority and outlays:			
	Deductions for offsetting collections:			
	Non-Federal sources:			
88.40	Repayments on loans held by fund.....	—141,586	—175,788	—187,214
88.40	Loan repayments received on behalf of investor.....	—1,715	—1,700	—1,500
88.40	Repayments on advances.....		—117	—108
88.40	Repayments of guaranteed loans pur- chased from investors.....	—94,966	—45,288	—39,929
88.40	Proceeds from sales of acquired property.....	—23	—10	
88.40	Interest revenue.....	—290,308	—291,346	—298,617
88.40	Guarantee fees.....	—774		
88.40	Guaranteed loss recoveries.....	—306		
88.40	Other revenue.....	—29		
88.90	Total, offsetting collections.....	—529,707	—514,249	—527,368
89.00	Budget authority (net).....	1,666,160	780,000	565,000
90.00	Outlays (net).....	731,479	747,660	553,702

Status of Direct Loans (in thousands of dollars)

Identification code	12-4155-0-3-452	1991 actual	1992 est.	1993 est.
	Position with respect to appropriations act limitation on obligations:			
1111	Limitation on direct loans.....	600,000		
1150	Total direct loan obligations.....	600,000		

Cumulative balance of direct loans outstand-
ing:

1210	Outstanding, start of year.....	4,100,376	4,394,696	4,680,339
	Disbursements:			
1231	Direct loan disbursements.....	432,387	460,707	299,493
1232	Purchase of loans assets from the public.....	1,789	2,240	1,484
1251	Repayments: Repayments and prepayments.....	—141,586	—175,905	—187,322
1261	Adjustments: Capitalized interest.....	2,960		
	Write-offs for default:			
1263	Direct loans.....	—1,415	—1,516	—1,615
1264	Other adjustments, net ¹	185	117	260,108
1290	Outstanding, end of year.....	4,394,696	4,680,339	5,052,487

¹ Amounts shown are based on advances on behalf of borrowers and acquired property.

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4155-0-3-452	1991 actual	1992 est.	1993 est.
	Position with respect to appropriations act limitation on commitments:			
2111	Limitation on guaranteed loans made by private lenders ¹	160,000		
2112	Uncommitted limitation.....	—34,380		
2131	Guaranteed loan commitments exempt from limi- tation.....	26,749	25,000	
2150	Total guaranteed loan commitments.....	152,369	25,000	

Cumulative balance of guaranteed loans out-
standing:

2210	Outstanding, start of year.....	1,280,359	1,186,714	1,078,998
2231	Disbursements: Disbursements of new guaran- teed loans.....	96,641	117,021	60,813
2251	Repayments and prepayments.....	—148,313	—152,235	—138,523
	Adjustments:			
2263	Terminations for default that result in claim payments.....	—48,633	—70,262	—63,934
2264	Other adjustments, net ²	6,660	—2,240	—1,484
2290	Outstanding, end of year.....	1,186,714	1,078,998	935,870

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....	1,008,158	917,310	795,376
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¹ Amounts include estimated obligations associated with the Disaster Assistance Act of 1988 (P.L. 100-387), the Disaster Assistance Act of 1989 (P.L. 101-82), and the bill To Make Technical and Correcting Changes in Agricultural Programs (P.L. 101-220).² Amounts shown are based on purchase of loans from investors, loans sold to investors, assumption agreements, and acquired property.

The Rural Development Insurance Fund (RDIF) was established on October 1, 1972, pursuant to section 116 of the Rural Development Act of 1972 (Public Law 92-419).

The fund is used to insure or guarantee loans for water systems and waste disposal facilities, community facilities, and industrial development in rural areas. Communities unable to afford low interest loans for water and waste disposal facilities are also able to obtain FmHA grants.

As required by the Federal Credit Reform Act of 1990, this account records, for this program, all cash flows to and from the Government resulting from direct loans obligated and loan guarantees committed prior to the 1992. New loan activity in 1992 and beyond is recorded in corresponding program and financing accounts.

The Budget reflects the assets and authorizations applicable to the Farmers Home Administration's Agricultural Credit Insurance Fund (7 U.S.C. 1929) for the loan programs identified below that are transferred to the Rural Development Insurance Fund (7 U.S.C. 1929a). The assets and authorizations transferred are Grazing, Recreation, Irrigation, Forestry, Indian Land Acquisition, Watershed, Flood Prevention, Resource Conservation and Development and Water Facility Loans.

Revenue and Expense (in thousands of dollars)

Identification code	12-4155-0-3-452	1991 actual	1992 est.	1993 est.
0101	Revenue.....	273,716	283,480	292,289
0102	Expense.....	-726,577	-761,059	-759,495
0109	Net loss.....	-452,861	-477,579	-467,206

Financial Condition (in thousands of dollars)

Identification code	12-4155-0-3-452	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1000	Fund balance with Treasury and cash: Fund balance with Treasury.....	22,159	11,840	44,180	55,478
Accounts receivable:					
1110	Public.....	257,356	236,265	227,579	235,580
1120	Allowances for uncollectibles..	-182,046	-157,987	-146,377	-145,927
1199	Subtotal, accounts receivable.....	75,310	78,278	81,202	89,653
Investments:					
1440	Non-Federal securities, net.....	33,614	33,614	33,614	33,614
1450	Other.....	175,391	129,088	117,435	103,436
1499	Subtotal, investments.....	209,005	162,702	151,049	137,050
Loans receivable:					
1510	Public: direct loans.....	4,100,376	4,394,696	4,680,339	5,052,487
1520	Allowances for uncollectibles..	-23,197	-25,656	-28,082	-101,755
1599	Subtotal, loans receivable..	4,077,179	4,369,040	4,652,257	4,950,732
1740	Other assets.....	2,146	348	388	411
1999	Total assets.....	4,385,799	4,622,208	4,929,076	5,233,324
Liabilities:					
Accounts payable:					
2000	Federal agencies.....	771	420		
2010	Public.....	252			
2099	Subtotal, accounts payable	1,023	420		
Interest payable:					
2100	Federal agencies.....	335,634	295,555	286,268	285,533
2110	Public.....	2,989	2,793	2,573	2,406
2199	Subtotal, interest payable..	338,623	298,348	288,841	287,939
Unearned revenue (advances):					
2410	Public.....	23,410	22,488	21,081	19,935
Debt issued under borrowing authority:					
2610	Intragovernmental debt: debt to the FFB.....	3,675,000	3,675,000	3,675,000	3,675,000
2615	Intragovernmental debt: debt to the Treasury.....	2,981,000	2,036,000	1,516,000	1,491,000
2620	Other debt.....	22,503	21,983	21,548	18,028
2699	Subtotal, debt issued under borrowing authority.....	6,678,503	5,732,983	5,212,548	5,184,028
2810	Other liabilities.....	110,469	91,300	82,311	72,128
2999	Total liabilities.....	7,152,028	6,145,539	5,604,781	5,564,030
Equity:					
Revolving fund equity:					
Revolving fund balances:					
3210	Cumulative results.....	-2,775,027	-1,532,129	-684,503	-536,504
3220	Donations.....	8,798	8,798	8,798	205,798
3299	Subtotal, revolving fund balances.....	-2,766,229	-1,523,331	-675,705	-330,706
3999	Total equity.....	-2,766,229	-1,523,331	-675,705	-330,706

Note.—This statement excludes unfunded contingent liabilities under the program in principal amounts; 1990, \$1,093,696 thousand; 1991, \$1,008,158 thousand; 1992, \$917,310 thousand, and 1993, \$795,376 thousand.

Object Classification (in thousands of dollars)

Identification code	12-4155-0-3-452	1991 actual	1992 est.	1993 est.
25.0	Other services.....	73,537	84,237	75,075
33.0	Investments and loans.....	617,061	16,257	13,746
43.0	Interest and dividends.....	694,167	687,171	685,747
44.0	Refunds.....	1,715	1,700	1,500
99.9	Total obligations.....	1,386,480	789,365	776,068

RURAL DEVELOPMENT INSURANCE FUND DIRECT LOAN FINANCING
ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4217-0-3-452	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct loans.....		700,000	700,000
00.02	Advances in behalf of borrowers.....			45
00.04	Interest on Treasury borrowing.....		1,487	10,276
10.00	Total obligations.....		701,487	710,321
Financing:				
39.00	Financing authority.....		701,487	710,321
Financing authority:				
67.15	Authority to borrow (indefinite).....		605,327	614,551
68.00	Spending authority from offsetting collections (new).....		95,560	99,175
68.47	Portion applied to debt reduction.....			-3,405
68.90	Spending authority from offsetting collections (total).....		95,560	95,770
Relation of obligations to outlays:				
71.00	Total obligations.....		701,487	710,321
Obligated balance, start of year:				
72.90	Unpaid obligations.....			655,000
72.90	Receivables from Federal sources.....			-89,794
73.00	Obligated balance transferred, net.....			6,732
Obligated balance, end of year:				
74.90	Unpaid obligations.....		-655,000	-1,126,450
74.90	Receivables from Federal funds.....		89,794	155,056
74.90	Payable to Federal sources.....			-1,599
87.00	Financing disbursements (gross).....		136,281	309,266
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds: Payment from program account.....		-95,560	-95,902
Non-Federal sources:				
88.40	Repayments of principle.....			-622
88.40	Interest received on loans.....			-2,651
88.90	Total, offsetting collections.....		-95,560	-99,175
89.00	Financing authority (net).....		605,327	611,146
90.00	Financing disbursements (net).....		40,471	210,091

Status of Direct Loans (in thousands of dollars)

Identification code	12-4217-0-3-452	1991 actual	1992 est.	1993 est.
Position with respect to appropriation act limitation on obligations:				
1111	Limitation on direct loans.....		700,000	700,000
1150	Total direct loan obligations.....		700,000	700,000
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year.....			45,000
1231	Disbursements: Direct loan disbursements.....		45,000	232,150
1251	Repayments: Repayments and prepayments.....			-622
Write-offs for default:				
1263	Direct loans.....			
1264	Other adjustments, net ¹			1,045
1290	Outstanding, end of year.....		45,000	277,573

¹ Includes advances on behalf of borrowers.

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from loan guarantees committed in 1992 and beyond. The amounts in this account are a means of financing and are not included in the budget totals.

This account finances direct loans for water systems, waste disposal facilities, and community facilities in rural areas. Communities unable to afford low interest loans or water and waste disposal facilities are also able to obtain FmHA grants.

Public enterprise funds—Continued

RURAL DEVELOPMENT INSURANCE FUND DIRECT LOAN FINANCING
ACCOUNT—Continued

Portfolio Condition, Credit Reform Valuation (in thousands of dollars)

Identification code	12-4217-0-3-452	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1000	Fund balance with Treasury and cash:				
	Fund balance with Treasury			655,000	1,126,450
1100	Accounts receivable: Federal agencies			89,794	155,056
	Cumulative balance of loans, credit reform value:				
1800	Cumulative balance of loans disbursed, net of scheduled repayments			45,000	277,524
1805	Unamortized subsidy			-5,766	-36,527
1809	Subtotal, cumulative balance of loans disbursed, credit reform value			39,234	240,997
1999	Total assets			784,028	1,522,503
Liabilities:					
	Debt issued under borrowing authority:				
2615	Intragovernmental debt: debt to the Treasury			39,234	240,997
2999	Total liabilities			39,234	240,997
Equity:					
	Revolving fund equity:				
	Revolving fund balances:				
3200	Appropriated capital			89,794	155,056
3999	Total equity			89,794	155,056

Object Classification (in thousands of dollars)

Identification code	12-4217-0-3-452	1991 actual	1992 est.	1993 est.
33.0	Investments and loans		700,000	700,045
43.0	Interest and dividends		1,487	10,276
99.9	Total obligations		701,487	710,321

RURAL DEVELOPMENT INSURANCE FUND GUARANTEED LOAN
FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4218-0-3-452	1991 actual	1992 est.	1993 est.
Program by activities:				
00.03	Investment in secondary market			1,374
00.04	Loan cost			13
00.05	Negative subsidy transferred to receipt account		308	450
10.00	Total obligations		308	1,837
Financing:				
21.90	Unobligated balance available, start of year			-6,069
24.90	Unobligated balance, end of year		6,069	11,229
68.00	Financing authority (gross): Spending authority from offsetting collections (new)		6,377	6,997
Relation of obligations to outlays:				
71.00	Total obligations		308	1,837
72.10	Receivables in excess of obligations, start of year			-4,402
72.90	Obligated balance, start of year: Payable to Federal sources: Fund balance			292
74.10	Receivables in excess of obligations, end of year		4,402	6,134
74.90	Obligated balance, end of year: Payable to Federal sources: Fund balance		-292	-619
87.00	Financing disbursements (gross)		4,418	3,242
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
Federal sources:				
88.00	Payments from program account		-5,870	-5,440
88.25	Interest on uninvested funds		-72	-279

Non-Federal sources:

88.40	Fees and premiums	-435	-1,263
88.40	Principal and interest collections		-14
88.40	Recoveries		-1
88.90	Total, offsetting collections	-6,377	-6,997
89.00	Financing authority (net)		
90.00	Financing disbursements (net)	-1,959	-3,755

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4218-0-3-452	1991 actual	1992 est.	1993 est.
Position with respect to appropriation act limitation on commitments:				
2111	Limitation on guaranteed loans made by private lenders		160,000	200,000
2150	Total guaranteed loan commitments		160,000	200,000
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year			29,400
2231	Disbursements: Disbursements of new guaranteed loans		29,400	90,950
2251	Repayments and prepayments			-412
2290	Outstanding, end of year		29,400	119,938

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year	23,520	95,950
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As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from guaranteed loans committed in 1992 and beyond. The amounts in this account are a means of financing and are not included in the budget totals.

This account finances loan guarantee commitments for community facilities and industrial development in rural areas.

Portfolio Condition, Credit Reform Valuation (in thousands of dollars)

Identification code	12-4218-0-3-452	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1005	Fund balance with Treasury and cash:				
	Unused subsidy balances: guaranteed loans			1,959	5,699
1100	Accounts receivable: Federal agencies			4,402	6,134
1999	Total assets			6,361	11,833
Liabilities:					
2000	Account payable: Federal agencies			292	619
2805	Other liabilities: Estimated Federal liability for loan guarantees, credit reform value			6,069	11,214
2999	Total liabilities			6,361	11,833
Equity:					
	Revolving fund equity:				
	Revolving fund balances:				
3999	Total equity				

Object Classification (in thousands of dollars)

Identification code	12-4218-0-3-452	1991 actual	1992 est.	1993 est.
25.0	Other services		308	450
33.0	Investments and loans			1,387
99.9	Total obligations		308	1,837

RURAL DEVELOPMENT LOAN FUND LIQUIDATING ACCOUNT

Unavailable Collections (in thousands of dollars)

Identification code	12-4233-0-3-452	1991 actual	1992 est.	1993 est.
01.10	Balance, start of year	82	1,084	20
03.68	Offsetting collections	1,084	20	
04.00	Total: Balances and net collections	1,166	20	20
05.01	Appropriation	-82	-1,084	
07.10	Balance, end of year	1,084	20	20

Program and Financing (in thousands of dollars)

Identification code	12-4233-0-3-452	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 33.0)	32,505	5	5
Financing:				
17.00	Recovery of prior year obligations	-1,126		
27.00	Capital transfer to general fund		1,084	
39.00	Budget authority (gross)	31,379	1,089	5
Budget authority:				
Current:				
40.00	Appropriation	30,500		
Permanent:				
68.00	Spending authority from offsetting collections (new) ..	1,881	2,141	2,753
68.26	Spending authority from offsetting collections (balances)	82	1,084	
68.27	Capital transfer to general fund		-2,116	-2,748
68.45	Portion not available for obligation (limitation on obligations)	-1,084	-20	
68.90	Spending authority from offsetting collections (total)	879	1,089	5
Relation of obligations to outlays:				
71.00	Total obligations	32,505	5	5
72.90	Obligated balance, start of year: Fund balance	43,686	60,026	40,116
74.90	Obligated balance, end of year: Fund balance	-60,026	-40,116	-21,416
78.00	Adjustments in unexpired accounts	-1,126		
87.00	Outlays (gross)	15,039	19,915	18,705
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.40	Non-Federal sources	-1,881	-2,141	-2,753
89.00	Budget authority (net)	29,498	-1,052	-2,748
90.00	Outlays (net)	13,158	17,774	15,952

Status of Direct Loans (in thousands of dollars)

Identification code	12-4233-0-3-452	1991 actual	1992 est.	1993 est.
Cumulative balance of direct loans outstanding:				
1111	Limitation on direct loans	32,500		
1150	Total direct loan obligations	32,500		
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year	39,428	50,073	65,666
1231	Disbursements: Direct loan disbursements	12,678	17,910	16,700
1251	Repayments: Repayments and prepayments	-1,400	-1,571	-2,033
Write-offs for default:				
1263	Direct loans	-669	-751	-986
1264	Other adjustments, net ¹	36	5	5
1290	Outstanding, end of year	50,073	65,666	79,352

¹ Amounts shown include advances on behalf of borrowers.

Loans from the Rural Development Loan Fund are made to intermediary borrowers (i.e., small investment groups), who in turn relend the funds to small rural businesses, community development corporations, or other organizations for the purpose of improving economic opportunities in rural areas. Through the use of local intermediaries, this program is able to serve small-scale enterprises and give preference to those communities with the greatest need.

As required by the Federal Credit Reform Act of 1990, this account records, for this program, all cash flows to and from the Government resulting from direct loans obligated prior to 1992. New loan activity in 1992 and beyond is recorded in corresponding program and financing accounts.

Revenue and Expense (in thousands of dollars)

Identification code	12-4233-0-3-452	1991 actual	1992 est.	1993 est.
0101	Revenue	538	502	657
0102	Expense	-4,896	-7,265	-7,308
0109	Net loss (-)	-4,358	-6,763	-6,651

Financial Condition (in thousands of dollars)

Identification code	12-4233-0-3-452	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1000	Fund balance with Treasury and cash:				
	Fund balance with Treasury	43,908	61,250	43,476	27,524
Accounts receivable:					
1110	Public	1,195	735	412	207
1120	Allowances for uncollectibles	-1,022	-565	-320	-158
1199	Subtotal, accounts receivable	173	170	92	49
Loans receivable:					
1510	Public: direct loans	39,428	50,073	65,666	79,352
1520	Allowances for uncollectibles	-8,625	-8,674	-11,162	-13,488
1599	Subtotal, loans receivable	30,803	41,399	54,504	65,864
1740	Other	6	6	4	4
1999	Total assets	74,890	102,825	98,076	93,441
Liabilities:					
2999	Total liabilities				
Equity:					
Revolving fund equity:					
Revolving fund balances:					
3200	Appropriated capital	50,432	80,932	80,932	80,932
3210	Cumulative results	-12,037	-14,602	-19,351	-23,986
3220	Donations	36,495	36,495	36,495	36,495
3299	Subtotal, revolving fund balances ..	74,890	102,825	98,076	93,441
3999	Total equity	74,890	102,825	98,076	93,441

RURAL DEVELOPMENT LOAN FUND DIRECT LOAN FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4219-0-3-452	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct loans		32,500	35,000
00.02	Advances on behalf of borrowers			5
00.04	Interest on Treasury borrowing		62	288
10.00	Total obligations		32,562	35,293
Financing:				
39.00	Financing authority (gross)		32,562	35,293
Financing authority:				
67.15	Authority to borrow (indefinite)		16,302	15,245
68.00	Spending authority from offsetting collections (new)		16,260	20,348
68.47	Portion applied to debt reduction			-300
68.90	Spending authority from offsetting collections (total)		16,260	20,048
Relation of obligations to outlays:				
71.00	Total obligations		32,562	35,293
Obligated balance, start of year:				
72.90	Unpaid obligations			29,250
72.90	Receivables from Federal sources			-14,634
Obligated balance, end of year:				
74.90	Unpaid obligations		-29,250	-34,250

Public enterprise funds—Continued

RURAL DEVELOPMENT LOAN FUND DIRECT LOAN FINANCING
ACCOUNT—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-4219-0-3-452	1991 actual	1992 est.	1993 est.
74.90	Receivables from Federal sources		14,634	29,425
87.00	Financing disbursements (gross)		17,946	25,084
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal sources: Payment from program account		16,260	20,315
88.40	Non-Federal sources: Repayments of principal			33
88.90	Total, offsetting collections		16,260	20,348
89.00	Financing authority (net)		16,302	14,945
90.00	Financing disbursements (net)		1,686	4,736

Status of Direct Loans (in thousands of dollars)

Identification code	12-4219-0-3-452	1991 actual	1992 est.	1993 est.
Position with respect to appropriation act limitation on obligations:				
1111	Limitation on direct loans		32,500	35,000
1150	Total direct loan obligations		32,500	35,000
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year			3,250
1231	Disbursements: Direct loan disbursements		3,250	10,000
1264	Adjustments: Other adjustments, net ¹			5
1290	Outstanding, end of year		3,250	13,255

¹ Includes advances on behalf of borrowers.

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from direct loans obligated in 1992 and beyond. The amounts in this account are a means of financing and are not included in the budget totals.

This account finances loans to intermediary borrowers, who in turn relend the funds to small rural businesses, community development corporations, or other organizations for the purpose of improving economic opportunities in rural areas.

Portfolio Condition, Credit Reform Valuation (in thousands of dollars)

Identification code	12-4219-0-3-452	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1100	Accounts receivable: Federal agencies			14,634	29,425
	Cumulative balance of loans, credit reform value:				
1800	Cumulative balance of loans disbursed, net of scheduled repayments			3,250	13,250
1805	Unamortized subsidy			1,626	7,150
1809	Subtotal, cumulative balance of loans disbursed, credit reform value			1,624	6,100
1999	Total assets			16,258	35,525
Liabilities:					
Debt issued under borrowing authority:					
2615	Intragovernmental debt: debt to the Treasury			1,624	6,100
2999	Total liabilities			1,624	6,100
Equity:					
Revolving fund equity:					
Revolving fund balances:					
3200	Appropriated capital			14,634	29,425
3999	Total equity			14,634	29,425

Object Classification (in thousands of dollars)

Identification code	12-4219-0-3-452	1991 actual	1992 est.	1993 est.
25.0	Other services			5
33.0	Investments and loans		32,500	35,000
43.0	Interest and dividends		62	288
99.9	Total obligations		32,562	35,293

AGRICULTURAL RESOURCE CONSERVATION DEMONSTRATION
GUARANTEED LOAN FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4177-0-3-351	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Default claims			700
10.00	Total obligations			700
Financing:				
21.90	Unobligated balance available, start of year			3,858
24.90	Unobligated balance available, end of year		3,858	7,302
68.00	Spending authority from offsetting collections (new)		3,858	4,144
Relation of obligations to outlays:				
71.00	Total obligations			700
87.00	Financing disbursements (gross)			700
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
Federal funds:				
88.00	Program account		3,617	3,644
88.25	Interest on uninvested funds		141	400
88.40	Non-Federal sources		100	100
88.90	Total, offsetting collections		3,858	4,144
89.00	Financing authority (net)			
90.00	Financing disbursements (net)		3,858	3,444

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4177-0-3-351	1991 actual	1992 est.	1993 est.
Position with respect to appropriation act limitation on commitments:				
2111	Limitation on guaranteed loans by private lenders' loan on commitments		10,000	10,000
2150	Total guaranteed loan commitments		10,000	10,000
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year			10,000
2231	Disbursements of new guaranteed loans		10,000	10,000
2290	Outstanding, end of year		10,000	20,000

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year		10,000	20,000
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As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from guaranteed loans committed in 1992 and beyond. The amounts in this account are a means of financing and are not included in the budget totals.

Portfolio Condition, Credit Reform Valuation (in thousands of dollars)

Identification code	12-4177-0-3-351	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1005	Fund balance with Treasury and cash:				
	Unused subsidy balances: guaranteed loans			3,858	7,302
1999	Total assets			3,858	7,302
Liabilities:					
2805	Estimated Federal liability for loan guarantees, credit reform value			3,858	7,302
2999	Total liabilities			3,858	7,302
Equity:					
	Revolving fund equity:				
3999	Total equity				

RURAL DEVELOPMENT ADMINISTRATION

Federal Funds

General and special funds:

SALARIES AND EXPENSES

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses of the Rural Development Administration, not otherwise provided for, in administering the rural development programs of the Consolidated Farm and Rural Development Act (7 U.S.C. 1921-2000), as amended, section 1323 of the Food Security Act of 1985 (7 U.S.C. 1932 note), title VI of the Rural Development Act of 1972, and such other rural development programs as the Secretary determines appropriate, \$72,605,000; of which \$14,787,000 is hereby appropriated, \$57,294,000 shall be derived by transfer from the Rural Development Insurance Fund Program account and merged with this account, and \$524,000 shall be derived by transfer from the Rural Development Loan Fund Program account and merged with this account: Provided, That not to exceed \$500,000 shall be for employment under 5 U.S.C. 3109: Provided further, That not to exceed \$3,985,000 shall be for contracting with the National Rural Water Association or other equally qualified national organization for circuit rider program to provide technical assistance for rural water systems.

Program and Financing (in thousands of dollars)

Identification code	12-3400-0-1-452	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Office of the administrator		43,349	57,838
01.01	Reimbursable program		11,075	14,767
10.00	Total obligations		54,424	72,605
Financing:				
39.00	Budget authority		54,424	72,605
Budget authority:				
40.00	Appropriation			14,787
42.00	Transferred from other accounts		54,424	57,818
43.00	Appropriation (total)		54,424	72,605
Relation of obligations to outlays:				
71.00	Total obligations		54,424	72,605
72.40	Obligated balance, start of year			4,354
74.40	Obligated balance, end of year		-4,354	-7,441
90.00	Outlays		50,070	69,518

These funds are used to administer the direct loan, guaranteed loan, and grant programs of the Rural Development Administration. Activities include reviewing applications, servicing the loan portfolio and providing technical assistance and guidance to borrowers; and to assist in extending other Federal programs to people in rural areas.

The 1990 Farm Bill directed Farmers Home Administration to transfer the Community and Business programs to a new Rural Development Administration. A total of 925 staff years and \$72,605,000 will be deducted from Farmers Home Admin-

istration's funding and a like amount is requested for the Rural Development Administration.

Total Administrative Funds Available to Rural Development Administration (in thousands of dollars)

	1992 est.	1993 est.
Salaries and Expenses appropriated		14,787
Transfers to RDA:		
FmHA Salaries and Expenses	16,342	
Rural Development Insurance Fund Program account	37,393	57,294
Rural Development Fund Program account	689	424
Total, Administrative Funds	54,424	72,605

RDA Personnel Summary, by Funding Source

	1991 actual	1992 est.	1993 est.
Full-time equivalent workyears:			
S&E appropriation		212	170
Rural Development Insurance Program Account		486	766
Rural Development Insurance Loan Fund Account		9	7
Total RDA workyears		707	943

Object Classification (in thousands of dollars)

Identification code	12-3400-0-1-452	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent		24,670	34,151
11.5	Other personnel compensation		435	600
11.9	Total personnel compensation		25,105	34,751
12.1	Civilian personnel benefits		5,475	7,578
21.0	Travel and transportation of persons		2,130	2,840
22.0	Transportation of things		184	246
24.0	Printing and reproduction		361	481
25.0	Other services		18,311	22,898
26.0	Supplies and materials		353	471
31.0	Equipment		2,505	3,340
99.9	Total obligations		54,424	72,605

Personnel Summary

Total compensable workyears:		
Full-time equivalent employment	700	933
Full-time equivalent of overtime and holiday hours	7	10

ALLOTMENT AND ALLOCATIONS RECEIVED FROM OTHER AGENCIES

Note.—Obligations incurred under allotments from other accounts are included in the schedules of the parent appropriations as follows:

Agriculture: Soil Conservation Service:
"Watershed and flood prevention operations."
"Resource conservation and development."

Commerce:
General Administration: "Economic development assistance program."
Regional Development Program: "Regional development programs."
Appalachian Regional Commission: "Appalachian regional development programs."

RURAL ELECTRIFICATION ADMINISTRATION

Federal Funds

General and special funds:

To carry into effect the provisions of the Rural Electrification Act of 1936, as amended (7 U.S.C. 901-950(b)), as follows:

SALARIES AND EXPENSES

(INCLUDING TRANSFERS OF FUNDS)

For administrative expenses to carry out the provisions of the Rural Electrification Act of 1936, as amended (7 U.S.C. 901-950(b)), and to administer the loan and loan guarantee programs for Community Antenna Television facilities as authorized by the Consolidated Farm and Rural Development Act (7 U.S.C. 1921-1995), and for which commitments were made prior to fiscal year 1992, including not to exceed \$7,000 for financial and credit reports, funds for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$103,000 for employment under 5 U.S.C. 3109, [\$37,795,000 of which \$29,163,000] \$32,822,000, which shall be derived by transfer from the Rural Electrification and Telephone Loans Program Account and in addition, not to exceed

General and special funds—Continued

SALARIES AND EXPENSES—Continued

\$9,500,000 from a loan origination fee on Rural Telephone Bank loans, to be credited to this account [\$8,632,000 shall be derived by transfer from the Rural Telephone Bank Program Account]: *Provided*, That none of the funds in this Act may be used to authorize the transfer of additional funds to this account from the Rural Telephone Bank: *Provided further*, That not less than \$500,000 nor more than \$1,000,000 of this appropriation shall be expended to provide community and economic development technical assistance and programs to rural electric and telephone systems by Rural Electrification Administration employees who are located within REA and whose full-time responsibilities are to administer such community and economic development programs: *Provided further*, That none of the salaries and expenses provided to the Rural Electrification Administration, and none of the responsibilities assigned by law to the Administrator of the Rural Electrification Administration may be reassigned or transferred to any other agency or office.]

[OFFICE OF THE ADMINISTRATOR]

[For necessary salaries and expenses of the Office of the Administrator of the Rural Electrification Administration, \$243,000: *Provided*, That no other funds in this Act shall be available for this Office.] (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-3100-0-1-271	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Administration of rural electrification program	17,403	20,409	22,854
00.02	Administration of rural telephone and CATV programs	14,825	17,386	19,468
00.03	Office of the Administrator	207	243	.....
10.00	Total obligations	32,435	38,038	42,322
Financing:				
25.00	Unobligated balance expiring	620	.....	.....
39.00	Budget authority (gross)	33,055	38,038	42,322
Budget authority:				
Current:				
40.00	Appropriation	33,055	243	.....
42.00	Transferred from other accounts .....	.....	37,795	32,822
43.00	Appropriation (total)	33,055	38,038	32,822
Permanent:				
68.00	Spending authority from offsetting collections (new) .....	.....	.....	9,500
Relation of obligations to outlays:				
71.00	Total obligations	32,435	38,038	42,322
72.40	Obligated balance, start of year	5,742	6,605	7,437
74.40	Obligated balance, end of year	-6,605	-7,437	-7,349
77.00	Adjustments in expired accounts	-373	.....	.....
87.00	Outlays (gross)	31,199	37,206	42,410
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds .....	.....	.....	-9,500
89.00	Budget authority (net)	33,055	38,038	32,822
90.00	Outlays	31,199	37,206	32,910

The Rural Electrification Administration (REA), under authority of the Rural Electrification Act of 1936, as amended, makes direct loans and guarantees loans made by other qualified lenders to suppliers of electric and telephone service in rural areas. REA also makes grants and loans for the purpose of promoting rural economic development and job creation projects and grants to provide access to advanced telecommunications services and computer networks.

In order to administer the REA loan programs and to ensure that construction and operation projects conform to approved standards, REA furnishes, without cost to the borrower, business management and technical assistance on a regular basis. This objective is carried out through regula-

tions, personal visits to the borrowers, and training. REA has personnel in the Washington office and a field staff who have expertise in the electric or telephone industry and who are available to assist borrowers in specialized areas including rural development.

The Administration proposes to maintain the OBRA loan levels for the electric program and include a direct Treasury rate program to provide assistance to financially stable electric borrowers. Consistent with commercial bank practices, a loan origination fee will be charged on Rural Telephone Bank loans and deposited in the Salaries and Expenses account to offset Bank administrative expenses. All telephone loans will be made by the Rural Telephone Bank.

Object Classification (in thousands of dollars)

Identification code	12-3100-0-1-271	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent	22,321	24,498	25,843
11.3	Other than full-time permanent	77	84	89
11.5	Other personnel compensation	242	266	280
11.9	Total personnel compensation	22,640	24,848	26,212
12.1	Civilian personnel benefits	3,931	4,696	5,433
13.0	Benefits for former personnel	13	15	15
21.0	Travel and transportation of persons	1,590	1,927	2,018
22.0	Transportation of things	12	30	90
23.3	Communications, utilities, and miscellaneous charges	840	1,212	1,377
24.0	Printing and reproduction	358	482	602
25.0	Other services	1,942	3,084	4,125
26.0	Supplies and materials	462	617	874
31.0	Equipment	647	1,127	1,576
99.9	Total obligations	32,435	38,038	42,322

Personnel Summary

Total compensable workyears: Full-time equivalent employment	511	520	526
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REIMBURSEMENT TO THE RURAL ELECTRIFICATION AND TELEPHONE REVOLVING FUND

Program and Financing (in thousands of dollars)

Identification code	12-3101-0-1-271	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 33.0)	266,603	.....	.....
Financing:				
40.00	Budget authority (appropriation)	266,603	.....	.....
Relation of obligations to outlays:				
71.00	Total obligations	266,603	.....	.....
90.00	Outlays	266,603	.....	.....

This appropriation reimburses the rural electrification and telephone revolving fund for interest subsidies and losses incurred by the revolving fund.

The fund is exempted by the Rural Electrification Act of 1936, as amended, from paying annual interest costs owed to the Treasury on advances totaling \$7.9 billion. Due to the implementation of Credit Reform, additional funds are not needed. Therefore, no appropriation is requested for 1993.

PURCHASE OF RURAL TELEPHONE BANK CAPITAL STOCK

Program and Financing (in thousands of dollars)

Identification code	12-3102-0-1-452	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 33.0)	28,710	.....	.....

Financing:			
40.00	Budget authority (appropriation)	28,710	
Relation of obligations to outlays:			
71.00	Total obligations	28,710	
90.00	Outlays	28,710	

The Rural Electrification Act of 1936, as amended, authorizes appropriations for the purchase of Class A stock in the Rural Telephone Bank (RTB) by the U.S. Government.

This authorization expired in 1991 and, therefore, an appropriation was not received in Fiscal Year 1992. The Federal Government has provided \$592.1 million in capital to the Bank and, with the implementation of Credit Reform, the Bank will not require further capitalization.

RURAL ECONOMIC DEVELOPMENT GRANTS

Program and Financing (in thousands of dollars)

Identification code 12-3104-0-1-271			
Program by activities:			
10.00	Total obligations	4,560	
Financing:			
21.40	Unobligated balance available, start of year		-380
24.40	Unobligated balance available, end of year	380	
32.47	Balance of authority to borrow withdrawn		380
68.00	Budget authority (gross): Spending authority from offsetting collections (new)	4,940	
Relation of obligations to outlays:			
71.00	Total obligations	4,560	
87.00	Outlays (gross)	4,560	
Adjustments to budget authority and outlays:			
88.00	Deductions for offsetting collections: Federal funds	-4,940	
89.00	Budget authority (net)		
90.00	Outlays (net)	-380	380

This grant program is authorized under section 313 of the Rural Electrification Act and provides funds for the purpose of promoting rural economic development and job creation projects, including funding for project feasibility studies, start-up costs, incubator projects and other expenses for the purpose of fostering rural development.

Grant obligations:			
	1991 actual	1992 est.	1993 est.
Number of grants		40	
Amount of grants (000's)		4,970	

RURAL ELECTRIFICATION AND TELEPHONE LOANS PROGRAM ACCOUNT

[Insured] No insured or guaranteed telephone loans pursuant to the authority **[of]** in section 305 of the Rural Electrification Act of 1936, as amended (7 U.S.C. 935), shall be made **[as follows:** rural electrification loans, not less than \$622,050,000 nor more than \$933,075,000; and rural telephone loans, not less than \$239,250,000 nor more than \$311,025,000; to remain available until expended: *Provided*, That loans made pursuant to section 306 of that Act are in addition to these amounts but during fiscal year 1992 total commitments to guarantee loans pursuant to section 306 shall be not less than \$933,075,000 nor more than \$2,100,615,000 of contingent liability for total loan principal: *Provided further*, That loans may be modified in an amount not to exceed \$493,700,000: *Provided further*, That as a condition of approval of insured electric loans during fiscal year 1992, borrowers shall obtain concurrent supplemental financing in accordance with the applicable criteria and ratios in effect as of July 15, 1982: *Provided further*, That no funds appropriated in this Act may be used to deny or reduce loans or loan advances based upon a borrower's level of general funds: *Provided further*, That no funds appropriated in this Act may be used to implement any other criteria, ratio, or test to deny or reduce loans or loan advances **]** in fiscal year 1993; and in addition beginning in fiscal year 1993 and thereafter, section

306 loans shall be direct loans made by the REA at Treasury interest rates. For the cost of such direct loans, \$35,304,000, and for loan modifications \$47,880,000: *Provided*, That such costs, including the cost of modifying such loans, shall be as defined in section 502 of the Congressional Budget Act of 1974: *Provided further*, That these funds are available to subsidize gross obligations for the principal amount of direct loans not to exceed \$813,450,000 and for modified loans not to exceed \$266,000,000: *Provided*, That funds in this account for fiscal years 1992 and 1993 shall remain available until the loans obligated in fiscal year 1992 and fiscal year 1993 are fully expended.

[For the cost, as defined in section 13201 of the Budget Enforcement Act of 1990, including the cost of modifying loans, of direct and guaranteed loans authorized by the Rural Electrification Act of 1936, as amended (7 U.S.C. 935), as follows: cost of direct loans, \$157,609,000, and cost of loans guaranteed pursuant to section 306, \$14,152,000. **]**

In addition, for administrative expenses necessary to carry out the direct **[and guaranteed]** loan programs, **[\$29,163,000]** \$32,822,000.

[Hereafter, no funds in this Act or any other Act shall be available to carry out loan programs under the Rural Electrification and Telephone Revolving Fund at levels other than those provided for in advance in appropriations Acts.] (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code 12-1230-0-1-271			
Program by activities:			
00.01	Direct loan subsidy	171,761	133,610
00.02	Guaranteed loan subsidy		71
00.03	Subsidy for modification of direct loan terms		47,880
10.00	Total obligations	171,761	181,561
Financing:			
39.00	Budget authority	171,761	181,561
Budget authority:			
Current:			
40.00	Appropriation	72,861	78,939
40.25	Appropriation (special fund, indefinite)		49
41.00	Transferred to other accounts	-29,163	-32,822
43.00	Appropriation (total)	43,698	46,166
Permanent:			
60.05	Appropriation (indefinite)	128,063	135,395
Relation of obligations to outlays:			
71.00	Total obligations	171,761	181,561
72.90	Obligated balance, start of year		144,868
74.90	Obligated balance, end of year	-144,868	-208,496
90.00	Outlays	26,894	117,933

Summary of Loan Levels, Subsidy Budget Authority and Outlays by Program (in thousands of dollars)

Identification code 12-1230-0-1-271			
Direct loan levels supportable by subsidy budget authority:			
1150	Direct loans, electric	622,050	523,740
1150	Direct loans, telephone	239,250	201,260
1150	Direct loans, telephone ¹		-201,260
1150	Direct loans, electric, Treasury rate	813,450	813,450
1150	Direct loans, FFB	119,625	
1150	Direct loans, modified		266,000
1159	Total direct loan levels	1,794,375	1,603,190
Direct loan subsidy rates (in percent):			
1320	Electric direct loans	18.86	18.77
1320	Telephone direct loans	16.84	18.37
1320	Direct loans, electric, Treasury rate	1.80	4.34
1320	Direct loans, telephone, FFB	-0.41	
1320	Direct loans, modified		18.00
1329	Weighted average subsidy rate	9.57	11.32
Direct loan subsidy budget authority:			
1330	Direct loans, electric	117,319	98,306
1330	Direct loans, telephone	40,290	36,971

General and special funds—Continued

RURAL ELECTRIFICATION AND TELEPHONE LOANS PROGRAM
ACCOUNT—Continued

Summary of Loan Levels, Subsidy Budget Authority and Outlays by Program (in thousands of dollars)—Continued

Identification code	12-1230-0-1-271	1991 actual	1992 est.	1993 est.
1330	Direct loans, telephone ¹			-36,971
1330	Direct loans, electric, Treasury rate		14,152	35,304
1330	Direct loans, modified			47,880
1339	Total subsidy budget authority		171,761	181,490
Direct loan subsidy outlays:				
1340	Direct loans, electric		23,464	56,030
1340	Direct loans, telephone		2,015	9,504
1340	Direct loans, telephone ¹			-1,849
1340	Direct loans, electric, Treasury rate		1,415	6,361
1340	Direct loans, modified			47,880
1349	Total subsidy outlays		26,894	117,926
Major subsidy assumptions:				
Default rate:				
1350	Direct loans, electric	-0.37	-0.37	
1350	Direct loans, telephone	0.06	0.06	
1350	Direct loans, telephone ¹			0.06
1350	Direct loans, electric, Treasury rate	9.52	9.51	
1350	Direct loans, telephone, FFB	0.16		
Interest rate:				
1360	Direct loans, electric	5.00	5.00	
1360	Direct loans, telephone	5.00	5.00	
1360	Direct loans, telephone ¹			5.00
1360	Direct loans, electric, Treasury rate	7.43	7.03	
1360	Direct loans, telephone, FFB	7.43		
Guaranteed loan levels supportable by subsidy budget authority:				
2150	Private sector, electric distribution (90%)			176,266
2150	Private sector, telephone (90%)			67,734
2150	Private sector, telephone (90%) ¹			-67,734
2159	Total loan guarantee levels			176,266
Guaranteed loan subsidy rates (in percent):				
2320	Private sector, electric distribution (90%)			0.04
2320	Private sector, telephone (90%)			0.06
2320	Private sector, telephone (90%) ¹			0.06
2329	Weighted average subsidy rate			0.04
Guaranteed loan subsidy budget authority:				
2330	Private sector, electric distribution (90%)			71
2330	Private sector, telephone (90%)			41
2330	Private sector, telephone ¹			-41
2339	Total subsidy budget authority			71
Guaranteed loan subsidy outlays:				
2340	Private sector, electric distribution (90%)			7
2340	Private sector, telephone (90%)			4
2340	Private sector, telephone (90%) ¹			-4
2349	Total subsidy outlays			7
Major subsidy assumptions:				
Default rate:				
2350	Private sector, electric distribution (90%)	-0.26		
2350	Private sector, telephone (90%)	0.11		
2350	Private sector, telephone (90%) ¹	0.11		
Interest rate:				
2360	Private sector, electric distribution (90%)	9.08		
2360	Private sector, telephone (90%)	9.08		
2360	Private sector, telephone (90%) ¹	9.08		

¹ Represents the discretionary savings from eliminating the mandatory telephone loans under the Omnibus Budget Reconciliation Act of 1990. As noted below, telephone loans will be made by the Rural Telephone Bank beginning in 1993.

The Rural Electrification Administration conducts the following loan programs: (1) the rural electrification program; (2) the rural telephone program; (3) the rural economic development program. The rural electrification loan program is financed through REA direct and guaranteed loans for the operation of generating plants, electric transmission, and distribution lines or systems. The rural telephone loan program is financed through REA direct and guaranteed loans for

construction, expansion, acquisition, and operation of telephone lines and facilities or systems. Beginning in 1993, all telephone loans will be made by the Rural Telephone Bank. Rural economic development loans are made for the purpose of promoting rural economic development and job creation projects.

As required by the Federal Credit Reform Act of 1990, this account records, for Rural Electrification and Telephone program, the subsidy costs associated with the direct loans obligated and the loan guarantees committed in 1992 and beyond (including modifications of direct loans or loan guarantees that resulted from obligations or commitments in any year), as well as administrative expenses of this program. The subsidy amounts are estimated on a present value basis; the administrative expenses are estimated on a cash basis.

RURAL ECONOMIC DEVELOPMENT [SUBACCOUNT] LOANS PROGRAM
ACCOUNT

[For loans authorized under section 313 of the Rural Electrification Act, for the purpose of promoting rural economic development and job creation projects, \$8,406,000.]

[For the cost, as defined in section 13201 of the Budget Enforcement Act of 1990, of direct loans, \$2,546,000] For the cost of direct loans, not to exceed \$4,300,000 generated by the interest differential on voluntary cushion of credit payments made by REA borrowers, shall be used to provide the necessary loan subsidies; Provided, That such costs, including the cost of modifying such loans, shall be as defined in section 502 of the Congressional Budget Act of 1974: Provided further, That these funds are available to subsidize gross obligations for the principal amount of direct loans not to exceed \$15,563,000. (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-3108-0-1-452	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct loan subsidy		2,546	4,300
10.00	Total obligations (object class 41.0)		2,546	4,300
Financing:				
40.00	Budget authority (appropriation)		2,546	4,300
Relation of obligations to outlays:				
71.00	Total obligations		2,546	4,300
72.40	Obligated balance, start of year			1,910
74.40	Obligated balance, end of year		-1,910	-3,225
90.00	Outlays		637	2,985

Loan levels (in thousands of dollars)

Identification code	12-3108-0-1-452	1991 actual	1992 est.	1993 est.
Direct loan levels supportable by subsidy budget authority:				
1150	Direct loan levels		8,406	15,563
Direct loan subsidy (in percent):				
1320	Direct loan subsidy rates (in percent)		30.29	27.63
Direct loan subsidy:				
1330	Subsidy budget authority		2,546	4,300
Direct loan subsidy outlays:				
1340	Direct loan subsidy outlays		637	2,985

RURAL TELEPHONE BANK PROGRAM ACCOUNT

The Rural Telephone Bank is hereby authorized to make such expenditures, within the limits of funds available to such corporation in accord with law, and to make such contracts and commitments [without regard to fiscal year limitations as provided by section 104 of the Government Corporation Control Act, as amended,] as may be

necessary in carrying out its authorized programs for the current fiscal year. During fiscal year [1992] 1993 and within the resources and authority available, gross obligations for the principal amount of direct loans shall be [not less than \$177,045,000 nor more than \$210,540,000] \$475,000,000. *Notwithstanding any other provision of law, the Governor of the Rural Telephone Bank has discretionary authority to make loans at not less than five percent, in amounts not to exceed \$60 million, to borrowers determined to be financially needy.*

[For the cost, as defined in section 13201 of the Budget Enforcement Act of 1990, including the cost of modifying loans, of direct loans authorized by the Rural Electrification Act of 1936, as amended (7 U.S.C. 935), \$3,629,000.] *For the cost of direct loans \$10,109,000, as authorized by the Rural Electrification Act of 1936 as amended: Provided, That such costs, including the cost of modifying such loans, shall be as defined in section 502 of the Congressional Budget Act of 1974: Provided further, That these funds are available to subsidize gross obligations for the principal amount of direct loans not to exceed \$475,000,000: Provided, That such sums made available in 1992 and 1993 are to remain available through 2000 for the disbursement of loans obligated in fiscal years 1992 and 1993.*

[In addition, administrative expenses necessary to carry out the loan programs, \$8,632,000]. *(Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)*

Program and Financing (in thousands of dollars)

Identification code	12-1231-0-1-452	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct loan subsidy (object class 41.0)		3,629	10,109
10.00	Total obligations		3,629	10,109
Financing:				
39.00	Budget authority		3,629	10,109
Budget authority:				
40.00	Appropriation		12,261	10,109
41.00	Transferred to other accounts		-8,632	
43.00	Appropriation (total)		3,629	10,109
Relation of obligations to outlays:				
71.00	Total obligations		3,629	10,109
72.40	Obligated balance, start of year			3,448
74.40	Obligated balance, end of year		-3,448	-12,362
90.00	Outlays		181	1,195

Summary of Loan Levels, Subsidy BA and Outlays by Program (in thousands of dollars)

Identification code	12-1231-0-1-452	1991 actual	1992 est.	1993 est.
Direct loan levels supportable by subsidy budget authority:				
1150	Direct loans		177,024	415,000
1150	Special need interest rate loans			60,000
1159	Total direct loan levels		177,024	475,000
Direct loan subsidy (in percent):				
1320	Direct loans		2.05	0.02
1320	Special need interest rate loans			16.71
1329	Weighted average subsidy rate		2.05	2.13
Direct loan subsidy:				
1330	Direct loan subsidy budget authority		3,629	83
1330	Special need interest rate loans			10,026
1339	Total subsidy budget authority		3,629	10,109
Direct loan subsidy outlays:				
1340	Direct loan subsidy outlays		181	694
1340	Special need interest rate loans			501
1349	Total subsidy outlays		181	1,195

As required by the Federal Credit Reform Act of 1990, this account records, for the Rural Telephone Bank, the subsidy costs associated with the direct loans obligated in 1992 and beyond (including modifications of direct loans that resulted

from obligation in any year). The subsidy amounts are estimated on a present value basis.

[DISTANCE LEARNING AND MEDICAL LINK PROGRAMS]

[For necessary expenses to carry into effect the programs authorized in sections 2331-2335 of Public Law 101-624, \$5,000,000, to remain available until expended.] *(Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)*

Program and Financing (in thousands of dollars)

Identification code	12-1232-0-1-452	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)		5,000	
Financing:				
40.00	Budget authority (appropriation)		5,000	
Relation of obligations to outlays:				
71.00	Total obligations		5,000	
72.40	Obligated balance, start of year			3,750
74.40	Obligated balance, end of year		-3,750	
90.00	Outlays		1,250	3,750

This grant program was new in 1992 and provides access to advanced telecommunications services and computer networks, and to improved rural opportunities. Program guidelines will allow priority for projects which include jointly-shared facilities. No program is proposed for 1993.

	1991 actual	1992 est.	1993 est.
Grant obligations:			
Number of grants		25	
Amount of grants (000's)		5,000	

Public enterprise funds:

RURAL COMMUNICATION DEVELOPMENT FUND

Program and Financing (in thousands of dollars)

Identification Code	12-4142-0-3-452	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (interest on borrowings) (object class 43.0)	2,670	2,480	2,377
Financing:				
32.47	Balance of authority to borrow withdrawn	2,958		
39.00	Budget authority (gross)	5,628	2,480	2,377
Budget authority:				
Current:				
40.00	Appropriation	1,264		
Permanent:				
67.15	Authority to borrow (indefinite)		2,480	1,087
68.00	Spending authority from offsetting collections (new)	4,364	1,290	1,290
68.47	Portion applied to debt reduction		-1,290	
68.90	Spending authority from offsetting collections (total)	4,364		1,290
Relation of obligations to outlays:				
71.00	Total obligations	2,670	2,480	2,377
Obligated balance, start of year:				
72.47	Authority to borrow	-1,322	-4,280	1,151
72.90	Fund balance	3,277	5,305	
Obligated balance, end of year:				
74.47	Authority to borrow	4,280	-1,151	-1,151
74.90	Fund balance	-5,305		
87.00	Outlays (gross)	3,600	2,354	2,377
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.40	Non-Federal sources	-4,364	-1,290	-1,290

Public enterprise funds—Continued

RURAL COMMUNICATION DEVELOPMENT FUND—Continued

Program and Financing (in thousands of dollars)—Continued

Identification Code	12-4142-0-3-452	1991 actual	1992 est.	1993 est.
89.00	Budget authority (net)	1,264	1,190	1,087
90.00	Outlays (net)	-764	1,064	1,087

Status of Direct Loans (in thousands of dollars)

Identification Code	12-4142-0-3-452	1991 actual	1992 est.	1993 est.
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year	17,458	14,949	14,319
1231	Disbursements: Direct loan disbursements	1,002	20	.....
1251	Repayments: Repayments and prepayments	-3,511	-650	-682
1290	Outstanding, end of year	14,949	14,319	13,637

Status of Guaranteed Loans (in thousands of dollars)

Identification Code	12-4142-0-3-452	1991 actual	1992 est.	1993 est.
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year	5,308	5,248	5,286
2231	Disbursements: Disbursements of guaranteed loans	37	142	.....
2251	Repayments: Repayments and prepayments	-97	-104	-114
2290	Outstanding, end of year	5,248	5,286	5,172

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year	5,248	5,286	5,172
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The Rural Communication Development Fund was established pursuant to the Secretary's Memorandum No. 1988, approved May 22, 1979. This memorandum transferred certain financing authorities under the Consolidated Farm and Rural Development Act (7 U.S.C. 1921 et seq.) from the Farmers Home Administration to the Rural Electrification Administration for the purpose of financing and administering community antenna television services or facilities in rural areas.

Revenue and Expense (in thousands of dollars)

Identification code	12-4142-0-3-452	1991 actual	1992 est.	1993 est.
0101	Revenue	853	640	608
0102	Expense	-2,306	-2,480	-2,377
0109	Net loss	-1,453	-1,840	-1,769

Financial Condition (in thousands of dollars)

Identification code	12-4142-0-3-452	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1000	Fund balance with Treasury and cash:				
	Fund balance with Treasury	3,277	5,305	.....	.....
1110	Accounts receivable: Public	361	338	110	71
Loans receivable:					
1510	Public: direct loans	17,458	14,949	14,319	13,637
1520	Allowances for uncollectibles	-6,061	-4,385	-4,385	-4,385
1599	Subtotal, loans receivable	11,397	10,564	9,934	9,252
1999	Total assets	15,035	16,207	10,044	9,323
Liabilities:					
2100	Interest payable: Federal agencies	1,294	1,343	1,261	1,222
2615	Debt issued under borrowing authority: Intragovernmental debt: debt to the Treasury	24,604	24,604	20,363	20,363
2810	Other liabilities .....	.....	1,312	1,312	1,312
2999	Total liabilities	25,898	27,259	22,936	22,897

Equity:

Revolving fund equity:

Revolving fund balances:					
3200	Appropriated capital.....	8,179	9,443	9,443	10,530
3210	Cumulative results.....	— 19,042	— 20,495	— 22,335	— 24,104
3299	Subtotal, revolving fund balances .	— 10,863	— 11,052	— 12,892	— 13,574
3999	Total equity.....	— 10,863	— 11,052	— 12,892	— 13,574

RURAL ELECTRIFICATION AND TELEPHONE REVOLVING FUND
LIQUIDATING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4230-0-3-271	1991 actual	1992 est.	1993 est.
Program by activities:				
Operating expenses:				
00.01	Interest expense on certificates of beneficial ownership	466,987	502,100	513,000
00.02	Interest on interim borrowings	1,039	.....	.....
00.03	Administrative expenses	2,501	1,728	.....
00.04	Interest expense, FFB direct	1,430,275	1,573,600	1,580,815
00.05	Other interest expenses	523,547	483,000	479,900
00.91	Total operating expenses	2,424,349	2,560,428	2,573,715
Capital investment:				
01.01	Rural electrification	485,453	.....	.....
01.02	Rural telephone	186,429	.....	.....
01.03	Direct loans, FFB	923,855	.....	.....
01.04	Economic development loans	9,548	.....	.....
01.91	Total capital investment	1,605,285	.....	.....
10.00	Total obligations	4,029,634	2,560,428	2,573,715
Financing:				
17.00	Recovery of prior year obligations	18,804	.....	.....
25.00	Unobligated balance expiring	-18,804	.....	.....
Redemption of debt:				
31.00	Repayment of FFB loans	560,522	236,500	259,034
31.00	Repurchase of CBOs and other	304,182	65,000	.....
32.47	Balance of authority to borrow withdrawn .....	.....	470,507	1,057,480
39.00	Budget authority (gross)	4,894,338	3,332,435	3,890,229
Budget authority:				
Current:				
40.00	Appropriation	5,069	.....	.....
Permanent:				
67.15	Authority to borrow (indefinite)	1,296,508	603,000	535,768
68.00	Spending authority from offsetting collections (new)	3,592,830	3,332,435	3,890,229
68.27	Capital transfer to general fund .....	.....	.....	-17,700
68.47	Portion applied to debt reduction .....	.....	-603,000	-518,068
68.90	Spending authority from offsetting collections (total)	3,592,830	2,729,435	3,354,461
Relation of obligations to outlays:				
71.00	Total obligations	4,029,634	2,560,428	2,573,715
Obligated balance, start of year:				
72.47	Authority to borrow	5,082,558	5,722,771	4,456,166
72.90	Treasury balance	1,038	69,895	.....
Obligated balance, end of year:				
74.47	Authority to borrow	-5,722,771	-4,456,166	-3,358,866
74.90	Treasury balance	-69,895	.....	.....
78.00	Adjustments in unexpired accounts	18,804	.....	.....
87.00	Outlays (gross)	3,339,368	3,896,928	3,671,015
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-266,603	.....	-266,000
Non-Federal sources:				
88.40	Loans repaid	-1,122,125	-851,360	-1,140,799
88.40	Interest from loans	-2,204,102	-2,481,075	-2,483,430
88.90	Total, offsetting collections	-3,592,830	-3,332,435	-3,890,229
89.00	Budget authority (net)	1,301,508	.....	.....
90.00	Outlays (net)	-253,462	564,493	-219,214

Status of Direct Loans (in thousands of dollars)

Identification code	12-4230-0-3-271	1991 actual	1992 est.	1993 est.
Position with respect to appropriations act limitation on obligations:				
Limitation on direct loans:				
1111	REA financed direct loans	1,108,378		
1111	FFB financed direct loans ¹	933,075		
Unobligated direct loan limitation:				
1112	REA financed direct loans	—436,815		
1112	FFB financed direct loans	—9,220		
1131	Direct loan obligations exempt from limitation: Economic development loans	9,548		
1150	Total direct loan obligations	1,604,966		
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year	35,212,023	37,281,998	37,701,889
1231	Disbursements: Direct loan disbursements	908,360	1,232,000	1,006,500
Repayments:				
1251	Repayments and prepayments	—892,592	—851,360	—1,140,799
1252	Proceeds from loan asset sales to the public or discounted prepayments without recourse	—225,464		
1264	Adjustments: Other adjustments, net ²	2,279,671	39,251	—266,000
1290	Outstanding, end of year	37,281,998	37,701,889	37,301,590

¹ Loans that are guaranteed by REA and disbursed by the Federal Financing Bank (FFB) are shown as FFB financed direct loans in this schedule.

² Represents discount from face value on prepayment of loans and reclassified amounts for payments made on behalf of FFB financed direct loan borrowers, and restructured loans.

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4230-0-3-271	1991 actual	1992 est.	1993 est.
Position with respect to appropriations act limitation on commitments:				
Limitation on guaranteed loans by private lenders ¹:				
2111	Limitation on guaranteed loans by private lenders ¹			
2131	Guaranteed loan commitments exempt from limitation	2,546		
2150	Total guaranteed loan commitments	2,546		
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year	2,529,221	771,081	757,981
2231	Disbursements: Disbursement of new guaranteed loans ²	2,546		
2251	Repayments and prepayments	—11,484	—13,100	—14,600
2264	Adjustments: Other adjustments, net ³	—1,749,202		
2290	Outstanding, end of year	771,081	757,981	743,381

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year	771,081	757,981	743,381
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¹ Loans that are guaranteed by REA and disbursed by the Federal Financing Bank are shown in the REA status of direct loan schedule.

² These disbursements of new guaranteed loans result from loan guarantee commitments on loans used to refinance FFB-disbursed loans.

³ Represents reclassified amounts for payments on behalf of borrowers and restructured loans.

STATUS OF AGENCY DEBT

(In thousands of dollars)

Agency Debt Held by FFB:	1991 actual	1992 est.	1993 est.
Outstanding FFB Direct, start of year	19,039,991	18,596,516	18,372,916
Outstanding CBO's, start of year	4,407,207	4,663,907	4,598,907
New agency borrowing, FFB Direct	117,047		
New agency borrowing, CBO's	256,700		
Repayments and prepayments, FFB Direct	—560,522	—223,600	—247,834
Repayments and prepayments, CBO's		—65,000	
Outstanding FFB Direct, end of year	18,596,516	18,372,916	18,125,082
Outstanding CBO's, end of year	4,663,907	4,598,907	4,598,907
	23,260,423	22,971,823	22,723,989

As required by the Federal Credit Reform Act of 1990, this account records, for rural electrification and telephone program, all cash flows to and from the Government resulting

from direct loans obligated and loan guarantees committed prior to 1992. All new activity in RETRF in 1992 and beyond (including modifications of direct loans or loan guarantees that resulted from obligations or commitments in any year) is recorded in corresponding program and financing accounts.

The Rural Electrification Administration will continue to service all loans in this account providing business management and technical assistance to the borrowers on a regular basis over the life of the loans.

STATUS OF THE ELECTRIFICATION PROGRAM—ELECTRIFICATION LOAN LEVELS

(In thousands of dollars)

Loan level:	1991 actual	1992 est.	1993 est.
Direct loans	485,453		
FFB direct loans	850,509		
Total, electrification program	1,335,962		

PROGRAM STATISTICS

(Dollars in thousands)

	1991 actual	1992 est.	1993 est.
Cumulative REA financed direct loans	22,026,711	22,026,711	22,026,711
Cumulative FFB financed direct loans	29,337,341	29,337,341	29,337,341
Cumulative REA funds advanced	20,916,099	21,376,099	21,656,099
Unadvanced REA funds, end of year	1,110,612	650,612	370,612
Cumulative REA principal repaid	8,368,819	8,776,519	9,437,149
Cumulative REA interest paid	7,469,353	7,987,753	8,482,253
Cumulative loan guarantee commitments ¹	31,407,269	31,407,269	31,407,269
Cumulative consumers served (thousands)—calendar year (estimated) ²	12,600	12,817	13,034
Cumulative miles energized (thousands)—calendar year (thousands)—estimated ²	2,218	2,238	2,258
Number of borrowers	956	940	907

NOTES

¹ Represents loans financed by private lenders, including refinanced direct loans, FFB.

² Data represents accomplishments from all sources of funds.

Rural telephone.—This loan program is financed through REA direct and guaranteed loans for the construction, expansion, acquisition, and operation of telephone lines and facilities or systems. In 1993 all telephone loans will be made by the Rural Telephone Bank.

STATUS OF THE TELEPHONE PROGRAM—TELEPHONE LOAN LEVELS

(In thousands of dollars)

Loan level:	1991 actual	1992 est.	1993 est.
REA direct loans	186,429		
FFB direct loans	73,346		
Subtotal, direct loans and loan guarantee commitments	259,775		
RTB loans (account follows)	177,042		
Total, telephone program	436,817		

PROGRAM STATISTICS

(Dollars in thousands)

	1991 actual	1992 est.	1993 est.
Cumulative REA financed direct loans	6,120,015	6,120,015	6,120,015
Cumulative FFB financed direct loans	609,552	609,552	609,552
Cumulative REA funds advanced	5,216,083	5,416,083	5,571,083
Unadvanced REA funds, end of period	903,932	703,932	548,932
Cumulative REA principal repaid	1,913,043	2,038,843	2,176,078
Cumulative REA interest paid	1,641,938	1,773,338	1,908,878
Cumulative loan guarantee commitments ¹	682,898	682,898	682,898
Cumulative route miles of line constructed or improved—(thousands)—estimated ²	935	946	957
Cumulative dial subscribers, new and improved service (thousands)—calendar year (estimated) ²	5,560	5,640	5,720
Number of borrowers	947	945	944

¹ Other lenders—privately financed direct loans, FFB.

² Data represents accomplishments from borrowers financed 20% or more by REA, RTB, and guaranteed loans.

Revenue and Expense (in thousands of dollars)

Identification code	12-4230-0-3-271	1991 actual	1992 est.	1993 est.
Electric program:				
0111	Revenue	2,231,733	2,252,472	2,261,902

Public enterprise funds—Continued

RURAL ELECTRIFICATION AND TELEPHONE REVOLVING FUND
LIQUIDATING ACCOUNT—Continued

Revenue and Expense (in thousands of dollars)—Continued

Identification code	12-4230-0-3-271	1991 actual	1992 est.	1993 est.
0112	Expense.....	-2,458,449	-2,473,763	-2,439,772
0119	Net loss.....	-226,716	-221,291	-177,870
	Telephone program:			
0121	Revenue.....	158,018	177,049	272,828
0122	Expense.....	-103,506	-113,727	-123,353
0129	Net income.....	54,512	63,322	149,475
0191	Subtotal, revenue.....	2,389,751	2,429,521	2,534,730
0192	Subtotal, expenses.....	-2,561,955	-2,587,490	-2,563,125
0199	Subtotal, net loss.....	-172,204	-157,969	-28,395

Financial Condition (in thousands of dollars)

Identification code	12-4230-0-3-271	1990 actual	1991 actual	1992 est.	1993 est.
	ELECTRIC				
	Assets:				
	Fund balance with Treasury and cash:				
1000	Fund balance with Treasury....	703	59,179		400
1010	Cash.....		1,680		
1099	Subtotal, fund balance with Treasury and cash.....	703	60,859		400
	Accounts receivable:				
1100	Federal agencies.....	1,178			
1110	Public.....	1,366,273	510,608	1,471,634	1,471,634
1199	Subtotal, accounts receivable.....	1,367,451	510,608	1,471,634	1,471,634
	Loans receivable:				
1510	Public: direct loans.....	31,684,455	33,698,457	34,007,755	33,549,365
1520	Allowances for uncollectibles..	-2,837,992	-2,509,810	-2,539,321	-2,534,216
1599	Subtotal, loans receivable..	28,846,463	31,188,647	31,468,434	31,015,149
1740	Other.....		1,623	1,623	1,623
1999	Total assets.....	30,214,617	31,761,737	32,941,692	32,488,806
	Liabilities:				
	Accounts payable:				
2000	Federal agencies.....	9,828	2,955	12,000	12,000
2010	Public.....	994	140	543	543
2099	Subtotal, accounts payable.....	10,822	3,095	12,543	12,543
	Interest payable:				
2100	Interest payable: Federal agencies.....	400,473	9		
2110	Public.....	14,966	36,904	15,000	15,000
2199	Subtotal, interest payable..	415,439	36,913	15,000	15,000
	Debt issued under borrowing authority:				
2610	Intragovernmental debt: debt to the FFB.....	22,531,438	22,326,232	22,009,330	21,721,170
2615	Intragovernmental debt: debt to the Treasury.....	6,028,195	6,028,195	6,028,195	5,965,803
2699	Subtotal, debt issued under borrowing authority.....	28,559,633	28,354,427	28,037,525	27,686,973
2810	Other liabilities.....	841,368	2,563,921	2,563,921	2,563,921
2999	Total liabilities.....	29,827,262	30,958,356	30,628,989	30,278,437
	Equity:				
	Revolving fund equity:				
	Revolving fund balances:				
3200	Appropriated capital.....	1,466,851	1,741,212	1,741,212	1,741,212
3210	Cumulative results.....	-1,079,496	-937,831	571,491	469,158
3299	Subtotal, revolving fund balances.....	387,355	803,381	2,312,703	2,210,370
3999	Total equity.....	387,355	803,381	2,312,703	2,210,370

TELEPHONE

Assets:

	Fund balance with Treasury and cash:				
1000	Fund balance with Treasury....	335	14,929		17,300
1010	Cash.....		225		
1099	Subtotal, fund balance with Treasury and cash.....	335	15,154		17,300
	Accounts receivable:				
1100	Federal agencies.....		179		
1110	Public.....	7,570	9,663	27,850	27,850
1199	Subtotal, accounts receivable.....	7,570	9,842	27,850	27,850
1440	Investments: Non-Federal securities, net.....	563,370	592,080	592,080	592,080
	Loans receivable:				
1510	Public: direct loans.....	3,527,666	3,583,541	3,694,134	3,752,225
1520	Allowances for uncollectibles..	-21,499	-21,492	-18,730	-19,079
1599	Subtotal, loans receivable..	3,506,167	3,562,049	3,675,404	3,733,146
1740	Other.....		4,933	4,933	4,933
1999	Total assets.....	4,077,442	4,184,058	4,300,266	4,375,309
	Liabilities:				
2100	Interest payable: Federal agencies.....	3,232			
	Debt issued under borrowing authority:				
2610	Intragovernmental debt: debt to the FFB.....	915,760	934,191	962,493	1,002,819
2615	Intragovernmental debt: debt to Treasury.....	1,836,547	1,836,547	1,836,547	1,774,155
2699	Subtotal, debt issued under borrowing authority.....	2,752,307	2,770,738	2,799,040	2,776,974
2999	Total liabilities.....	2,755,539	2,770,738	2,799,040	2,776,974
	Equity:				
	Revolving fund equity:				
	Revolving fund balances:				
3200	Appropriated capital.....	681,797	713,281	713,281	713,281
3210	Cumulative results.....	640,106	700,039	787,945	885,054
3299	Subtotal, revolving fund balances.....	1,321,903	1,413,320	1,501,226	1,598,335
3999	Total equity.....	1,321,903	1,413,320	1,501,226	1,598,335

Object Classification (in thousands of dollars)

Identification code	12-4230-0-3-271	1991 actual	1992 est.	1993 est.
25.0	Other services.....	2,501	1,728	
33.0	Investments and loans.....	1,605,285		
43.0	Interest and dividends.....	2,421,848	2,558,700	2,573,715
99.9	Total obligations.....	4,029,634	2,560,428	2,573,715

RURAL ELECTRIFICATION AND TELEPHONE DIRECT LOAN FINANCING
ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4208-0-3-271	1991 actual	1992 est.	1993 est.
	Program by activities:			
00.01	Direct loans, electric.....		622,050	523,740
00.02	Direct loans, telephone.....		239,250	201,260
00.03	Direct loans, telephone ¹			-201,260
00.04	Direct loans, electric, Treasury rate.....		813,450	813,450
00.05	Direct loans, telephone, FFB.....		119,625	
00.06	Direct loans, modified.....			266,000
00.07	Interest on Treasury borrowing.....		7,447	41,745
10.00	Total obligations (object class 25.0).....		1,801,822	1,644,935
	Financing:			
39.00	Financial authority (gross).....		1,801,822	1,644,935

Financing authority:			
67.15	Financing authority (authority to borrow) (indefinite)	1,623,777	1,422,695
68.00	Spending authority from offsetting collections (new)	178,045	222,240
Relation of obligations to outlays:			
71.00	Total obligations	1,801,822	1,644,935
	Obligated balance, start of year:		
72.90	Unpaid obligations		1,564,694
72.90	Receivables from Federal funds		-144,867
	Obligated balance, end of year:		
74.90	Unpaid obligation	-1,564,694	-2,293,882
74.90	Receivables from Federal funds	144,867	208,536
87.00	Financing disbursements (gross)	381,995	979,416
Adjustments to financing authority and outlays:			
Deductions for offsetting collections:			
88.00	Federal funds	-171,761	-181,595
	Non-Federal sources:		
88.40	Interest received on loans	-6,284	-40,645
88.90	Total, offsetting collections	-178,045	-222,240
89.00	Financing authority (net)	1,623,777	1,422,695
90.00	Financing disbursements (net)	203,950	757,176

¹ Represents the discretionary savings from eliminating the mandatory telephone loans under the Omnibus Budget Reconciliation Act of 1990.

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from direct loans obligated in 1992 and beyond (including modifications of direct loans that resulted from obligations in any year). The amounts in this account are a means of financing and are not included in the budget totals.

Status of Direct Loans (in thousands of dollars)

Identification code	12-4208-0-3-271	1991 actual	1992 est.	1993 est.
Position with respect to appropriation act limitation on obligations:				
1111	Limitation on direct loans		1,794,375	1,603,190
1150	Total direct loan obligations		1,794,375	1,603,190
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year			229,681
1231	Disbursements: Direct loan disbursements		229,681	874,002
1290	Outstanding, end of year		229,681	1,103,683

Portfolio Condition, Credit Reform Valuation (in thousands of dollars)

Identification code	12-4208-0-3-271	1990 actual	1991 actual	1992 est.	1993 est.
ELECTRIC					
Assets:					
1100	Accounts receivable: Program account			106,592	177,916
	Cumulative balance of loans, credit reform value:				
1800	Cumulative balance of loans disbursed, net of scheduled repayments			205,755	1,010,374
1805	Unamortized subsidy			-23,852	-133,406
1809	Subtotal, cumulative balance of loans disbursed, credit reform value			181,903	876,968
1999	Total assets			288,495	1,054,884
Liabilities:					
Debt issued under borrowing authority:					
2615	Intragovernmental debt: debt to Treasury			181,903	876,968
2999	Total liabilities			181,903	876,968

Equity:			
Revolving fund equity:			
Revolving fund balances:			
3200	Appropriated capital	106,592	177,916
3999	Total equity	106,592	177,916
TELEPHONE			
Assets:			
1100	Accounts receivable: Program account	38,275	30,620
	Cumulative balance of loans, credit reform value:		
1800	Cumulative balance of loans disbursed, net of scheduled repayments	23,926	93,309
1805	Unamortized subsidy	-1,879	-57,031
1809	Subtotal, cumulative balance of loans disbursed, credit reform value	22,047	36,278
1999	Total assets	60,322	66,898
Liabilities:			
Debt issued under borrowing authority:			
2615	Intragovernmental debt: debt to Treasury	22,047	82,309
2999	Total liabilities	22,047	82,309
Equity:			
Revolving fund equity:			
Revolving fund balances:			
3200	Appropriated capital	38,275	65,742
3999	Total equity	38,275	65,742

Object Classification (in thousands of dollars)

Identification code	12-4208-0-3-271	1991 actual	1992 est.	1993 est.
33.0	Investments and loans		1,794,375	1,603,190
43.0	Interest and dividends		7,447	41,745
99.9	Total obligations		1,801,822	1,644,935

RURAL ELECTRIFICATION AND TELEPHONE GUARANTEED LOAN
FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4209-0-3-271	1991 actual	1992 est.	1993 est.
Financing:				
24.90	Unobligated balance, end of year: Treasury balance			71
68.00	Financing authority (gross): Spending authority from offsetting collections			71
Relation of obligations to outlays:				
71.00	Total obligations			
74.90	Unobligated balance, end of year: Fund balance			64
87.00	Financing disbursements (gross)			64
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds: Payment from program account			-71
89.00	Financing authority (net)			
90.00	Financing disbursements (net)			-7

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4209-0-3-271	1991 actual	1992 est.	1993 est.
Position with respect to appropriation act limitation on commitments:				
2111	Limitation on guaranteed loans made by private lenders			*76,266

Public enterprise funds—Continued

RURAL ELECTRIFICATION AND TELEPHONE GUARANTEED LOAN
FINANCING ACCOUNT—Continued

Status of Guaranteed Loans (in thousands of dollars)—Continued

Identification code	12-4209-0-3-271	1991 actual	1992 est.	1993 est.
2150	Total guaranteed loan commitments.....			176,266
Cumulative balance of guaranteed loans outstanding:				
2231	Disbursements: Disbursements of new guaranteed loans.....			17,627
2251	Repayments and prepayments.....			—124
2290	Outstanding, end of year.....			17,503

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....			13,127
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As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from loan guarantees committed in 1992 and beyond (including modifications of loan guarantees that resulted from commitments in any year). The amounts in this account are a means of financing and are not included in the budget totals.

Financial Condition (in thousands of dollars)

Identification code	12-4209-0-3-271	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
	Fund balance with Treasury and cash:				
1005	Unused subsidy balances: guaranteed loans.....				71
1100	Account receivables: Federal agencies.....				64
1999	Total assets.....				135
Liabilities:					
2805	Other liabilities: Estimated Federal liability for loan guarantees, credit reform value.....				71
2999	Total liabilities.....				71
Equity:					
	Revolving fund equity:				
	Revolving fund balances:				
3200	Appropriated capital.....				64
3999	Total equity.....				64

RURAL ECONOMIC DEVELOPMENT LOANS FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4176-0-3-452	1991 actual	1992 est.	1993 est.
Program by activities:				
	Operating expenses:			
00.01	Direct loans.....		8,406	15,563
00.02	Interest paid to Treasury.....		56	377
10.00	Total obligations.....		8,462	15,940
Financing:				
39.00	Financing authority (gross).....		8,462	15,940
Financing authority:				
67.15	Authority to borrow (indefinite).....		5,916	11,406
68.00	Spending authority from offsetting collections (new).....		2,546	4,534
Relation of obligations to outlays:				
71.00	Total obligations.....		8,462	15,940
Obligated balance, start of year:				
72.90	Unpaid obligations.....			6,304
72.90	Receivables from Federal funds.....			—1,909

Obligated balance, end of year:			
74.90	Unpaid obligations.....	—6,304	—11,672
74.90	Receivables from Federal funds.....	1,909	3,224
87.00	Financing disbursements (gross).....	4,067	11,887
Adjustments to financing authority and outlays:			
Deductions for offsetting collections:			
88.00	Federal funds: Payments from program account.....	—2,546	—4,300
88.40	Non-Federal sources: Repayments of principal.....		—234
88.90	Total, offsetting collections.....	—2,546	—4,534
89.00	Financing authority (net).....	5,916	11,406
90.00	Financing disbursements (net).....	1,521	7,353

Status of Direct Loans (in thousands of dollars)

Identification code	12-4176-0-3-452	1991 actual	1992 est.	1993 est.
Position with respect to appropriation act limitation on obligations:				
1111	Limitation on direct loans on obligations.....		8,406	15,563
1150	Total direct loan obligations.....		8,406	15,563
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year.....			2,102
1231	Disbursements: Direct loan disbursements.....		2,102	10,195
1251	Repayments: Repayments and prepayments.....			—234
1290	Outstanding, end of year.....		2,102	12,063

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from direct loans obligated in 1992 and beyond (including modifications of direct loans that resulted from obligations in any year). The amounts in this account are a means of financing and are not included in the budget totals.

Portfolio Condition, Credit Reform Valuation (in thousands of dollars)

Identification code	12-4176-0-3-452	1990 actual	1991 actual	1992 est.	1993 est.
ELECTRIC					
Assets:					
1000	Fund balance with Treasury and cash: Fund balance with Treasury.....			2,546	5,224
1100	Accounts receivable: Program account.....			1,336	2,257
Cumulative balance of loans, credit reform value:					
1800	Cumulative balance of direct loans disbursed, net of scheduled repayments.....			1,471	8,444
1805	Unamortized subsidy.....			—414	—2,288
1809	Subtotal, cumulative balance of direct loans disbursed, credit reform value.....			1,057	6,156
1999	Total assets.....			4,940	13,637
Liabilities:					
Debt issued under borrowing authority:					
2615	Intragovernmental debt: debt to Treasury.....			1,057	6,156
2999	Total liabilities.....			1,057	6,156
Equity:					
Revolving fund equity					
Revolving fund balances:					
3200	Appropriated capital.....			3,882	7,481
3999	Total equity.....			3,882	7,481

TELEPHONE

Assets:					
1100	Accounts receivable: Program account.....			573	967

	Cumulative balance of loans, credit reform value:		
1800	Cumulative balance of direct loans disbursed, net of scheduled repayments.....	631	3,619
1805	Unamortized subsidy (-).....	-167	-901
1809	Subtotal, cumulative balance of direct loans disbursed, credit reform value.....	464	2,718
1999	Total assets.....	1,036	3,685
Liabilities:			
	Debt issued under borrowing authority:		
2615	Intragovernmental debt: debt to Treasury.....	464	2,718
2999	Total liabilities.....	464	2,718
Equity:			
	Revolving fund equity		
	Revolving fund balances:		
3200	Appropriated capital.....	573	967
3999	Total equity.....	573	967

Object Classification (in thousands of dollars)

Identification code	12-4176-0-3-452	1991 actual	1992 est.	1993 est.
33.0	Investments and loans.....		8,406	15,563
43.0	Interest and dividends.....		56	377
99.9	Total obligations.....		8,462	15,940

RURAL TELEPHONE BANK LIQUIDATING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4231-0-3-452	1991 actual	1992 est.	1993 est.
Program by activities:				
	Operating expenses:			
00.01	Administrative expenses.....	82		
00.02	Interest expense.....	55,418	60,919	59,888
00.03	Dividends.....		1,108	1,139
00.91	Total operating expenses.....	55,500	62,027	61,027
01.01	Capital investment loans.....	177,043		
10.00	Total obligations.....	232,543	62,027	61,027
Financing:				
17.00	Recovery of prior year obligations.....	-46,773		
25.00	Unobligated balance expiring.....	46,773		
27.00	Capital transfer to general fund.....	11,699	11,842	11,842
32.47	Balance of authority to borrow withdrawn.....		93,719	101,953
39.00	Budget authority (gross).....	244,242	167,588	174,822
Budget authority:				
67.15	Budget authority (authority to borrow) (indefinite) (7 U.S.C. 901-950(b)).....	53,968		165,666
68.00	Spending authority from offsetting collections (new).....	190,274	167,588	174,822
68.47	Portion applied to debt reduction.....			-165,666
68.90	Spending authority from offsetting collections (total).....	190,274	167,588	9,156
Relation of obligations to outlays:				
71.00	Total obligations.....	232,543	62,027	61,027
	Obligated balance, start of year:			
72.47	Authority to borrow.....	533,337	540,533	446,813
72.90	Treasury balance.....	195,638	156,189	148,908
72.91	U.S. securities: Par value.....	805	805	805
	Obligated balance, end of year:			
74.47	Authority to borrow.....	-540,533	-446,813	-510,526
74.90	Treasury balance.....	-156,189	-148,908	
74.91	U.S. securities: Par value.....	-805	-805	

78.00	Adjustments in unexpired accounts.....	-46,773		
87.00	Outlays (gross).....	218,023	163,028	147,027
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	-28,767	-57	-42
	Non-Federal sources:			
88.40	Loans repaid.....	-39,217	-33,905	-38,254
88.40	Interest from loans.....	-119,883	-128,571	-132,221
88.40	Sales of stock.....	-2,407	-5,055	-4,305
88.90	Total, offsetting collections.....	-190,274	-167,588	-174,822
89.00	Budget authority (net).....	53,968		
90.00	Outlays (net).....	27,749	-4,560	-27,795

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:	1991 actual	1992 est.	1993 est.
Budget authority.....	53,968		
Outlays.....	27,749	-4,560	-27,795
Proposed for later transmittal under proposed legislation:			
Budget authority.....			16,989
Outlays.....			119,038
Total:			
Budget authority.....	53,968		16,989
Outlays.....	27,749	-4,560	91,243

Status of Direct Loans (in thousands of dollars)

Identification code	12-4231-0-3-452	1991 actual	1992 est.	1993 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans.....	177,043		
1150	Total direct loan obligations.....	177,043		
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year.....	1,560,787	1,684,713	1,751,808
1231	Disbursements: Direct loan disbursements.....	163,143	101,000	86,000
1251	Repayments: Repayments and prepayments.....	-39,217	-33,905	-38,254
1290	Outstanding, end of year.....	1,684,713	1,751,808	1,799,554

As required by the Federal Credit Reform Act of 1990, this account records, for the Rural Telephone Bank, all cash flows to and from the Government resulting from direct loans obligated prior to 1992. This account is shown on a cash basis. All new activity in this program in 1992 and beyond (including modifications of direct loans or loan guarantees that resulted from obligations or commitments in any year) is recorded in corresponding program and financing accounts.

The Rural Telephone Bank (RTB) provides a supplemental source of financing for rural telephone borrowers. The Bank charges an interest rate based on the cost of money to the Bank, as prescribed by law, but not less than 5 percent per annum. The composite interest rate on cumulative loans through September 30, 1991, was 7.48 percent. The long-term interest rate on advances made during FY 1991 for loans approved after October 1, 1987, is 5.43 percent.

Equity capital of the Bank consists of class A stock purchased by the United States of \$592 million with a 2 percent dividend and classes B and C stock purchased by bank borrowers, organizations eligible to become borrowers and organizations controlled by borrowers. The Bank has borrowed \$759 million from the Treasury. The \$592 million purchase of capital stock has been financed through appropriations.

Administrative support is provided for the general operations of the Bank by REA employees and the Office of the General Counsel.

Bank loans totaled \$177 million in 1991. After almost 19 years in operation, loans to 603 borrowers have been approved, totaling over \$2.777 billion.

Public enterprise funds—Continued

RURAL TELEPHONE BANK LIQUIDATING ACCOUNT—Continued

BUDGET AUTHORITY, OBLIGATIONS, AND BALANCES

(In thousands of dollars)

Budget authority:	1991 actual	1992 est.	1993 est.
Appropriation for class A stock	28,710		
Borrowing authority (program and financing schedule)	53,968		
New budget authority	82,678		
Other funds available	161,564	167,588	174,822
Less return on class A stock	-11,699	-11,842	-11,842
Total budgetary resources	232,543	155,746	162,980
Obligations:			
Loans approved	177,043		
Expenses and C stock dividends	55,500	62,027	61,027
Total	232,543	62,027	61,027

LIMITATION ON AUTHORITY TO BORROW

(In thousands of dollars)

	1991 actual	1992 est.	1993 est.
A stock	28,710		
B stock	44,977		
C stock	688		
Retained earnings	8,679		
Total	83,054		
Maximum authority to borrow during year	1,661,080		

Note.—Computed in accordance with sec. 407 of the Rural Electrification Act of 1936 as amended.

PROGRAM STATISTICS

(Dollars in thousands)

	1991 actual	1992 est.	1993 est.
Cumulative net loans	2,777,490	2,777,490	2,777,490
Cumulative loan funds, advanced	2,087,295	2,188,295	2,274,295
Unadvanced loan funds, end of year	690,195	589,195	503,195
Cumulative principal repaid	402,363	436,268	474,522
Cumulative interest paid	1,327,562	1,456,133	1,588,354
Number of borrowers	603	603	603

Revenue and Expense (in thousands of dollars)

Identification code	12-4231-0-3-452	1991 actual	1992 est.	1993 est.
0101 Revenue		119,940	128,628	132,263
0102 Expense		-56,304	-61,250	-60,150
0109 Net income		63,636	67,378	72,113

Financial Condition (in thousands of dollars)

Identification code	12-4231-0-3-452	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1000 Fund balance with Treasury and cash:					
Fund balance with Treasury		195,638	156,189	148,908	
Accounts receivable:					
Federal agencies		8	8	8	8
Public		7,651	6,721	10,440	10,736
1199 Subtotal, accounts receivable		7,659	6,729	10,448	10,744
1200 Advances and prepayments: Federal agencies			1		
1400 Investments: Treasury securities, par		805	805	805	
Loans receivable:					
Public: direct loans		1,560,787	1,684,713	1,751,808	1,799,554
Allowances for uncollectibles		-9,459	-10,263	-10,595	-10,857
1599 Subtotal, loans receivable		1,551,328	1,674,450	1,741,213	1,788,697
1999 Total assets		1,755,430	1,838,174	1,901,374	1,799,441
Liabilities:					
2010 Accounts payable: Public		485	206	373	460
2100 Interest payable: Federal agencies		13,886	13,855	17,405	17,614
2615 Debt issued under borrowing authority: Intragovernmental debt: debt to the Treasury		758,762	758,762	758,762	593,096

2810 Other liabilities	418,927	473,271	532,754	596,191
2999 Total liabilities	1,192,060	1,246,094	1,309,294	1,207,361
Equity:				
Revolving fund equity:				
Revolving fund balances:				
Appropriated capital	563,370	592,080	592,080	592,080
3999 Total equity	563,370	592,080	592,080	592,080

Object Classification (in thousands of dollars)

Identification code	12-4231-0-3-452	1991 actual	1992 est.	1993 est.
11.8 Personnel compensation: Special personal services payments		7		
21.0 Travel and transportation of persons		12		
23.3 Communications, utilities, and miscellaneous charges		3		
25.0 Other services		60		
26.0 Supplies and materials		1		
33.0 Investments and loans		177,043		
43.0 Interest and dividends		55,418	62,027	61,027
99.9 Total obligations		232,543	62,027	61,027

RURAL TELEPHONE BANK LIQUIDATING ACCOUNT

(Proposed for later transmittal, proposed)

Program and Financing (in thousands of dollars)

Identification code	12-4231-2-3-452	1991 actual	1992 est.	1993 est.
Program by activities:				
00.02 Interest expense				-916
00.04 Stock redemption reserve				120,050
10.00 Total obligations				119,134
Financing:				
32.47 Balance of authority to borrow withdrawn				-102,049
39.00 Budget authority (gross)				17,085
Budget authority:				
67.15 Authority to borrow (indefinite)				-102,049
68.00 Spending authority from offsetting collections (new)				96
68.47 Portion applied to debt reduction				119,038
68.90 Spending authority from offsetting collections (total)				119,134
Relation of obligations to outlays:				
71.00 Total obligations				119,134
87.00 Outlays (gross)				119,134
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
Non-Federal sources				-96
89.00 Budget authority (net)				16,989
90.00 Outlays (net)				119,038

A portion of this account's unobligated balances would establish a funded reserve for eventual redemption of fifty-one percent of Class A Stock and the privatization of the Rural Telephone Bank. The amount funded would be equivalent to borrowers' total equity from Class B Stock purchases and 50 percent of net margins realized beginning in fiscal year 1993. This reserve would be merged with the Class B Stock proceeds derived from loans made after 1991.

Object Classification (in thousands of dollars)

Identification code	12-4231-2-3-452	1991 actual	1992 est.	1993 est.
33.0 Investments and loans				120,050
43.0 Interest and dividends				-916
99.9 Total obligations				119,134

RURAL TELEPHONE BANK DIRECT LOAN FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4210-0-3-452	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct loans.....	177,024	415,000	
00.02	Special need interest rate loans.....		60,000	
00.03	Interest on Treasury borrowing.....	300	2,471	
10.00	Total obligations.....	177,324	477,471	
Financing:				
39.00	Financing authority (gross).....	177,324	477,471	
Financing authority:				
67.15	Financing authority (authority to borrow) (indefinite).....	172,954	462,002	
68.00	Spending authority from offsetting collections (new).....	4,370	15,469	
Relation of obligations to outlays:				
71.00	Total obligations.....	177,324	477,471	
Obligated balance, start of year:				
72.90	Unpaid obligations.....		168,173	
72.90	Receivables from Federal funds.....		-3,448	
Obligated balance, end of year:				
74.90	Unpaid obligations.....	-168,173	-585,788	
74.90	Receivables from Federal funds.....	3,448	12,362	
87.00	Financing disbursements (gross).....	12,599	68,770	
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds: Payment from Program Account.....	-3,629	-10,109	
Non-Federal sources:				
88.40	Interest received on loans.....	-320	-2,627	
88.40	Sale of RTB stock.....	-421	-2,733	
88.90	Total, offsetting collections.....	-4,370	-15,469	
89.00	Financing authority (net).....	172,954	462,002	
90.00	Financing disbursements (net).....	8,229	53,301	

Status of Direct Loans (in thousands of dollars)

Identification code	12-4210-0-3-452	1991 actual	1992 est.	1993 est.
Position with respect to appropriation act limitation on obligations:				
1111	Limitation on direct loans.....	177,024	475,000	
1150	Total direct loan obligations.....	177,024	475,000	
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year.....		8,851	
1231	Disbursements: Direct loan disbursements.....		8,851	57,385
1290	Outstanding, end of year.....		8,851	66,236

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from direct loans obligated in 1992 and beyond (including modifications of direct loans that resulted from obligations in any year). The amounts in this account are a means of financing and are not included in the budget totals.

Portfolio Condition, Credit Reform Valuation (in thousands of dollars)

Identification code	12-4210-0-3-452	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1000	Fund balance with Treasury and cash:				
	Fund balance with Treasury.....		161,277	561,064	
1100	Account receivable: Federal agencies.....		3,448	12,362	
Cumulative balance of loans, credit reform value:					
1800	Cumulative balance of loans disbursed, net of scheduled repayments.....		8,851	66,236	
1805	Unamortized subsidy.....		-201	-1,552	

1809	Subtotal, cumulative balance of loans disbursed, credit reform value.....	8,650	64,684
1999	Total assets.....	173,375	638,110
Liabilities:			
2615	Debt issued under borrowing authority: Intragovernmental debt: debt to the Treasury.....	8,229	61,530
2810	Other liabilities.....	421	3,154
2999	Total liabilities.....	8,650	64,684
Equity:			
Revolving fund equity:			
Revolving fund balances:			
3200	Appropriated capital.....	170,376	573,426
3999	Total equity.....	170,376	573,426

Object Classification (in thousands of dollars)

Identification code	12-4210-0-3-452	1991 actual	1992 est.	1993 est.
33.0	Investments and loans.....	177,024	475,000	
43.0	Interest and dividends.....	300	2,471	
99.9	Total obligations.....	177,324	477,471	

RURAL TELEPHONE BANK DIRECT LOAN FINANCING ACCOUNT

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-4210-2-3-452	1991 actual	1992 est.	1993 est.
Program by activities:				
00.03	Interest on Treasury borrowing.....			115
00.04	Stock redemption reserve.....			3,154
10.00	Total obligations.....			3,269
Financing:				
67.15	Financing authority (authority to borrow) (indefinite).....			3,269
Relation of obligations to outlays:				
71.00	Total obligations.....			3,269
90.00	Financing disbursements.....			3,269

Legislation will be proposed to use borrower stock proceeds under Credit Reform for redemption of government-held Class A Stock. These proceeds will be transferred into a funded reserve that will contain accumulated B stock proceeds from the liquidating account and 50 percent of net margins realized in that account beginning in fiscal year 1993.

Object Classification (in thousands of dollars)

Identification code	12-4210-2-3-452	1991 actual	1992 est.	1993 est.
33.0	Investments and loans.....			3,154
43.0	Interest and dividends.....			115
99.9	Total obligations.....			3,269

RURAL TELEPHONE BANK TRUST FUND

Unavailable Collections (in thousands of dollars)

Identification code	12-8139-0-7-452	1991 actual	1992 est.	1993 est.
01.00	Balance, start of year.....			
02.00	Receipts.....			119,038
07.00	Balance, end of year.....			119,038

This trust fund would be established with the transfer of unobligated balances from the liquidating account of the Rural Telephone Bank. The amount transferred from this account would represent borrowers' total equity from Class B Stock purchases and 50 percent of net margins realized in

Public enterprise funds—Continued

RURAL TELEPHONE BANK TRUST FUND—Continued

that account beginning in fiscal year 1993. In addition, the Class B Stock proceeds from new loans would be transferred from the financing account and merged into this account. Redemption of Class A Stock will begin in Fiscal Year 1996, as allowed by law, and the funds accumulated in this account would be restricted for that purpose.

CORPORATIONS

The following corporations and agencies are hereby authorized to make expenditures, within the limits of funds and borrowing authority available to each such corporation or agency and in accord with law, and to make contracts and commitments without regard to fiscal year limitations as provided by section 104 of the Government Corporation Control Act, as amended, as may be necessary in carrying out the programs set forth in the budget for the current fiscal year for such corporation or agency, except as hereinafter provided: (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

FEDERAL CROP INSURANCE CORPORATION

Federal Funds

General and special funds:

ADMINISTRATIVE AND OPERATING EXPENSES

For administrative and operating expenses, as authorized by the Federal Crop Insurance Act, as amended (7 U.S.C. 1516), **["\$322,870,000"] \$335,377,000: Provided,** That not to exceed \$700 shall be available for official reception and representation expenses, as authorized by 7 U.S.C. 1506(i). (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-2707-0-1-351	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Research and development.....	9,440	10,037	10,117
00.02	Reinsured companies.....	248,266	239,220	239,220
00.03	Agency sales and service contracts and loss adjustment..	21,377	4,430	4,430
00.04	Insurance services.....	30,302	34,579	34,374
00.05	Program management and administrative support.....	21,926	34,604	47,236
00.06	Other expenses.....	298		
10.00	Total obligations.....	331,609	322,870	335,377
Financing:				
21.90	Unobligated balance available, start of year.....	—651		
25.00	Unobligated balance expiring.....	60,941		
40.00	Budget authority (appropriation).....	391,899	322,870	335,377
Relation of obligations to outlays:				
71.00	Total obligations.....	331,609	322,870	335,377
72.40	Obligated balance, start of year.....	172,930	207,668	159,511
74.40	Obligated balance, end of year.....	—207,668	—159,511	—165,422
90.00	Outlays.....	296,871	371,027	329,466

This appropriation finances the administrative and operating expenses of the Corporation to provide funds to establish and maintain rates and coverages for 21,085 county programs in over 3,000 counties.

The major portion of administrative and operating expenses is to support delivery systems that rely heavily on the private sector as provided by the Federal Crop Insurance Act of 1980 under section 507(c). The delivery systems are:

(a) Reinsured companies that enable insurance companies to provide the insurance marketing, distribution, servicing, training, quality control, and loss adjustment functions. The companies also share with the Federal Crop Insurance Corporation, to a limited extent, in both profits and losses;

(b) Agency sales and service agreement, also known as the "master marketing agreement." Under this type of agreement, private insurance companies and associations are offered the opportunity to contract with FCIC to provide insurance sales and services. They are compensated on a commission basis; and

(c) ASCS county offices will continue to assist in FCIC's marketing efforts by selling and servicing crop insurance.

In addition, in areas where an adequate private sales and service force is not available, FCIC may ask other USDA agencies to sell and service multiple peril crop insurance through existing county offices.

Object Classification (in thousands of dollars)

Identification code	12-2707-0-1-351	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent.....	25,455	27,491	27,808
11.3	Other than full-time permanent.....	2,712	2,927	2,945
11.5	Other personnel compensation.....	1,398	1,760	1,963
11.9	Total personnel compensation.....	29,565	32,178	32,715
12.1	Civilian personnel benefits.....	5,891	6,756	6,868
13.0	Benefits for former personnel.....	284	167	170
21.0	Travel and transportation of persons.....	2,067	3,109	3,109
22.0	Transportation of things.....	297	767	767
23.2	Rental payments to others.....	865	1,073	1,325
23.3	Communications, utilities, and miscellaneous charges.....	2,769	3,446	4,194
24.0	Printing and reproduction.....	509	830	830
25.0	Other services.....	287,888	268,854	269,612
26.0	Supplies and materials.....	599	823	4,223
31.0	Equipment.....	871	4,859	11,559
42.0	Insurance claims and indemnities.....	1	5	4
43.0	Interest and dividends.....	3	1	1
99.9	Total obligations.....	331,609	322,870	335,377

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment.....	865	865	865
Full-time equivalent of overtime and holiday hours.....	10	10	10

Public enterprise funds:

FEDERAL CROP INSURANCE CORPORATION FUND

For payments as authorized by section 508(b) of the Federal Crop Insurance Act, as amended, **["\$260,500,000"] \$285,794,000, of which \$58,768,000 is to reimburse the Federal Crop Insurance Corporation Fund for agents' commission and loss adjustment obligations incurred during prior years, but not previously reimbursed, as authorized by section 516(a) of the Act, as amended.** (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-4085-0-3-351	1991 actual	1992 est.	1993 est.
Program by activities:				
Operating expenses:				
00.01	Indemnities, MMA.....	97,355	116,285	110,750
00.02	Other expenses.....	58,117	121,548	124,989
01.01	Reinsurance indemnities.....	810,367	1,030,043	996,750
01.02	Indemnities, Agricultural Stabilization and Conservation Service.....			28,527
10.00	Total obligations.....	965,839	1,267,876	1,261,016
Financing:				
17.00	Recovery of prior year obligations.....	—97,445		
21.90	Unobligated balance available, start of year:			
	Fund balance.....	—291,571	—483,944	—320,749
	Unobligated balance transferred, net.....	—150,000	—180,000	—266,549
22.00	Unobligated balance available, end of year: Fund balance.....	483,944	320,749	297,951
24.90	Unobligated balance available, end of year: Fund balance.....			
39.00	Budget authority (gross).....	910,767	924,681	971,669

Budget authority:			
Current:			
40.00	Appropriation	337,365	260,500 285,794
Permanent:			
68.00	Spending authority from offsetting collections (new)	573,402	664,181 685,875
Relation of obligations to outlays:			
71.00	Total obligations	965,839	1,267,876 1,261,016
72.10	Receivables in excess of obligations, start of year	319,379	141,702 180,124
74.10	Receivables in excess of obligations, end of year	-141,702	-180,124 -184,854
78.00	Adjustments in unexpired accounts	-97,445	
87.00	Outlays (gross)	1,046,071	1,229,454 1,256,286
Adjustments to budget authority and outlays:			
Deductions for offsetting collections:			
88.40	Non-Federal sources	-573,402	-664,181 -685,875
89.00	Budget authority (net)	337,365	260,500 285,794
90.00	Outlays (net)	472,669	565,273 570,411

The Federal Crop Insurance Corporation, a wholly owned Government corporation, was created on February 16, 1938 (7 U.S.C. 1501-1520), to carry out the provisions of the Federal Crop Insurance Act, as amended. The purpose of this Act is to promote the national welfare by improving the economic stability of agriculture through a sound system of crop insurance, and to provide the means for the research and experience helpful in devising and establishing such insurance.

Crop insurance offered to agricultural producers by the Corporation provides protection from losses caused by natural hazards, such as insect and wildlife damage, plant diseases, fire, drought, flood, wind, and other weather conditions. It does not indemnify producers for losses resulting from negligence or failure to observe good farming practices.

Budget program.—The program for crop year 1993 will provide crop insurance protection to farmers amounting to approximately \$12.8 billion on the following commodities: Almonds, apples, barley, beans (dry and C&P), citrus, citrus trees, corn, cotton, ELS cotton, cranberries, figs, flax, forage production, forage seeding, grain sorghum, grapes, table grapes, hybrid seeding, macadamia nuts, macadamia trees, nursery stock, oats, onions, peaches, peanuts, pears, peas (dry and green), peppers, plums, popcorn, potatoes, prevented planting, prunes, raisins, rice, rye, safflower, soybeans, stonefruit (CA only—apricots, nectarines and peaches), sugar beets, sugarcane, sunflowers, C&P sweet corn, sweet corn (fresh), tobacco, tomatoes (fresh), C&P tomatoes, walnuts, and wheat.

The 1992 appropriation provided sufficient funding for crop year 1992 to insure 95.9 million acres with an estimated \$886.0 million in total premium income, including \$221.5 million in premium subsidy.

The following table compares the scope of the insurance operations planned for 1992 and projected for 1993, as compared with 1991. Amounts in the 1991 column are as of September 30, 1991, and pertain to the 1991 crop year.

The Corporation's budget is presented in accordance with generally accepted accounting principles, the Financial Accounting Standards Board (FASB) Statement No. 60, "Accounting and Reporting by Insurance Enterprises," and Statement No. 5, "Accounting for Contingencies."

	1991 crop year actual	1992 crop year estimate	1993 crop year estimate
Number of States	50	50	50
Number of counties	3,026	3,022	3,022
Insurance in force (thousands)	11,566,040	13,012,660	12,752,491
Insured acreage (thousands)	85,245	95,907	93,989
Farmers premium (thousands) ¹	562,500	664,500	683,775
Premium subsidy (thousands) ¹	187,500	221,500	227,925
Total premium (thousands) ¹	750,000	886,000	911,700
Indemnities (thousands) ¹	900,000	1,151,800	1,139,625
Loss ratio	1.20	1.30	1.25

¹ Includes amounts that will appear on the books of the reinsured companies. The Corporation records will only reflect the net reinsurance income and net reinsurance loss.

Financing.—The Corporation is authorized under the Federal Crop Insurance Act, as amended, to use funds from the issuance of capital stock which provides working capital for the Corporation.

Receipts, which are for deposit to this fund, come mainly from premiums paid by farmers. The principal payments from this fund are for indemnities to insured farmers, the direct cost of adjusting crop losses, and agents' commissions. However, an appropriation will be requested in subsequent years for payments made from premium income used for loss adjustment costs and/or agents' commissions as provided by section 516(a) of the Federal Crop Insurance Act, as amended.

Premium subsidies are authorized by section 508(b) of the Federal Crop Insurance Act, as amended. The purpose of the subsidy is to encourage the broadest possible participation of farm producers in the crop insurance program. Subsidies are paid by the Corporation based upon 30 percent of each producer's premium (reduced, where applicable, for hail and fire exclusion or State agency subsidy) on any coverage, under the Corporation's policy of insurance of up to a maximum of 65 percent of the recorded or appraised average yield, as adjusted.

In 1991, the Corporation received a transfer of \$150 million from the Commodity Credit Corporation as a reserve against losses in excess of premium in crop years 1990 and 1991.

PREMIUM AND SUBSIDY

[In thousands of dollars]

	1991 crop year actual	1992 crop year estimate	1993 crop year estimate
Premiums:			
Producer premium	562,500	664,500	683,775
(Government operations)	61,875	66,450	66,450
(Reinsurance operations) ¹	500,625	598,050	598,050
(ASCS sales operations)	0	0	19,275
Amount of subsidies	187,500	221,500	227,925
(Government operations)	20,625	22,150	22,150
(Reinsurance operations) ¹	166,875	199,350	199,350
(ASCS sales operations)	0	0	6,425
Total premiums	750,000	886,000	911,700
Indemnities	900,000	1,151,800	1,139,625
(Government operations)	99,000	115,180	110,750
(Reinsurance operations) ¹	801,000	1,036,620	996,750
(ASCS operations)	0	0	32,125

¹ These amounts will appear on the books of the reinsured companies. The Corporation records will only reflect the net reinsurance income and net reinsurance losses.

The annual appropriation for the administrative and operating expenses of the Corporation is presented earlier in the budget.

Operating results and financial condition.—As of September 30, 1991, the Corporation reflected a deficit of \$2,979.5 million. This compares with a deficit of \$2,892.6 million at September 30, 1990.

For crop years 1948 through 1990, indemnities (\$8,694.8 million) exceeded premium income (\$6,208.8 million) by \$2,485.9 million; the loss ratio for the period was 1.40. Indemnity costs exceeded premiums in 24 of the 42 years.

The following table summarizes the insurance operations for fiscal years 1991, 1992 and 1993:

NET INCOME OR LOSS (—) ON INSURANCE OPERATIONS

[In thousands of dollars]

	1991 fiscal year actual	1992 fiscal year estimate	1993 fiscal year estimate
Premiums over indemnities	-349,011	-486,914	-454,851
Interest expense, net	4,144	4,406	4,439
Administrative expenses	0	-58,768	-59,251
Other income or expense, net (—)	-1,097	-1,167	-1,175
Reinsurance underwriting gain (+) or loss (—)	-56,686	-61,254	-64,203

Public enterprise funds—Continued

FEDERAL CROP INSURANCE CORPORATION FUND—Continued

NET INCOME OR LOSS (—) ON INSURANCE OPERATIONS—Continued

(In thousands of dollars)

	1991 fiscal year actual	1992 fiscal year estimate	1993 fiscal year estimate
Net income or loss (—).....	—402,650	—603,695	—575,041

The Administration is proposing to shift the accounting for all insurance programs from a cash basis to an accrual basis. The proposal would be implemented in phases. This budget shows the conversion for deposit insurance and pension guarantees beginning with the transactions for 1992. The conversion of all other insurance programs is planned for 1993 and will be reflected in the 1994 budget.

Revenue and Expense (in thousands of dollars)

Identification code	12-4085-0-3-351	1991 actual	1992 est.	1993 est.
0101	Revenue.....	507,999	602,928	621,672
0102	Expense.....	—910,649	—1,206,623	—1,196,713
0109	Net loss.....	—402,650	—603,695	—575,041

Financial Condition (in thousands of dollars)

Identification code	12-4085-0-3-351	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
Fund balance with Treasury and cash:					
1000	Fund balance with Treasury....	784,531	891,721	752,529	675,000
1010	Cash.....	2	2	2	2
1099	Subtotal, fund balance with Treasury and cash.....	784,533	891,723	752,531	675,002
Accounts receivable:					
1100	Federal agencies.....	715	314	25	25
1110	Public.....	497,139	455,001	548,130	657,924
1199	Subtotal, accounts receivable.....	497,854	455,315	548,155	657,949
Property, plant, and equipment:					
1600	Structures, facilities, and leasehold improvements.....	4	4	4	4
1630	Equipment.....	2,902	2,800	3,000	3,100
1680	Allowances.....	—2,323	—2,326	—2,400	—2,500
1699	Subtotal, property, plant, and equipment.....	583	478	604	604
1999	Total assets.....	1,282,970	1,347,516	1,301,290	1,333,555
Liabilities:					
Accounts payable:					
2000	Federal agencies.....	8,697	8,529	5,697	5,400
2010	Public.....	766,958	690,902	797,002	839,621
2099	Subtotal, accounts payable.....	775,655	699,431	802,699	845,021
2399	Accrued annual leave (funded or unfunded).....	2,378	2,598	2,500	2,600
Unearned revenue (advances):					
2400	Federal agencies.....	33,212	31,177	34,500	20,514
2410	Public.....	98,030	90,207	103,500	116,241
2499	Subtotal, unearned revenue (advances).....	131,242	121,384	138,000	136,755
2615	Intragovernmental debt: debt to Treasury.....	113,000	113,000	113,000	113,000
2699	Subtotal, debt issued under borrowing authority.....	113,000	113,000	113,000	113,000
2810	Other liabilities.....	5,000	5,861	5,500	5,500
2899	Total, other liabilities.....	5,000	5,861	5,500	5,500
2999	Total liabilities.....	1,027,275	942,274	1,061,699	1,102,876
Equity:					
Appropriated fund equity:					
Unexpended financed budget authority (accrual basis):					
3000	Unexpended appropriations.....	2,095	54,997	65,738	65,538

3199	Invested capital.....	583	478	604	604
Revolving fund equity:					
Revolving fund balances:					
3200	Appropriated capital.....	1,732,062	2,069,427	2,329,927	2,615,721
3210	Cumulative results.....	—4,079,045	—4,479,660	—5,080,678	—5,647,733
3220	Donations.....	2,600,000	2,750,000	2,930,000	3,196,549
3299	Subtotal, revolving fund balances.....	253,017	339,767	179,249	164,537
3999	Total equity.....	255,695	395,242	245,591	230,679

* Reflects long-term notes payable to Treasury for borrowing. Includes \$113 million Treasury borrowing in 1985. Also includes \$300 million CCC borrowing in 1990, which has been added to the unobligated balance.

Object Classification (in thousands of dollars)

Identification code	12-4085-0-3-351	1991 actual	1992 est.	1993 est.
Other services:				
25.0	Master marketing expenses.....		14,176	14,176
25.0	Loss adjustment cost.....		4,722	5,205
25.0	Reinsurance loss adjustment.....		39,870	39,870
Insurance claims and indemnities:				
42.0	Government operations.....	97,355	116,285	110,750
42.0	Reinsurance.....	810,367	1,030,043	996,750
92.0	Undistributed.....	58,117	62,780	94,265
99.9	Total obligations.....	965,839	1,267,876	1,261,016

COMMODITY CREDIT CORPORATION

Federal Funds

General and special funds:

COMMODITY CREDIT CORPORATION EXPORT LOANS PROGRAM ACCOUNT

【For the cost, as defined in section 13201 of the Budget Enforcement Act of 1990, including the cost of modifying loans, of guaranteed loans authorized by the Agriculture Trade Act of 1978, as amended, such sums as necessary.】

【In addition, for】 For administrative expenses to carry out CCC's Export Guarantee Program, GSM 102 and GSM 103, 【\$3,320,000.】 \$3,883,000, of which not to exceed \$3,262,000 may be transferred to and merged with the appropriations for the Salaries and Expenses of the General Sales Manager, and of which not to exceed \$621,000 may be transferred to and merged with the appropriation for the Salaries and Expenses of the Agricultural Stabilization and Conservation Service, to cover the common overhead expenses associated with implementing the Federal Credit Reform Act of 1990. (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-1336-0-1-351	1991 actual	1992 est.	1993 est.
Program by activities:				
00.02	Guaranteed loan subsidy.....		155,524	158,460
10.00	Total obligations (object class 41.0).....		155,524	158,460
Financing:				
39.00	Budget authority.....		155,524	158,460
Budget authority:				
Current:				
40.00	Appropriation.....		3,320	3,883
41.00	Transferred to other accounts.....		—3,320	—3,883
43.00	Appropriation (total).....			
Permanent:				
60.05	Appropriation (indefinite).....		155,524	158,460
Relation of obligations to outlays:				
71.00	Total obligations.....		155,524	158,460
72.90	Obligated balance, start of year: Fund balance.....			31,105
74.90	Obligated balance, end of year: Fund balance.....		—31,105	—31,692
90.00	Outlays.....		124,419	157,873

Summary of Loan Levels, Subsidy BA and Outlays by Program
(in thousands of dollars)

Identification code	12-1336-0-1-351	1991 actual	1992 est.	1993 est.
Guaranteed loan levels supportable by subsidy budget authority:				
2150	Loan guarantee levels.....		5,700,000	5,700,000
Guaranteed loan subsidy:				
2320	Guaranteed loan subsidy rates (in percent).....		2.73	2.78
Guaranteed loan subsidy budget authority:				
2330	Guaranteed loan subsidy budget authority.....		155,524	158,460
Guaranteed loan subsidy outlays:				
2340	Guaranteed loan subsidy outlays.....		124,419	157,873

As required by the Federal Credit Reform Act of 1990, this account records, for this program, the subsidy costs associated with the loan guarantees committed in 1992 and beyond, as well as administrative expenses of this program. The subsidy amounts are estimated on a present value basis; the administrative expenses are estimated on a cash basis.

COMMODITY CREDIT CORPORATION GUARANTEED LOANS LIQUIDATING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4338-0-3-351	1991 actual	1992 est.	1993 est.
Program by activity:				
00.01	Interest expenditures.....	246,925		
01.01	Capital investment: Direct loans: Guarantee claims.....	779,514	1,136,955	401,250
10.00	Total obligations.....	1,026,439	1,136,955	401,250
Financing:				
39.00	Budget authority (gross).....	1,026,439	1,136,955	401,250
Budget authority:				
60.05	Appropriation (indefinite).....		3,656,205	199,051
61.00	Transferred to other accounts.....		-2,756,817	
63.00	Appropriation (total).....		899,388	199,051
67.10	Authority to borrow.....	836,633		
68.00	Spending authority from offsetting collections (new).....	189,806	237,567	241,315
68.47	Portion applied to debt reduction.....			-39,116
68.90	Spending authority from offsetting collections (total).....	189,806	237,567	202,199
Relation of obligations to outlays:				
71.00	Total obligations.....	1,026,439	1,136,955	401,250
87.00	Outlays (gross).....	1,026,439	1,136,955	401,250
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....			-39,116
Non-Federal sources:				
88.40	Repayments of principal.....	-63,784	-109,504	-77,339
88.40	Interest received on loans.....	-96,604	-128,063	-124,860
88.40	Fees.....	-29,418		
88.90	Total, offsetting collections.....	-189,806	-237,567	-241,315
89.00	Budget authority (net).....	836,633	899,388	159,935
90.00	Outlays (net).....	836,633	899,388	159,935

Note.—Includes amounts for activities previously funded in the Commodity Credit Corporation Fund.

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4338-0-3-351	1991 actual	1992 est.	1993 est.
Position with respect to appropriations act limitation on commitments:				
2111	Limitation on guaranteed loans by private lenders on commitments.....			
2131	Guaranteed loan commitments exempt from limitation.....	4,504,399		

2150	Total guaranteed loan commitments.....	4,504,399		
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year.....	7,507,650	7,731,873	3,555,277
2231	Disbursements: Disbursements of new guaranteed loans.....	4,359,730		
2251	Repayments and prepayments.....	-3,420,215	-3,079,941	-1,808,853
2261	Adjustments: Terminations for default that result in loans receivable.....	-715,292	-1,096,655	-389,337
2290	Outstanding, end of year.....	7,731,873	3,555,277	1,357,087

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....	7,580,236	3,484,171	1,329,945
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Commodity Credit Corporation

Addendum:

Cumulative balance of defaulted guaranteed loans that result in loans receivable:				
2310	Outstanding, start of year that result in loans receivable.....	3,113,146	3,536,272	4,563,723
2331	Disbursements for guaranteed loan claims ¹	1,286,871	1,136,955	401,250
2351	Repayments of loans receivable.....	-63,784	-109,504	-77,339
2361	Write-offs of loans receivable.....	-799,961		
2390	Outstanding, end of year.....	3,536,272	4,563,723	4,887,634

Enterprise for the American Initiative

Addendum:

Cumulative balance of defaulted guaranteed loans that result in loans receivable:				
2310	Outstanding, start of year that result in loans receivable.....			
2351	Repayments of loans receivable.....			-39,116
2351	Repayments of loans receivable.....			-39,116
2361	Write-offs of loans receivable.....			-43,501
2390	Outstanding, end of year.....			-82,617

¹ This entry includes \$779,514 for claims paid and \$507,357 for capitalized interest.

As required by the Federal Credit Reform Act of 1990, this account records, for this program, all cash flows to and from the Government resulting from loan guarantees committed prior 1992. This account is shown on a cash basis. All new activity in this program in 1992 and beyond is recorded in corresponding program and financing accounts.

Object Classification (in thousands of dollars)

Identification code	12-4338-0-3-351	1991 actual	1992 est.	1993 est.
33.0	Investments and loans.....	779,514	1,136,955	401,250
43.0	Interest and dividends.....	246,925		
99.9	Total obligations.....	1,026,439	1,136,955	401,250

Public enterprise funds:

COMMODITY CREDIT CORPORATION FUND

REIMBURSEMENT FOR NET REALIZED LOSSES

For fiscal year [1992], 1993 such sums as may be necessary to reimburse the Commodity Credit Corporation for net realized losses sustained, but not previously reimbursed [(estimated to be \$9,000,000,000 in the President's fiscal year 1992 Budget Request (H. Doc. 102-3)), but not to exceed \$8,450,000,000], pursuant to section 2 of the Act of August 17, 1961, as amended (15 U.S.C. 713a-11).

[Such funds are appropriated to reimburse the Corporation to restore losses incurred during prior fiscal years. Such losses for fiscal years 1990 and 1991 include \$900,000,000 in connection with carrying out the Export Enhancement Program (EEP), \$200,000,000 in connection with carrying out the Market Promotion Program (MPP), formerly the Targeted Export Assistance Program (TEA), \$300,000,000 in connection with carrying out the Federal Crop Insurance Program,

Public enterprise funds—Continued

COMMODITY CREDIT CORPORATION FUND—Continued

REIMBURSEMENT FOR NET REALIZED LOSSES—Continued

\$445,773,000 in connection with domestic donations, \$281,605,000 in connection with export donations, and \$6,322,622,000 in connection with carrying out the commodity programs.

Notwithstanding the foregoing provisions of this Act, the reimbursement to the Commodity Credit Corporation for net realized losses sustained, but not previously reimbursed, in fiscal year 1992 shall not exceed \$7,250,000,000.]

OPERATIONS AND MAINTENANCE FOR HAZARDOUS WASTE MANAGEMENT

For fiscal year [1992] 1993, CCC shall not expend more than \$3,000,000 for expenses to comply with the requirement of section 107(g) of the Comprehensive Environmental Response, Compensation, and Liability Act, as amended, 42 U.S.C. 9607(g), and section 6001 of the Resource Conservation and Recovery Act, as amended, 42 U.S.C. 6961: *Provided*, That expenses shall be for operations and maintenance costs only and that other hazardous waste management costs shall be paid for by the USDA Hazardous Waste Management appropriation.

[SHORT-TERM EXPORT CREDIT]

[The Commodity Credit Corporation shall make available not less than \$5,000,000,000 in credit guarantees under its export credit guarantee program for short-term credit extended to finance the export sales of United States agricultural commodities and the products thereof, as authorized by section 211(b)(1) of the Agricultural Trade Act of 1978 (7 U.S.C. 5641).]

[INTERMEDIATE EXPORT CREDIT]

[The Commodity Credit Corporation shall make available not less than \$500,000,000 in credit guarantees under its export guarantee program for intermediate-term credit extended to finance the export sales of United States agricultural commodities and the products thereof, as authorized by section 211(b)(2) of the Agricultural Trade Act of 1978 (7 U.S.C. 5641).]

[EMERGING DEMOCRACIES EXPORT CREDIT]

[The Commodity Credit Corporation shall make available not less than \$200,000,000 in credit guarantees under its Export Guarantee Program for credit expended to finance the export sales of United States agricultural commodities and the products thereof to emerging democracies, as authorized by section 1542 of Public Law 101-624 (7 U.S.C. 5622 note).] (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

[COMMODITY CREDIT CORPORATION]

[In view of the occurrence of recent natural disasters—similar to the volcano eruption of 1980, the earthquake of 1989, and the hurricane of 1989—droughts, floods, freezes, tornadoes, and other catastrophes which resulted in billions of dollars in damages, and in an effort to restore the economy and to alleviate the effects of the disasters, an additional \$1,750,000,000, to remain available until expended, is hereby made available for losses associated with 1990 crops as authorized by Public Law 101-624, and for losses associated with 1991 and 1992 crops under the same terms and conditions: *Provided*, That \$995,000,000 of this amount is available for payments to producers for losses on either 1990 or 1991 crops, at the producer's option: *Provided further*, That the remaining \$755,000,000 shall be available only to the extent an official budget request, for a specific dollar amount, that includes designation of the entire amount of the request as an emergency requirement as defined in the Balanced Budget and Emergency Deficit Control Act of 1985, is transmitted to the Congress: *Provided further*, That this \$755,000,000 shall be available for crop losses for one of the years 1990, 1991 or 1992, at the producer's option, but shall not be for a year for which disaster payments were previously provided to the producer: *Provided further*, That \$100,000,000 of the \$755,000,000 is set aside for program crops planted in 1991 for harvest in 1992: *Provided further*, That, consistent with the amounts made available above, emergency loans made with respect to damage to an annual crop planted for harvest in 1991 under subtitle C of the Consolidated Farm and Rural Development Act shall be made available without regard to the purchase of crop insurance under the Federal Crop Insurance Act by the producer who requests such a loan.] (*Disaster Emergency Supplemental Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-4336-0-3-351	1991 actual	1992 est.	1993 est.
Program by activities:				
Support and related programs:				
Operating expenses:				
00.01	Commodity purchases and related inventory acquisitions.....	1,739,324	1,363,958	1,309,185
00.02	Storage, transportation, and other obligations not included above.....	712,705	1,145,728	1,759,708
00.03	Producer storage payments.....	76,517	29,402	24,000
Direct producer payments:				
00.04	Feed grains.....	2,979,437	4,211,010	4,243,600
00.05	Wheat.....	2,301,809	2,031,000	2,287,000
00.06	Rice.....	509,524	607,227	592,600
00.07	Cotton.....	453,508	918,985	659,123
00.08	Dairy.....	96,126	12,700	.....
00.09	Honey loan deficiency.....	5,544	2,196	1,111
00.10	Oilseeds loans deficiency.....	40,018	34,772	50,503
00.11	Certificates issued.....	780,366	807,000	.....
00.12	Crop disaster.....	5,895	996,400	.....
00.13	Livestock assistance.....	102,155	25,130	.....
00.14	Tree/forage assistance.....	13,335	8,043	.....
00.15	Cover cost-share assistance.....	94	94	94
00.16	Operating expenses: other.....	635,410	12,241	10,753
Interest expenses:				
00.17	Treasury.....	639,662	487,648	510,840
00.18	Other.....	19,901	21,000	22,000
00.01	Total operating expenses.....	11,111,330	12,714,534	11,470,517
Capital investment:				
Direct loans:				
01.01	Storage facility.....	290	.....	.....
01.02	Commodity.....	6,630,495	8,115,091	8,172,788
01.03	Purchase of administrative equipment.....	21,397	74,200	50,000
01.91	Total capital investment.....	6,652,182	8,189,291	8,222,788
01.92	Total support and related programs.....	17,763,512	20,903,825	19,693,305
Special activities:				
Operating expenses:				
02.01	Commodities transferred from support program and commodities procured (P.L. 480 Title II Commodity Costs).....	467,509	762,330	686,406
02.02	Interest (Wool program).....	5,064	4,919	5,722
02.03	Wool program and operating expenses.....	167,176	174,500	180,600
02.04	Other P.L. 480 expenses.....	838,108	333,536	318,344
02.05	GATT adjustment.....	.....	.....	80,000
02.91	Total special activities.....	1,477,857	1,275,285	1,271,072
10.00	Total obligations.....	19,241,369	22,179,110	20,964,377
Financing:				
22.00	Unobligated balance transferred, net.....	155,710	180,962	267,235
39.00	Budget authority (gross).....	19,397,079	22,360,072	21,231,612
Budget authority:				
Current: Support and related programs:				
40.00	Appropriation.....	5,001,400	8,245,000	9,200,000
40.47	Portion applied to debt reduction.....	-5,008,310	-7,657,752	-9,200,000
40.49	Portion applied to liquidate contract authority.....	.....	-587,248	.....
42.00	Transferred from other accounts.....	6,910	.....	.....
43.00	Appropriation (total).....	.....	.....	.....
Permanent:				
60.25	Appropriation (special fund, indefinite).....	104,407	172,240	177,674
60.47	Portion applied to debt reduction.....	.....	-2,756,817	.....
62.00	Transferred from other accounts.....	.....	2,756,817	.....
63.00	Appropriation (total).....	104,407	172,240	177,674
67.10	Authority to borrow (15 U.S.C. 713a-4).....	8,216,677	11,101,343	10,788,639
68.00	Spending authority from offsetting collections (new).....	10,488,747	11,086,489	10,265,299
69.10	Contract authority.....	587,248	.....	.....
Relation of obligations to outlays:				
Total obligations:				
71.00	Support and related programs.....	17,763,512	20,903,825	19,773,305
71.00	National Wool Act.....	172,240	179,419	186,322
71.00	P.L. 480.....	1,305,617	1,095,866	1,004,750
Obligated balance, start of year:				
72.47	Authority to borrow.....	13,380,610	8,206,322	8,943,941

72.49	Contract authority	587,248		
72.90	Fund balance	—310,072	—364,573	—364,573
	Obligated balance, end of year:			
74.47	Authority to borrow	—8,206,322	—8,943,941	—8,250,435
74.49	Contract authority	—587,248		
74.90	Fund balance	364,573	364,573	364,573
77.00	Adjustments in expired accounts	—4,120,703		
87.00	Outlays (gross)	19,762,207	22,028,739	21,657,883
	Adjustments to budget authority and outlays:			
	Deductions for offsetting collections:			
	Federal funds:			
88.00	Sales to special activities	—467,509	—762,330	—686,406
88.00	Interest revenue	—5,064	—5,171	—5,857
88.00	Other revenue	—2,193		
88.00	Reimbursements received (P.L. 480 foreign currency sales)	—86,422		
88.00	Advance from foreign assistance programs (P.L. 480)	—1,003,943	—1,095,866	—1,004,750
	Non-Federal sources (62 stat.1070): Support and related programs			
88.40	Sales and other proceeds	—141,875	—208,937	—136,643
88.40	Assessments and loan origination fees	—58,975	—246,645	—275,400
88.40	Interest revenue	—295,874	—189,424	—197,819
88.40	Other revenue	—40,125	—1,600	—545
88.40	Realization of assets	—51	—250	—250
88.40	Loans repaid	—6,837,654	—7,735,664	—7,936,107
88.40	Commodity certificates redeemed	—812,391	—817,000	
	Repayments by importers:			
88.40	Short-term export credit sales program	—9,529	—1,988	—2,661
88.40	Sales of inventory or credit terms	—16,857	—7,871	—4,569
88.40	Interest revenue	—244,185	—11,998	—12,486
	Special activities:			
88.40	Non-Federal sources (P.L. 62 Stat. 1070): P.L. 480 Long-term credit repayments	—466,100		
88.40	Wool and mohair assessments repayments		—1,745	—1,806
88.90	Total, offsetting collections	—10,488,747	—11,086,489	—10,265,299
89.00	Budget authority (net)	8,908,332	11,273,583	10,966,313
90.00	Outlays (net)	9,273,460	10,942,250	11,392,584

NOTES

Contingent liabilities, commitments, and other obligations do not become charges against the statutory borrowing authority until they result in borrowing from Treasury.

Excludes amounts for activities currently funded in the CCC Export Guarantee Loan Programs account.

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:	1991 actual	1992 est.	1993 est.
Budget authority	8,908,332	11,273,583	10,966,313
Outlays	9,273,460	10,942,250	11,392,584
Proposed for later transmittal under proposed legislation:			
Budget authority		—5,000	—65,000
Outlays		—5,000	—65,000
Total:			
Budget authority	8,908,332	11,268,583	10,901,313
Outlays	9,273,460	10,937,250	11,327,584

Status of Contract Authority (in thousands of dollars)

Identification Code 12-4336-0-3-351	1991 actual	1992 est.	1993 est.
Balance, Start of Year		587,248	
Contract Authority:			
New—Available for Obligation	587,248		
Appropriation to liquidate contract authority (—)	—587,248	—548,248	
Balance, End of Year	587,248		

Status of Direct Loans (in thousands of dollars)

Identification code 12-4336-0-3-351	1991 actual	1992 est.	1993 est.
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SHORT AND MEDIUM TERM LOANS

Position with respect to appropriations act limitation on obligations:

1111	Limitation on direct loans			
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Cumulative balance of direct loans outstanding:

1210	Outstanding, start of year	855,188	563,047	561,059
1251	Repayments: Repayments and prepayments	—9,529	—1,988	—2,661

1261	Adjustments: Capitalized interest	245,509		
1264	Other adjustments, net ¹	—528,121		
1290	Outstanding, end of year	563,047	561,059	558,398

COMMODITY LOANS

Position with respect to appropriations act limitation on obligations:

1131	Direct loan obligations exempt from limitation	6,630,495	8,115,091	8,172,788
1150	Total direct loan obligations	6,630,495	8,115,091	8,172,788

Cumulative balance of direct loans outstanding:

1210	Outstanding, start of year	3,063,253	1,853,469	2,180,394
1231	Disbursements: Direct loan disbursements	6,630,495	8,115,091	8,172,788
1251	Repayments: Repayments and prepayments	—6,834,182	—7,731,048	—7,936,107
	Write-offs for default:			
1263	Direct loans	—2,863		
1264	Other adjustments, net ²	—1,003,234	—57,118	—7,238
1290	Outstanding, end of year	1,853,469	2,180,394	2,409,837

STORAGE FACILITY LOANS

Position with respect to appropriations act limitation on obligations:

1131	Direct loan obligations exempt from limitation	290		
1150	Total direct loan obligations	290		

Cumulative balance of direct loans outstanding:

1210	Outstanding, start of year	7,798	4,616	
1231	Disbursements: Direct loan disbursements	290		
1251	Repayments: Repayments and prepayments	—3,472	—4,616	
1290	Outstanding, end of year	4,616		

SALES OF INVENTORY ON CREDIT TERMS

Cumulative balance of direct loans outstanding:

1210	Outstanding, start of year	141,408	124,551	116,680
1251	Repayments and prepayments	—16,857	—7,871	—4,569
1290	Outstanding, end of year	124,551	116,680	112,111

¹ This entry reflects write-off of Polish debt.

² This entry includes commodities received as the result of loan forfeitures valued at \$1.0 billion for fiscal year 1991. It also includes adjustments for loans to peanut associations.

The Corporation was created to: stabilize, support, and protect farm income and prices; help maintain balanced and adequate supplies of agricultural commodities, their products, foods, feeds, and fibers; and help in their orderly distribution. It may make available materials and facilities required in connection with the production and marketing of agricultural commodities and it may be used to administer and to temporarily finance numerous special activities.

The Corporation's capital stock of \$100 million is held by the United States Treasury. Under present law, up to \$30 billion may be borrowed from the U.S. Treasury to finance operations.

The 1993 estimate includes savings from improving the control and timing of disbursements and handling of cash collections as part of continuing budget management reforms. Current, indefinite appropriation authority is requested to cover all net realized losses. Appropriations to the Corporation for net realized losses have no effect on budget authority as they are used to repay debt directly with the Treasury.

Budget assumptions.—The following general assumptions form the basis for the Corporation's 1992 and 1993 budget estimates: (a) National income will rise both in 1992 and 1993 from the present level; (b) 1992 crop production will rise from 1991 crop levels; (c) generally, exports of agricultural commodities in 1993 are expected to be slightly higher than 1992 levels; (d) yields for the 1992 crops are based on recent averages adjusted for trend; (e) acreage allotments and marketing quotas will be in effect for the 1992 crops of certain kinds of

Public enterprise funds—Continued

[COMMODITY CREDIT CORPORATION]—Continued

tobacco; (f) poundage quotas will be in effect for the 1992 crop of peanuts.

It is difficult to forecast with accuracy requirements for the year ending September 30, 1993, since the projections are subject to complex and unpredictable factors such as weather, other factors which affect the volume of production of crops not yet planted, feed and food needs here and overseas, and available dollar exchange.

Since passage of The Omnibus Budget Reconciliation Act of 1990 (OBRA) and the 1990 farm bill, the Administration has assumed the completion of a General Agreement on Tariffs and Trade (GATT) treaty by June 1992. However, in the event that the Uruguay Round of the GATT does not reach a successful conclusion, certain adjustments in the Federal commodity programs would be made. OBRA authorizes and in some cases directs the Administration to modify various agricultural commodity programs in the event an agreement is not concluded by June 1992, or is not entered into force by June 1993, if appropriate and to the extent needed to remain internationally competitive. As of January 1992, the outcome of the Uruguay Round is not known with absolute certainty. Accordingly, the 1993 budget reflects some possibility that an unsuccessful outcome may occur. Estimates of the levels of Federal spending in 1993-95 on domestic and export commodity programs are being increased to accommodate that eventuality.

An assumption of increased outlays is included in the FY 1993 budget to respond to the OBRA provisions. First, the amount required to finance necessary increases in various export and other programs was calculated. This amount was then adjusted using a probabilistic assessment of the likelihood of an agreement being concluded or entered into force by the dates set forth in OBRA. Should the GATT agreement be successfully concluded by June 1992, the assumed increases could be prevented by entering the agreement into force and thus would be available as "pay as you go" savings associated with the implementation of the agreement.

Appropriations are made to reimburse the Corporation for net realized losses sustained in carrying out its operations:

Program	1993 estimate (In thousands of dollars)		
	Gross obligations	Net outlays	Net realized loss for year
Short-term and intermediate export credit sales.....		-2,661	
Commodity loans.....	8,172,788	352,470	5,189
Supply.....	135		
Feed grain payments.....	4,243,600	4,040,700	4,243,600
Wheat payments.....	2,287,000	2,133,000	2,287,000
Rice payments.....	592,600	617,500	592,600
Cotton payments.....	659,123	705,985	659,123
Other support and related.....	1,601,133	1,630,496	999,317
Other items not distributed by program:			
Interest.....	532,840	300,414	316,678
All other.....	1,604,086	1,350,164	1,527,728
Total (support and related stabilization programs).....	19,693,305	11,128,068	10,631,235

PROGRAMS OF THE CORPORATION

Price support and related stabilization programs.—The Corporation conducts programs to support farm income and prices and stabilize the market for agricultural commodities. Price support is provided to producers of agricultural commodities through loans, purchases, payments, and other means. This is done mainly under the Commodity Credit Corporation Charter Act, as amended, the Agricultural Act of 1949, as amended, and the Agricultural Adjustment Act of 1938, as amended.

Price support is mandatory for the basic commodities—corn, cotton, wheat, rice, peanuts, and tobacco. The Agricultural Act of 1949, as amended, also requires support of the

following nonbasic commodities: honey, milk, barley, oats, rye, grain sorghum, sugar and oilseeds. The National Wool Act of 1954, as amended requires support for wool and mohair. Support for other nonbasic commodities is discretionary. The support program may also include operations to remove and dispose of surplus agricultural commodities in order to stabilize prices at levels not in excess of those permissible by law.

The principal methods of providing support are loans to and purchases from producers. With limited exceptions, loans made on commodities are nonrecourse. The commodities serve as collateral for the loan and on maturity the producer may deliver or forfeit such collateral to satisfy the loan obligation without further payment.

Direct purchases are also made from processors as well as producers, depending on the commodity involved. Also, special purchases are made under various laws for the removal of surpluses; for example, the Act of August 19, 1958, as amended and section 416 of the Agricultural Act of 1949, as amended.

Acreage limitation program.—The Agricultural Act of 1949, as amended, authorizes the Secretary to establish, through the Corporation, acreage limitation programs for the 1991 through 1995 crops of wheat, feed grains, upland cotton, extra long staple cotton, and rice.

Marketing Assessments/Loan Origination Fees.—The Omnibus Budget Reconciliation Act of 1990 and the Food, Agriculture, Conservation, and Trade Act of 1990 amended the National Wool Act of 1954 and the Agricultural Act of 1949 to require marketing assessments for wool and mohair, malting barley, peanuts, tobacco, honey, dairy, and sugar. A two percent loan origination fee is required for oilseeds.

Land diversion payments.—The Secretary is authorized to establish paid land diversion programs for wheat, feed grains, upland cotton, extra long staple cotton, and rice.

Producer eligibility.—Producers of wheat, feed grains, upland cotton, extra long staple cotton, and rice, must comply with acreage limitation provisions in order to be eligible for price support loans and purchases and deficiency payments.

Deficiency payments.—The Agricultural Act of 1949, as amended, establishes: (1) minimum established "target" prices for the 1991 through 1995 crops of the following commodities—wheat, corn, upland cotton, rice, and ELS cotton; (2) minimum price support loan and purchase levels for wheat, feed grains, and rice; and (3) minimum price support loan levels for upland cotton and ELS cotton. Deficiency payments for each of the commodities are required when the target price for the commodity exceeds the national average market price or the price support loan level, whichever is higher. The target prices for grain sorghum and oats and, if designated by the Secretary, barley, are established at a level which is fair and reasonable in relation to the target prices established for corn. These payments may be paid by cash or on a non-cash basis, including payments in the form of commodities or commodity certificates that may be exchanged for commodities owned by CCC.

Disaster payments.—A \$1,400,000 direct appropriation was provided to the Commodity Credit Corporation by the Disaster Emergency Supplemental Appropriations Act for FY 1991 to provide disaster assistance for producers who suffered 1989 crop damages as a result of Hurricane Hugo. The act specified that payments be made under authority of the Disaster Assistance Act of 1989, as amended.

The Food, Agriculture, Conservation, and Trade Act of 1990 (P.L. 101-624) amended the Disaster Assistance Act of 1989 to provide assistance to producers of any crop of valencia oranges affected by a freeze in 1988 or 1989 if the producer on the farm incurred a loss of at least 50 percent of the crop.

The Food, Agriculture, Conservation, and Trade Act of 1990 also amended the Disaster Assistance Act of 1989 to provide assistance to producers on the Wind River Indian Reserva-

tion, Wyoming, who suffered losses due to lack of water as the result of Indian Tribal Water adjudication.

The Dire Emergency Supplemental Appropriations Act for FY 1992 made an additional \$1,750,000,000 available for 1990 crop losses as authorized by the Food, Agriculture, Conservation, and Trade Act of 1990 and for 1991 and 1992 crop losses under the same terms and conditions. The act specified that \$995,000,000 be made available for 1990 or 1991 crop payments, at the producer's option, and that an additional \$755,000,000 for 1990, 1991, or 1992 crop payments, at the producer's option, would be available if and only to the extent that the President declares such funds to be an "emergency requirement" under the BEA and submits a budget request. The act further specified that \$100,000,000 of this \$755,000,000 be made available for 1991 crop payments.

Marketing loan and certificate programs.—The Agricultural Act of 1949, as amended, provides for a mandatory marketing loan program for each of the 1991 through 1995 crops of rice, upland cotton, and oilseeds and a discretionary marketing loan program for each of the 1991 through 1995 crops of wheat, feed grains, and honey. Under a marketing loan program, a producer may repay a price support loan at a level that is lower than the original loan rate. The Agricultural Act of 1949, as amended, also provides that the Secretary may allow honey producers to repay price support loans at a level that is lower than the original loan rate. The Agricultural Act of 1949, as amended, provides for payments, in the form of negotiable marketing certificates, to first handlers of upland cotton (persons regularly engaged in buying or selling upland cotton) and also provides for a marketing certificate program for rice producers.

The Food Security Act of 1985, as amended, authorizes the Dairy Export Incentive Program (DEIP) through calendar year 1995. DEIP provides subsidies to exporters of U.S. dairy products to help them compete with other subsidizing nations. Fiscal year 1991 payment were made in CCC certificates.

The following table itemizes CCC certificate payments by program:

VALUE OF CCC CERTIFICATES ISSUED

Item	[In thousands of dollars]			
	1990 actual	1991 actual	1992 est.	1993 est.
Deficiency payments.....	102,524	26,327	.....	.....
Diversion payments.....	1,177	2	.....	.....
Upland cotton loan deficiency.....	57	.....	.....	.....
Upland cotton inventory protection.....	244	.....	.....	.....
Upland cotton first handler.....	34	231	.....	.....
Rice marketing.....	24	.....	.....	.....
Disaster certificates (1986).....	414	210	.....	.....
Disaster certificates (1989).....	1,456,020	2,561	.....	.....
Export enhancement program.....	233,640	677,020	797,000	.....
Targeted export assistance.....	155,084	65,767	.....	.....
Ethanol plant assistance.....	7	10	.....	.....
Conservation Reserve Program.....	3,507	.....	.....	.....
Emergency Feed Program.....	88	.....	.....	.....
Distress Commodity Program.....	32	.....	.....	.....
Dairy Export Incentive Program.....	.....	8,238	10,000	.....
Total.....	1,944,642	780,366	807,000	.....

Grain reserves.—The Agricultural Act of 1949, as amended, authorizes a producer-owned grain reserve program for wheat and feed grains that provides 27 month extended loans to producers. Producers receive quarterly storage payments under the contract. Program provisions establish when interest is charged and storage payments are earned.

Dairy.—The Agricultural Act of 1949, as amended, provides for a dairy price support program which sets the minimum support price for milk at \$10.00 per hundredweight through December 1995. If, on January 1 of each year, a milk surplus is estimated at less than 3.5 billion pounds, milk equivalent, the support price will be increased by 25 cents per hundredweight. If the surplus is estimated to be more than 5.0 billion pounds, milk equivalent, the support price will be decreased

by 25 to 50 cents per hundredweight. The support price will be unchanged if the estimated surplus is estimated to be between 3.5 and 5.0 billion pounds, milk equivalent.

Payment limitations.—The Food, Agriculture, Conservation, and Trade Act of 1990 amended the Food Security Act of 1985 to provide that the total amount of deficiency and land diversion payments, excluding any deficiency payment received as the result of a reduction of the wheat or feed grain price support loan level, that a person is entitled to receive under one or more annual programs for feed grains, wheat, upland cotton, ELS cotton, and rice for each of the 1991 through 1995 crops of these commodities shall not exceed \$50 thousand. For each of the 1991 through 1995 crops of wheat, feed grains, upland cotton, rice, and oilseeds, gains from repaying a loan at a lower level than the original loan level, loan deficiency payments, and any deficiency payment received as a result of a reduction of the wheat or feed grain price support level shall not exceed \$75 thousand. For each of the 1991 through 1995 crops the total amount of: (1) deficiency payments, land diversion payments, payments for resource adjustment (excluding diversion payments) or public access for recreation, disaster payments, loan deficiency payments, inventory reduction payments and gains realized from a marketing loan repayment with respect to wheat, feed grains, upland cotton, ELS cotton, rice, and oilseeds; and (2) gains realized by a producer from repaying a loan less than the original loan level with respect to other commodities, that a person shall be entitled to receive under one or more of the annual programs for such commodities shall not exceed \$250 thousand, except as otherwise may be authorized by the Secretary. Annual rental payments made under the Conservation Reserve Program are limited to \$50,000 per person. The Agricultural Act of 1949, as amended, limits the total amount of benefits that a person may receive annually under one or more of the emergency livestock assistance programs to \$50,000. Starting with the 1991 crop, the total amount of benefits that a person may receive under one or more of the emergency livestock assistance programs will be \$50,000 per crop year rather than calendar year.

The Food, Agriculture, Conservation, and Trade Act of 1990 also amended the National Wool Act of 1954 to establish payment limitation provisions for the 1991 through 1995 marketing years of wool and mohair and also amended the Agricultural Act of 1949 to establish payment limitation provisions for the 1991 through 1995 crops of honey. The annual payment limitations for these commodities are: \$200,000 in 1991; \$175,000 in 1992; \$150,000 in 1993; and \$125,000 in 1994 and 1995.

Supply and foreign purchases.—The Corporation can procure from domestic and foreign sources food, agriculture commodities, and products and related materials to supply the needs of Federal agencies, foreign governments, and private and international relief agencies, under section 5(b) and (c) of the Commodity Credit Corporation Charter Act, as amended.

Commodity exports.—The Corporation promotes the export of agricultural commodities and products through sales for dollars or foreign currency, payments, extension of credit, assumption of certain risks, and conduct of other operations with respect to the exportation of commodities. Such commodities and products may be those held in private trade channels as well as those acquired by the Corporation. These programs are carried out under the authority of the CCC Chapter Act and other specific legislation.

Foreign donations.—Under the authority of section 416(b) of the Agricultural Act of 1949, as amended, the Corporation may furnish eligible commodities for carrying out programs of assistance in developing and friendly countries under the Food for Progress Act of 1985 and titles II and III of the Agricultural Trade Development Act of 1954, as amended. CCC may pay costs associated with making the commodities

Public enterprise funds—Continued

[COMMODITY CREDIT CORPORATION]—Continued
PROGRAMS OF THE CORPORATION—Continued

available. Not to exceed \$10 million of CCC funds or commodities may be used each fiscal year to enhance the development of private sector agriculture in countries receiving commodities under the Food for Progress Act of 1985.

Loan operations.—The following table reflects commodity and storage facility loan operations of the Corporation:

(In thousands of dollars)			
Item	1991 actual	1992 est.	1993 est.
Loans outstanding, gross, start of year:			
Commodity Credit Corporation.....	3,071,051	1,858,085	2,180,394
Additional loans made.....	6,630,785	8,115,091	8,172,788
Deduct:			
Loans repaid.....	—6,837,654	—7,735,664	—7,936,107
Acquisition of loan collateral.....	—993,126	—7,971	—2,049
Write-offs.....	—12,971	—49,147	—5,189
Total loans outstanding, gross, end of year.....	1,858,085	2,180,394	2,409,837
Loans outstanding, gross, end of year:			
Commodity Credit Corporation.....	1,858,085	2,180,394	2,409,837
Allowance for losses.....	—258,480	—304,165	—336,172
Loans receivable, net (support and storage facilities).....	1,599,605	1,876,229	2,073,665

Inventory operations.—The following table reflects the inventory operations applicable to the preceding programs:

AGRICULTURAL COMMODITIES

(In thousands of dollars)			
Item	1991 actual	1992 est.	1993 est.
On hand, start of year: gross.....	2,149,073	2,795,804	1,594,481
Acquisitions:			
Forfeiture of loan collateral.....	993,126	7,971	2,049
Excess of collateral acquired over loans canceled.....	42,685	453	161
Purchases.....	1,690,345	1,347,113	1,290,999
Transfers and exchanges, net.....	—19,584		
Carrying charges:			
Charges to inventory.....	25,878	16,392	18,025
Storage and handling (non-add).....	(346,849)	(153,771)	(92,248)
Transportation (non-add).....	(21,225)	(34,518)	(28,096)
Total acquisitions.....	2,732,450	1,371,929	1,311,234
Dispositions:			
Domestic donations to:			
Families.....	96,599	104,116	77,212
Institutions.....	132,389	120,083	102,331
School lunch.....	75,775	89,328	61,374
Total domestic donations.....	304,763	313,527	240,917
Export donations.....	165,316	331,761	161,054
Sales and transfers:			
Special programs: Title II, Public Law 480.....	465,267	502,030	442,106
Title III, Public Law 480.....	2,242	260,300	244,300
Other sales.....	893,117	1,025,937	136,643
Net loss or gain (—) on sales and transfers.....	255,014	139,697	257,406
Total sales and transfers.....	1,615,640	1,927,964	1,080,455
Total dispositions.....	2,085,719	2,573,252	1,482,426
On hand, end of year, gross.....	2,795,804	1,594,481	1,423,289
Allowance for losses.....	—351,680	—200,586	—179,050
On hand, end of year, net.....	2,444,124	1,393,895	1,244,239

Other data.—The following table reflects other data which are applicable to price support and related programs:

DATA ON SUPPORT AND RELATED PROGRAMS

(In thousands of dollars)			
Item	1991 actual	1992 est.	1993 est.
Loans made.....	6,630,785	8,115,091	8,172,788
Loans repaid.....	6,837,654	7,735,664	7,936,107
Loan collateral forfeited.....	993,126	7,971	2,049

Loans outstanding, end of year.....	1,858,085	2,180,394	2,409,837
Acquisitions.....	2,732,450	1,371,929	1,311,234
Cost of commodities sold.....	1,615,640	1,927,964	1,080,455
Cost of commodities donated.....	470,079	645,288	401,971
Inventory, end of year.....	2,795,804	1,594,481	1,423,289
Investment in loans and inventory, end of year.....	4,653,889	3,774,653	3,832,836
Direct producer payments.....	6,462,841	7,394,355	7,539,232
Net expenditures.....	9,937,853	10,764,576	11,128,068
Realized losses.....	11,047,101	10,909,855	10,631,235

Operating expenses.—The Corporation carries out its functions through utilization of employees and facilities of other Government agencies. Administrative expenses are incurred for the services of: the Agricultural Stabilization and Conservation Service; General Sales Manager; other agencies of the Department engaged in the Corporation's activities; and the General Accounting Office for audit. Additional expenses are incurred for ASCS county offices for work related to programs of the Corporation, other ASCS expenses offset by revenue, custodian, and agency expenses of the Federal Reserve banks and lending agencies, and miscellaneous costs.

Expenses are incurred for acquisition, operation, maintenance, improvement, or disposition of property that the Corporation owns or in which it has an interest. These expenses are treated as program expenses. Such program expenses include inspection, classing, and grading work performed on a fee basis by Federal employees or Federal- or State-licensed inspectors; work relating to Commodity Credit Corporation programs performed on a contract or fee basis by Agricultural Stabilization and Conservation Service; and special services performed by other Federal agencies within and outside this Department. Most of these general expenses, including storage and handling, transportation, inspection, classing and grading, and producer storage payments, are included in program costs. They are shown in the program and financing schedule in the entries entitled "Storage, transportation, and other obligations not included above," and "Producer storage payments."

The Corporation receives reimbursement for grain requisitioned pursuant to Public Law 87-152 by the States from Corporation stocks to feed resident wildlife threatened with starvation through the appropriation reimbursement for net realized losses. There have been no requisitions in recent years, however.

SPECIAL ACTIVITIES

These activities are carried out under authority of section 5(g) of the Corporation's charter act and specific statutory authorizations or directives with respect thereto that are currently in effect or which may subsequently be enacted.

A summary of such current activities not included under other designated activities is as follows:

Item	1993 estimate (In thousands of dollars)	
	Gross obligations	Outlays (reimbursable)
(1) Financing sales of agricultural commodities for foreign currencies or for dollars on credit terms.....	491,600	41,594
(2) Commodities supplied in connection with dispositions abroad (Title II)....	639,800	672,132
(3) Commodities supplied in connection with dispositions abroad (Title III)....	326,700	329,871
(4) National Wool Act.....	186,322	184,516
Total.....	1,644,422	1,228,113

The Corporation receives appropriations or reimbursement for the cost of these activities as described under each.

Activities currently being carried out are as follows (see Foreign Assistance programs for details of items (1), (2) and (3)).

(1) Financing the sale and exportation of agricultural commodities for foreign currencies or for dollars (title I, of P.L. 480).

(2) Commodities supplied in connection with dispositions abroad (title II, of P.L. 480).

(3) Commodities supplied in connection with dispositions abroad (title III, P.L. 480).

(4) *National Wool Act.*—Under the National Wool Act of 1954, as amended, support of wool and mohair prices is mandatory. The Corporation makes payments to producers in order to bring the national average price received by all producers up to the support price required under the act.

COST OF THE NATIONAL WOOL ACT

[In thousands of dollars]				
Item	1991 actual	1992 est.	1993 est.	
Marketings on which payments made:				
Shorn wool (thousand pounds).....	83,900	82,300	82,600	
Unshorn lambs (thousands cwt).....	4,900	4,700	4,500	
Mohair (thousand pounds).....	15,800	16,200	16,400	
Amount of payments:				
Shorn wool.....	85,446	102,800	109,400	
Unshorn lambs.....	19,949	23,500	23,900	
Mohair.....	59,588	48,200	47,300	
Promotional and advertising program ¹ (non-add).....	(6,965)	(8,136)	(8,097)	
Total payments.....	164,983	174,500	180,600	
Marketing assessments.....		—1,745	—1,806	
Administrative expense.....	2,193			
Interest expense.....	5,064	4,919	5,722	
Total.....	172,240	177,674	184,516	

¹ Deductions from producer payments for promotional advertising and selected marketing development activities.

Total payments made under the National Wool Act cannot at any time exceed an amount equal to 70 percent of the accumulated totals, as of the same date, of the gross receipts from import duties collected on and after January 1, 1953, on wool and wool manufactures. Actual or estimated payments compared with this limitation are as follows:

[In thousands of dollars]				
Item	1991 actual	1992 est.	1993 est.	
70% of customs receipts on wool and wool manufactures, cumulative from Jan. 1, 1953, to end of preceding calendar year.....	4,937,110	5,217,589	5,501,568	
Cumulative incentive payments on marketings to end of preceding calendar year.....	2,150,283	2,324,783	2,505,383	
Balance of limitation available for payments in succeeding marketing years.....	2,786,827	2,892,806	2,996,185	

Funds of the Corporation are used to carry on this program. For the purpose of reimbursing the Corporation, section 705 of the act appropriates each fiscal year an amount equal to amounts expended by the Corporation during the preceding year and to amounts expended in prior fiscal years not previously reimbursed, but not to exceed an amount equal to 70 percent of the gross receipts from duties collected on wool and wool manufactures during the calendar year preceding the fiscal year.

FINANCING

Borrowing authority.—The Corporation has an authorized capital stock of \$100 million held by the United States and, effective in 1988, authority to have outstanding borrowings up to \$30 billion at any one time.

Funds are borrowed from Treasury and may also be borrowed from private lending agencies and others. The Corporation reserves a sufficient amount of its borrowing authority to purchase at any time all notes and other obligations evidencing loans made to the Corporation by such agencies and others. All bonds, notes, debentures, and similar obligations issued by the Corporation are subject to approval by the Secretary of the Treasury as required by the Act of March 8, 1938.

Interest on borrowings from the Treasury (and on capital stock) is paid at a rate based upon the average interest rate of all outstanding marketable obligations (of comparable maturity date) of the United States as of the preceding month. Interest is also paid on other notes and obligations at a rate prescribed by the Corporation and approved by the Secretary of Treasury.

The Department of Agriculture and Related Agencies Appropriation Act, 1966, made provision for terminating interest after June 30, 1964 on the portion of the Corporation's borrowings from the Treasury equal to the unreimbursed realized losses recorded on the books of the Corporation after the end of the fiscal year in which such losses are realized.

POSITION WITH RESPECT TO BORROWING AUTHORITY, END OF YEAR

[In thousands of dollars]				
Item	1991 actual	1992 est.	1993 est.	
Statutory borrowing authority.....	30,000,000	30,000,000	30,000,000	
Deduct: Borrowings from Treasury.....	21,793,678	22,520,070	25,029,768	
Net statutory borrowing authority available.....	8,206,322	7,479,930	4,970,232	

Note.—Accounts payable, accrued liabilities and other outstanding obligations not reflected on this table do not become charges against the statutory borrowing authority until they result in borrowings from the Treasury.

Contract authority.—Price support and other programs required by statute may result in the Corporation incurring obligations in excess of available funds and borrowing authority. Such obligations are liquidated from subsequent appropriations and other funds that may become available to the Corporation. Any increase in obligations in excess of available fund resources is reported as contract authority in the year involved; a decrease is reported as the application of appropriations and other funds to liquidate the authority.

Appropriations.—Under section 2 of Public Law 87-155 annual appropriations are authorized for each fiscal year to reimburse the Corporation for net realized losses incurred as of the close of each year.

The special activities are financed as indicated in the program descriptions above. In addition to certain reimbursements from other agencies, appropriations are made for the National Wool Act (see above) and foreign assistance programs.

Deficit.—The net realized losses of the Corporation have previously been reimbursed as follows:

SUPPORT AND RELATED PROGRAMS

[In thousands of dollars]				
Realized losses, 1933 to 1991, inclusive.....				200,957,641
Reimbursements by the Treasury:				
Reimbursements of realized losses:				
Appropriations (52 times).....	179,159,531			
Note cancellations (6 times).....	2,697,807			
Less dividends paid to Treasury (4 times).....	—138,209			
Total reimbursements for net realized losses.....	181,719,129			
Other reimbursements:				
Appropriations (2 times).....	541,916			
Note cancellation (1 time).....	56,239			
Total other reimbursements.....	598,155			
Total.....				182,317,284
Realized deficit as of September 30, 1991, support and related programs.....				18,640,357

SPECIAL ACTIVITIES

Realized losses, 1948 to 1991, inclusive.....				47,123,370
Excess amounts appropriated to reimburse cost of special activities.....				1,347,848
Reimbursements by the Treasury:				
Appropriations (45 times).....	47,728,855			
Note cancellations (4 times).....	536,518			
Other reimbursements: Sale proceeds (5 times).....	33,605			
Total reimbursements.....	48,298,978			
Realized deficit as of September 30, 1991, special activities.....				172,240

Public enterprise funds—Continued

[COMMODITY CREDIT CORPORATION]—Continued
PROGRAMS OF THE CORPORATION—Continued

Capital and deficit, special activities.—Advances to the Corporation in excess of costs incurred, and costs incurred in excess of advances received are shown in the following table:

Excess of funds held by CCC (in thousands of dollars)

	1990 actual	1991 actual	1992 est.	1993 est.
Foreign assistance programs: Public Law 480:				
Title I: Sale of agricultural commodities for foreign currencies and for dollars on credit terms.....	648,552	556,651	12,524	9,180
Title II: Commodities supplied in connection with dispositions abroad.....	448,449	515,939	553,879	521,547
Title III: Commodities supplied in connection with dispositions abroad.....		275,258	153,453	150,282
Total.....	1,097,001	1,347,848	719,856	681,009

Deficit requiring subsequent funds

Deficit financed by CCC or excess funds held (—) (nonadd).....	—1,097,001	—1,347,848	—719,856	—681,009
Increase or decrease (—) in amount owed by general fund for foreign assistance programs (nonadd).....	—91,159	—250,847	627,992	38,847
Other programs: National Wool Act.....	104,407	172,240	177,674	184,516
Total.....	104,407	172,240	177,674	184,516

Revenue and Expense (in thousands of dollars)

Identification code	12-4336-0-3-351	1991 actual	1992 actual	1993 est.
0101 Revenue.....		2,140,730	3,238,105	1,315,156
0102 Expense.....		—13,187,831	—14,147,960	—11,946,391
0109 Net loss.....		—11,047,101	—10,909,855	—10,631,235

Financial Condition (in thousands of dollars)

Identification code	12-4336-0-3-351	1989 actual	1991 actual	1992 est.	1993 est.
Assets:					
1000 Fund balance with Treasury and cash: Fund balance with Treasury.....		—1,331	5,813	5,813	5,813
Accounts receivable:					
1100 Federal agencies.....		20,140,125	26,621,450	27,389,099	28,825,176
1110 Public.....		2,097,200	784,397	758,004	738,004
1120 Allowances for uncollectibles..		—1,186,254	—295,670	—295,900	—295,900
1199 Subtotal, accounts receivable.....		21,051,071	27,110,177	27,851,203	29,267,280
Advances and prepayments:					
1200 Federal agencies.....		41,005	—8		
1210 Public.....		226,472	170,939	167,537	167,537
1299 Subtotal, advances and prepayments.....		267,477	170,931	167,537	167,537
Inventories:					
1300 Operating consumables.....		1,174,362	2,410,267	1,393,895	1,244,239
1310 Product or service components.....		4,130	33,857		
1399 Subtotal, inventories.....		1,178,492	2,444,124	1,393,895	1,244,239
Loans receivable:					
1510 Public: direct loans.....		19,682,034	17,912,033	19,060,028	19,417,360
1520 Allowances for uncollectibles..		—6,970,958	—6,743,554	—6,789,239	—6,821,246
1599 Subtotal, loans receivable..		12,711,076	11,168,479	12,270,789	12,596,114
Property, plant, and equipment:					
1630 Equipment.....		181,581	190,152	264,102	313,852
1650 Other.....		—86,520	—113,582	—143,140	—174,035
1699 Subtotal, property, plant, and equipment.....		95,061	76,570	120,962	139,817
1740 Other assets: Other.....		97,142	88,938	88,938	88,938
1999 Total assets.....		35,398,988	41,065,032	41,899,137	43,509,738

Liabilities:

Accounts payable:					
2000 Federal agencies.....	11,325	2,912,655	2,912,655	2,912,655	
2010 Public.....	6,255,057	5,115,949	6,470,496	6,765,295	
2099 Subtotal, accounts payable.....	6,266,382	8,028,604	9,383,151	9,677,950	
2100 Interest payable: Federal agencies.....	870,481	631,084	341,815	358,068	
2410 Unearned revenue (advances): Public.....	73,221	24,186			
2599 Deposit funds.....	1,544,699	1,255,907	1,255,907	1,255,907	
2615 Debt issued under borrowing authority: Intragovernmental debt: debt to the Treasury.....	16,619,390	21,793,678	22,520,070	24,949,768	
2810 Other liabilities.....	350,216	288,915	288,915	288,915	
2999 Total liabilities.....	25,724,389	32,022,374	33,789,858	36,530,608	
Equity:					
3199 Appropriated fund equity: Unexpended financed budget authority (accrual basis): Invested capital.....	8,158,441	7,679,375	7,387,335	6,296,033	
3200 Revolving fund equity: Revolving fund balances: Appropriated capital.....	1,516,159	1,363,283	721,944	683,097	
3999 Total equity.....	9,674,600	9,042,658	8,109,279	6,979,130	

Note.—In addition to obligations other than liabilities, the Corporation does not reflect in its accounts claims by the Corporation on which adequate proof has not been established.

Object Classification (in thousands of dollars)

Identification code	12-4336-0-3-351	1991 actual	1992 est.	1993 est.
22.0 Transportation of things.....		417,284	411,354	350,090
Other:				
25.0 Other.....		883,413	323,380	246,467
25.0 Storage and handling.....		423,366	183,173	116,248
Supplies and materials: Cost of commodities sold or donated:				
26.0 Foreign assistance programs.....		959,950	762,330	686,406
26.0 Other.....		1,739,324	1,363,958	1,309,185
31.0 Equipment.....		21,397	74,200	50,000
33.0 Investments and loans.....		6,630,785	8,115,091	8,172,788
41.0 Grants, subsidies, and contributions.....		7,501,223	10,432,057	9,494,631
43.0 Interest and dividends.....		664,627	513,567	538,562
99.9 Total obligations.....		19,241,369	22,179,110	20,964,377

COMMODITY CREDIT CORPORATION FUND

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-4336-2-3-351	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00 Total obligations (object class 41.0).....			—5,000	—65,000
Financing:				
40.00 Budget authority (appropriation).....			—5,000	—65,000
Relation of obligations to outlays:				
71.00 Total obligations.....			—5,000	—65,000
90.00 Outlays.....			—5,000	—65,000

As part of a Governmentwide effort to distribute Federal resources more fairly, legislation will be needed to exclude from CCC price support and related programs individuals with adjusted gross incomes from off-farm sources exceeding \$100,000 per annum, reducing CCC outlays \$150 million per crop year by preliminary estimate.

COMMODITY CREDIT CORPORATION EXPORT GUARANTEE FINANCING
ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4337-0-3-351	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Default claims		9,387	138,574
00.02	Enterprise for the Americas Initiative			39,167
10.00	Total obligations (object class 33.0)		9,387	177,741
Financing:				
21.90	Unobligated balance available, start of year: Treasury balance			-162,384
24.90	Unobligated balance available, end of year: Treasury balance		162,384	232,593
68.00	Financing authority (gross): Spending authority from offsetting collections (new)		171,771	247,950
Relation of obligations to outlays:				
71.00	Total obligations		9,387	177,741
72.90	Obligated balance, start of year: Fund balance			-31,105
74.90	Obligated balance, end of year: Fund balance		31,105	31,692
87.00	Financing disbursements (gross)		40,492	178,328
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
Federal sources:				
88.00	Payments from program account	-124,419	-178,164	
88.25	Interest on uninvested funds	-3,746	-9,910	
88.40	Non-Federal sources: Loans origination fee	-43,606	-59,876	
88.90	Total, offsetting collections	-171,771	-208,783	
88.90	Total, offsetting collections		-39,167	
89.00	Financing authority (net)			
90.00	Financing disbursements (net)	-131,279	-69,622	

Status of Direct Loans (in thousands of dollars)

Identification code	12-4337-0-3-351	1991 actual	1992 est.	1993 est.
Cumulative balance of direct loans outstanding:				
1252	Proceeds from loan asset sales to the public or discounted prepayments without recourse			-18,876
1264	Other adjustments, net			18,876
1290	Outstanding, end of year			

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4337-0-3-351	1991 actual	1992 est.	1993 est.
Position with respect to appropriations act limitation on commitments:				
2111	Limitation on guaranteed loans by private lenders tion on commitments			
2131	Guaranteed loan commitments exempt from limitation		5,700,000	5,700,000
2150	Total guaranteed loan commitments		5,700,000	5,700,000
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year			5,700,000
2231	Disbursements: Disbursements of new guaranteed loans		5,700,000	5,700,000
2251	Repayments and prepayments			-1,666,188
2261	Terminations for default that result in loans receivable			-138,574
2290	Outstanding, end of year		5,700,000	9,595,238

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year		5,611,500	9,451,309
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Addendum:

Cumulative balance of defaulted guaranteed loans that result in loans receivable:

2310	Outstanding, start of year that result in loans receivable			9,387
2331	Disbursements for guaranteed loan claims		9,387	138,574
2390	Outstanding, end of year		9,387	147,961

Portfolio Condition, Credit Reform Valuation (in thousands of dollars)

Identification code	12-4337-0-3-351	1990 actual	1991 actual	1992 est.	1993 est.
Commodity Credit Corporation					
Assets:					
1005	Fund balance with Treasury and cash:				
	Unused subsidy balances: guaranteed loans			162,384	232,593
1100	Account receivable: Federal agencies			31,105	31,692
1199	Subtotal, accounts receivable			31,105	
1859	Cumulative balance of defaulted guaranteed loans result in loans receivable, credit reform value			9,131	129,085
1999	Total assets			202,620	393,370
Liabilities:					
2805	Estimated Federal liability for loan guarantees, credit reform value			202,620	408,140
2899	Subtotal, other liabilities			202,620	447,307
2999	Total liabilities			202,620	408,140
Equity:					
3999	Total equity				
Enterprise for the American Initiative					
Assets:					
1100	Fund balance with Treasury and cash:				
	Federal agencies				20,291
1859	Cumulative balance of defaulted guaranteed loans result in loans receivable, credit reform value				18,876
1999	Total assets				39,167
Liabilities:					
2805	Estimated Federal liability for loan guarantees, credit reform value				39,167
2999	Total liabilities				39,167

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from loan guarantees committed in 1992 and beyond. The amounts in this account are a means of financing and are not included in the budget totals.

Object Classification (in thousands of dollars)

Identification code	12-4337-0-3-351	1991 actual	1992 est.	1993 est.
Investments and loans:				
33.0	Commodity Credit Corporation		9,387	138,574
33.0	Enterprise for the American initiative			39,167
99.9	Total obligations		9,387	177,741

FOOD AND NUTRITION SERVICE

Federal Funds

General and special funds:

FOOD PROGRAM ADMINISTRATION

For necessary administrative expenses of the domestic food programs funded under this Act, **[\$103,535,000]** \$108,690,000; of which \$5,000,000 shall be available only for simplifying procedures, reducing overhead costs, tightening regulations, improving food stamp coupon handling, and assistance in the prevention, identification, and prosecution of fraud and other violations of law: *Provided*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$150,000 shall be available for employment under 5 U.S.C. 3109. (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

General and special funds—Continued

Program and Financing (in thousands of dollars)

Identification code	12-3508-0-1-605	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Direct program: Food program administration	96,580	103,539	108,690
01.01	Reimbursable program.....	389	310	310
10.00	Total obligations.....	96,969	103,849	109,000
Financing:				
21.40	Unobligated balance available, start of year.....	— 5	— 4	.....
24.40	Unobligated balance available, end of year.....	4	.....	.....
25.00	Unobligated balance expiring.....	197	.....	.....
39.00	Budget authority (gross)	97,166	103,845	109,000
Budget authority:				
Current:				
40.00	Appropriation.....	96,777	103,535	108,690
Permanent:				
68.00	Spending authority from offsetting collections (new).....	389	310	310
Relation of obligations to outlays:				
71.00	Total obligations.....	96,969	103,849	109,000
72.40	Obligated balance, start of year.....	10,423	13,909	17,321
74.40	Obligated balance, end of year.....	—13,909	—17,321	—11,956
77.00	Adjustments in expired accounts.....	— 44	.....	.....
87.00	Outlays (gross)	93,439	100,437	114,365
Adjustments to budget authority and outlays:				
88.00	Deductions for offsetting collections: Federal funds.....	—389	—310	—310
89.00	Budget authority (net).....	96,777	103,535	108,690
90.00	Outlays (net).....	93,050	100,127	114,055

Food program administration funds the Federal operating expenses of the Food and Nutrition Service.

Object Classification (in thousands of dollars)

Identification code	12-3508-0-1-605	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	65,493	70,376	74,436
11.3	Other than full-time permanent.....	1,703	1,824	1,927
11.5	Other personnel compensation.....	729	750	764
11.9	Total personnel compensation.....	67,925	72,950	77,127
12.1	Civilian personnel benefits.....	11,690	12,969	13,766
13.0	Benefits for former personnel.....	84	73	73
21.0	Travel and transportation of persons.....	2,895	3,156	3,257
22.0	Transportation of things.....	128	128	128
23.2	Rental payments to others.....	410	443	443
23.3	Communications, utilities, and miscellaneous charges.....	3,343	3,944	3,944
24.0	Printing and reproduction.....	417	382	382
25.0	Other services.....	4,887	6,455	6,455
26.0	Supplies and materials.....	1,166	1,419	1,427
31.0	Equipment.....	3,627	1,620	1,688
42.0	Insurance claims and indemnities.....	7	.....	.....
43.0	Interest and dividends.....	1	.....	.....
99.0	Subtotal, direct obligations.....	96,580	103,539	108,690
99.0	Reimbursable obligations.....	389	310	310
99.9	Total obligations.....	96,969	103,849	109,000

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment.....	1,784	1,821	1,821
Full-time equivalent of overtime and holiday hours.....	1	1	1

FOOD STAMP PROGRAM

[(INCLUDING TRANSFERS OF FUNDS)]

For necessary expenses to carry out the Food Stamp Act (7 U.S.C. 2011-2027 and 2029), \$23,362,975,000; of which \$1,500,000,000 shall

be available only to the extent an official budget request, for a specific dollar amount, is transmitted to the Congress] \$28,000,000,000: *Provided*, That funds provided herein shall remain available through September 30, [1992] 1993, in accordance with section 18(a) of the Food Stamp Act: *Provided further*, That up to 5 per centum of the foregoing amount may be placed in reserve to be apportioned pursuant to [section 3679 of the Revised Statutes, as amended] 31 U.S.C. 1512, for use only in such amounts and at such times as may become necessary to carry out program operations: *Provided further*, That funds provided herein shall be expended in accordance with section 16 of the Food Stamp Act: *Provided further*, That this appropriation shall be subject to any work registration or work fare requirements as may be required by law: *Provided further*, That \$345,000,000 of the funds provided herein shall be available only to the extent necessary after the Secretary has employed the regulatory and administrative methods available to him under the law to curtail fraud, waste, and abuse in the program: *Provided further*, That \$1,013,000,000 of the foregoing amount shall be available for Nutrition Assistance for Puerto Rico as authorized by 7 U.S.C. 2028, of which \$10,825,000 shall be transferred to the Animal and Plant Health Inspection Service for the Cattle Tick Eradication Project]. (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-3505-0-1-605	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Properly issued benefits	16,026,500	19,513,324	19,557,449
00.02	Estimated State overissuances	1,280,735	1,512,965	1,470,840
00.03	State administration	1,198,890	1,380,489	1,428,456
00.04	Employment and training program	150,206	157,628	160,520
00.05	Other.....	79,538	84,443	85,746
01.01	Reimbursable program.....	.....	1,000	1,000
10.00	Total obligations.....	18,735,869	22,649,849	22,704,011
Financing:				
21.40	Unobligated balance available, start of year.....	.....	— 765,554	.....
24.40	Unobligated balance available, end of year.....	765,554	.....	.....
25.00	Unobligated balance expiring.....	75,258	466,680	5,296,989
39.00	Budget authority.....	19,576,681	22,350,975	28,001,000
Budget authority:				
Current:				
40.00	Appropriation.....	19,576,681	22,349,975	28,000,000
Permanent:				
68.00	Spending authority from offsetting collections (new): State overissuance payments.....	.....	1,000	1,000
Relation of obligations to outlays:				
71.00	Total obligations.....	18,735,869	22,649,849	22,704,011
72.40	Obligated balance, start of year.....	259,634	314,365	239,111
74.40	Obligated balance, end of year.....	—314,365	—239,111	—245,532
77.00	Adjustments in expired accounts.....	3,035	.....	.....
87.00	Outlays (gross)	18,684,173	22,725,103	22,697,590
Adjustments to budget authority and outlays:				
88.40	Deductions for offsetting collections: Federal funds.....	.....	— 1,000	— 1,000
89.00	Budget authority (net).....	19,576,681	22,349,975	28,000,000
90.00	Outlays (net).....	18,684,173	22,724,103	22,696,590

Note.—Amounts for Nutrition Assistance for Puerto Rico are shown under that title. Amounts for 1991 and 1992 were appropriated under the title Food Stamp Program.

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

	1991 actual	1992 est.	1993 est.
Enacted/requested:			
Budget authority	19,576,681	22,349,975	28,000,000
Outlays	18,684,173	22,724,103	22,696,590
Proposed for later transmittal under proposed legislation:			
Budget authority .....	.....	.....	1,500
Outlays .....	.....	.....	1,497
Total:			
Budget authority	19,576,681	22,349,975	28,001,500
Outlays	18,684,173	22,724,103	22,698,087

Pursuant to the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations

Act, 1992, the Administration requests the additional \$1,500,000,000 in budget authority for 1992.

Object Classification (in thousands of dollars)

Identification code	12-3505-0-1-605	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent		545	564
11.3	Other than full-time permanent		920	460
11.9	Total personnel compensation		1,465	1,024
12.1	Civilian personnel benefits		175	140
21.0	Travel and transportation of persons		330	330
22.0	Transportation of things	2,810	4,976	5,160
23.3	Communications, utilities, and miscellaneous charges		26	26
24.0	Printing and reproduction	43,802	41,509	42,905
25.0	Other services	32,926	35,839	36,062
26.0	Supplies and materials		45	46
31.0	Equipment		78	53
41.0	Grants, subsidies, and contributions	18,656,331	22,565,406	22,618,265
99.9	Total obligations	18,735,869	22,649,849	22,704,011

Personnel Summary

Total compensable workyears: Full-time equivalent employment	13	13
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FOOD STAMP PROGRAM

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-3505-2-1-605	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations			1,500
Financing:				
40.00	Budget authority (appropriation)			1,500
Relation of obligations to outlays:				
71.00	Total obligations			1,500
74.40	Obligated balance, end of year			-3
90.00	Outlays			1,497

Legislation will be proposed to increase incomes of food stamp households through expanded child support enforcement activities. The Budget also includes food stamp benefit increases that result from expansions proposed in other programs.

NUTRITION ASSISTANCE FOR PUERTO RICO

For monthly payments to the Commonwealth of Puerto Rico for nutrition assistance, as authorized by 7 U.S.C. 2028, \$1,051,000,000.

Program and Financing (in thousands of dollars)

Identification code	12-3550-0-1-605	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	963,395	1,002,175	1,051,000
Financing:				
39.00	Budget authority	963,395	1,002,175	1,051,000
Budget authority:				
40.00	Appropriation	974,220	1,013,000	1,051,000
41.00	Transferred to other accounts	-10,825	-10,825	
43.00	Appropriation (total)	963,395	1,002,175	1,051,000
Relation of obligations to outlays:				
71.00	Total obligations	963,395	1,002,175	1,051,000
72.40	Obligated balance, start of year	5,420	3,601	3,708
74.40	Obligated balance, end of year	-3,601	-3,708	-3,889
90.00	Outlays	965,214	1,002,068	1,050,819

Note.—Amounts for 1991 and 1992 were appropriated under the title Food Stamp Program.

This grant is in lieu of the food stamp program in Puerto Rico and gives the Commonwealth flexibility to continue a food assistance program tailored to the needs of its low income households.

SPECIAL MILK PROGRAM

For necessary expenses to carry out the special milk program, as authorized by section 3 of the Child Nutrition Act of 1966 (42 U.S.C. 1772), [\$23,011,000] \$14,898,000, to remain available through September 30, [1993] 1994. Only final reimbursement claims for milk submitted to State agencies within sixty days following the month for which the reimbursement is claimed shall be eligible for reimbursement from funds appropriated under this Act. States may receive program funds appropriated under this Act only if the final program operations report for such month is submitted to the Department within ninety days following that month. Exceptions to these claims or reports submission requirements may be made at the discretion of the Secretary. (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-3502-0-1-605	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	20,425	20,764	21,918
Financing:				
17.00	Recovery of prior year obligations	-1,194		
21.40	Unobligated balance, available, start of year	-4,944	-4,773	-7,020
24.40	Unobligated balance available, end of year	4,773	7,020	
25.00	Unobligated balance expiring	208		
40.00	Budget authority (appropriation)	19,268	23,011	14,898
Relation of obligations to outlays:				
71.00	Total obligations	20,425	20,764	21,918
72.40	Obligated balance, start of year	4,102	3,400	3,052
74.40	Obligated balance, end of year	-3,400	-3,052	-3,222
77.00	Adjustments in expired accounts	-33		
78.00	Adjustments in unexpired accounts	-1,194		
90.00	Outlays	19,900	21,112	21,748

The program subsidizes milk for students in schools and institutions that do not participate in other Federally funded meal programs.

STATE CHILD NUTRITION [PROGRAMS] PAYMENTS
(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses to carry out the National School Lunch Act (42 U.S.C. 1751-1769b), and the applicable provisions other than sections 3 and 17 of the Child Nutrition Act of 1966 (42 U.S.C. 1773-1785, and 1788-1789); [\$6,068,315,000] \$6,480,285,000, to remain available through September 30, [1993] 1994, of which [\$1,393,223,000] \$2,208,147,000 is hereby appropriated and [\$4,675,092,000] \$4,272,138,000 shall be derived by transfer from funds available under section 32 of the Act of August 24, 1935 (7 U.S.C. 612c): *Provided*, That the Secretary shall reduce the reimbursement factors which would otherwise be in effect for family day care homes by 40 cents for lunches and suppers, 30 cents for breakfasts, and 20 cents for supplements, except that no reduction shall be made for meals and supplements served to children who are determined to be eligible for free or reduced price meals under section 9(b)(3) of the National School Lunch Act: *Provided further*, That funds appropriated for the purpose of section 7 of the Child Nutrition Act of 1966 shall be allocated among the States but the distribution of such funds to an individual State is contingent upon that State's agreement to participate in studies and surveys of programs authorized under the National School Lunch Act and the Child Nutrition Act of 1966, when such studies and surveys have been directed by the Congress and requested by the Secretary of Agriculture: *Provided further*, That if the Secretary of Agriculture determines that a State's administration of any program under the National School Lunch Act or the Child Nutrition Act of 1966 (other

General and special funds—Continued

STATE CHILD NUTRITION [PROGRAMS] PAYMENTS—Continued
(INCLUDING TRANSFERS OF FUNDS)—Continued

than section 17), or the regulations issued pursuant to these Acts, is seriously deficient, and the State fails to correct the deficiency within a specified period of time, the Secretary may withhold from the State some or all of the funds allocated to the State under section 7 of the Child Nutrition Act of 1966 and under section 13(k)(1) of the National School Lunch Act; upon a subsequent determination by the Secretary that the programs are operated in an acceptable manner some or all of the funds withheld may be allocated: *Provided further*, That only final reimbursement claims for service of meals, supplements, and milk submitted to State agencies by eligible schools, summer camps, institutions, and service institutions within sixty days following the month for which the reimbursement is claimed shall be eligible for reimbursement from funds appropriated under this Act. States may receive program funds appropriated under this Act for meals, supplements, and milk served during any month only if the final program operations report for such month is submitted to the Department within ninety days following that month. Exceptions to these claims or reports submission requirements may be made at the discretion of the Secretary: *Provided further*, That up to \$4,083,000, \$3,780,000 shall be available for independent verification of school food service claims: *Provided further*, That \$1,322,000, \$1,457,000 shall be available to operate the Food Service Management Institute: *Provided further*, That notwithstanding any other provisions of section 19 of the Child Nutrition Act of 1966, of the funds hereby appropriated for the Nutrition Education and Training Program for fiscal year 1993, \$5,000,000 shall be directed to efforts to improve the understanding of the principles of good nutrition and their relationship to health among pre-school children participating or eligible to participate in the Head Start and Child and Adult Care Food Programs. (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-3539-0-1-605	1991 actual	1992 est.	1993 est.
Program by activities:				
Cash payments to States:				
School lunch:				
00.01	Above 185% of poverty	326,895	341,499	365,182
00.02	130-185% of poverty	362,427	378,618	404,877
00.03	Below 130% of poverty	2,863,885	2,991,826	3,199,315
School breakfast:				
00.04	Above 185% of poverty	19,357	20,768	22,698
00.05	130-185% of poverty	27,960	29,999	32,786
00.06	Below 130% of poverty	646,484	693,618	758,056
Child and adult care feeding:				
00.07	Above 185% of poverty	389,597	504,251	420,304
00.08	130-185% of poverty	32,084	40,558	18,801
00.09	Below 130% of poverty	495,017	628,595	730,003
00.10	Audits	11,237	15,966	18,639
00.11	Summer feeding	179,116	189,334	203,200
00.12	State administrative expenses	63,363	69,108	77,931
00.13	Commodity procurement	253,576	203,433	212,740
00.14	Federal Review System	3,584	4,583	3,780
Nutrition studies and education:				
00.15	Nutrition studies and surveys	3,056	3,835	3,085
00.16	Nutrition education and training	7,500	10,000	15,000
00.17	Food service management institute	1,143	1,322	1,457
00.18	Dietary guidelines			2,000
10.00	Total obligations	5,686,281	6,127,313	6,489,854
Financing:				
17.00	Recovery of prior year obligations	-67,963		
21.40	Unobligated balance available, start of year	-112,389	-68,567	-9,569
24.40	Unobligated balance available, end of year	68,567	9,569	
25.00	Unobligated balance expiring	2,703		
39.00	Budget authority	5,577,199	6,068,315	6,480,285
Budget authority:				
Current:				
40.00	Appropriation	880,698	1,393,223	2,208,147
Permanent:				
62.00	Transferred from other accounts	4,696,501	4,675,092	4,272,138

Relation of obligations to outlays:

71.00	Total obligations	5,686,281	6,127,313	6,489,854
72.40	Obligated balance, start of year	719,585	805,647	821,898
74.40	Obligated balance, end of year	-805,647	-821,898	-867,054
77.00	Adjustments in expired accounts	4,710		
78.00	Adjustments in unexpired accounts	-67,963		
90.00	Outlays	5,536,966	6,111,062	6,444,698

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:	1991 actual	1992 est.	1993 est.
Budget authority	5,577,199	6,068,315	6,480,285
Outlays	5,536,966	6,111,062	6,444,698
Proposed for later transmittal under proposed legislation:			
Budget authority		-698	7,420
Outlays		-573	5,923
Total:			
Budget authority	5,577,199	6,067,617	6,487,705
Outlays	5,536,966	6,110,489	6,450,621

Payments are made for cash and commodity meal subsidies through the school lunch, school breakfast, summer food service, and child and adult care food programs.

Object Classification (in thousands of dollars)

Identification code	12-3539-0-1-605	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent	3,291	4,544	5,026
11.3	Other than full-time permanent	173	89	96
11.5	Other personnel compensation	18		
11.9	Total personnel compensation	3,482	4,633	5,122
12.1	Civilian personnel benefits	691	797	881
21.0	Travel and transportation of persons	859	1,079	745
22.0	Transportation of things	3	19	5
23.3	Communications, utilities, and miscellaneous charges	108	288	400
24.0	Printing and reproduction	71	44	60
25.0	Other services	8,529	7,649	6,033
26.0	Supplies and materials (grants of commodities to states)	250,498	200,859	210,347
31.0	Equipment	650	112	
41.0	Grants, subsidies, and contributions	5,421,389	5,911,833	6,266,261
42.0	Insurance claims and indemnities	1		
99.9	Total obligations	5,686,281	6,127,313	6,489,854

Personnel Summary

Total compensable workyears: Full-time equivalent employment	123	135	135
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STATE CHILD NUTRITION [PROGRAMS] PAYMENTS
(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-3539-2-1-605	1991 actual	1992 est.	1993 est.
Program by activities:				
Cash payments to States:				
School lunch:				
00.01	Above 185% of poverty		-6,435	-129,392
00.02	130-185% of poverty		5,162	135,027
School breakfast:				
00.04	Above 185% of poverty		-751	-6,055
00.05	130-185% of poverty		1,102	9,046
Child and adult care feeding:				
00.07	Above 185% of poverty			-5,069
00.08	130-185% of poverty			6,532
00.13	Commodity procurement		224	-2,669
10.00	Total obligations		-698	7,420
Financing:				
40.00	Budget authority (appropriation)		-698	7,420
Relation of obligations to outlays:				
71.00	Total obligations		-698	7,420
72.40	Obligated balance, start of year			-125
74.40	Obligated balance, end of year		125	-1,372

90.00 Outlays..... — 573 5,923

Proposed legislation would improve the efficiency and targeting of school lunch and breakfast subsidies by (1) increasing per meal subsidies for lunches and breakfasts served to children from households with incomes between 130 and 185 percent of poverty by 25 cents in lunches and 20 cents in breakfasts, decreasing the maximum price that could be charged from 40 cents to 15 cents in lunches and 30 cents to 10 cents in breakfasts; and (2) decreasing per meal subsidies for lunches and breakfasts served to children from households above 185 percent of poverty by 6 cents in lunches and 3.75 cents in breakfasts. Schools and institutions will continue to receive the current commodity subsidies for all meals.

Object Classification (in thousands of dollars)

Identification code	12-3539-2-1-605	1991 actual	1992 est.	1993 est.
26.0	Supplies and materials		224	— 2,669
41.0	Grants, subsidies, and contributions		— 922	10,089
99.9	Total obligations		— 698	7,420

SPECIAL SUPPLEMENTAL FOOD PROGRAM FOR WOMEN, INFANTS, AND CHILDREN (WIC)

For necessary expenses to carry out the special supplemental food program as authorized by section 17 of the Child Nutrition Act of 1966 (42 U.S.C. 1786), **[\$2,600,000,000]** *\$2,840,000,000* to remain available through September 30, **[1993, of which up to \$3,000,000 may be used to carry out the farmer's market coupon demonstration project.]** *1994: Provided, That of these funds, up to \$5,200,000 shall be available to carry out the special supplemental food program, consistent with Section 112 of the Department of Justice and Related Agencies Appropriations Act, 1993, to promote neighborhood revitalization. To carry out this program for the purposes of neighborhood revitalization, the Secretary may waive any regulations or provisions of law restricting the distribution of funds. The Secretary shall publish in the Federal Register notice of any such waivers. (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)*

Program and Financing (in thousands of dollars)

Identification code	12-3510-0-1-605	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations	2,375,093	2,602,672	2,840,000
Financing:				
17.00	Recovery of prior year obligations	— 28,072		
21.40	Unobligated balance available, start of year	— 57	— 2,672	
24.40	Unobligated balance available, end of year	2,672		
25.00	Unobligated balance expiring	364		
40.00	Budget authority (appropriation)	2,350,000	2,600,000	2,840,000
Relation of obligations to outlays:				
71.00	Total obligations	2,375,093	2,602,672	2,840,000
72.40	Obligated balance, start of year	123,440	182,199	169,174
74.40	Obligated balance, end of year	— 182,199	— 169,174	— 184,600
77.00	Adjustments in expired accounts	— 7,895		
78.00	Adjustments in unexpired accounts	— 28,072		
90.00	Outlays	2,280,367	2,615,697	2,824,574

The Special Supplemental Food Program (WIC) gives food supplements to low-income pregnant, post-partum, and breastfeeding women, to infants, and to children.

Object Classification (in thousands of dollars)

Identification code	12-3510-0-1-605	1991 actual	1992 est.	1993 est.
25.0	Other services	2,328	7,672	7,000
41.0	Grants, subsidies, and contributions	2,372,765	2,595,000	2,833,000
99.9	Total obligations	2,375,093	2,602,672	2,840,000

COMMODITY SUPPLEMENTAL FOOD PROGRAM

For necessary expenses to carry out the commodity supplemental food program as authorized by section 4(a) of the Agriculture and Consumer Protection Act of 1973 (7 U.S.C. 612c (note)), including not less than \$8,000,000 for the projects in Detroit, New Orleans, and Des Moines, \$90,000,000: *Provided, That funds provided herein shall remain available through September 30, [1993] 1994: Provided further, That none of these funds shall be available to reimburse the Commodity Credit Corporation for commodities donated to the program. (Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)*

Program and Financing (in thousands of dollars)

Identification code	12-3512-0-1-605	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations	76,416	96,109	90,000
Financing:				
17.00	Recovery of prior year obligations	— 109		
21.40	Unobligated balance available, start of year	— 507	— 6,109	
24.40	Unobligated balance available, end of year	6,109		
25.00	Unobligated balance expiring	19		
40.00	Budget authority (appropriation)	81,928	90,000	90,000
Relation of obligations to outlays:				
71.00	Total obligations	76,416	96,109	90,000
72.40	Obligated balance, start of year	1,825	4,556	5,478
74.40	Obligated balance, end of year	— 4,556	— 5,478	— 5,130
77.00	Adjustments in expired accounts	47		
78.00	Adjustments in unexpired accounts	— 109		
90.00	Outlays	73,623	95,187	90,348

The program provides food packages for low income women, infants, and children as well as low income elderly persons. It also funds State administrative expenses.

Object Classification (in thousands of dollars)

Identification code	12-3512-0-1-605	1991 actual	1992 est.	1993 est.
26.0	Supplies and materials	59,847	78,109	72,000
41.0	Grants, subsidies, and contributions	16,569	18,000	18,000
99.9	Total obligations	76,416	96,109	90,000

FOOD DONATIONS [PROGRAMS] FOR SELECTED GROUPS

For necessary expenses to carry out section 4(a) of the Agriculture and Consumer Protection Act of 1973 (7 U.S.C. 612c (note)), section 4(b) of the Food Stamp Act (7 U.S.C. 2013(b)), and section 311 of the Older Americans Act of 1965, as amended (42 U.S.C. 3030a), **[\$233,437,000]** *\$223,932,000*, to remain available through September 30, 1994.

For necessary expenses to carry out section 110 of the Hunger Prevention Act of 1988, \$32,000,000. *(Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.)*

Program and Financing (in thousands of dollars)

Identification code	12-3503-0-1-605	1991 actual	1992 est.	1993 est.
Program by activities:				
Commodity and cash subsidies:				
00.01	Commodities in lieu of food stamps	61,503	60,844	62,576
00.02	Distributing agency administrative costs	16,649	17,450	18,444
00.03	Elderly feeding	141,701	140,799	142,912
00.04	Commodities for soup kitchens	32,000	32,000	32,000
10.00	Total obligations	251,853	251,093	255,932
Financing:				
25.00	Unobligated balance expiring	8,282	14,344	
40.00	Budget authority (appropriation)	260,135	265,437	255,932

General and special funds—Continued

FOOD DONATIONS [PROGRAMS] FOR SELECTED GROUPS—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-3503-0-1-605	1991 actual	1992 est.	1993 est.
Relation of obligations to outlays:				
71.00	Total obligations.....	251,853	251,093	255,932
72.40	Obligated balance, start of year.....	37,936	42,367	35,274
74.40	Obligated balance, end of year.....	-42,367	-35,274	-36,053
77.00	Adjustments in expired accounts.....	-4,130		
90.00	Outlays.....	243,292	258,186	255,153

Commodity and cash subsidies go to Indian reservations, the Islands of Palau, elderly feeding, and soup kitchens.

Object Classification (in thousands of dollars)

Identification code	12-3503-0-1-605	1991 actual	1992 est.	1993 est.
26.0	Supplies and materials (grants of commodities to States).....	103,246	102,056	103,927
41.0	Grants, subsidies, and contributions.....	148,607	149,037	152,005
99.9	Total obligations.....	251,853	251,093	255,932

THE EMERGENCY FOOD ASSISTANCE PROGRAM

For necessary expenses to carry out the Emergency Food Assistance Act of 1983, as amended, \$45,000,000: *Provided*, That, in accordance with section 202 of Public Law 98-92, these funds shall be available only if the Secretary determines the existence of excess commodities.

For purchases of commodities to carry out the Emergency Food Assistance Act of 1983, as amended, \$120,000,000. (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-3635-0-1-351	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Administrative costs.....	49,999	45,000	45,000
00.02	Commodity procurement.....	119,999	120,000	120,000
10.00	Total obligations.....	169,998	165,000	165,000
Financing:				
40.00	Budget authority (appropriation).....	169,998	165,000	165,000
Relation of obligations to outlays:				
71.00	Total obligations.....	169,998	165,000	165,000
72.40	Obligated balance, start of year.....	17,109	16,796	13,383
74.40	Obligated balance, end of year.....	-16,796	-13,383	-13,383
77.00	Adjustments in expired accounts.....	-2,007		
90.00	Outlays.....	168,302	168,413	165,000

This program provides storage and distribution costs for Federally-financed commodities.

Object Classification (in thousands of dollars)

Identification code	12-3635-0-1-351	1991 actual	1992 est.	1993 est.
26.0	Supplies and materials.....	119,999	120,000	120,000
41.0	Grants, subsidies, and contributions.....	49,999	45,000	45,000
99.9	Total obligations.....	169,998	165,000	165,000

HUMAN NUTRITION INFORMATION SERVICE

Federal Funds

General and special funds:

HUMAN NUTRITION INFORMATION SERVICE

For necessary expenses to enable the Human Nutrition Information Service to perform applied research and demonstrations relating to human nutrition and consumer use and economics of food utilization, and nutrition monitoring, [\$10,788,000] \$13,716,000: *Provided*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225). (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code	12-3501-0-1-352	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations.....	9,899	10,788	13,716
Financing:				
25.00	Unobligated balance expiring.....	24		
40.00	Budget authority (appropriation).....	9,923	10,788	13,716
Relations of obligations to outlays:				
71.00	Total obligations.....	9,899	10,788	13,716
72.40	Obligated balance, start of year.....	5,693	6,941	7,846
74.40	Obligated balance, end of year.....	-6,941	-7,846	-8,729
77.00	Adjustments in expired accounts.....	275		
90.00	Outlays.....	8,926	9,883	12,833

The Human Nutrition Information Service (HNIS) plans and conducts nutritional and dietary intake assessment surveys of the total U.S. population and selected groups; provides consultative assistance and sound guidance material to assist people in selecting adequate diets within different budget limitations; maintains and expands the Nutrient Data Bank and revises sections of Agriculture Handbook No. 8, "Composition of Foods"; responds to many different requests for guidance on practical food-related problems as well as on national and international food programs; conducts nutrition education research and performs technical clearance of nutrition information for the Department. In 1993, HNIS will continue nutrition monitoring and other activities required by Public Law 101-445, the National Nutrition Monitoring and Related Research Act of 1990.

Object Classification (in thousands of dollars)

Identification code	12-3501-0-1-352	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent.....	3,094	3,714	4,099
11.3	Other than full-time permanent.....	639	720	754
11.5	Other personnel compensation.....	88	104	114
11.9	Total personnel compensation.....	3,821	4,538	4,967
12.1	Civilian personnel benefits.....	656	723	814
21.0	Travel and transportation of persons.....	70	80	80
22.0	Transportation of things.....	12	13	13
23.3	Communications, utilities, and miscellaneous charges.....	95	137	137
24.0	Printing and reproduction.....	59	460	250
25.0	Other services.....	4,917	4,577	7,174
26.0	Supplies and materials.....	100	110	110
31.0	Equipment.....	169	150	171
99.9	Total obligations.....	9,899	10,788	13,716

Personnel Summary

Total compensable workyears: Full-time equivalent employment	94	110	110
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FOREST SERVICE

Federal Funds

General and special funds:

NATIONAL FOREST SYSTEM

For necessary expenses of the Forest Service, not otherwise provided for, for management, protection, improvement, and utilization of the National Forest System, and for administrative expenses associated with the management of funds provided under the heads "Forest Research", "State and Private Forestry", "National Forest System", "Construction", "Forest Service Fire Protection [Firefighting]", "Emergency Forest Service Firefighting Fund", and "Land Acquisition", [\$1,359,662,000] \$1,367,727,000, to remain available until expended, [for obligation until September 30, 1993, including \$26,968,000 for wilderness management,] and including 65 per centum of all monies received during the prior fiscal year as fees collected under the Land and Water Conservation Fund Act of 1965, as amended, in accordance with section 4 of the Act (16 U.S.C. 4601-6a(i)): *Provided*, That unobligated and unexpended balances in the National Forest System account at the end of fiscal year [1991] 1992, shall be merged with and made a part of the fiscal year [1992] 1993 National Forest System appropriation[, and shall remain available for obligation until September 30, 1993]: *Provided further*, That timber volume authorized or scheduled for sale during fiscal year [1991] 1992, but which remains unsold at the end of fiscal year [1991] 1992, shall be offered for sale during fiscal year [1992] 1993 in addition to the fiscal year [1992] 1993 timber sale volume to the extent possible: [Provided further, That within available funds, up to \$238,000 shall be available for a cooperative agreement with Alabama A&M University:] *Provided further*, That up to \$5,000,000 of the funds provided herein for road maintenance shall be available for the planned obliteration of roads which are no longer needed. (7 U.S.C. 1010-12, 2201, 2250; 16 U.S.C. 472a-583i, 556d, 594, 670o(b), 1601-14; 30 U.S.C. 601-604; 611-614; 43 U.S.C. 1181h-j, 1241-43, 1901-08; Public Law 96-487; Public Law 99-478; Department of the Interior and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-1106-0-1-302	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Land and resource protection.....	290,696	258,704	261,483
00.02	Renewable resource management and utilization	703,373	774,125	784,496
00.03	General administration	298,617	302,057	313,923
00.91	Total direct program	1,292,686	1,334,886	1,359,902
01.01	Reimbursable program	58,012	59,922	61,047
10.00	Total obligations	1,350,698	1,394,808	1,420,949
Financing:				
21.40	Unobligated balance available, start of year	-149,385	-167,319	-174,963
24.40	Unobligated balance available, end of year	167,319	174,963	182,788
25.10	Unobligated balance restored	-5,541		
39.00	Budget authority (gross)	1,363,091	1,402,452	1,428,774
Budget authority:				
Current:				
40.00	Appropriation	1,295,844	1,359,662	1,367,727
40.76	Reduction pursuant to P.L. 102-154		-17,132	
43.00	Appropriation (total)	1,295,844	1,342,530	1,367,727
50.00	Reappropriation	5,351		
Permanent:				
62.00	Transferred from other accounts	3,884		
68.00	Spending authority from offsetting collections (new)	58,012	59,922	61,047
Relation of obligations to outlays:				
71.00	Total obligations	1,350,698	1,394,808	1,420,949
72.40	Obligated balance, start of year	122,702	175,450	262,235
74.40	Obligated balance, end of year	-175,450	-262,235	-310,936
87.00	Outlays (gross)	1,297,950	1,308,023	1,372,248
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-42,615	-44,018	-44,844

88.40	Non-Federal sources	-15,397	-15,904	-16,203
88.90	Total, offsetting collections	-58,012	-59,922	-61,047
89.00	Budget authority (net)	1,305,079	1,342,530	1,367,727
90.00	Outlays (net)	1,239,938	1,248,101	1,311,201

The 156 National Forests, 19 National Grasslands, and 13 land utilization projects located in 44 States, Puerto Rico and the Virgin Islands are managed under multiple use and sustained yield principles. The natural resources of timber, minerals, range, wildlife, outdoor recreation, watershed, and soil are utilized in a planned combination that will best meet the needs of the Nation, without impairing productivity of the land or damaging the environment. These management and utilization principles are recognized in the Multiple-Use Sustained-Yield Act of 1960 (16 U.S.C. 528-531).

Land and resource protection.—Provides for the protection and/or maintenance of National Forest System users, resources, lands and facilities, including roads and trails.

Renewable resource management and utilization.—Provides for the management and utilization of the timber, mineral, range, recreation, wildlife, fisheries, watershed, and soil resources on National Forest System lands.

General administration.—This activity provides line managerial and administrative support to programs financed from National forest system, Construction, Forest research, State and private forestry, Forest Service fire protection, Emergency Forest Service firefighting fund and Land acquisition appropriations.

MAIN WORKLOAD FACTORS

Description:	1991 actual	1992 est.	1993 est.
Area administered and protected (million acres)	191	191	191
Timber sales prepared and offered (billion board-feet)	6,180	8,295	7,600
Timber volume harvested (billion board feet)	8,475	8,100	8,500
Reforestation (thousand acres) (appropriated)	138	115	151
Timber stand improvement (thousand acres) (appropriated)	226	134	62
Minerals management (operating plans)	25,349	26,062	29,370
Landline location (miles)	4,233	4,402	3,644
Estimated number of visitor-days to national forests (millions) ¹	279	290	302
Wildlife habitat improvement (thousand acres)	330	173	190
Grazing use (millions AUM's permitted livestock)	9.5	9.5	9.5
Soil and water resource improvement (thousand acres)	34.4	23.0	15.9
Receipts (in thousands of dollars):			
National forests fund:			
Timber sales	\$649,801	\$650,000	\$650,000
Minerals	19,145	41,156	41,200
Grazing	9,754	9,804	9,804
Recreation admission and user fees	42,910	44,700	54,504
Other	5,874	8,000	8,400
National grasslands and land utilization:			
Grazing	1,700	1,700	1,700
Minerals	24,802	25,000	25,000
Other	318	350	350
Oregon and California grant lands	17,340	18,000	18,000
Total receipts	771,644	798,710	808,958

¹ Including wilderness areas.

Object Classification (in thousands of dollars)

Identification code	12-1106-0-1-302	1991 actual	1992 est.	1993 est.
FOREST SERVICE				
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	527,653	560,967	577,479
11.3	Other than full-time permanent	67,205	71,448	73,551
11.5	Other personnel compensation	16,552	17,636	18,654
11.9	Total personnel compensation	611,410	650,051	669,684
12.1	Civilian personnel benefits	133,665	156,608	173,116
13.0	Benefits for former personnel	12,204	12,975	13,357
21.0	Travel and transportation of persons	49,641	47,597	46,312
22.0	Transportation of things	14,216	13,631	13,263
23.1	Rental payments to GSA	20,225	21,487	23,255
23.2	Rental payments to others	16,531	15,850	15,422

General and special funds—Continued

NATIONAL FOREST SYSTEM—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-1106-0-1-302	1991 actual	1992 est.	1993 est.
23.3	Communications, utilities, and miscellaneous charges.....	39,936	38,291	37,257
24.0	Printing and reproduction	8,736	8,736	8,150
25.0	Other services.....	247,295	237,110	230,710
26.0	Supplies and materials.....	68,871	66,035	64,252
31.0	Equipment.....	54,423	52,182	50,773
32.0	Land and structures.....	8,901	8,534	8,304
41.0	Grants, subsidies, and contributions	204	196	191
42.0	Insurance claims and indemnities	4,106	3,937	3,831
44.0	Refunds	27	26	25
99.0	Subtotal, direct obligations.....	1,290,391	1,332,886	1,357,902
99.0	Reimbursable obligations	58,012	59,922	61,047
ALLOCATION TO THE DEPARTMENT OF THE INTERIOR				
Personnel compensation:				
11.1	Full-time permanent.....	1,282	1,322	1,373
11.3	Other than full-time permanent.....	347	358	372
11.9	Total personnel compensation.....	1,629	1,680	1,745
12.1	Civilian personnel benefits	153	174	194
21.0	Travel and transportation of persons	229	65	27
22.0	Transportation of things.....	65	18	8
25.0	Other services.....	125	37	15
26.0	Supplies and materials.....	82	23	10
31.0	Equipment.....	12	3	1
99.0	Subtotal obligations, Department of the Interior.....	2,295	2,000	2,000
99.9	Total obligations.....	1,350,698	1,394,808	1,420,949

Personnel Summary

Direct: Total compensable workyears:				
	Full-time equivalent employment	21,943	22,615	22,423
	Full-time equivalent of overtime and holiday hours	470	487	496
Reimbursable: Total compensable workyears:				
	Full-time equivalent employment	304	315	321
	Full-time equivalent of overtime and holiday hours	15	16	16
DEPARTMENT OF THE INTERIOR				
	Total compensable workyears: Full-time equivalent employment	60	60	60

CONSTRUCTION

For necessary expenses of the Forest Service, not otherwise provided for, for construction, [\$275,178,000] \$310,525,000, to remain available until expended, of which [\$82,089,000] \$79,800,000 is for construction and acquisition of buildings and other facilities; and [\$193,089,000] \$230,725,000 is for construction and repair of forest roads and trails by the Forest Service as authorized by 16 U.S.C. 532-538 and 23 U.S.C. 101 and 205: *Provided*, That funds becoming available in fiscal year [1992] 1993 under the Act of March 4, 1913 (16 U.S.C. 501) shall be transferred to the General Fund of the Treasury of the United States: *Provided further*, That not to exceed [\$113,000,000] \$110,669,000, to remain available until expended, may be obligated for the construction of forest roads by timber purchasers. (7 U.S.C. 2250; 16 U.S.C. 501, 532-538, 555b, 571c, 1241-51, 1601, 1608, 1643; 23 U.S.C. 101, 205(A); 42 U.S.C. 8259; *Department of the Interior and Related Agencies Appropriations Act, 1992*.)

Program and Financing (in thousands of dollars)

Identification code	12-1103-0-1-302	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Construction of facilities	60,255	73,044	71,797
00.02	Road and trail construction.....	188,924	171,812	207,585
00.91	Total direct program	249,179	244,856	279,382

01.01	Reimbursable program.....	20,385	19,986	22,842
10.00	Total obligations.....	269,564	264,842	302,224
Financing:				
21.40	Unobligated balance available, start of year.....	-58,408	-86,358	-113,213
24.40	Unobligated balance available, end of year.....	86,358	113,213	144,356
39.00	Budget authority (gross)	297,514	291,697	333,367
Budget authority:				
Current:				
40.00	Appropriation	277,129	275,178	310,525
40.76	Reduction pursuant to P.L. 102-154.....	-	-3,467	-
43.00	Appropriation (total).....	277,129	271,711	310,525
Permanent:				
68.00	Spending authority from offsetting collections (new)	20,385	19,986	22,842
Relation of obligations to outlays:				
71.00	Total obligations.....	269,564	264,842	302,224
72.40	Obligated balance, start of year	87,108	108,933	118,468
74.40	Obligated balance, end of year	-108,933	-118,468	-103,011
87.00	Outlays (gross)	247,739	255,307	317,681
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	-11,602	-11,375	-13,000
88.40	Non-Federal sources.....	-8,783	-8,611	-9,842
88.90	Total, offsetting collections	-20,385	-19,986	-22,842
89.00	Budget authority (net)	277,129	271,711	310,525
90.00	Outlays (net).....	227,354	235,321	294,839

Construction of facilities—

Recreation facilities.—Provides facilities necessary to safely meet recreation demand while protecting environmental values and other resource uses of the National Forests.

Other facilities.—Provides for construction and acquisition of fire, administrative, and other improvements and related facilities necessary to carry out National Forest and State and private forestry programs. Includes fire lookouts, offices, dwellings and barracks for employee housing, service, and storage buildings, insectories, tree nursery buildings, dams, and other forest resource management projects. Efforts to make buildings more energy efficient (retrofit) will be continued.

Research construction.—Provides for construction, alteration, and improvement of research laboratories and related facilities, and for procurement and installation of necessary initial equipment needed to put the facility into operating condition. Efforts to make research facilities more energy efficient (retrofit) will be continued.

Road and trail construction—

Road and trail construction.—Roads and trails are essential to the protection and management of the National Forest System, as well as providing access to National Forest System areas for recreation and utilization of their resources. Of the revenues received annually from National Forest activities, 10 percent is being transferred to the General Fund with a comparable amount appropriated to the construction program for road and trail construction activities.

Timber purchaser construction.—Roads may be constructed and/or reconstructed by a timber purchaser who in turn receives credit against timber value as a reimbursement. These roads are those required within a timber sale area specifically for the removal of the timber, but which will remain on the National Forest development road system for resource management purposes after the timber sale contract is completed. (16 U.S.C. 535, 1608.)

Object Classification (in thousands of dollars)				
Identification code	12-1103-0-1-302	1991 actual	1992 est.	1993 est.
FOREST SERVICE				
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	65,292	66,573	73,777
11.3	Other than full-time permanent	6,446	6,572	7,283
11.5	Other personnel compensation	1,613	1,631	1,935
11.9	Total personnel compensation	73,351	74,776	82,995
12.1	Civilian personnel benefits	14,670	16,480	19,627
13.0	Benefits for former personnel	524	534	592
21.0	Travel and transportation of persons	4,306	4,078	4,712
22.0	Transportation of things	1,305	1,236	1,428
23.1	Rental payments to GSA	2,465	2,619	2,834
23.2	Rental payments to others	2,533	2,399	2,772
23.3	Communications, utilities, and miscellaneous charges	3,977	3,767	4,352
24.0	Printing and reproduction	977	925	1,069
25.0	Other services	74,135	70,216	81,128
26.0	Supplies and materials	8,231	7,796	9,007
31.0	Equipment	6,349	6,013	6,947
32.0	Land and structures	51,340	48,627	56,183
41.0	Grants, subsidies, and contributions	1,729	1,638	1,893
42.0	Insurance claims and indemnities	621	588	679
99.0	Subtotal, direct obligations	246,513	241,692	276,218
99.0	Reimbursable obligations	20,385	19,986	22,842
ALLOCATION TO FEDERAL HIGHWAY ADMINISTRATION				
11.1	Personnel compensation: Full-time permanent	46	47	49
11.9	Total personnel compensation	46	47	49
12.1	Civilian personnel benefits	9	10	11
21.0	Travel and transportation of persons	4	5	5
22.0	Transportation of things	7	8	8
41.0	Grants, subsidies, and contributions	2,600	3,094	3,091
99.0	Subtotal, obligations, Federal Highway Administration	2,666	3,164	3,164
99.9	Total obligations	269,564	264,842	302,224

Personnel Summary

FOREST SERVICE				
Direct: Total compensable workyears:				
	Full-time equivalent employment	2,432	2,404	2,566
	Full-time equivalent of overtime and holiday hours	276	166	166
Reimbursable: Total compensable workyears:				
	Full-time equivalent employment	42	41	47
	Full-time equivalent of overtime and holiday hours	1	1	1
FEDERAL HIGHWAY ADMINISTRATION				
	Total compensable workyears: Full-time equivalent employment	1	1	1

FOREST RESEARCH

For necessary expenses of forest research as authorized by law, [§182,812,000] \$170,099,000, to remain available until September 30, [1993] 1994. (16 U.S.C. 1601-10, 1641-47; Public Law 95-495; Department of the Interior and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-1104-0-1-302	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Timber management research	35,399	39,142	36,148
00.02	Forest products and harvesting research	22,582	31,902	30,844
00.03	Forest protection research	35,430	37,650	34,476
00.04	Resource analysis research	28,323	39,993	37,518
00.05	Forest environment research	39,201	24,616	24,323
00.91	Total direct program	160,935	173,303	163,309
01.01	Reimbursable program	13,784	14,843	13,987

10.00	Total obligations	174,719	188,146	177,296
Financing:				
21.40	Unobligated balance available, start of year	-17,586	-24,049	-31,255
24.40	Unobligated balance available, end of year	24,049	31,255	38,045
25.10	Unobligated balance restored	229		
39.00	Budget authority (gross)	181,411	195,352	184,086
Budget authority:				
Current:				
40.00	Appropriation	167,627	182,812	170,099
40.76	Reduction pursuant to P.L. 102-154		-2,303	
43.00	Appropriation (total)	167,627	180,509	170,099
Permanent:				
68.00	Spending authority from offsetting collections (new)	13,784	14,843	13,987
Relation of obligations to outlays:				
71.00	Total obligations	174,719	188,146	177,296
72.40	Obligated balance, start of year	23,086	39,353	37,488
74.40	Obligated balance, end of year	-39,353	-37,488	-31,430
87.00	Outlays (gross)	158,452	190,011	183,354
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-12,262	-13,204	-12,443
88.40	Non-Federal sources	-1,522	-1,639	-1,544
88.90	Total, offsetting collections	-13,784	-14,843	-13,987
89.00	Budget authority (net)	167,627	180,509	170,099
90.00	Outlays (net)	144,668	175,168	169,367

Research is conducted and disseminated through eight regional forest experiment stations and the Forest Products Laboratory, and includes both in-house and extramural programs.

Forest management research.—Research is conducted to develop improved silvicultural alternatives and management guidelines to increase the productivity and multiple-use benefits of forest lands, maximize tree growth and quality, and maintain land productivity.

Forest products and harvesting research.—Research is conducted to provide technology to harvest and utilize timber more efficiently and in ways that are environmentally acceptable, to improve the performance of wood products, and to expand opportunities for wood products exports.

Forest protection research.—Research is conducted to understand the impact of forest fires, atmospheric factors, insects, and diseases on forest and range ecosystems; to improve methods for preventing, predicting, controlling, and reducing the effects of wildfire, insects, and diseases, and for using fire for resource management; and to acquire basic knowledge to monitor and predict atmospheric effects on forests.

Resource analysis research.—Research is conducted to provide inventory information on forest resources; to determine the effects of economic and institutional forces on forest product markets and forest management strategies; and to improve methods of managing outdoor recreation and wilderness.

Forest environment research.—Research is conducted to provide knowledge needed to manage forests and range non-timber resources; including wildlife and fish habitats, watersheds, and forage.

For 1993, forest research will focus on basic research thus allowing the private sector to concentrate on developmental and applied research.

Object Classification (in thousands of dollars)

Identification code	12-1104-0-1-302	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	68,543	76,647	74,887

General and special funds—Continued

FOREST RESEARCH—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-1104-0-1-302	1991 actual	1992 est.	1993 est.
11.3	Other than full-time permanent.....	8,755	9,790	9,565
11.5	Other personnel compensation.....	461	512	501
11.9	Total personnel compensation.....	77,759	86,949	84,953
12.1	Civilian personnel benefits.....	14,657	18,061	18,935
13.0	Benefits for former personnel.....	75	84	82
21.0	Travel and transportation of persons.....	8,371	8,323	7,174
22.0	Transportation of things.....	1,165	1,158	998
23.1	Rental payments to GSA.....	2,341	2,487	2,691
23.2	Rental payments to others.....	337	335	289
23.3	Communications, utilities, and miscellaneous charges...	6,946	6,906	5,953
24.0	Printing and reproduction.....	1,316	1,308	1,127
25.0	Other services.....	30,331	30,156	25,992
26.0	Supplies and materials.....	7,882	7,837	6,755
31.0	Equipment.....	7,730	7,685	6,624
32.0	Land and structures.....	542	539	465
41.0	Grants, subsidies, and contributions.....	1,426	1,418	1,222
42.0	Insurance claims and indemnities.....	53	53	46
44.0	Refunds.....	4	4	3
99.0	Subtotal, direct obligations.....	160,935	173,303	163,309
99.0	Reimbursable obligations.....	13,784	14,843	13,987
99.9	Total obligations.....	174,719	188,146	177,296

Personnel Summary

Direct: Total compensable workyears:				
	Full-time equivalent employment.....	2,331	2,527	2,378
	Full-time equivalent of overtime and holiday hours.....	13	14	13
Reimbursable: Total compensable workyears:				
	Full-time equivalent employment.....	103	111	105
	Full-time equivalent of overtime and holiday hours.....	2	2	2

STATE AND PRIVATE FORESTRY

For necessary expenses of cooperating with, and providing technical and financial assistance to States, Territories, possessions, and others; and for forest pest management activities, **[\$184,107,000]** \$198,976,000, to remain available until expended, as authorized by law; *Provided*, That a grant of \$550,000 shall be available to Berkeley County, South Carolina: *Provided further*, That \$5,000,000 shall be available for necessary expenses of the Forest Legacy Program, as authorized by section 1217 of Public Law 101-624, the Food, Agriculture, Conservation and Trade Act of 1990: *Provided further*, That the Forest Service shall not, under authority provided by this section, enter into any commitment to fund the purchase of interests in lands, the purchase of which would exceed the level of appropriations provided by this section]. (16 U.S.C. 2101-2106, 2109-2111; Public Law 95-495; Department of the Interior and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-1105-0-1-302	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Forest pest management.....	54,640	48,539	39,805
00.02	Fire protection.....	14,926	14,100	3,417
00.03	Forest management and utilization.....	75,110	73,918	116,737
00.04	Special projects.....	11,194	17,689	8,730
00.91	Total direct program.....	155,870	154,246	168,689
01.01	Reimbursable program.....	4,919	4,902	5,366
10.00	Total obligations.....	160,789	159,148	174,055
Financing:				
21.40	Unobligated balance available, start of year.....	-16,564	-43,066	-70,607
24.40	Unobligated balance available, end of year.....	43,066	70,607	100,894
25.00	Unobligated balance expiring.....	42		

39.00	Budget authority (gross).....	187,333	186,689	204,342
Budget authority:				
Current:				
40.00	Appropriation.....	182,414	184,107	198,976
40.76	Reduction pursuant to P.L. 102-154.....		-2,320	
43.00	Appropriation (total).....	182,414	181,787	198,976
Permanent:				
68.00	Spending authority from offsetting collections (new).....	4,919	4,902	5,366
Relation of obligations to outlays:				
71.00	Total obligations.....	160,789	159,148	174,055
72.40	Obligated balance, start of year.....	56,953	83,892	66,543
74.40	Obligated balance, end of year.....	-83,892	-66,543	-40,777
87.00	Outlays (gross).....	133,850	176,497	199,821
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	-4,749	-4,733	-5,181
88.40	Non-Federal sources.....	-170	-169	-185
88.90	Total, offsetting collections.....	-4,919	-4,902	-5,366
89.00	Budget authority (net).....	182,414	181,787	198,976
90.00	Outlays (net).....	128,931	171,595	194,455

Cooperative forestry assistance is provided to all the States, Puerto Rico, the Virgin Islands, Guam, the Northern Mariana Islands and the Trust Territory of the Pacific to promote protection and management of forest lands.

Forest pest management.—Protects forest resources and processed wood from insects and diseases directly on National Forests and other Federal lands and in cooperation with States on non-Federal lands.

Fire protection.—Helps State forestry organizations to achieve fire protection efficiency through activities of national interest on non-Federal wildlands.

Forest management and utilization.—Improves management of non-industrial private forest resources; increases wood utilization; increases seedling production and nursery capacity of State tree nurseries; expands State tree improvement programs; and provides management and planning assistance.

Object Classification (in thousands of dollars)

Identification code	12-1105-0-1-302	1991 actual	1992 est.	1993 est.
FOREST SERVICE				
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	18,730	19,320	20,598
11.3	Other than full-time permanent.....	1,818	1,875	1,999
11.5	Other personnel compensation.....	580	596	677
11.9	Total personnel compensation.....	21,128	21,791	23,274
12.1	Civilian personnel benefits.....	4,306	4,894	5,609
13.0	Benefits for former personnel.....	51	53	57
21.0	Travel and transportation of persons.....	4,691	4,623	5,073
22.0	Transportation of things.....	502	495	543
23.1	Rental payments to GSA.....	829	880	952
23.2	Rental payments to others.....	195	192	211
23.3	Communications, utilities, and miscellaneous charges...	986	972	1,067
24.0	Printing and reproduction.....	1,517	1,495	1,640
25.0	Other services.....	43,013	42,393	46,515
26.0	Supplies and materials.....	2,493	2,457	2,696
31.0	Equipment.....	1,272	1,254	1,376
32.0	Land and structures.....	68	67	74
41.0	Grants, subsidies, and contributions.....	72,210	71,167	78,088
42.0	Insurance claims and indemnities.....	11	11	12
44.0	Refunds.....	2	2	2
99.0	Subtotal, direct obligations.....	153,274	152,746	167,189
99.0	Reimbursable obligations.....	4,919	4,902	5,366
ALLOCATION TO THE DEPARTMENT OF THE INTERIOR				
Personnel compensation:				
11.1	Full-time permanent.....	41	28	29

11.3	Other than full-time permanent	451	310	322
11.5	Other personnel compensation	36	21	22
11.9	Total personnel compensation	528	359	373
12.1	Civilian personnel benefits	62	46	51
13.0	Benefits for former personnel	9	6	6
21.0	Travel and transportation of persons	28	15	15
22.0	Transportation of things	14	8	8
23.3	Communications, utilities, and miscellaneous charges	9	5	5
24.0	Printing and reproduction	16	9	9
25.0	Other services	1,793	977	959
26.0	Supplies and materials	114	62	61
31.0	Equipment	23	13	13
99.0	Subtotal, obligations, Department of the Interior	2,596	1,500	1,500
99.9	Total obligations	160,789	159,148	174,055
Obligations are distributed as follows:				
	State and Private Forestry, Agriculture	158,293	157,648	172,555
	National Park Service, Interior	426	256	256
	Bureau of Land Management, Interior	276	166	166
	U.S. Fish and Wildlife Service, Interior	141	85	85
	Bureau of Indian Affairs, Interior	512	308	308
	Department of Defense	1,141	685	685

Personnel Summary

Direct: Total compensable workyears:				
	Full-time equivalent employment	633	623	650
	Full-time equivalent of overtime and holiday hours	20	20	22
Reimbursable: Total compensable workyears:				
	Full-time equivalent employment	10	10	11
	Full-time equivalent of overtime and holiday hours	1	1	1
DEPARTMENT OF THE INTERIOR				
	Total compensable workyears: Full-time equivalent employment	15	10	10

FOREST SERVICE [FIREFIGHTING] FIRE PROTECTION

For necessary expenses for firefighting on or adjacent to National Forest System lands or other lands under fire protection agreement, and for forest fire management and presuppression [, and emergency operations] on [, and the emergency rehabilitation of,] National Forest System lands, [\$189,803,000] \$197,785,000, to remain available until expended [: Provided, That such funds are to be available for repayment of advances to other appropriation accounts from which funds were previously transferred for such purposes]. (Department of the Interior and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-1111-0-1-302	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Fire management and presuppression	183,216	191,921	202,545
00.02	Emergency operations	121,885		
00.91	Total direct program	305,101	191,921	202,545
01.01	Reimbursable program	11,649	777	820
10.00	Total obligations	316,750	192,698	203,365
Financing:				
21.40	Unobligated balance available, start of year	-117,426	-110,258	-105,749
24.40	Unobligated balance available, end of year	110,258	105,749	100,989
39.00	Budget authority (gross)	309,583	188,188	198,605
Budget authority:				
Current:				
40.00	Appropriation	297,934	189,803	197,785
40.76	Reduction pursuant to P.L. 102-154		-2,392	
43.00	Appropriation (total)	297,934	187,411	197,785
Permanent:				
68.00	Spending authority from offsetting collections (new)	11,649	777	820
Relation of obligations to outlays:				
71.00	Total obligations	316,750	192,698	203,365

72.40	Obligated balance, start of year	90,187	66,485	46,688
74.40	Obligated balance, end of year	-66,485	-46,688	-52,828
87.00	Outlays (gross)	340,452	212,495	197,225
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-1,101	-73	-77
88.40	Non-Federal sources	-10,548	-704	-743
88.90	Total, offsetting collections	-11,649	-777	-820
89.00	Budget authority (net)	297,934	187,411	197,785
90.00	Outlays (net)	328,803	211,718	196,405

Fire Management and Presuppression.—Provides on a discretionary basis for management, program planning, and presuppression costs for the Forest Service's fire program. The program management subactivity includes all permanent, full-time staff; automatic detection and other systems; communications; and fire prevention, training and interagency coordination. Presuppression includes activities associated with preparing for the annual fire season (e.g., hiring seasonal firefighters and purchasing equipment), and with reducing hazardous conditions (including costs of eliminating unnatural or hazardous levels of accumulated fuel, either by controlled fire or other means).

Object Classification (in thousands of dollars)

Identification code	12-1111-0-1-302	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	56,184	61,605	65,752
11.3	Other than full-time permanent	16,685	18,295	19,526
11.5	Other personnel compensation	34,089	22,119	24,236
11.8	Special personal services payments	6	4	4
11.9	Total personnel compensation	106,964	102,023	109,518
12.1	Civilian personnel benefits	21,909	23,028	26,524
13.0	Benefits for former personnel	2,459	2,696	2,877
21.0	Travel and transportation of persons	12,064	4,404	4,359
22.0	Transportation of things	2,819	1,029	1,019
23.1	Rental payments to GSA	1,064	1,131	1,224
23.2	Rental payments to others	2,419	883	874
23.3	Communications, utilities, and miscellaneous charges	8,520	3,110	3,078
24.0	Printing and reproduction	553	202	200
25.0	Other services	109,441	39,949	39,542
26.0	Supplies and materials	25,940	9,469	9,373
31.0	Equipment	8,647	3,156	3,124
32.0	Land and structures	567	207	205
41.0	Grants, subsidies, and contributions	852	311	308
42.0	Insurance claims and indemnities	818	299	296
44.0	Refunds	65	24	24
99.0	Subtotal, direct obligations	305,101	191,921	202,545
99.0	Reimbursable obligations	11,649	777	820
99.9	Total obligations	316,750	192,698	203,365

Personnel Summary

Direct: Total compensable workyears:				
	Full-time equivalent employment	3,428	3,644	3,746
	Full-time equivalent of overtime and holiday hours	1,790	1,126	1,188
Reimbursable: Total compensable workyears:				
	Full-time equivalent employment	6	4	4
	Full-time equivalent of overtime and holiday hours	5		

EMERGENCY FOREST SERVICE FIREFIGHTING FUND

For [the purpose of establishing an "Emergency Forest Service Firefighting Fund" in the Treasury of the United States to be available only for emergency rehabilitation and wildlife suppression activities of the Forest Service, \$112,000,000] necessary expenses for emergency rehabilitation, presuppression due to emergencies or economic efficiency, and wildfire suppression activities of the Forest Service, \$187,000,000, to remain available until expended: Provided, That such

General and special funds—Continued

EMERGENCY FOREST SERVICE FIREFIGHTING FUND—Continued

funds are available for repayment of advances from other appropriation accounts previously transferred for such purposes. [all funds available under this head are hereby designated by Congress to be "emergency requirements" pursuant to section 251(b)(2)(D) of the Balanced Budget and Emergency Deficit Control Act of 1985: Provided further, That hereafter,] [beginning in fiscal year 1993, and in each year thereafter, only amounts for emergency rehabilitation and wild-fire suppression activities that are in excess of the average of such costs for the previous ten years shall be considered "emergency requirements" pursuant to section 251(b)(2)(D) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended, and such amounts shall hereafter be so designated.] (Department of the Interior and Related Agencies Appropriations Act, 1992.)

Program and Financing (in thousands of dollars)

Identification code	12-1114-0-1-302	1991 actual	1992 est.	1993 est.
Program by activities:				
00.02	Direct program: Emergency operations	110,589	187,000	
01.01	Reimbursable program	9,757	16,499	
10.00	Total obligations	120,346	203,499	
Financing:				
39.00	Budget authority (gross)	120,346	203,499	
Budget authority:				
Current:				
40.00	Appropriation	112,000	187,000	
40.76	Reduction pursuant to P.L. 102-154	-1,411		
43.00	Appropriation (total)	110,589	187,000	
Permanent:				
68.00	Spending authority from offsetting collections (new)	9,757	16,499	
Relation of obligations to outlays:				
71.00	Total obligations	120,346	203,499	
87.00	Outlays (gross)	120,346	203,499	
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-923	-1,561	
88.40	Non-Federal sources	-8,834	-14,938	
88.90	Total, offsetting collections	-9,757	-16,499	
89.00	Budget authority (net)	110,589	187,000	
90.00	Outlays (net)	110,589	187,000	

Emergency Operations.—Provides for the emergency and unpredictable aspects of the Forest Service's firefighting programs, wildfire suppression and emergency rehabilitation. Suppression includes the costs of emergency suppression of wildfires or for escalated presuppression funding based on abnormally extreme fire potential, and of monitoring natural fires permitted to burn within preestablished fire prescription criteria. Rehabilitation includes the costs incurred to prevent land degradation, resource losses, and other situations caused by damage by fire (e.g., reseeding, felling damaged trees).

Object Classification (in thousands of dollars)

Identification code	12-1114-0-1-302	1991 actual	1992 est.	1993 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	12,052	21,162	
11.3	Other than full-time permanent	8,541	14,997	
11.5	Other personnel compensation	28,498	50,032	
11.8	Special personal services payments	5,296	8,956	
11.9	Total personnel compensation	54,387	95,147	
12.1	Civilian personnel benefits	9,964	18,704	
13.0	Benefits for former personnel	1,077	1,891	
21.0	Travel and transportation of persons	2,920	4,607	
22.0	Transportation of things	675	1,065	

23.2	Rental payments to others	4	6
23.3	Communications, utilities, and miscellaneous charges	1,415	2,233
24.0	Printing and reproduction	46	73
25.0	Other services	27,927	44,065
26.0	Supplies and materials	10,762	16,981
31.0	Equipment	358	565
32.0	Land and structures	18	28
41.0	Grants, subsidies, and contributions	561	885
42.0	Insurance claims and indemnities	448	707
44.0	Refunds	27	43
99.0	Subtotal, direct obligations	110,589	187,000
99.0	Reimbursable obligations	9,757	16,499
99.9	Total obligations	120,346	203,499

Note.—Personnel totals are included with personnel totals of the Forest Service Fire Protection account.

OTHER APPROPRIATIONS

Program and Financing (in thousands of dollars)

Identification code	12-9911-0-1-302	1991 actual	1992 est.	1993 est.
Program by activities:				
Direct program:				
00.01	Forest management protection, and utilization	713	51	
00.02	Early winters land exchange	497		
10.00	Total obligations	1,210	51	
Financing:				
21.40	Unobligated balance available, start of year	-1,184	-51	
24.40	Unobligated balance available, end of year	51		
25.00	Unobligated balance expiring	420		
40.00	Budget authority (appropriation)	497		
Relation of obligations to outlays:				
71.00	Total obligations	1,210	51	
72.40	Obligated balance, start of year	3,145	1,275	
74.40	Obligated balance, end of year	-1,275		
90.00	Outlays	3,080	1,326	
Distribution of budget authority by account:				
	Early winters land exchange	497		
Distribution of outlays by account:				
	Forest management, protection and utilization	-3	51	
	Tongass timber supply fund	2,781	1,080	
	Early winters land exchange	302	195	

Acquisition of lands for Winema National Forest, OR.—This special account is established for receipt of a donation to the Secretary of Agriculture for acquisition of lands or interests therein within the Winema National Forest.

Tongass timber supply fund.—Provides for management of the Tongass National Forest and to maintain the timber supply at a specified level.

Early Winters land exchange.—Provides for the preparation of a Supplement to the Final Environmental Impact Statement (SEIS) on Early Winters Resort land exchange on the Okanogan National Forest.

Object Classification (in thousands of dollars)

Identification code	12-9911-0-1-302	1991 actual	1992 est.	1993 est.
21.0	Travel and transportation of persons	68	3	
24.0	Printing and reproduction	323	14	
25.0	Other services	760	32	
26.0	Supplies and materials	59	2	
99.9	Total obligations	1,210	51	

OPERATION AND MAINTENANCE OF RECREATION FACILITIES

Unavailable Collections (in thousands of dollars)

Identification code: 12-5072-0-2-303	1991 actual	1992 est.	1993 est.
01.00 Balance, start of year		8,942	8,942
02.00 Receipts	8,942		6,378
04.00 Total: Balances and net collections	8,942	8,942	15,320
07.00 Balance, end of year	8,942	8,942	15,320

Outdoor recreation occurs throughout National Forest System lands. The America The Beautiful (ATB) Program expands the Land and Water Conservation Fund Act fee authority, provides for the ATB Passport and makes recreation revenues available for appropriation to support program operations. Recreationists who enjoy National Forest System lands will receive direct benefits from the revenues collected. Revenues collected in 1993 will be available for appropriation beginning in 1994.

RANGE BETTERMENT FUND

For necessary expenses of range rehabilitation, protection, and improvement, 50 per centum of all moneys received during the prior fiscal year, as fees for grazing domestic livestock on lands in National Forests in the sixteen Western States, pursuant to section 401(b)(1) of Public Law 94-579, as amended, to remain available until expended, of which not to exceed 6 per centum shall be available for administrative expenses associated with on-the-ground range rehabilitation, protection, and improvements. (43 U.S.C. 1751, 1901-1908; *Department of the Interior and Related Agencies Appropriations Act, 1992.*)

Unavailable Collections (in thousands of dollars)

Identification code: 12-5207-0-2-302	1991 actual	1992 est.	1993 est.
01.00 Balance, start of year: Treasury balance	60	3	72
02.00 Receipts: Cooperative range improvements	4,489	5,438	5,309
04.00 Total: Balances and net collections	4,549	5,441	5,312
05.00 Appropriation	-4,546	-5,369	-5,309
07.00 Balance, end of year: Treasury balance	3	72	72

Program and Financing (in thousands of dollars)

Identification code: 12-5207-0-2-302	1991 actual	1992 est.	1993 est.
Program by activities:			
10.00 Total obligations	4,490	7,256	5,309
Financing:			
21.40 Unobligated balance available, start of year	-1,831	-1,887	
24.40 Unobligated balance available, end of year	1,887		
39.00 Budget authority	4,546	5,369	5,309
Budget authority:			
40.20 Appropriation (special fund)	4,546	5,438	5,309
40.76 Reduction pursuant to P.L. 102-154		-69	
43.00 Appropriation (total)	4,546	5,369	5,309
Relation of obligations to outlays:			
71.00 Total obligations	4,490	7,256	5,309
72.40 Obligated balance, start of year	933	1,132	3,191
74.40 Obligated balance, end of year	-1,132	-3,191	-3,151
90.00 Outlays	4,291	5,197	5,349

Fifty percent of the grazing fees from the National Forests in the 16 western States, once appropriated, are used to protect and improve the productivity of the range, mainly by revegetation, construction, and maintenance of improvements. Capital improvement funding is currently being collected under the authority of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1751), as amended.

Object Classification (in thousands of dollars)

Identification code: 12-5207-0-2-302	1991 actual	1992 est.	1993 est.
Personnel compensation:			
11.1 Full-time permanent	704	823	814
11.3 Other than full-time permanent	636	744	736
11.5 Other personnel compensation	63	106	80
11.9 Total personnel compensation	1,403	1,673	1,630
12.1 Civilian personnel benefits	215	283	296
13.0 Benefits for former personnel	1	1	1
21.0 Travel and transportation of persons	32	60	38
22.0 Transportation of things	44	82	52
23.2 Rental payments to others	2	4	3
23.3 Communications, utilities, and miscellaneous charges	18	34	21
25.0 Other services	832	1,487	980
26.0 Supplies and materials	1,779	3,325	2,094
31.0 Equipment	70	131	83
32.0 Land and structures	92	172	108
42.0 Insurance claims and indemnities	2	4	3
99.9 Total obligations	4,490	7,256	5,309

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment	75	85	81
Full-time equivalent of overtime and holiday hours	2	3	3

LAND ACQUISITION

For expenses necessary to carry out the provisions of the Land and Water Conservation Fund Act of 1965, as amended (16 U.S.C. 4601-4-11), including administrative expenses, and for acquisition of land or waters, or interest therein, in accordance with statutory authority applicable to the Forest Service, [[\$89,433,000] \$100,000,000, to be derived from the Land and Water Conservation Fund, to remain available until expended]: *Provided*, That the Forest Service shall make a grant of \$633,000 to the City of Missoula, Montana, from funds appropriated by Public Law 101-512 for direct acquisition of property known as Rattlesnake Greenway and currently under option to the City of Missoula, Montana: *Provided further*, That no funds shall be available to purchase Special Improvement District permits and any remaining funds shall be available to acquire additional properties for recreation and open space in the same vicinity]. (16 U.S.C. 4601, 516-517a, 555a; *Public Law 96-586; Department of the Interior and Related Agencies Appropriations Act, 1992.*)

Program and Financing (in thousands of dollars)

Identification code: 12-5004-0-2-303	1991 actual	1992 est.	1993 est.
Program by activities:			
10.00 Total obligations	64,017	148,791	100,000
Financing:			
21.40 Unobligated balance available, start of year	-35,807	-60,485	
24.40 Unobligated balance available, end of year	60,485		
39.00 Budget authority	88,695	88,306	100,000
Budget authority:			
40.00 Appropriation	88,695	89,433	100,000
40.76 Reduction pursuant to P.L. 102-154		-1,127	
43.00 Appropriation (total)	88,695	88,306	100,000
Relation of obligations to outlays:			
71.00 Total obligations	64,017	148,791	100,000
72.40 Obligated balance, start of year	14,394	17,465	92,015
74.40 Obligated balance, end of year	-17,465	-92,015	-98,536
90.00 Outlays	60,946	74,241	93,479

Recreation lands and interests are acquired within areas of the National Forest System, wilderness, wildlife and fisheries habitat management areas, and endangered species and other areas for public outdoor recreation purposes.

General and special funds—Continued

LAND ACQUISITION—Continued

Object Classification (in thousands of dollars)

Identification code	12-5004-0-2-303	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent.....	3,152	3,316	3,477
11.3	Other than full-time permanent.....	110	116	122
11.5	Other personnel compensation.....	35	84	59
11.9	Total personnel compensation.....	3,297	3,516	3,658
12.1	Civilian personnel benefits.....	703	826	922
13.0	Benefits for former personnel.....	1	1	1
21.0	Travel and transportation of persons.....	252	607	401
22.0	Transportation of things.....	52	125	83
23.1	Rental payments to GSA.....	76	81	88
23.2	Rental payments to others.....	82	197	130
23.3	Communications, utilities, and miscellaneous charges.....	124	299	197
24.0	Printing and reproduction.....	38	92	61
25.0	Other services.....	1,779	4,285	2,830
26.0	Supplies and materials.....	186	448	296
31.0	Equipment.....	87	210	139
32.0	Land and structures.....	57,327	138,073	91,174
42.0	Insurance claims and indemnities.....	6	14	9
44.0	Refunds.....	7	17	11
99.9	Total obligations.....	64,017	148,791	100,000

Personnel Summary

Total compensable workyears:				
	Full-time equivalent employment.....	100	102	103
	Full-time equivalent of overtime and holiday hours.....	1	2	2

ACQUISITION OF LANDS FOR NATIONAL FORESTS

SPECIAL ACTS

For acquisition of lands within the exterior boundaries of the Cache, Uinta, and Wasatch National Forests, Utah; the Toiyabe National Forest, Nevada; and the Angeles, San Bernardino, Sequoia, and Cleveland National Forests, California, as authorized by law, [§1,148,000] \$1,190,000, to be derived from forest receipts. (49 Stat. 866; 52 Stat. 347; 52 Stat. 1205; 54 Stat. 299; 75 Stat. 699; 79 Stat. 899; Department of the Interior and Related Agencies Appropriations Act, 1992.)

Unavailable Collections (in thousands of dollars)

Identification code	12-5208-0-2-302	1991 actual	1992 est.	1993 est.
01.00	Balance, start of year.....	372	359	374
02.00	Receipts.....	1,084	1,133	1,190
04.00	Total: Balances and net collections.....	1,456	1,492	1,549
05.00	Appropriation.....	-1,097	-1,118	-1,190
07.00	Balance, end of year.....	359	374	374

Program and Financing (in thousands of dollars)

Identification code	12-5208-0-2-302	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations.....	1,053	1,118	1,190
Financing:				
25.00	Unobligated balance expiring.....	44		
39.00	Budget authority.....	1,097	1,118	1,190
Budget authority:				
40.20	Appropriation (special fund).....	1,097	1,133	1,190
40.76	Reduction pursuant to P.L. 102-154.....		-15	
43.00	Appropriation (total).....	1,097	1,118	1,190
Relation of obligations to outlays:				
71.00	Total obligations.....	1,053	1,118	1,190
72.40	Obligated balance, start of year.....	911	501	504

74.40	Obligated balance, end of year.....	-501	-504	-510
90.00	Outlays.....	1,463	1,115	1,184

On the basis of various public laws and agreements with certain counties in Utah, Nevada, and California, National Forest receipts, including the portions which would normally be paid to the State to benefit county roads and schools, are used by the Federal Government for purchase of privately owned lands within the National Forests boundaries to aid in the control of soil erosion and flood damage.

Object Classification (in thousands of dollars)

Identification code	12-5208-0-2-302	1991 actual	1992 est.	1993 est.
11.1	Personnel compensation: Full-time permanent.....	32	33	34
12.1	Civilian personnel benefits.....	4	5	6
23.3	Communications, utilities, and miscellaneous charges.....	11	12	13
25.0	Other contractual services.....	245	249	277
32.0	Land and structures.....	761	819	860
99.9	Total obligations.....	1,053	1,118	1,190

Personnel Summary

Total compensable workyears: Full-time equivalent employment.....	1	1	1
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ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

For acquisition of lands, to be derived from funds deposited by State, county, or municipal governments, public school districts, or other public school authorities pursuant to the Act of December 4, 1967, as amended (16 U.S.C. 484a), to remain available until expended. (Department of the Interior and Related Agencies Appropriations Act, 1992.)

Unavailable Collections (in thousands of dollars)

Identification code	12-5216-0-2-302	1991 actual	1992 est.	1993 est.
01.00	Balance, start of year.....	92	141	157
02.00	Receipts.....	154	1,230	200
04.00	Total: Balances and net collections.....	246	1,371	341
05.00	Appropriation.....	-105	-1,214	-200
07.00	Balance, end of year.....	141	157	157

Program and Financing (in thousands of dollars)

Identification code	12-5216-0-2-302	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations (object class 32.0).....	346	4,037	659
Financing:				
21.40	Unobligated balance available, start of year.....	-1,679	-1,438	1,385
24.40	Unobligated balance available, end of year.....	1,438	-1,385	-1,844
39.00	Budget authority.....	105	1,214	200
Budget authority:				
40.20	Appropriation (special fund).....	105	1,230	200
40.76	Reduction pursuant to P.L. 102-154.....		-16	
43.00	Appropriation (total).....	105	1,214	200
Relation of obligations to outlays:				
71.00	Total obligations.....	346	4,037	659
72.40	Obligated balance, start of year.....	126	190	3,029
74.40	Obligated balance, end of year.....	-190	-3,029	-3,488
90.00	Outlays.....	283	1,199	200

This is a special account for deposits made by State, county, or municipal governments, public school districts or other public school authorities for cash equalization of certain land exchanges. When appropriated, the funds are used to acquire

similar lands suitable for National Forest System purposes in the same State as the National Forest lands conveyed in the land exchange (16 U.S.C. 484a, as amended).

OPERATIONS AND MAINTENANCE OF QUARTERS

Program and Financing (in thousands of dollars)

Identification code	12-5219-0-2-302	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations.....	5,699	9,225	7,057
Financing:				
21.40	Unobligated balance available, start of year.....	-2,620	-3,285	.....
24.40	Unobligated balance available, end of year.....	3,285	.....	.....
60.25	Budget authority (appropriation) (special fund, indefinite).....	6,364	5,940	7,057
Relation of obligations to outlays:				
71.00	Total obligations.....	5,699	9,225	7,057
72.40	Obligated balance, start of year.....	1,002	971	4,256
74.40	Obligated balance, end of year.....	-971	-4,256	-4,479
90.00	Outlays.....	5,730	5,940	6,834

Quarterly rental deductions are collected from employees occupying Forest Service facilities. Amounts are deposited into a special fund and are available for the maintenance and operation of employee occupied quarters.

Object Classification (in thousands of dollars)

Identification code	12-5219-0-2-302	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent.....	1,422	1,508	1,629
11.3	Positions other than permanent.....	345	366	395
11.5	Other personnel compensation.....	53	88	70
11.9	Total personnel compensation.....	1,820	1,962	2,094
12.1	Civilian personnel benefits.....	360	428	490
13.0	Benefits for former personnel.....	1	1	1
21.0	Travel and transportation of persons.....	29	56	37
22.0	Transportation of things.....	21	41	27
23.1	Rental payments to GSA.....	1	1	1
23.2	Rental payments to others.....	65	126	82
23.3	Communications, utilities, and miscellaneous charges.....	319	620	406
25.0	Other services.....	1,335	2,594	1,697
26.0	Supplies and materials.....	1,420	2,759	1,805
31.0	Equipment.....	159	309	202
32.0	Land and structures.....	154	299	196
41.0	Grants, subsidies, and contributions.....	6	12	8
44.0	Refunds.....	9	17	11
99.9	Total obligations.....	5,699	9,225	7,057

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment.....	72	74	77
Full-time equivalent of overtime and holiday hours.....	1	2	2

RESOURCE MANAGEMENT, TIMBER RECEIPTS

Program and Financing (in thousands of dollars)

Identification code	12-5220-0-2-302	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Trail maintenance.....	558	92	.....
00.02	Trail construction.....	373	61	.....
00.03	Wildlife and fish habitat.....	1,863	305	.....
00.04	Soil, water, and air management.....	1,863	305	.....
00.05	Cultural resource management.....	466	76	.....
00.06	Wilderness management.....	466	76	.....
00.07	Reforestation.....	932	152	.....
00.08	Timber sales administration and management.....	2,796	457	.....

10.00	Total obligations.....	9,317	1,524	.....
Financing:				
21.40	Unobligated balance available, start of year.....	-10,841	-1,524	.....
24.40	Unobligated balance available, end of year.....	1,524	.....	.....
39.00	Budget authority.....	.....	.....	.....
Relation of obligations to outlays:				
71.00	Total obligations.....	9,317	1,524	.....
72.40	Obligated balance, start of year.....	12,648	5,116	.....
74.40	Obligated balance, end of year.....	-5,116	.....	.....
90.00	Outlays.....	16,849	6,640	.....

The 1988 timber receipts in excess of \$791,000,000 totaled \$97,505,000 and were made available in 1989 for transfer into a special account. 1989 timber receipts in excess of \$920,000,000 were to be made available in 1990, but there were no excess timber receipts. Funds in this special account are available for trail maintenance; trail construction; wildlife and fish habitat management; soil, water and air management; cultural resource management; wilderness management; reforestation; and timber sale administration and management.

Object Classification (in thousands of dollars)

Identification code	12-5220-0-2-302	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent.....	1,792	.....	.....
11.3	Other than full-time permanent.....	867	.....	.....
11.9	Total personnel compensation.....	2,659	.....	.....
12.1	Civilian personnel benefits.....	492	.....	.....
13.0	Benefits for former personnel.....	16	.....	.....
21.0	Travel and transportation of persons.....	121	30	.....
22.0	Transportation of things.....	14	3	.....
23.2	Rental payments to others.....	69	17	.....
23.3	Communications, utilities, and miscellaneous charges.....	90	22	.....
24.0	Printing and reproduction.....	57	14	.....
25.0	Other services.....	3,536	878	.....
26.0	Supplies and materials.....	888	220	.....
31.0	Equipment.....	317	79	.....
32.0	Land and structures.....	918	227	.....
41.0	Grants, subsidies, and contributions.....	6	1	.....
44.0	Refunds.....	134	33	.....
99.9	Total obligations.....	9,317	1,524	.....

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment.....	152	.....	.....
Full-time equivalent of overtime and holidays.....	6	.....	.....

NATIONAL FOREST FUND

Unavailable Collections (in thousands of dollars)

Identification code	12-5008-0-2-302	1991 actual	1992 est.	1993 est.
01.00	Balance, start of year.....	680,228	264,501	227,196
02.01	Receipts.....	577,998	319,388	324,236
Transferred to:				
03.10	General fund receipts.....	-603,033	-26,083	-34,317
03.20	Operation and maintenance of recreation facilities.....	-8,942	.....	-6,378
03.20	Payments to States, National Forest Fund.....	-327,180	-316,982	-315,461
03.20	Timber purchaser roads constructed by Forest Service.....	-4,859	-5,806	-8,546
03.20	Range betterment fund.....	-4,489	-5,438	-5,309
03.20	Acquisition of lands for National Forests, Special Acts.....	-1,084	-1,133	-1,190
03.20	Payments to Minnesota, National Forest Fund.....	-1,251	-1,251	-1,251
03.20	Tongass timber supply fund.....	-42,887	.....	.....
04.00	Total, excluding unrealized discount.....	-390,692	-356,693	-372,452

General and special funds—Continued

FOREST SERVICE PERMANENT APPROPRIATIONS

Unavailable Collections (in thousands of dollars)

Identification code	12-9922-0-2-302	1991 actual	1992 est.	1993 est.
01.00	Balance, start of year: Balance, start of year			
Receipts:				
02.01	Timber purchaser roads constructed by Forest Service.....	4,859	5,806	8,546
02.02	Timber salvage sales	144,194	120,385	92,775
02.03	Expenses, brush disposal.....	40,468	71,976	69,012
02.04	Licensee programs, Forest Service	97	108	117
02.05	Restoration of lands and improvements.....	140	108	117
02.06	Tongass timber supply fund	42,887		
02.99	Subtotal receipts	232,645	198,383	170,567
04.00	Total: Balances and net collections	232,645	202,267	174,451
Appropriations:				
05.01	Timber purchaser roads constructed by Forest Service.....	—4,859	—5,806	—8,546
05.02	Timber salvage sales	—144,194	—120,385	—92,775
05.03	Expenses, brush disposal.....	—40,468	—71,976	—69,012
05.04	Licensee programs, Forest Service	—97	—108	—117
05.05	Restoration of lands and improvements.....	—140	—108	—117
05.06	Tongass timber supply fund	—42,887		
05.99	Subtotal appropriation	—232,645	—198,383	—170,567
07.00	Balance, end of year: U.S. Securities			

Program and Financing (in thousands of dollars)

Identification code	12-9922-0-2-302	1991 actual	1992 est.	1993 est.
Program by activities:				
00.01	Expenses, brush disposal.....	57,609	70,253	67,360
00.02	Licensee programs, Forest Service	—64	105	114
00.03	Restoration of forest lands and improvements	74	105	114
00.04	Timber purchaser roads constructed by Forest Service.....	5,968	5,667	8,341
00.05	Timber salvage sales	120,334	117,504	90,555
00.06	Tongass timber supply fund	39,363		
10.00	Total obligations	223,284	193,634	166,484
Financing:				
21.40	Unobligated balance available, start of year	—302,456	—307,933	—312,682
24.40	Unobligated balance available, end of year	307,933	312,682	316,765
39.00	Budget authority	228,761	198,383	170,567
Budget authority:				
60.25	Appropriation (special fund, indefinite).....	232,645	198,383	170,567
61.00	Transferred to other accounts	—3,884		
63.00	Appropriation (total)	228,761	198,383	170,567
Relation of obligations to outlays:				
71.00	Total obligations	223,284	193,634	166,484
72.40	Obligated balance, start of year	40,081	49,032	91,146
74.40	Obligated balance, end of year	—49,032	—91,146	—90,144
90.00	Outlays	214,333	151,520	167,486
Distribution of budget authority by account:				
	Expenses, brush disposal	40,468	71,976	69,012
	Licensee programs, Forest Service	97	108	117
	Restoration of forest lands and improvements.....	140	108	117
	Timber purchaser roads constructed by Forest Service.....	4,859	5,806	8,546
	Timber salvage sales	140,310	120,385	92,775
	Tongass timber supply fund	42,887		
Distribution of outlays by account:				
	Expenses, brush disposal	57,480	71,281	69,374
	Licensee programs, Forest Service	67	108	117
	Restoration of forest lands and improvements.....	80	108	117
	Timber purchaser roads constructed by Forest Service.....	4,672	5,254	7,527
	Timber salvage sales	112,715	59,514	90,351
	Tongass timber supply fund	39,319	15,255	

Expenses, brush disposal.—Funds from payments by purchasers of National Forest timber to dispose of or treat slash and other debris that result from cutting operations (16 U.S.C. 490).

Licensee programs, Forest Service.—Funds from fees for the use of characters by private enterprises are collected under regulations promulgated by the Secretary as follows:

Smokey Bear.—For furthering the nationwide forest fire prevention campaign (16 U.S.C. 580(2)).

Woodsy Owl.—For promoting wise use of the environment and programs which foster maintenance and improvement of environmental quality (16 U.S.C. 580(1)).

Restoration of forest lands and improvements.—Funds from claim settlements involving damage to lands or improvements and from forfeiture of deposits and bonds by permittees and timber purchasers are used for the restoration made necessary by the action which led to the settlement of forfeiture (16 U.S.C. 579c).

Timber purchaser roads constructed by Forest Service.—Funds from timber receipts for Government constructed permanent roads for purchasers of timber who qualify as small businesses and elect to have the Forest Service construct the roads designated under the timber sale contract where costs exceed \$20,000 (16 U.S.C. 472a(i)).

Timber salvage sales.—Funds to begin salvage of insect-infested, dead, damaged, or down timber, and to remove associated trees for stand improvement (16 U.S.C. 472a(h)); and, for preparation of timber sales to replace sales lost to fire or other causes, and for preparation activities to replace sales inventory of the shelf, including timber support.

Tongass timber supply fund.—Funds from sales of Alaska timber to maintain the timber supply from the Tongass National Forest at a specified level (16 U.S.C. 539d). The Tongass Timber Reform Act, P.L. 101-626, terminated the authorization for the "Tongass Timber Supply Fund (TTSF)" in 1991. Activities formerly were funded in "Forest Research," "Construction," and "National Forest System."

Object Classification (in thousands of dollars)

Identification code	12-9922-0-2-302	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent	82,709	84,316	78,969
11.3	Other than full-time permanent	16,785	17,117	16,032
11.5	Other personnel compensation	6	5	4
11.9	Total personnel compensation	99,500	101,438	95,005
12.1	Civilian personnel benefits	23,434	26,327	26,457
13.0	Benefits for former personnel	2,095	2,136	2,001
21.0	Travel and transportation of persons	7,795	5,004	3,323
22.0	Transportation of things	2,532	1,625	1,079
23.1	Rental payments to GSA	1,571	1,666	1,801
23.2	Rental payments to others	3,061	1,965	1,305
23.3	Communications, utilities, and miscellaneous charges	4,253	2,730	1,813
24.0	Printing and reproduction	1,265	812	539
25.0	Other services	52,272	33,557	22,286
26.0	Supplies and materials	9,387	6,026	4,002
31.0	Equipment	8,976	5,762	3,827
32.0	Land and structures	6,636	4,260	2,829
41.0	Grants, subsidies, and contributions	47	30	20
42.0	Insurance claims and indemnities	395	254	169
44.0	Refunds	65	42	28
99.9	Total obligations	223,284	193,634	166,484

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment	4,132	4,085	3,685
Full-time equivalent of overtime and holiday hours	6	5	4

FOREST SERVICE PERMANENT APPROPRIATIONS

Unavailable Collections (in thousands of dollars)

Identification code: 12-9921-0-2-806	1991 actual	1992 est.	1993 est.
01.00 Balance, start of year	90,226	108,613	108,613
Receipts			
02.01 Payments to States, National Forest Fund	327,180	316,982	315,461
02.02 Payments to Minnesota, National Forest Fund	1,251	1,251	1,251
02.03 National Grasslands	23,975	6,763	6,763
02.99 Total receipts	352,406	324,996	323,475
04.00 Total: Balances and net collections	442,632	433,609	432,088
Appropriation:			
05.01 Payments to States, National Forest Fund	—327,180	—316,982	—315,461
05.02 Payments to Minnesota, National Forest Fund	—1,251	—1,251	—1,251
05.03 National Grasslands	—5,588	—6,763	—6,763
05.99 Total appropriation	—334,019	—324,996	—323,475
07.00 Balance, end of year	108,613	108,613	108,613

Program and Financing (in thousands of dollars)

Identification code: 12-9921-0-2-806	1991 actual	1992 est.	1993 est.
Program by activities:			
00.01 Payment to Minnesota	1,251	1,251	1,251
00.02 Payment to counties, National Grasslands	8,238	17,238	6,763
00.03 Payments to States, National Forest Fund	327,157	317,005	315,461
10.00 Total obligations (object class 41.0)	336,646	335,494	323,475
Financing:			
21.40 Unobligated balance available, start of year	—13,125	—10,498	.....
24.40 Unobligated balance available, end of year	10,498	.....	.....
60.25 Budget authority (appropriation) (special fund, indefinite)	334,019	324,996	323,475
Relation of obligations to outlays:			
71.00 Total obligations	336,646	335,494	323,475
72.40 Obligated balance, start of year	—6,509	1	7,948
74.40 Obligated balance, end of year	—1	—7,948	—7,568
90.00 Outlays	330,137	327,546	323,855
Distribution of budget authority by account:			
Payment to Minnesota	1,251	1,251	1,251
Payments to counties, National Grasslands	5,588	6,763	6,763
Payments to States, National Forest Fund	327,180	316,982	315,461
Distribution of outlays by account:			
Payment to Minnesota	1,251	1,251	1,251
Payments to counties, National Grasslands	1,730	6,763	6,763
Payments to States, National Forest Fund	327,157	319,532	315,841

Payment to Minnesota.—At the close of each fiscal year, the State of Minnesota is paid 0.75 percent of the appraised value of certain Superior National Forest lands in the counties of Cook, Lake, and St. Louis for distribution to these counties (16 U.S.C. 577g).

Payments to counties, National Grasslands.—Of the revenues received in a calendar year from the use of National Grasslands, 25 percent is paid to the counties in which such land is situated for funding local schools and roads (7 U.S.C. 1012).

Payments to States, National Forests Fund.—With minor exceptions, 25 percent of the money received from the National Forests, including all the collections under 16 U.S.C. 576b, and all amounts allowed any timber purchaser for construction of roads, is paid at the end of each fiscal year to the States for funding local schools and roads of the county in which such forests are situated (16 U.S.C. 500 and 97 Stat. 1123).

Intragovernmental funds:

WORKING CAPITAL FUND

Program and Financing (in thousands of dollars)

Identification code: 12-4605-0-4-302	1991 actual	1992 est.	1993 est.
Program by activities:			
00.01 Operating expenses	86,224	90,552	94,314
00.02 Capital investment	27,191	28,556	29,743
10.00 Total obligations	113,415	119,108	124,057
Financing:			
21.90 Unobligated balance available, start of year: Fund balance	—35,184	—57,379	—80,688
24.90 Unobligated balance available, end of year: Fund balance	57,379	80,688	104,966
68.00 Budget authority (gross): Spending authority from offsetting collections (new)	135,610	142,417	148,335
Relation of obligations to outlays:			
71.00 Total obligations	113,415	119,108	124,057
72.90 Obligated balance, start of year: Fund balance	42,341	29,437	6,128
74.10 Receivables in excess of obligations, end of year .....	.....	.....	18,150
74.90 Obligated balance, end of year: Fund balance	—29,437	—6,128	.....
87.00 Outlays (gross)	126,319	142,417	148,335
Adjustments to budget authority and outlays:			
88.00 Deductions for offsetting collections: Federal funds	—135,610	—138,298	—145,324
89.00 Budget authority (net) .....	.....	4,119	3,011
90.00 Outlays (net)	—9,291	4,119	3,011

The Working Capital Fund is a self-sustaining revolving fund that provides services to National Forests, to research experiment stations, to other Federal agencies when necessary, to State and private agencies as provided by law, and to persons who cooperate with the Forest Service in fire control and other authorized programs.

The forestry related supply and support services include:

Equipment Services.—The fund owns, operates, maintains, replaces, and repairs common use motor driven and similar equipment. This equipment is rented to administrative units, that is, National Forests, research experiment stations, and other units, and, in some cases, to other agencies, at rates which recover the cost of operation, repair and maintenance, management, and depreciation. The rates also include an increment which provides additional cash which, when added to depreciation earnings and the residual value of equipment, provides sufficient funds to replace the equipment.

Aircraft Services.—The fund operates, maintains, and repairs Forest Service owned aircraft used in fire surveillance and suppression and in other Forest Service programs. The aircraft are rented to National Forests, research experiment stations, and in some cases to other agencies, at rates which recover the cost of depreciation, operation, maintenance, repair, and improvements in the airworthiness of the aircraft. Aircraft replacement costs are financed from either appropriated funds or the Forest Service Working Capital Fund, or a combination of both.

Supply Services.—The fund operates the following common services:

Photo reproduction laboratories that store, reproduce, and supply aerial photographs, aerial maps, and other photographs of National Forest lands. The photographic reproductions are sold to National Forests, experiment stations, and others at cost.

Sign shops that manufacture and supply special signs for the National Forests for use in regulating traffic and as information to the public and other users of the National Forests. The signs are sold to National Forests and experiment stations at cost.

Intragovernmental funds—Continued

WORKING CAPITAL FUND—Continued

Subsistence services that prepare and serve meals to Forest Service crews working in areas where adequate public restaurant facilities are not available.

Seed supply services that provide tree seed for direct seeding or sowing in nurseries for the production of trees. Includes purchase or collection of cones, extraction of seeds, cleaning and testing, and storage and delivery. Operates in conjunction with tree nurseries.

Tree nurseries that operate forest tree nurseries and cold storage facilities for storage of tree seedlings. Tree seedlings are sold to National Forests, State foresters, and other cooperators at cost.

Revenue and Expense (in thousands of dollars)

Identification code	12-4605-0-4-302	1991 actual	1992 est.	1993 est.
0101	Revenue	135,610	142,417	148,335
0102	Expense	-86,224	-90,552	-94,314
0109	Net income	49,386	51,865	54,021

Financial Condition (in thousands of dollars)

Identification code	12-4605-0-4-302	1990 actual	1991 actual	1992 est.	1993 est.
Assets:					
1000	Fund balance with Treasury and cash:				
	Fund balance with Treasury	77,525	86,816	90,462	93,357
	Accounts receivable:				
1100	Federal agencies	317	19,497	20,315	20,966
1110	Public	184	571	595	614
1120	Allowances for uncollectibles (—)	-23	-45	-47	-48
1199	Subtotal, accounts receivable	478	20,023	20,863	21,532
	Inventories:				
1300	Operating consumables	2,026	2,371	2,471	2,550
1310	Product or service components	27,312	25,495	26,566	27,416
1399	Subtotal, inventories	29,338	27,866	29,037	29,966
	Property, plant, and equipment:				
1600	Structures, facilities, and leasehold improvements	29,980	28,150	29,332	30,271
1620	ADP software	5,714	6,215	6,476	6,683
1630	Equipment	287,235	313,648	326,821	337,279
1680	Allowances (—)	-132,925	-132,925	-132,925	-132,925
1699	Subtotal, property, plant, and equipment	190,004	215,088	229,704	241,308
1999	Total assets	297,345	349,793	370,066	386,163
Liabilities:					
	Accounts payable:				
2000	Federal agencies	89	8,182	8,526	8,799
2010	Public	414	8,864	9,236	9,532
2099	Subtotal, accounts payable	503	17,046	17,762	18,331
2400	Unearned revenue (advances): Federal agencies	330	330	344	354
2999	Total liabilities	833	17,376	18,106	18,685
Equity:					
	Appropriated fund equity:				
3000	Unexpended financed budget authority (accrual basis): Unexpended appropriations	77,173	89,463	93,220	96,204
3199	Invested capital	152,148	156,837	163,424	168,654
	Revolving fund equity:				
	Revolving fund balances:				
3210	Cumulative results	66,178	77,709	80,973	83,564
3220	Donations	13	65	67	69
3299	Subtotal, revolving fund balances	66,191	77,774	81,040	83,633
3999	Total equity	295,512	324,074	337,684	348,491

Object Classification (in thousands of dollars)

Identification code	12-4605-0-4-302	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent	19,718	21,362	23,054
11.3	Other than full-time permanent	5,174	5,598	6,049
11.5	Other personnel compensation	1	1	1
11.9	Total personnel compensation	24,893	26,961	29,104
12.1	Civilian personnel benefits	4,652	5,552	6,431
13.0	Benefits for former personnel	728	789	851
21.0	Travel and transportation of persons	717	740	756
22.0	Transportation of things	540	557	569
23.1	Rental payments to GSA	891	891	891
23.2	Rental payments to others	631	651	665
23.3	Communications, utilities, and miscellaneous charges	1,476	1,524	1,557
25.0	Other services	16,733	17,275	17,654
26.0	Supplies and materials	33,488	34,574	35,336
31.0	Equipment	28,512	29,435	30,081
32.0	Land and structures	149	154	157
42.0	Insurance claims and indemnities	5	5	5
99.9	Total obligations	113,415	119,108	124,057

Note.—Personnel totals are included with personnel totals of all other Forest Service programs.

Trust Funds

REFORESTATION TRUST FUND

Unavailable Collections (in thousands of dollars)

Identification code	12-8046-0-7-302	1991 actual	1992 est.	1993 est.
01.02	Balance, start of year	-310	-310	-310
07.02	Balance, end of year	-310	-310	-310

Program and Financing (in thousands of dollars)

Identification code	12-8046-0-7-302	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations	29,341	30,659	30,000
Financing:				
21.40	Unobligated balance available, start of year	-2,601	-11,260	-10,601
21.41	Unobligated balance available, start of year	-8,000		
24.40	Unobligated balance available, end of year	11,260	10,601	10,601
60.05	Budget authority (appropriation) (indefinite)	30,000	30,000	30,000
Relation of obligations to outlays:				
71.00	Total obligations	29,341	30,659	30,000
72.40	Obligated balance, start of year	-2,204	4,486	5,145
74.40	Obligated balance, end of year	-4,486	-5,145	-5,145
90.00	Outlays	22,651	30,000	30,000

Amounts from this account are used for reforestation as authorized by 16 U.S.C. 1606a (d) and (e).

Object Classification (in thousands of dollars)

Identification code	12-8046-0-7-302	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent	5,438	6,235	6,473
11.3	Other than full-time permanent	1,015	1,164	1,209
11.5	Other personnel compensation	317	342	347
11.9	Total personnel compensation	6,770	7,741	8,029
12.1	Civilian personnel benefits	1,408	1,774	1,974
13.0	Benefits for former personnel	29	33	34
21.0	Travel and transportation of persons	201	201	190
22.0	Transportation of things	101	101	95
23.1	Rental payments to GSA	130	130	130
23.2	Rental payments to others	192	192	181
23.3	Communications, utilities, and miscellaneous charges	312	312	295
24.0	Printing and reproduction	4	4	4
25.0	Other services	17,336	17,316	16,370
26.0	Supplies and materials	2,428	2,425	2,292
31.0	Equipment	406	406	384

13. DEPARTMENT OF AGRICULTURE

FOREST SERVICE—Continued
Trust Funds—Continued

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32.0	Land and structures.....	12	12	11
41.0	Grants, subsidies, and contributions.....	1	1	1
42.0	Insurance claims and indemnities.....	11	11	10
99.9	Total obligations.....	29,341	30,659	30,000

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment.....	278	309	309
Full-time equivalent of overtime and holiday hours.....	11	11	11

ALLOCATIONS AND ALLOTMENTS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations or allotments from other accounts are included in the schedule of the parent appropriations, as follows:

Agriculture:
Agricultural Research Service.
Soil Conservation Service:
Watershed and flood prevention operations.
Resource conservation and development.
Watershed planning.
River basin surveys and investigations.
Agriculture Stabilization Conservation Service: Conservation Reserve Program.
Department Administration:
Hazardous waste management.
Farmers Home Administration: Rural community fire protection grants.
Transportation: Federal Highway Administration, Highway Trust Fund.
Labor: Employment and Training Administration, Training and employment services.

COOPERATIVE WORK TRUST FUND

Program and Financing (in thousands of dollars)

Identification code	12-8028-0-7-302	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations.....	278,120	399,185	399,129
Financing:				
21.40	Unobligated balance available, start of year.....	-515,588	-489,442	-451,915
24.40	Unobligated balance available, end of year.....	489,442	451,915	414,393
60.05	Budget authority (appropriation) (indefinite).....	251,974	361,658	361,607
Relation of obligations to outlays:				
71.00	Total obligations.....	278,120	399,185	399,129
72.40	Obligated balance, start of year.....	61,936	62,030	105,111
74.40	Obligated balance, end of year.....	-62,030	-105,111	-141,875
90.00	Outlays.....	278,026	356,104	362,365

Advances, including deposits from purchasers of timber, are received and used for specified work in forest investigations protection and improvement of the National Forest System, including protection, reforestation, and administration of private lands adjacent to National Forests (7 U.S.C. 2269; 16 U.S.C. 498, 535, 565a, 572, 572a, 576b, 1643; and 31 U.S.C. 1321).

Object Classification (in thousands of dollars)

Identification code	12-8028-0-7-302	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent.....	72,025	82,812	84,066
11.3	Other than full-time permanent.....	16,488	18,957	19,244
11.5	Other personnel compensation.....	5,098	7,548	7,836
11.9	Total personnel compensation.....	93,611	109,317	111,146
12.1	Civilian personnel benefits.....	18,770	24,155	26,352
13.0	Benefits for former personnel.....	1,593	1,832	1,860
21.0	Travel and transportation of persons.....	4,004	6,437	6,337
22.0	Transportation of things.....	1,816	2,925	2,878
23.1	Rental payments to GSA.....	849	902	976
23.2	Rental payments to others.....	2,226	3,585	3,528
23.3	Communications, utilities, and miscellaneous charges.....	4,463	7,187	7,073
24.0	Printing and reproduction.....	310	499	491
25.0	Other services.....	105,840	170,458	167,744
26.0	Supplies and materials.....	30,702	49,444	48,657
31.0	Equipment.....	6,722	10,825	10,653
32.0	Land and structures.....	6,290	10,130	9,969

41.0	Grants, subsidies, and contributions.....	70	113	111
42.0	Insurance claims and indemnities.....	327	527	519
44.0	Refunds.....	527	849	835
99.9	Total obligations.....	278,120	399,185	399,129

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment.....	3,829	4,268	4,173
Full-time equivalent of overtime and holiday hours.....	162	233	233

GIFTS, DONATIONS AND BEQUESTS FOR FOREST AND RANGELAND RESEARCH

For expenses authorized by 16 U.S.C. 1643(b), [\$97,000] \$105,000, to remain available until expended, to be derived from the fund established pursuant to the above Act. (Department of the Interior and Related Agencies Appropriations Act, 1992.)

Unavailable Collections (in thousands of dollars)

Identification code	12-8034-0-7-302	1991 actual	1992 est.	1993 est.
01.02	Balance, start of year: Unrealized discounts.....	-1	-1	-1
02.00	Receipts.....	-1	-96	-105
04.00	Total: Balances and net collections.....	1	96	105
04.10	Unrealized discount.....	-1	-1	-1
05.00	Appropriation.....	1	96	105
07.02	Balance, end of year: Unrealized discounts.....	-1	-1	-1

Program and Financing (in thousands of dollars)

Identification code	12-8034-0-7-302	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations.....	29	339	105
Financing:				
Unobligated balance available, start of year:				
21.40	Treasury balance.....	-206	-243	
21.41	U.S. securities: Par value.....	-35		
24.40	Unobligated balance available, end of year: Treasury balance.....	243		
39.00	Budget authority (gross).....	31	96	105
Budget authority:				
Current:				
40.00	Appropriation.....	1	96	105
Permanent:				
68.00	Spending authority from offsetting collections (new).....	30		
Relation of obligations to outlays:				
71.00	Total obligations.....	29	339	105
72.40	Obligated balance, start of year.....	18	4	247
74.40	Obligated balance, end of year.....	-4	-247	-247
87.00	Outlays (gross).....	43	96	105
Adjustments to budget authority and outlays:				
88.00	Deductions for offsetting collections: Federal funds.....	-30		
89.00	Budget authority (net).....	1	96	105
90.00	Outlays (net).....	13	96	105

This appropriation makes available to the Forest Service all deposits received from gifts and bequests for research to invest and reinvest in public debt securities for forest and rangeland research.

Object Classification (in thousands of dollars)

Identification code	12-8034-0-7-302	1991 actual	1992 est.	1993 est.
Personnel compensation:				
11.1	Full-time permanent.....	18	19	20
11.3	Other than full-time permanent.....	5	5	5

Intragovernmental funds—Continued

GIFTS, DONATIONS AND BEQUESTS FOR FOREST AND RANGELAND
RESEARCH—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-8034-0-7-302	1991 actual	1992 est.	1993 est.
11.9	Total personnel compensation.....	23	24	25
12.1	Civilian personnel benefits.....	4	5	6
25.0	Other services.....	1	154	37
26.0	Supplies and materials.....	1	156	37
99.9	Total obligations.....	29	339	105

Personnel Summary

Total compensable workyears: Full-time equivalent employment	1	1	1
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HIGHWAY CONSTRUCTION: MOUNT ST. HELENS NATIONAL MONUMENT

Program and Financing (in thousands of dollars)

Identification code	12-8029-0-7-401	1991 actual	1992 est.	1993 est.
Program by activities:				
10.00	Total obligations.....	3,734	745	.....
Financing:				
21.40	Unobligated balance available, start of year.....	-4,479	-745	.....
24.40	Unobligated balance available, end of year.....	745	.....	.....
39.00	Budget authority.....	.....	.....	.....
Relation of obligations to outlays:				
71.00	Total obligations.....	3,734	745	.....
72.40	Obligated balance, start of year.....	2,028	3,274	-1
74.40	Obligated balance, end of year.....	-3,274	1	1
90.00	Outlays.....	2,487	4,020	.....

Authority for Mount St. Helens National Monument was made available by the Department of the Interior and Related Agencies Appropriations Act, 1987, as included in Public Laws 99-500 and 99-591. An additional amount was appropriated in the Department of the Interior and Related Agencies Appropriations Act, 1989 as included in Public Law 100-446.

Object Classification (in thousands of dollars)

Identification code	12-8029-0-7-401	1991 actual	1992 est.	1993 est.
21.0	Travel and transportation of persons.....	20	4	.....
22.0	Transportation of things.....	2	.....	.....
23.2	Rental payments to others.....	1	.....	.....
23.3	Communications, utilities, and miscellaneous charges.....	7	1	.....
24.0	Printing and reproduction.....	1	.....	.....
25.0	Other services.....	945	189	.....
26.0	Supplies and materials.....	15	3	.....
31.0	Equipment.....	28	6	.....
32.0	Land and structures.....	2,715	542	.....
99.9	Total obligations.....	3,734	745	.....

ADMINISTRATIVE PROVISIONS, FOREST
SERVICE

Appropriations to the Forest Service for the current fiscal year shall be available for: (a) purchase of not to exceed [207] 127 passenger motor vehicles of which [17] 31 will be used primarily for law enforcement purposes and of which [176] 101 shall be for replacement only, of which acquisition of [137] 81 passenger motor vehicles shall be from excess sources, and hire of such vehicles; operation and maintenance of aircraft, the purchase of not to exceed two for replacement only, and acquisition of [68] 47 aircraft from excess sources; notwithstanding other provisions of law, existing aircraft

being replaced may be sold, with proceeds derived or trade-in value used to offset the purchase price for the replacement aircraft; (b) services pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$100,000 for employment under 5 U.S.C. 3109; (c) purchase, erection, and alteration of buildings and other public improvements (7 U.S.C. 2250); (d) acquisition of land, waters, and interests therein, pursuant to the Act of August 3, 1956 (7 U.S.C. 428a); (e) for expenses pursuant to the Volunteers in the National Forest Act of 1972 (16 U.S.C. 558a, 558d, 558a note); and (f) for debt collection contracts in accordance with 31 U.S.C. 3718(c).

[None of the funds made available under this Act shall be obligated or expended to change the boundaries of any region, to abolish any region, to move or close any regional office for research, State and private forestry, or National Forest System administration of the Forest Service, Department of Agriculture, without the consent of the House and Senate Committees on Appropriations and the Committee on Agriculture, Nutrition, and Forestry in the United States Senate and the Committee on Agriculture in the United States House of Representatives.]

Any appropriations or funds available to the Forest Service may be advanced to the Forest Service Firefighting appropriation and may be used for forest firefighting and the emergency rehabilitation of burned-over lands under its jurisdiction[. Provided, That no funds shall be made available under this authority until funds appropriated to the "Emergency Forest Service Firefighting Fund" shall have been exhausted].

[The appropriation structure for the Forest Service may not be altered without advance approval of the House and Senate Committees on Appropriations.]

Notwithstanding any other provision of law, any appropriations or funds available to the Forest Service may be used to reimburse employees for the cost of State licenses and certification fees pursuant to their Forest Service position and that are necessary to comply with State laws, regulations, and requirements.

Funds appropriated to the Forest Service shall be available for assistance to or through the Agency for International Development and the Office of International Cooperation and Development in connection with forest and rangeland research, technical information, and assistance in foreign countries, and shall be available to support forestry and related natural resource activities outside the United States and its territories and possessions, including technical assistance, education and training, and cooperation with United States and international organizations.

All funds received for timber salvage sales may be credited to the Forest Service Permanent Appropriations to be expended for timber salvage sales from any national forest, and for timber sales preparation to replace sales lost to fire or other causes, and sales preparation to replace sales inventory on the shelf for any national forest to a level sufficient to maintain new sales availability equal to a rolling five-year average of the total sales offerings, and for design, engineering, and supervision of construction of roads lost to fire or other causes associated with the timber sales programs described above: Provided, That notwithstanding any other provision of law, moneys received from the timber salvage sales program in fiscal year [1992] 1993 shall be considered as money received for purposes of computing and distributing 25 per centum payments to local governments under 16 U.S.C. 500, as amended.

[None of the funds made available to the Forest Service under this Act shall be subject to transfer under the provisions of section 702(b) of the Department of Agriculture Organic Act of 1944 (7 U.S.C. 2257) or 7 U.S.C. 147b unless the proposed transfer is approved in advance by the House and Senate Committees on Appropriations in compliance with the reprogramming procedures contained in House Report 102-116.]

No funds appropriated to the Forest Service shall be transferred to the Working Capital Fund of the Department of Agriculture without the approval of the Chief of the Forest Service.

Notwithstanding any other provision of law, any appropriations or funds available to the Forest Service may be used to disseminate program information to private and public individuals and organizations through the use of nonmonetary items of nominal value and to provide nonmonetary awards of nominal value and to incur necessary expenses for the nonmonetary recognition of private individuals and organizations that make contributions to Forest Service programs.

[Notwithstanding any other provision of law, money collected, in advance or otherwise, by the Forest Service under authority of section

101 of Public Law 93-153 (30 U.S.C. 185(1)) as reimbursement of administrative and other costs incurred in processing pipeline right-of-way or permit applications and for costs incurred in monitoring the construction, operation, maintenance, and termination of any pipeline and related facilities, may be used to reimburse the applicable appropriation to which such costs were originally charged.】

【Funds available to the Forest Service shall be available to conduct a program of not less than \$1,000,000 for high priority projects within the scope of the approved budget which shall be carried out by the Youth Conservation Corps as if authorized by the Act of August 13, 1970, as amended by Public Law 93-408.】

Notwithstanding the provisions of the Federal Grant and Cooperative Agreements Act of 1977 (31 U.S.C. 6301-6308), the Forest Service is authorized hereafter to negotiate and enter into cooperative arrangements with public and private agencies, organizations, institutions, and individuals to continue the Challenge Cost-Share Program.

【None of the funds available in this Act shall be used for timber sale preparation using clearcutting in hardwood stands in excess of 25 percent of the fiscal year 1989 harvested volume in the Wayne National Forest, Ohio: *Provided*, That this limitation shall not apply to hardwood stands damaged by natural disaster: *Provided further*, That landscape architects shall be used to maintain a visually pleasing forest.】

【None of the funds made available to the Forest Service in this Act shall be expended for the purpose of issuing a special use authorization permitting land use and occupancy and surface disturbing activities for any project to be constructed on Lewis Fork Creek in Madera County, California, at the site above, and adjacent to, Corlieu Falls bordering the Lewis Fork Creek National Recreation Trail until the studies required in Public Law 100-202 have been submitted to the Congress: *Provided*, That any special use authorization shall not be executed prior to the expiration of thirty calendar days (not including any day in which either House of Congress is not in session because of adjournment of more than three calendar days to a day certain) from the receipt of the required studies by the Speaker of the House of Representatives and the President of the Senate.】

【None of the funds made available to the Forest Service in this Act shall be expended for the purpose of administering a special use authorization permitting land use and occupancy and surface disturbing activities for any project to be constructed on Rock Creek, Madera County, California, until a study has been completed and submitted to the Congress by the Forest Service in consultation with the United States Fish and Wildlife, the United States Army Corps of Engineers, the California State Water Resources Control Board, the California Department of Fish and Game and other interested public parties regarding the project's potential cumulative impacts on the environment, together with a finding that there will be no substantial adverse impact on the environment. Findings from the study must be presented at no less than three public meetings.】

Any money collected from the States for fire suppression assistance rendered by the Forest Service on non-Federal lands not in the vicinity of National Forest System lands shall be used to reimburse the applicable appropriation and shall remain available until expended as the Secretary may direct in conducting activities authorized by 16 U.S.C. 2101 (note), 2101-2110, 1606, and 2111.

Of the funds available to the Forest Service, \$1,500 is available to the Chief of the Forest Service for official reception and representation expenses.

Notwithstanding any other provision of law, the Forest Service is authorized to employ or otherwise contract with persons at regular rates of pay, as determined by the Service, to perform work occasioned by emergencies such as fires, storms, floods, earthquakes or any other unavoidable cause without regard to Sundays, Federal holidays, and the regular workweek.

【As a pilot effort, for the purpose of achieving ecologically defensible management practices, the Kaibab and Dixie National Forests are authorized to apply the value or a reasonable portion of the value of timber removed under a stewardship end result contract as an offset against the cost of stewardship services received including, but not limited to, site preparation, replanting, silviculture programs, recreation, wildlife habitat enhancement, and other multiple-use enhancements on selected projects. Timber removed shall count toward meeting the Congressional expectations for the annual timber harvest.】

【The Forest Service shall conduct a below-cost timber sales study on the Shawnee National Forest, Illinois, in fiscal year 1992.】

【The Forest Service shall work with the purchasers of sales already under contract on the Shawnee National Forest to achieve mutually acceptable modifications to said contracts so that the har-

vest of timber under such contracts may occur consistent with the expected management prescriptions and/or practices envisioned in the Draft Amendment to the Forest Plan for the Shawnee National Forest issued in 1991.】

【To the greatest extent possible, and pending final approval of the Draft Amendment to the Shawnee National Forest Plan, none of the funds available in this Act shall be used for preparation of timber sales using clearcutting or other forms of even aged management in hardwood stands in the Shawnee National Forest, Illinois.】 (*Department of the Interior and Related Agencies Appropriations Act, 1992.*)

TITLE VII—GENERAL PROVISIONS

The following sections are proposed for deletion and do not appear below:

- Sec. 701 Hereafter, limits expenditures on consulting services obtained through procurement contracts of public record.
- Sec. 706 Hereafter, permits the Secretary to make advances of money to chiefs of field parties.
- Sec. 711 Hereafter, permits USDA employees to be loaned out to other agencies of the Department, without reimbursement, when not otherwise fully utilized; and staff year ceilings shall exclude overtime and staff years expended as a result of carrying out programs associated with natural disasters.
- Sec. 712 Limitation on the obligation of funds for personnel compensation and benefits.
- Sec. 713 Prohibition on the obligation of funds for services by contract unless a contract has been awarded and entered into, as provided by law.
- Sec. 714 Prohibition against implementing any regulation that has been disapproved pursuant to a resolution of disapproval.
- Sec. 716 Prohibition on the phase out of the Resource Conservation and Development Program.
- Sec. 717 Prevents prohibition of the Commodity Credit Corporation from selling commodities at below market prices.
- Sec. 719 Restrictions on payment to the General Services Administration for space rental and related costs.
- Sec. 720 Requirement that the Secretary of Agriculture shall construct not less than a specified number of new projects under Public Laws 566 and 534.
- Sec. 721 Hereafter, provides that funds may be used for translating USDA publications into foreign languages.
- Sec. 722 Prohibition on the use of funds to relocate the Hawaii State Office of the Farmers Homes Administration from Hilo, Hawaii, to Honolulu, Hawaii.
- Sec. 723 Hereafter, exempts veterinarians from constraints on personal services contracts under existing law.
- Sec. 724 Establishment of a floor for FTE levels at specific agencies and prohibition of program reduction below those levels.
- Sec. 725 Hereafter, permits funds appropriated in this Act may be used for one-year contracts which are to be performed in two fiscal years.
- Sec. 728 Prohibition on the use of funds to release information provided under the Agricultural Marketing Agreement Act subject to certain exceptions.
- Sec. 729 Prohibition on the use of funds by the Farmers Home Administration to employ or contract private debt collection agencies to collect delinquent loans, unless otherwise specified.
- Sec. 730 Prohibition on the use of funds to sell Agricultural Credit Insurance Fund loans. Requirement that borrowers shall have first refusal on sales of Rural Development Insurance Fund loans.
- Sec. 731 Prohibition on the use of funds to regulate the order or sequence of advances under approved telephone loans from the Rural Electrification Administration, the Rural Telephone Bank, or the Federal Financing Bank.

- Sec. 732 Requires absorption of 1992 pay raise.
- Sec. 733 Hereafter, requires that publicity concerning Federally-funded projects shall state the dollar amount and percentage of total costs so funded.
- Sec. 734 Prohibition on the use of funds to pay indirect costs on research grants competitively awarded by the Cooperative State Research Service that exceed a specified level of direct costs.
- Sec. 735 Prohibition on the use of funds to establish any new office, organization or center for which funds have not been provided in advance in Appropriation Acts (does not apply to planning activities).
- Sec. 736 Limits the availability of funds for the Market Promotion Program.
- Sec. 737 Permits funds available to the Animal and Plant Health Inspection Service under this and subsequent appropriations to be available for contracting with individuals for services to be performed outside of the United States. Such individuals are not considered as officers or employees of the United States.
- Sec. 738 Hereafter, permits funds to be used to reimburse employees for the cost of State licenses and certification fees.
- Sec. 739 Hereafter, permits the use of funds to pay incidental expenses of volunteers engaged in the work of the Department.
- Sec. 740 Hereafter, requires that the Secretary shall complete sales of Farmers Home Administration inventory farms in accordance with rules and regulations in effect before November 28, 1990, and where a selection of a buyer is made before such date. Such sales will be completed as soon as the selection decision is administratively final, and priority shall be given to the former owner and members of the immediate family.
- Sec. 741 Requirement that coverage under section 2244 of the 1990 Authorization Act shall not exclude any crop of Valencia oranges that was destroyed or damaged by freeze in 1990.
- Sec. 742 Limits loan subsidy rates to a level not to exceed those estimated by OMB in the President's Budget for fiscal year 1992.
- Sec. 743 Extends housing program authorities, and conforms the language of the guaranteed section 502 program to the direct loan program.
- Sec. 744 Requirement that the Secretary shall continue timely-processing and approval of section 515 loans for which low-income housing credits have been allocated, according to practices that were in effect on July 1, 1991.

Sec. [702] 701. Within the unit limit of cost fixed by law, appropriations and authorizations made for the Department of Agriculture for the fiscal year [1992] 1993 under this Act shall be available for the purchase, in addition to those specifically provided for, of not to exceed [442] 659 passenger motor vehicles, of which [439] 654 shall be for replacement only, and for the hire of such vehicles.

Sec. [703] 702. Funds in this Act available to the Department of Agriculture shall be available for uniforms or allowances therefore as authorized by law (5 U.S.C. 5901-5902).

Sec. [704] 703. Not less than \$1,500,000 of the appropriations of the Department of Agriculture in this Act for research and service work authorized by the Acts of August 14, 1946 and July 28, 1954, and (7 U.S.C. 427, 1621-1629), and by chapter 63 of title 31, United States Code, shall be available for contracting in accordance with said Acts and chapter.

Sec. [705] 704. No part of the funds contained in this Act may be used to make production or other payments to a person, persons, or

corporations upon a final finding by court of competent jurisdiction that such party is guilty of growing, cultivating, harvesting, processing or storing marijuana, or other such prohibited drug-producing plants on any part of lands owned or controlled by such persons or corporations.

Sec. [707] 705. The cumulative total of transfers to the Working Capital Fund for the purpose of accumulating growth capital for data services and National Finance Center operations shall not exceed \$2,000,000: *Provided*, That no funds in this Act appropriated to an agency of the Department shall be transferred to the Working Capital Fund without the approval of the agency administrator.

Sec. [708] 706. New obligational authority provided for the following appropriation items in this Act shall remain available until expended: Public Law 480; [Mutual and Self-Help Housing;] Watershed and Flood Prevention Operations; Resource Conservation and Development; Colorado River Basin Salinity Control Program; Animal and Plant Health Inspection Service, *Boll weevil*, and up to 10 percent of the *Screwworm Program*, the contingency fund to meet emergency conditions, Integrated Systems Acquisition Project, [the reserve fund for the Grasshopper and Mormon Cricket Control Programs,] and buildings and facilities; Agricultural Stabilization and Conservation Service, salaries and expenses funds made available to county committees; the Federal Crop Insurance Corporation Fund; Agricultural Research Service, buildings and facilities; [Cooperative State Research Service, buildings and facilities;] Office of International Cooperation and Development, Middle-Income Country Training Program; [Dairy Indemnity Program;] higher education graduate fellowships grants under section 1417(b)(6) of the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended (7 U.S.C. 3152(b)(6)); capacity building grants to colleges eligible to receive funds under the Act of August 30, 1890, including Tuskegee University; and buildings and facilities, Food and Drug Administration: *Provided*, That, hereafter, such appropriations are authorized to remain available until expended.

Sec. [709] 707. No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein.

Sec. [710] 708. Not to exceed \$50,000 of the appropriations available to the Department of Agriculture in this Act shall be available to provide appropriate orientation and language training pursuant to Public Law 94-449.

Sec. [715] 709. No funds appropriated by this Act may be used to pay negotiated indirect cost rates on cooperative agreements or similar arrangements between the United States Department of Agriculture and nonprofit institutions in excess of 10 per centum of the total direct cost of the agreement when the purpose of such cooperative arrangements is to carry out programs of mutual interest between the two parties. This does not preclude appropriate payment of indirect costs on grants and contracts with such institutions when such indirect costs are computed on a similar basis for all agencies for which appropriations are provided in this Act.

Sec. [718] 710. Notwithstanding any other provision of this Act, commodities acquired by the Department in connection with Commodity Credit Corporation and section 32 price support operations may be used, as authorized by law (15 U.S.C. 714c and 7 U.S.C. 612c), to provide commodities to individuals in cases of hardship as determined by the Secretary of Agriculture.

Sec. [726] 711. Funds appropriated by this Act shall be applied only to the objects for which appropriations were made except as otherwise provided by law, as required by 31 U.S.C. 1301.

Sec. [727] 712. None of the funds in this Act shall be available to restrict the authority of the Commodity Credit Corporation to lease space for its own use or to lease space on behalf of other agencies of the Department of Agriculture when such space will be jointly occupied.

Sec. [714] 713. From funds appropriated under this Act, not to exceed \$4,000,000 may be used to implement international agricultural science, education, and development programs pursuant to section 1458(a) of the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended. (*Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1992.*)

ADVANCE APPROPRIATIONS, ADVANCE FUNDING, AND FORWARD FUNDING FOR 1993

I. An advance appropriation is one made to become available one fiscal year or more beyond the fiscal year for which the appropriation act is passed. Advance appropriations in fiscal year 1993 appropriations acts will become available for programs in 1994 or beyond. Since these appropriations are not available until after fiscal year 1993, the amounts will not be included in fiscal year 1993 budget totals, but will be reflected in the budget totals for the fiscal year for which they are requested.

The Congressional Budget Act of 1974 (31 U.S.C. 1105(a)(17)) requires inclusion in the budget of "information on estimates of appropriations for the fiscal year following the fiscal year for which the budget is submitted for grants, contracts, and other payments under each program for which there is an authorization of appropriations for that following fiscal year when the appropriations are authorized to be included in an appropriation law for the fiscal year before the fiscal year in which the appropriation is to be available for obligation." In fulfillment of this requirement, the table below lists those accounts authorized to receive, in fiscal year 1993, advance appropriations for fiscal year 1994 and beyond and cites the authorizing statute. The listing is in two parts: Part A shows the amounts of advance appropriations included in the 1993 budget. Part B is a listing of accounts for which advance appropriations are authorized but not requested in the 1993 budget.

A. Accounts for which advance appropriations are included in the 1993 budget:

Department of Education:

Student financial assistance, benefits to Desert Storm/Shield participants (P.L. 102-27) \$3,165 thousand in 1994; and \$3,165 thousand in 1995.

Guaranteed student loans, benefits to Desert Storm/Shield participants (P.L. 102-27) \$506 thousand in 1994; and \$379 thousand in 1995.

Department of Energy:

Clean coal technology (42 U.S.C. 5901 et seq.), \$250,000 thousand for 1994.

Department of Health and Human Services, except Social Security:

Capital improvement fund \$100 thousand for 1994.

Grants to States for Medicaid (42 U.S.C., sec. 1396) \$24,600,000 thousand for 1994.

Special benefits for disabled coal miners (30 U.S.C., sec. 921) \$196,000 thousand for 1994.

Supplemental security income program (42 U.S.C., sec. 1381) \$7,150,000 thousand for 1994.

Family support payments to States (42 U.S.C., secs. 601 and 651) \$4,000,000 thousand for 1994.

Interim Assistance to States for Legalization (P.L. 99-603) \$823,246 thousand for 1994.

Department of Housing and Urban Development:

Assistance for the renewal of expiring section 8 subsidy contracts (42 U.S.C. 1437) \$421,000 thousand for 1994.

Department of Labor:

Training and employment services (29 U.S.C. 1501) \$187,700 thousand for 1994.

Corporation for Public Broadcasting: Public broadcasting fund

\$275,000 thousand for 1994 and \$275,000 thousand for 1995.

Department of State:

Contributions to international organizations (P.L. 102-138, sec. 102), \$92,719 thousand for 1994, and \$92,719 thousand for 1995.

Contributions for international peacekeeping activities (P.L. 102-138, sec. 102), \$21,992 thousand for 1994, and \$21,992 thousand for 1995.

Department of Veterans Affairs:

Readjustment Benefits (38 U.S.C. Chapters, 21, 30, 31, 35, 36, 39, 51, 53, 55 and 61) \$305,000 thousand for FY 1994.

B. Accounts authorized to receive advance appropriations but for which none are requested in the 1993 budget:

Department of Agriculture:

Food program administration (42 U.S.C., sec. 1752).

Food donations program (P.L. 93-29, sec. 209).

Child nutrition programs (42 U.S.C., sec. 1752).

Department of Education. The following activities are authorized to receive advance appropriations (20 U.S.C. 1223 and 29 U.S.C. 703):¹

Compensatory education for the disadvantaged.

Impact aid.

School improvement programs.

Indian education.

Bilingual and immigrant education.

Special education.

American Printing House for the Blind.

National Technical Institute for the Deaf.

Gallaudet University.

Rehabilitation services and disability research.

Vocational and adult education.

Student financial assistance.

Guaranteed student loans.

Higher education.

Higher education facilities loans and insurance.

College housing and academic facilities loans.

Howard University.

Education, research, statistics, and improvement.

Libraries.

Education and research overseas (special foreign currency program).

Department of Health and Human Services:

Payments to States for foster care and adoption assistance (P.L. 96-272).

ACF service programs (P.L. 97-35, sec. 657, P.L. 89-73 as amended, sec. 209, P.L. 96-272).

Department of the Interior:

Miscellaneous payments to Indians (P.L. 101-512).

¹ These statutes erroneously refer to "advance funding". Since these statutes describe and clearly intend to provide advance appropriations, the affected accounts are listed here.

II. Advance funding is budget authority that is to be charged to the appropriation in the succeeding year but which authorizes obligations to be incurred in the last quarter of the fiscal year if necessary to meet higher than anticipated benefit payments in excess of the specific amount appropriated for the year. When such budget authority is used, an adjustment is made to increase the budget authority for the fiscal year in which it is used and to reduce the budget authority of the succeeding fiscal year. Essentially, this is a device for avoiding supplemental requests late in the fiscal year for certain programs, should the appropriations for the current year prove to be too low. The table below lists those accounts for which advance funding authority is requested in the 1993 Budget.

Department of Labor:

Special benefits.

Black lung disability trust fund.

Federal unemployment benefits and allowances.

Department of Veterans Affairs:

Veterans insurance and indemnities.

Loan guaranty revolving fund.

III. Forward funding is budget authority that is made available for obligation beginning in the last quarter of the fiscal year for the financing of ongoing grant programs during the next succeeding fiscal year. The budget authority for such programs is included in the budget totals for the year in which it is appropriated. This device is often used for education programs, so that grants can be made on a school year basis. The language providing forward funding for education programs will specify that amounts appropriated will not be available until some time into the year of the appropriation

(e.g., July 1, 1992) and in most cases will specify that such amounts will remain available until the end of the succeeding fiscal year. The table below lists those accounts for which forward funding exists or is requested in whole or in part in the 1993 Budget.

Department of Education:

Compensatory education for the disadvantaged.

School improvement programs.

Educational excellence.

Special education.

Vocational and adult education.

Indian education.

Student financial assistance.

Education, research, statistics, and improvement.

Department of the Interior:

Operation of Indian Programs.

In the training and employment area, forward funding provides appropriations for a program year that starts on July 1st of the fiscal year of the appropriation. Financing extends through June 30th of the following fiscal year. Program years are authorized for training programs under the Job Training Partnership Act, operation of the State Employment Service under section 6 of the Wagner-Peyser Act, and senior citizen employment programs under Title V of the Older Americans Act. The table below lists accounts for which forward funding is requested in the 1993 Budget.

Department of Labor:

Training and employment services.

Community service employment for older Americans.

State unemployment insurance and employment service operations.

36. BUDGET ENFORCEMENT ACT PREVIEW REPORT

The Budget Enforcement Act of 1990 (BEA) contains procedures designed to enforce the deficit reduction agreement of the Omnibus Budget Reconciliation Act of 1990. The BEA divides the budget into two mutually exclusive categories—discretionary programs, on the one hand, and direct spending and receipts, on the other. For 1991 through 1995, the BEA limits discretionary spending and establishes a “pay-as-you-go” requirement that legislation changing direct spending and receipts must, in total, be at least deficit neutral. Deficit targets are also set by the BEA.

As required by the BEA, this Preview Report includes the status of discretionary, pay-as-you-go, and deficit

sequestration based on current law. In addition, it explains the differences between the OMB and CBO estimates of the maximum deficit amount. The OMB estimates use the economic and technical assumptions underlying the President’s budget submission, as required by the BEA. The OMB Update Report that will be issued in August, and the Final Report that will be issued after the end of the Congressional session, must also use these economic and technical assumptions. Estimates in the Update Report and the Final Report will only be revised to reflect laws enacted since the Preview Report.

Discretionary Sequestration Report

Discretionary programs are, in general, those that have their program levels established annually through the appropriations process. The scorekeeping guidelines accompanying the BEA identify accounts with discretionary resources. The BEA limits budget authority and outlays available for discretionary programs each year through 1995. Appropriations that cause either the budget authority or outlay limits to be exceeded will trigger a sequester to eliminate any such breach. There is no requirement that the full amount available under the discretionary limits be appropriated.

For 1991–1993, limits are specified for three categories of discretionary programs: defense, international, and domestic. The limits on each of these categories are enforced independently. Thus savings in one category cannot be used to increase spending in another. Similarly, a breach of a category limit will result only in a sequester in the category where the breach occurs. For 1994 and 1995, there are no separate categories for discretionary programs, and the caps apply to total discretionary budget authority and outlays.

Adjustments to the limits.—The BEA permits certain adjustments to the discretionary limits—also known as caps. On January 13, 1992, the Office of Management and Budget submitted the Final Sequestration Report required by the BEA. This report described adjustments permitted by the BEA as of the time the report was issued. The caps resulting from these adjustments are the starting points for this Preview Report. Included in this report are cap adjustments for differences between actual and projected inflation, reestimates of subsidy amounts under credit reform, and changes in concepts and definitions. Adjustments apply to the budget year and each outyear through 1995. Table 36–1 shows the impact on the caps of these adjustments.

The discretionary caps enacted in the BEA reflect assumptions about inflation, as measured by the gross national product implicit price deflator. These assumptions are presented in the law for 1990 through 1993. The BEA requires an inflation adjustment if the actual rate of inflation for a year is different from the rate identified in the law for that year. Because the actual rate of inflation for 1991 was 3.9 percent, or 1.3 percentage points less than the 5.2 percent assumed in the BEA, a downward adjustment has been made to all three of the discretionary caps for 1992 through 1995.

Certain changes to the caps affect specific accounts, and they produce adjustments only to the category limits in which these accounts are included. An adjustment previously was made to the caps for accounting changes made by the Federal Credit Reform Act of 1990. Table 36–1 shows reestimates of these changes that result from better information on subsidy levels in credit programs.

Several cap adjustments represent changes in concepts and definitions resulting from legislative action that reclassified certain programs. These actions shifted programs between the mandatory (i.e., direct spending) category and the discretionary category. For instance, the Rural Development, Agriculture and Related Agencies Appropriations Act provided a discretionary appropriation for salaries and expenses of the Agricultural Stabilization and Conservation Service. This action represented a change in how the program was financed, since the program was funded by transfers from another account in previous years. Since the enacted discretionary caps assumed the program would be financed by a transfer, an adjustment was made to the caps. Another cap adjustment was made to account for appropriations action that affected interim assistance to States for legalization of aliens. This adjustment was made to comply with the scorekeeping guidelines that require the Appropriations Committees to be credited

(or charged) for actions affecting mandatory programs. Another adjustment to the caps resulted from the recently enacted highway legislation. That bill reduced discretionary highway spending, so a reduction to the caps was made.

Adjustments to the limits: after appropriations.—The BEA identifies other adjustments to the discretionary caps that can be made only after appropriations have been enacted. These adjustments can be made to reflect appropriations action taken in all years from 1991 through 1995 to cover the following:

- Internal Revenue Service (IRS) funding.—Funding for the IRS compliance initiative above the CBO baseline levels estimated in June 1990. Adjustments are limited to the budget authority and outlay amounts specified in the law.
- International Monetary Fund (IMF).—Funding to cover the increase in the U.S. quota as part of the IMF Ninth General Review of Quotas.
- Emergency appropriations.—Funding for accounts that the President designates as emergency requirements and that the Congress so designates in statute.
- Desert Shield/Desert Storm appropriations.—Funding for the costs of Operation Desert Shield are to be treated as emergency funding requirements.

Cap adjustments could also be made at the end of a Congressional session for the enactment, through appropriations action, of changes to governmental receipts. For example, the President's Budget includes a proposal to raise Federal Communications Commission fees to cover the cost of non-application services.

Enactment of this increase in receipts through appropriations language would result in an increase in the discretionary caps.

In addition, the BEA provides special allowances for budget authority in 1992 and 1993, and for outlays in 1991 through 1995. The outlay allowance is intended to provide a cushion for technical estimating differences between OMB and CBO. Thus an appropriation that meets both the budget authority and outlay caps under CBO scoring, but exceeds the outlay cap under OMB scoring, would not trigger a sequester if the excess is less than the available outlay allowance. The dollar amounts for the outlay allowances are specified in the BEA: In 1991 through 1993, the allowances are \$2.5 billion for defense, \$1.5 billion for international, \$2.5 billion for domestic; and, in 1994 and 1995, \$6.5 billion for total discretionary.

The special budget authority allowances apply primarily to the international and domestic discretionary categories. The budget authority allowances are based on a percentage of the total adjusted discretionary limits for budget authority in 1991 through 1993. The outlays associated with the budget authority allowances are calculated based on spendout rates contained in the law. These outlays are subtracted from the outlay allowance, reducing the amount available for technical estimating differences. In addition to the budget authority allowances for the international and domestic categories, there is a small budget authority allowance for technical estimating differences between OMB and CBO that can be applied to all three discretionary categories.

Table 36-1. DISCRETIONARY SPENDING LIMITS

(In millions of dollars)

		1991	1992	1993	1994	1995
DOMESTIC						
Domestic limits, January 13, 1992 Final Sequestration Report ¹	BA	182,935	202,726	205,933	.....	.....
	OL	200,470	215,105	224,254	.....	.....
Adjustments:						
1991 Inflation	BA	.....	.....	-1,917	-1,976	-2,022
	OL	.....	.....	-788	-1,509	-1,778
Credit reform:						
Reestimates of credit reform subsidies	BA	.....	.....	428	441	457
	OL	.....	.....	419	455	458
Reestimates of FmHA administrative expenses	BA	.....	.....	93	96	99
	OL	.....	.....	93	96	99
Statutory and other shifts between categories	BA	.....	.....	-274	1,024	1,013
	OL	.....	.....	304	857	734
Subtotal, domestic adjustments required for Preview Report	BA	.....	.....	-1,670	-415	-453
	OL	.....	.....	28	-101	-487
Preview report domestic limits	BA	182,935	202,726	204,263	.....	.....
	OL	200,470	215,105	224,282	.....	.....
Further adjustments to reflect enactment of the President's proposals:						
IRS funding	BA	.....	.....	183	187	188
	OL	.....	.....	179	187	188
Federal Communications Commission proposed fee	BA	.....	.....	71	71	71
	OL	.....	.....	71	71	71
Special allowances	BA	.....	.....	1,581	.....	.....
	OL	.....	.....	838	490	190
Change to special allowances that would result due to enactment of IMF funding	BA	.....	12	12	.....	.....
	OL	.....	7	10	6	1
Subtotal, further domestic adjustments	BA	.....	12	1,848	258	259

Table 36-1. DISCRETIONARY SPENDING LIMITS—Continued

(In millions of dollars)

		1991	1992	1993	1994	1995
	OL	.....	7	1,098	754	450
Estimated end-of-session domestic limits	BA	182,935	202,738	206,111	.....	.....
	OL	200,470	215,112	225,380	.....	.....
INTERNATIONAL						
International limits, January 13, 1992 Final Sequestration Report ¹	BA	21,245	22,170	21,643	.....	.....
	OL	20,296	19,833	20,075	.....	.....
Adjustments:						
1991 Inflation	BA	.....	.....	-236	-244	-251
	OL	.....	.....	-106	-156	-202
Reestimates of credit reform subsidies	BA	.....	.....	92	95	98
	OL	.....	.....	41	66	83
Subtotal, international adjustments required for Preview Report	BA	.....	.....	-144	-149	-153
	OL	.....	.....	-65	-90	-119
Preview report international limits	BA	21,245	22,170	21,499	.....	.....
	OL	20,296	19,833	20,010	.....	.....
Further adjustments to reflect enactment of the President's proposals:						
IMF funding	BA	.....	12,314	.....	.....	.....
	OL	.....	.....	.....	.....	.....
Special allowances	BA	.....	.....	1,249	.....	.....
	OL	.....	.....	575	250	200
Change to special allowances that would result due to enactment of IMF funding	BA	.....	10	10	.....	.....
	OL	.....	5	6	4	2
Subtotal, further international adjustments	BA	.....	12,324	1,259	.....	.....
	OL	.....	5	581	254	202
Estimated end-of-session international limits	BA	21,245	34,494	22,758	.....	.....
	OL	20,296	19,837	20,591	.....	.....
DEFENSE						
Defense limits, January 13, 1992 Final Sequestration Report	BA	332,918	301,717	291,480	.....	.....
	OL	330,802	309,238	297,092	.....	.....
Adjustments:						
1991 Inflation	BA	.....	.....	-2,445	-2,525	-2,605
	OL	.....	.....	-1,134	-1,824	-2,213
Desert Shield/Desert Storm outlay reestimates	BA	.....	.....	.....	.....	.....
	OL	.....	.....	866	548	319
Subtotal, defense adjustments required for Preview Report	BA	.....	.....	-2,445	-2,525	-2,605
	OL	.....	.....	-268	-1,276	-1,894
Preview report defense limits	BA	332,918	301,717	289,035	.....	.....
	OL	330,802	309,238	296,824	.....	.....
Estimated end-of-session defense limits	BA	332,918	301,717	289,035	.....	.....
	OL	330,802	309,238	296,824	.....	.....
TOTAL DISCRETIONARY						
Discretionary limits, January 13, 1992 Final Sequestration Report ¹	BA	537,098	526,613	519,055	518,098	524,979
	OL	551,568	544,176	541,421	538,932	543,430
Adjustments required for Preview Report:						
Domestic	BA	.....	.....	-1,670	-415	-453
	OL	.....	.....	28	-101	-487
International	BA	.....	.....	-144	-149	-153
	OL	.....	.....	-65	-90	-119
Defense	BA	.....	.....	-2,445	-2,525	-2,605
	OL	.....	.....	-268	-1,276	-1,894
Subtotal, discretionary adjustments required for Preview Report	BA	.....	.....	-4,258	-3,089	-3,212
	OL	.....	.....	-305	-1,467	-2,499
Preview report discretionary limits	BA	537,098	526,613	514,797	515,009	521,767
	OL	551,568	544,176	541,116	537,465	540,931
Further adjustments for Final Sequestration Report:						
Domestic	BA	.....	12	1,848	258	259
	OL	.....	7	1,098	754	450
International	BA	.....	12,324	1,259	.....	.....
	OL	.....	5	581	254	202
Estimated end-of-session discretionary limits	BA	537,098	538,949	517,904	515,267	522,026
	OL	551,568	544,187	542,795	538,473	541,584

¹ The end-of-session caps exclude the 1993 domestic and international special budget authority allowances, which will be reported in the Final Sequestration Report submitted at the end of the second session of the 102nd Congress. The 1993 allowances included in the January 13, 1992 end-of-session discretionary limits were \$1,586 million in budget authority and \$840 million in outlays for domestic, and \$1,253 million in budget authority and \$576 million in outlays for international.

The actual adjustments to the discretionary caps to be included in the final sequester report at the end of the current session of Congress cannot be determined until appropriations have been enacted. Table 36-1 shows the end-of-session adjustments that would result if the President's discretionary proposals were enacted. The President's request includes funding in 1993 for the IRS compliance initiative.

Consistent with the BEA, the President's request assumes an increase in budget authority and outlays for the international and domestic categories based on the special allowance formulas. For international affairs programs, the adjustment in 1993 would increase budget authority by \$1.2 billion and outlays by \$0.6 billion. For domestic programs, the adjustment in 1993 would be \$1.6 billion in budget authority and \$0.8 billion in outlays. In addition, about \$0.3 billion of the international outlay allowance and \$0.5 billion of the domestic outlay allowance has been used by the special budget authority allowance calculated for 1992. The remaining outlay allowance available for technical estimating differences in 1993 would be \$2.5 billion for defense, \$0.7 billion for international affairs, and \$1.2 billion for domestic.

The President's budget proposals for discretionary programs are below the adjusted caps, as currently estimated, in all years through 1995 and in all three discretionary categories in 1993. Table 36-2 compares the President's budget proposals with the adjusted discretionary caps.

Sequester determinations.—Five days after enactment of an appropriations act, OMB must submit a report to Congress estimating the budget authority and outlays provided by the legislation for the current year and the budget year. These estimates must be based on the same economic and technical assumptions used in the most recent President's budget. In addition, the report must include CBO estimates and explain the differences between the OMB and CBO estimates. The OMB estimates are used in all subsequent calculations to determine whether a breach of any of the budget authority or outlay caps has occurred, and whether a sequester is required.

Compliance with the discretionary caps is monitored throughout the fiscal year. The first determination of whether a sequester is necessary for a given fiscal year occurs when the final sequestration report is issued after Congress adjourns to end a session—near the beginning of the fiscal year. The monitoring process begins again after Congress reconvenes for a new session. Appropriations for the fiscal year in progress that cause a breach in any of the category caps would, if enacted before July 1st, trigger a sequester in that category. When such a breach is estimated, a "within-session" sequestration report and Presidential sequestration order are issued. For a breach that results from appropriations enacted on or after July 1st, reductions necessary to eliminate the breach are not applied to the budgetary resources available in the current year. Instead, the corresponding caps for the following fiscal year are reduced by the amount of the breach.

Table 36-2. BUDGET PROPOSALS

(In millions of dollars)

		1993	1994	1995
BUDGET DISCRETIONARY PROPOSALS:				
Domestic	BA	203,078	203,519	202,871
	OL	224,739	229,300	232,184
International	BA	22,139	21,788	21,300
	OL	20,591	21,382	21,335
Defense	BA	281,101	281,921	284,672
	OL	291,629	283,657	283,506
Total discretionary	BA	506,318	507,228	508,843
	OL	536,959	534,339	537,025
ADJUSTED DISCRETIONARY LIMITS:¹				
Domestic	BA	206,111	.....	.....
	OL	225,380	.....	.....
International	BA	22,758	.....	.....
	OL	20,591	.....	.....
Defense	BA	289,035	.....	.....
	OL	296,824	.....	.....
Total discretionary	BA	517,904	515,267	522,026
	OL	542,795	538,473	541,584
AMOUNTS AVAILABLE BELOW THE ADJUSTED DISCRETIONARY LIMITS:				
Domestic	BA	3,033	.....	.....
	OL	641	.....	.....
International	BA	619	.....	.....
	OL	.....	.....	.....
Defense	BA	7,934	.....	.....
	OL	5,195	.....	.....
Total discretionary	BA	11,586	8,039	13,183
	OL	5,836	4,134	4,558

¹ The discretionary limits include adjustments to be made following enactment of appropriations proposed in the President's Budget.

A within-session sequester can only be caused by newly enacted appropriations. Reestimates of budget authority and outlays for already enacted funds cannot trigger a sequester. A within-session sequester for any of the three discretionary categories for 1992 is possible only if additional appropriations for 1992 are enacted. OMB reported in the *Final Sequestration Report to the President and the Congress* that enacted discretionary appropriations for 1992 were within the prescribed spending limits.

Sequester calculations.—If either the budget authority or outlay caps were exceeded in a discretionary category, an across-the-board reduction of sequesterable

budgetary resources in that category would be required to eliminate the breach. The percentage reduction for certain special rule programs would be limited to 2 percent. Once this limit is reached, the uniform percentage reduction for all other discretionary sequesterable resources in that category would be increased to a level sufficient to achieve the required reduction.

If both the budget authority and outlay caps were exceeded, a sequester would first be calculated to eliminate the budget authority breach. If estimated outlays still remained above the cap, even after applying the available outlay allowance, further reductions in budgetary resources to eliminate the outlay breach would then be required.

Pay-As-You-Go Sequestration Report

This part of Chapter 36 discusses the enforcement procedures that apply to the remainder of the budget—direct spending and receipts. The BEA defines direct spending as budget authority provided by law other than appropriations acts, entitlement authority, and the food stamp program. Social security and the Postal Service are not subject to pay-as-you-go enforcement. Legislation specifically designated as an emergency requirement and legislation fully funding the Government's commitment to protect insured deposits are also exempt from pay-as-you-go enforcement.

The BEA provides that, as determined by specific provisions of the Act, direct spending and receipts legislation enacted beginning with the 102nd Congress is to be deficit neutral or reduce the deficit in every year through 1995. Under these provisions, net savings enacted for one fiscal year can be used to offset net increases in the subsequent year.

Sequester determinations.—The BEA requires OMB, within five days after enactment of direct spending or receipts legislation, to submit a report to Congress estimating the change in outlays or receipts for

each fiscal year through 1995 resulting from that legislation. The estimates must use the economic and technical assumptions underlying the most recent President's budget. These OMB estimates are used to determine if the pay-as-you-go requirements have been met.

The cumulative nature of the pay-as-you-go process requires maintaining a "scorecard" that shows, beginning with the 102nd Congress, the deficit impact of enacted direct spending and receipts legislation and required pay-as-you-go sequesters. The pay-as-you-go Preview Report is intended to show how these past actions affect the upcoming fiscal year.

During the last Congressional session, OMB issued thirty-seven reports on legislation affecting direct spending and receipts. Table 36-3 shows OMB estimates for legislation enacted through January 3, 1992. The net impact of this legislation is to decrease the 1992 and 1993 deficits by a combined total of \$2.2 billion. As a result, legislation that reduces receipts or increases direct spending by a combined \$2.2 billion in 1992 and 1993 may be enacted during the current session of Congress without causing a sequester.

Table 36-3. PAY-AS-YOU-GO LEGISLATION ENACTED AS OF JANUARY 3, 1992

(In millions of dollars)

Change in the Baseline Deficit	1991	1992	1993	1994	1995	1991-95
Revenue impact of enacted legislation	1	-3,633	-509	-266	-764	-5,171
Outlay impact of enacted legislation	-1	2,537	-627	-209	-241	1,459
Total impact of enacted legislation	-*	-1,095	-1,136	-476	-1,005	-3,712

* \$500,000 or less.

Deficit Sequestration Report

The BEA specifies maximum deficit amounts for 1991 through 1995. These deficit amounts reflect the economic and technical assumptions as of the time the BEA was enacted. For the 1993 Budget, the BEA requires that the maximum deficit amounts for 1993 through 1995 be adjusted to reflect up-to-date economic and technical assumptions.

As specified in the BEA, the maximum deficit amounts reflect the on-budget current law levels for direct spending and receipts, and the spending limits

for discretionary programs. Table 36-4 shows for 1993 through 1995 the current maximum deficit amounts and the current estimated deficits calculated using BEA rules. It also shows the maximum deficit amounts as specified in OBRA 1990. The maximum deficit amounts exceed the estimated deficits for each year. Since no excess deficit is estimated for 1993, no sequester is currently estimated.

In its preview report, CBO estimates a maximum deficit amount for 1993 of \$390.8 billion, \$16.4 billion

Table 36-4. MAXIMUM DEFICIT AMOUNTS

(In billions of dollars)

	1993	1994	1995
Current maximum deficit amounts	407.2	334.3	322.8
Current estimated deficit	406.1	333.8	321.7
Excess deficit	-1.1	-0.5	-1.1
ADDENDUM			
Margin	0	15.0	15.0
Maximum deficit amounts in OBRA 1990	285.2	157.5	117.3

* \$50 million or less.

below the OMB estimate. As presented in Table 36-5, these differences are the result of the different economic and technical assumptions used by OMB and CBO, and of a change by OMB in the accounting basis for deposit insurance.

The Administration and CBO have similar forecasts of GDP, but CBO's is somewhat lower than the Administration's in fiscal years 1994 and 1995. In 1993, CBO's

forecast of GDP is slightly higher than OMB's but CBO assumes lower taxable personal income as a percentage of GDP. The net result of these assumptions contributes to CBO's lower forecasts for receipts in years 1993 through 1995. OMB estimates for Medicaid and Medicare are slightly higher than CBO's due largely to different assumptions regarding program growth.

Table 36-5. DIFFERENCES BETWEEN OMB AND CBO MAXIMUM DEFICIT AMOUNTS

(In billions of dollars)

	1993	1994	1995
OMB maximum deficit amounts	407.2	334.3	322.8
Differences:			
Economic:			
Receipts	1.1	8.5	15.7
Outlays	-0.2	1.1	5.5
Subtotal, economic	0.9	9.6	21.2
Technical:			
Receipts	-9.0	-4.8	-7.9
Outlays:			
Discretionary	-5.9	-4.8	-4.5
Mandatory:			
Deposit insurance	-7.4	50.4	-0.6
Medicaid	-4.9	-9.1	-13.4
Medicare	-0.7	-1.5	-2.6
Other	-2.1	-4.6	-1.0
Net interest	-2.2	-3.7	-7.5
Subtotal, outlays	-23.2	26.7	-29.6
Subtotal, technical	-32.2	22.0	-37.6
Accrual accounting for deposit insurance and pension benefit guaranty	14.9	-26.8	-20.1
Total, differences	-16.4	4.7	-36.5
CBO maximum deficit amounts	390.8	339.0	286.3
ADDENDUM			
OMB discretionary budget authority	517.9	515.3	522.0
Differences	-5.8	-3.2	-3.4
CBO discretionary budget authority	512.1	512.0	518.6

GLOSSARY OF BUDGET TERMS ¹

BALANCES OF BUDGET AUTHORITY—These are amounts of budget authority provided in previous years that have not been outlaid. Obligated balances are amounts that have been obligated but not yet outlaid. Unobligated balances are amounts that have not been obligated and that remain available for obligation under law.

BREACH—A breach is the amount by which new budget authority or outlays within a category of discretionary appropriations for a fiscal year is above the cap on new budget authority or outlays for that category for that year.

BUDGET—The Budget of the United States Government (this document) sets forth the President's comprehensive financial plan and indicates the President's priorities for the Federal Government.

BUDGET AUTHORITY (BA)—Budget authority is the authority provided by Federal law to incur financial obligations that will result in outlays. Specific forms of budget authority include:

- provisions of law that make funds available for obligation and expenditure (other than borrowing authority), including the authority to obligate and expend offsetting receipts and collections;
- borrowing authority, which is authority granted to a Federal entity to borrow (e.g., through the issuance of promissory notes or monetary credits) and to obligate and expend the borrowed funds;
- contract authority, which is the making of funds available for obligation but not for expenditure; and
- offsetting receipts and collections as negative budget authority.

BUDGETARY RESOURCES—Budgetary resources comprise new budget authority, unobligated balances of budget authority, direct spending authority, and obligation limitations.

BUDGET TOTALS—The budget includes totals for budget authority, outlays, and receipts. Some presentations in the budget distinguish on-budget totals from off-budget totals. On-budget totals reflect the transactions of all Federal Government entities except those excluded from the budget totals by law. Off-budget totals reflect the transactions of Government entities that are excluded from the on-budget totals by law. Currently excluded are the social security trust funds (Federal Old-Age and Survivors Insurance and Federal Disability Insurance Trust Funds) and the Postal Service. The on- and off-budget totals are combined to derive a total for Federal activity.

CAP—This is the term commonly used to refer to legal limits on the budget authority and outlays for each fiscal year for each of the discretionary appropriations categories. A sequester is required if an appropriation for a category causes a breach in the cap.

¹These basic terms and other budget terms, concepts, and procedures are described more fully in *The Budget System and Concepts of the United States Government*, a pamphlet available from the Government Printing Office. References to requirements in law generally refer to the Balanced Budget and Emergency Deficit Control Act of 1985 (also known as the Gramm-Rudman-Hollings Act), as amended. The Act was most recently amended by the Budget Enforcement Act of 1990 (Title XIII of Public Law 101-508). These requirements are discussed in various parts of the *Budget*.

CATEGORIES OF DISCRETIONARY APPROPRIATIONS—For 1991, 1992, and 1993, discretionary appropriations are categorized as defense, international, or domestic. Separate spending limits (caps) are applied to each category. The appropriations in each of the categories are determined by lists of existing appropriations in a 1990 congressional report² or, in the case of new appropriations, in consultation among the Office of Management and Budget and the congressional Committees on Appropriations and the Budget. For 1994 and 1995, all discretionary appropriations constitute a single category.

COST—The term cost, when used in connection with Federal credit programs, means the estimated long-term cost to the Government of a direct loan or loan guarantee, calculated on a net present value basis. The term excludes administrative costs and any incidental effects on governmental receipts or outlays.

CREDIT PROGRAM ACCOUNT—A credit program account receives an appropriation for the cost of a direct loan or loan guarantee program, from which such cost is disbursed to a financing account for the program.

DEFICIT—A deficit is the amount by which outlays exceed Governmental receipts.

DIRECT LOAN—A direct loan is a disbursement of funds by the Government to a non-Federal borrower under a contract that requires the repayment of such funds with or without interest. The term includes the purchase of, or participation in, a loan made by another lender. The term does not include the acquisition of a federally guaranteed loan in satisfaction of default claims or the price support loans of the Commodity Credit Corporation. (Cf. LOAN GUARANTEE.)

DIRECT SPENDING—Direct spending is a category of outlays from budget authority provided in law other than appropriations acts, entitlement authority, and the budget authority for the food stamp program. (Cf. DISCRETIONARY APPROPRIATIONS.)

DISCRETIONARY APPROPRIATIONS—Discretionary appropriations is a category of budget authority that comprises budgetary resources (except those provided to fund direct-spending programs) provided in appropriations acts. (Cf. DIRECT SPENDING.)

EMERGENCY APPROPRIATION—An emergency appropriation is an appropriation in a discretionary category that the President and the Congress have designated as an emergency requirement. Such appropriations result in an adjustment to the cap for the category.

FEDERAL FUNDS—Federal funds are the moneys collected and spent by the Government other than those designated as trust funds. Federal funds include general, special, public enterprise, and intragovernmental funds. (Cf. TRUST FUNDS.)

FINANCING ACCOUNT—A financing account receives the cost payments from a credit program account and includes other cash flows to and from the Government resulting from direct loan obligations or loan guarantee commitments made on or after October 1, 1991. At least one financing account is associated with each credit program account. For programs with direct and guaranteed loans, there are separate financing accounts for direct loans and guaranteed loans. The transactions of the financing accounts are not included in the budget totals. (Cf. LIQUIDATING ACCOUNT)

FISCAL YEAR—The fiscal year is the Government's accounting period. It begins on October 1st and ends on September 30th, and is designated by the calendar year in which it ends.

GENERAL FUND—The general fund consists of accounts for receipts not earmarked by law for a specific purpose, the proceeds of general borrowing, and the expenditure of these moneys.

LIQUIDATING ACCOUNT—A liquidating account includes all cash flows to and from the Government resulting from direct loan obligations and loan guarantee commitments prior to October 1, 1991. (Cf. FINANCING ACCOUNT.)

LOAN GUARANTEE—A loan guarantee is any guarantee, insurance, or other pledge with respect to the payment of all or a part of the principal or interest on any debt obligation of a non-Federal borrower to a non-Federal lender. The term does not include the insurance of deposits, shares, or other withdrawable accounts in financial institutions. (Cf. DIRECT LOAN.)

²The joint statement of the managers accompanying the conference report on the Omnibus Budget Reconciliation Act of 1990 (Public Law 101-508).

MAXIMUM DEFICIT AMOUNTS—These are amounts specified in and subject to certain adjustments under law. If the deficit for the year in question is estimated to exceed the adjusted maximum deficit amount for that year by more than a specified margin, a sequester of the excess deficit is required.

INTRAGOVERNMENTAL FUNDS—Intragovernmental funds are accounts for business-type or market-oriented activities conducted primarily within and between Government agencies and financed by offsetting collections that are credited directly to the fund.

OBLIGATIONS—Obligations are binding agreements that will result in outlays, immediately or in the future. Budgetary resources must be available before obligations can be incurred legally.

OFF-BUDGET—See BUDGET TOTALS.

OFFSETTING COLLECTIONS—Offsetting collections are collections from the public that result from business-type or market-oriented activities and collections from other Government accounts. These collections are deducted from gross disbursements in calculating outlays, rather than counted in Governmental receipt totals. Some are credited directly to appropriation or fund accounts; others, called offsetting receipts, are credited to receipt accounts. The authority to spend offsetting collections is a form of budget authority. (Cf. RECEIPTS, GOVERNMENTAL.)

ON-BUDGET—See BUDGET TOTALS.

OUTLAYS—Outlays are the measure of Government spending. They are payments to liquidate obligations (other than the repayment of debt), net of refunds and offsetting collections. Outlays generally are recorded on a cash basis, but also include many cash-equivalent transactions, the subsidy cost of direct loans and loan guarantees, and interest accrued on public issues of the public debt.

PAY-AS-YOU-GO—This term refers to requirements in law that result in a sequester if the estimated combined result of legislation affecting direct spending or receipts is an increase in the deficit for a fiscal year.

PUBLIC ENTERPRISE FUNDS—Public enterprise funds are accounts for business or market-oriented activities conducted primarily with the public and financed by offsetting collections that are credited directly to the fund.

RECEIPTS, GOVERNMENTAL—Governmental receipts are collections that result primarily from the Government's exercise of its sovereign power to tax or otherwise compel payment. They are compared to outlays in calculating a surplus or deficit. (Cf. OFFSETTING COLLECTIONS.)

SEQUESTER—A sequester is the cancellation of budgetary resources provided by discretionary appropriations or direct spending legislation, following various procedures prescribed in law. A sequester may occur in response to a discretionary appropriation that causes a breach, in response to increases in the deficit resulting from the combined result of legislation affecting direct spending or receipts (referred to as a "pay-as-you-go" sequester), or in response to a deficit estimated to be in excess of the maximum deficit amounts.

SPECIAL FUNDS—Special funds are Federal fund accounts for receipts earmarked for specific purposes and the associated expenditure of those receipts. (Cf. TRUST FUNDS.)

SUBSIDY—This term means the same as cost when it is used in connection with Federal credit programs.

SURPLUS—A surplus is the amount by which receipts exceed outlays.

SUPPLEMENTAL APPROPRIATION—A supplemental appropriation is one enacted subsequent to a regular annual appropriations act when the need for funds is too urgent to be postponed until the next regular annual appropriations act.

TRUST FUNDS—Trust funds are accounts, designated by law as trust funds, for receipts earmarked for specific purposes and the associated expenditure of those receipts. (Cf. SPECIAL FUNDS.)

